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NOTE

From: Political and Security Committee

To: Coreper / Council

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Subject : Exercise Specifications (EXSPEC) for EU Crisis Management Exercise Multi
Layer 2012 – ML 12

Delegations will find attached the Exercise Specifications (EXSPEC) for EU Crisis Management Exercise Multi Layer 2012 – ML 12, as agreed by the Political and Security Committee on 17 February 2012.

EXERCISE SPECIFICATIONS (EXSPEC) FOR
EU CRISIS MANAGEMENT EXERCISE MULTI LAYER 2012 – ML 12

References: See Annex A.

I. GENERAL

1. Name: MULTI LAYER 2012 (ML 12).
2. Type: Crisis management exercise without recourse to NATO common assets and capabilities.
3. Form: Command Post Exercise (CPX).
4. Dates: The exercise will be conducted within the time-frame from 01 to 26 October 2012.
5. Locations: Brussels, Member States, EU OHQ in Potsdam (DE), EU FHQ in Naples (IT), the EU Satellite Centre (EUSC) at Torrejón (ES) and specified Union delegations.
6. Official Scheduling the Exercise (OSE): High Representative of the Union for Foreign Affairs and Security Policy, Ms. Catherine Ashton.
7. Official Conducting the Exercise (OCE): Managing Director for Crisis Response and Operational Coordination, Dr. Agostino Miozzo.

II. AIM

8. To exercise and evaluate the CFSP/CSDP crisis response and management structures and their interaction with the full range of EU crisis response mechanisms, in full respect of the

institutional competences and roles and responsibilities of the respective actors, with a view to improving the EU capacity to manage crises in a comprehensive manner, including EU decision making and planning processes, as well as operational capabilities. Accordingly, relevant EU crisis response and management capabilities and their co-ordination will be exercised.

9. To critically assess any new crisis response and management procedures, EU structures interaction and coordination.
10. To provide decision-makers and staff of the EU including of Member States with a deepened understanding of EU Crisis Response.

III. SCOPE

11. ML 12 will involve the exercising of different layers of EU crisis response and management, from the political strategic level to the operational level. It will include, in addition to the EEAS, the Council, the Commission, the competent EUSR, Union delegations, relevant EU agencies, EU Member States, the designated civilian Head of Mission (HoM) and his/her core staff and the designated military EU OHQ and the military EU FHQ.

IV. OBJECTIVES

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V. CONCEPT

16. A specific scenario to support the objectives of ML 12 will be developed.
17. The scenario for ML12 will support the need for the possible deployment of a military CSDP operation and a civilian CSDP mission, as well as relevant other EU activities, while recognising the primacy of the UN Security Council for the maintenance of international Peace and Security, as well as the EU autonomy of decision making.
18. STARTEX will be on 1 October 2012.
19. ENDEX will be on 26 October 2012.
20. During the course of the exercise, the PSC will exercise its role to provide the political control and strategic direction of the military CSDP operation and civilian CSDP mission.
21. Appropriate exercise documentation may be developed during a pre-exercise activity.

22. The exercise documentation will be finalized and circulated before the FPM.

VI. PARTICIPATION

23. Participants in ML 12 are the High Representative of the Union for Foreign Affairs and Security Policy, the EEAS, the Council General Secretariat, the European Commission (including if and when appropriate relevant EC agencies and the Joint Research Centre), the competent EUSR, Union delegations (as listed below), the EU Satellite Centre, Member States, the designated military EU OHQ in Potsdam (DE) and military EU FHQ in Naples (IT), as well as the designated civilian Head of Mission (HoM) and his/her core staff.

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VII. CONSULTATION, OBSERVATION AND INFORMATION

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VIII. EXERCISE PLANNING, CONDUCT, EVALUATION AND REPORTING

38. Planning, conduct, evaluation and reporting will be in accordance with the reference B, with additional specific modalities set out below. Details on planning arrangements such as planning meetings and associated timelines are outlined in the Exercise Planning Guide (EPG).
39. A comprehensive Lessons Process will be applied within the appropriate EU bodies with lessons and observations being processed in accordance with the agreed EU Lessons Learned Concepts and Guidelines. The lessons observations and recommendations will be elaborated and included in the Final Exercise Report (FER). The FER will be noted by the PSC.
40. The planning meetings will take place in the PMG format reinforced, as appropriate, with Member States exercise experts.

IX. EXERCISE PUBLIC INFORMATION AND MEDIA POLICY

41. The real world Press and Media Policy will include press information from the EEAS. Detailed arrangements, including a comprehensive media line, for the real world press and media policy will be developed by the EEAS Strategic Communication Division.
42. A press release and questions and answers text will be prepared and presented to the PSC by the EEAS Strategic Communication Division at least one month before STARTEX.
43. All information and media-related activities conducted by Member States or by other participating entities must be coordinated with the EEAS Strategic Communication Division.

X. FINANCIAL ISSUES

44. In accordance with reference N, the common costs of the exercise shall be financed through ATHENA following rules and procedures similar to those for military operations to which all participating Member States contribute.

45. Subject to the approval of the Athena Special Committee, the conduct phase, for financial expenditures, will start 20 days prior to STARTEX and end 10 days after ENDEX.
46. With regards to the civilian CSDP mission for the exercise, Member States will provide the Head of Mission and the Members of the core staff on a no-cost secondment basis.
47. With regard to administrative expenditures in support of the exercise, the following costs will have to be taken into account:
 - Exercise-related training activities for players;
 - Specific information activities;
 - Temporary staff reinforcement of Union delegations with members of the Crisis Response Experts Team.

XI. RESPONSIBILITIES

48. Overall responsibility:
 - a. The exercise will take place under the direction of the OCE.
 - b. CMPD will lead all preparatory and post-exercise activities and ensure overall coordination.
49. Core Planning Team (CPT):
 - a. A CPT will be established under the responsibility of the OCE for the purpose of supporting the planning, conduct, evaluation and reporting of the exercise.
 - b. An Official with Primary Responsibility (OPR) will be designated to be responsible for coordinating the planning, the conduct and the post-exercise reporting on behalf of the OCE.
 - c. The CPT will be led by the OPR, which will work in close co-operation with all relevant actors. It will comprise members from all respective actors.
50. Directing Staff (DISTAFF) and Response Cells:

- a. A DISTAFF will be established under the authority of the OCE, to direct, monitor and control the exercise, in order to create the environment that will allow the training audience to achieve the exercise aims and objectives.
- b. The DISTAFF will coordinate its activities with national DISTAFF elements in Capitals.
- c. Response Cells will be set-up within the DISTAFF to contribute to the generation of responses and reactions necessary for the execution of the exercise.
- d. Details of DISTAFF organization, functions and arrangements and Response Cells will be presented in the DISTAFF Instructions.

XII. VIP DAY

51. A VIP event will be organised by the DE EU OHQ in Potsdam on 18 October 2012.
52. Other VIP events will be considered.

REFERENCES

- A) Exercise Policy of the European Union (document 8373/1/01 REV 1, dated 8 May 2001).
- B) European Union Exercise Concept (document 9329/04, dated 7 May 2004).
- C) European Union Exercise Programme 2011–2015 (document 12931/10, dated 26 August 2010).
- D) Suggestions for procedures for coherent, comprehensive EU crisis management (document 11127/03, dated 3 July 2003).
- E) EU Military Lessons Learned Concept (document 12322/11, dated 1 July 2011).
- F) Guidelines for identification and implementation of lessons and best practices in civilian ESDP missions (document 15987/08, dated 19 November 2008).
- G) Guidelines for Civil-Military CSDP Lessons and Best Practice common reporting procedures (document 15801/11, dated 26 October 2011).
- H) COUNCIL DECISION 2010/450/CFSP of 11 August 2010 appointing the European Union Special Representative for Sudan.
- I) COUNCIL DECISION 2011/499/CFSP of 1 August 2011 amending and extending Decision 2010/450/CFSP appointing the European Union Special Representative for Sudan.
- J) High Representative decision of 15 June 2011 on the security rules applicable to the EEAS.
- K) European Security Strategy, 12 December 2003.
- L) Report on the Implementation of the European Security Strategy, 11 December 2008.
- M) Council Decision 2011/871/CFSP of 19 December 2011 establishing a mechanism to administer the financing of the common costs of the European Union operations having military or defence implications.
- N) Council Draft guidelines for ESDP Crisis Response Information Activities, 18 November 2002.
- O) Regulation (EC) No. 1717/2006 of the European Parliament And Of The Council of 15 November 2006 establishing an Instrument for Stability.
- P) Military support to EU disaster response: Identification and coordination of available assets and capabilities (9462/3/06).

- Q) General Framework for the use of Member States military or military chartered Transportation Assets and ESDP Coordination tools in Support of EU Disaster Response (8976/06).
- R) PSC Report to the Council on modalities, procedures and criteria for making available to the Community Civil Protection Mechanism the content of the database of military assets and capabilities relevant to the protection of civilian populations against the effects of terrorist attacks, including CBRN (6644/4/04).
- S) Council Decision (EC, Euratom) No. 779/07 of 8 November 2007 establishing a Community Civil Protection Mechanism (recast).
- T) The European Consensus on Humanitarian Aid. Joint statement by the Council and the Representatives of the Governments of the Member States meeting with the Council, the European Parliament and the European Commission. December 2007.
- U) Council Regulation (EC) No. 1257/96 of 20 June 1996 concerning humanitarian aid.
- V) Regulation (EC) No. 1905/2006 of the European Parliament and of the Council of 18 December 2006 establishing a financing instrument for development cooperation.
- W) Commission Regulation (EC) No. 1424/2007 of 4 December 2007 amending Regulation (EC) No. 2304/2002 implementing Council Decision 2001/822/EC on the association of the overseas countries and territories with the European Community and allocating the indicative amounts under the 10th European Development Fund.
- X) Council Regulation (EC) No. 617/2007 of 14 May 2007 on the implementation of the 10th European Development Fund under the ACP-EC Partnership Agreement.
- Y) Decision 2003/3 of the ACP-EC Council of Ministers of 11 December 2003 on the use of resources from the long-term development envelope of the ninth EDF for the creation of a Peace Facility for Africa.
- Z) Guidelines on The Use of Military and Civil Defence Assets in Disaster Relief – "Oslo guidelines" 2006.
- AA) Guidelines on The Use of Military and Civil Defence Assets to Support United Nations Humanitarian Activities in Complex Emergencies (revision 1 – January 2006).