



**COUNCIL OF
THE EUROPEAN UNION**

Brussels, 6 July 2011

**12051/1/11
REV 1**

LIMITE

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NOTE

from : Presidency
to : JAIEX Working Party

Subject: Analysis of replies received to the questionnaire on the improvement of JAIEX working methods

Delegations will find attached the revised analysis of the replies¹ received to the questionnaire on the working methods for JAIEX (state of play 6 July 2011).

¹ Replies have been received from 15 Member States (AT not yet included).

Questions	Mainstream comments	Alternative opinions	Other interesting comments	Suggested follow up (to be completed after JAIEX on 08-07-2011)
<p>1a. Improvement in the way we address new challenges, Introducing one or two substantive discussion items per session?</p>	<ul style="list-style-type: none"> - ensuring strategic role of JAIEX and horizontal debates, in-depth discussion (NL, SE, ES, PT, UK, PL, SI, FI, DE, FR) - meeting devoted to one or two substantive discussion on agreed thematic or geographical priorities (CZ, FI, NL, SE, UK, PL), - meeting devoted to a particular region (SI) - work in line with mandate of JAIEX, but fulfilling it better (FI, ES, PT) 		<ul style="list-style-type: none"> - more general debate is needed in order to: 1) remove the obstacles to the complete development of the objectives established in the JAIEX mandate and 2) determine how to harmonize these objectives and the working methods of the JAIEX (ES) - JAIEX should: enhance or contribute to EU objectives in priority areas, focus on where the EU can add value, demonstrate how strategic priorities will be translated into operational objectives, improve coherence and co-ordination (UK), - producing regularly updated matrices of practical JHA assistance in priority countries (UK), later on followed by recommendations 	

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			<p>resulting from this matrix (PL),</p> <ul style="list-style-type: none"> - JAIEX should adopt conclusions on the basis of a horizontal review of a particular current issue (SI), - more balanced representation of regions in JAIEX debates is needed (SI), - if external aspect is related to the EU security – JHA should deal with it (division of tasks between JAIEX and COSI); if not directly affecting EU security – role of EEAS or other CFSP actors (LT) - information points should be limited (FR) 	
<p>1b. Contribution from the EU agencies to the external dimension of JHA.</p>	<ul style="list-style-type: none"> - in general MS stress importance of EU agencies participation in JAIEX and need of their presentations of current activities, introduction to the discussion or information in writing (SI, CZ, 		<ul style="list-style-type: none"> - added value to strategic discussion (SI), short introduction on agreed topics (FI) - regular information in writing (CZ, SE) - Capitals must be included 	

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	FI, NL SE, ES, UK, PT, PL, DE, FR, BE) - (Frontex Tailored Risk Analysis good example)		comprehensively and at an early stage in priority-setting decisions for EU agencies (DE) - priorities and programmes are presented at the management boards of the agencies but regular information on the external relation in JAIEX will be interesting (FR)	
2. EEAS	<ul style="list-style-type: none"> - in general MS appreciate the continued participation of EEAS representatives, its valuable expertise - several MS expect more active participation/role in particular preparing professional information for a strategic discussion in JAIEX focused on concrete geographical/thematical areas, (SI/SE) - information (from EU delegation) available via contributions/reports on special issues: counter terrorism (also 		<ul style="list-style-type: none"> - establish and develop a dialogue with EU delegations on future JHA project programming and the financing programmes (SE) - participation of representatives from the respective EU delegations when more specific discussions (eg. WB) (SE) - seek in particularly close cooperation (especially with JHA experts within 	

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	based on CTC's activities), relations with strategic partners etc. (SE, PT)		EEAS) (PL) - it is important to develop relations with the EEAS but too early to define its potential for JHA external relation (PT) - could provide JAIEX and COSI with threat assessment or reports related to third countries (LT)	
3a. participation of other DGs in JAIEX	- general approval by the MS, when the topic is in compliance with their mandate (SI, CZ, FI, NL, SE, ES, PT, UK, PL, DE, LT, FR, BE)		- to make presentations on selected issues (FI) - especially when data and information on financial and development issues are needed (SI)	
3b. participation of external experts	- general approval (SI, FI, SE, ES, DE) - only in exceptional cases, where appropriate (CZ, NL, UK, PL, LT, FR, BE)	- doubts regarding participation of professors/academics - due to risk of dispersion of the JAIEX debates (PT)		
4a. how to enhance the content of JAIEX meetings?	- Majority of delegations satisfied with the role of JAIEX as an information-hub - Large number of delegations would welcome one or even two substantive/ strategic		- JAIEX should define regional priorities (SI + UK) - introductory papers structuring discussion for the main agenda items	

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	<p>discussions at every meeting (UK + ES + SE + PT + FI + NL + SI) -The discussions should focus either on a region (such as AfPak, WB) or on a theme (such as CT, financial programmes)</p> <ul style="list-style-type: none"> - JAIEX should issue written opinions to other groups, example (Sahel-COAFR) (ES + SI + PT), possibly based on a questionnaire (PT), and brief RELEX groups (DE) 		<p>would be welcomed (DE)</p> <ul style="list-style-type: none"> - JAIEX should seek a more efficient way to exchange information – with other Council working groups but also on the Member State level in writing (DE) - regular inter-institutional information meetings, improving the processes of planning and information flow (CZ) - JAIEX chair introduces the group’s mandate to the relevant Council Working Groups and encourages them to seek JAIEX expertise (DE) - we should avoid duplications (ES, CZ, SI) - there is a lesser connection with the thematic groups, it should be improved (NL) - JAIEX should take part in debate on Multi-annual programming in the respective funding 	

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			<ul style="list-style-type: none"> programmes (SE) - information points should be short and simple (FI, DE) - general debriefings in writing but at the meetings to share insights beyond the written information (DE) - some attention should be given for OCTA-based work (priorities) – (Europol) - we should streamline the reporting from JAIEX activities to other WG's (ES, NL) - we should discuss relation with COSI, HDG, Genval, CTC. 	
<p>4b. Is there a need of setting up a Brussels-based group, supplementing the current (mainly) Capitals-based format?</p>	<ul style="list-style-type: none"> - Large number of delegations is <u>not</u> in favour of setting up a Brussels-based JaieX (CZ + SI + SE + PT + NL +DE+LT). The capitals' support and input is essential. - MS should decide whether to have delegates from the capital or Brussels (LT) 	<ul style="list-style-type: none"> - Some delegations consider that Brussels-based meetings might be used as an alternative, for urgent issues and for the thorough preparation of Ministerial meetings (PL + FIN) - Capital-based meetings 	<ul style="list-style-type: none"> - the number and format of meetings should be agenda-driven (BE) - other groups (CATS, SCIFA) should be discharged of debriefs by centralising these debriefs with JAIEX (BE) 	

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		<p>should remain for strategic discussions.</p> <ul style="list-style-type: none"> - Note that JHA-counsellors are anyway overburdened (FI, NL) 		
<p>4c. Is the current frequency of (monthly) meetings satisfactory?</p>	<ul style="list-style-type: none"> - There are generally no objections to the monthly meetings, when the agenda requires so. Several suggestions for full-day meetings 	<ul style="list-style-type: none"> - suggest to have a debate on the frequency (ES) - could envisage "cautiously" 2x months (NL) - meetings should be organised when needed (FR) 	<ul style="list-style-type: none"> - discuss Line to take-documents before they are in silence procedure elsewhere (NL) 	
<p>4d. What can be done to enhance the distribution of documents?</p>	<ul style="list-style-type: none"> - issue documents timely for internal consultations (SI + UK + PT + NL+FR) Agendas are now timely (NL) 		<ul style="list-style-type: none"> - Monthly overview of JHA-Relex activities is so useful (UK) 	
<p>4f. How can we improve cooperation with Relex working parties and the JHA-Relex awareness therein?</p>	<ul style="list-style-type: none"> - All answers support smooth cooperation between JAIEX and Relex working parties; the comments and solutions however differ somewhat: - attendance of Relex chairs in country-specific discussion in Jaix (UK), or when preparing Ministerial meetings with third 	<ul style="list-style-type: none"> - have meetings with Relex groups every 6 months (CZ) 		

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	<p>countries together with other relevant chairs, like the Visa WG (ES)</p> <ul style="list-style-type: none"> - JAIEX delegates should attend Relex groups (exceptionally) adding expertise (FI, NL), and with the right to speak (PL) - Joint meetings with Relex groups in the margins of Jaiex, when needed (PL + SE + PT+DE+LT+FR), and with other working groups like CIVCOM or COTER (CZ) - JAIEX and Relex groups need to co-exist, with an input from JAIEX and details preparation elsewhere (NL) - JAIEX should be involved early in the preparation of important third-country meetings, when setting the agenda, be proactive (ES + SI + SE) - RELEX- and JAIEX-chairs brief each other appropriately (DE) - synergy and adequate information flows between the JAIEX and RELEX groups (BE) 			

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			<ul style="list-style-type: none"> - Use the written procedure to consult JAIEX when urgent (SE) 	
5a. Involvement in the Ministerial Conferences preparations	<ul style="list-style-type: none"> - JAIEX involvement at the early stage when agenda is formulated (sending some ideas in a proactive way) + at follow-up to ensure information flow (FI, CZ, SI, SE, FR) - if necessary joint sessions with the RELEX groups should be organised (FR) 	<ul style="list-style-type: none"> - JAIEX could produce and distribute before ministerial meetings strategic documents to be discussed at the meetings of relevant geographic working groups (PT); - JAIEX could play a preparatory strategic role, involved from the early stage of preparation but focus only on policy priorities, the rest should be done elsewhere (NL) - JAIEX could open a debate to try to improve the complicated current preparation procedures (ES) 	<ul style="list-style-type: none"> - If the preparation of the Ministerial JHA meeting is on the agenda of the geographical group the JHA Counsellors should take part as a equal representative (PL) - Preparation: EEAS country desk/EU-Delegation could contribute to giving JAIEX a broader picture (DE) - Follow up: One of the added values of JAIEX could be that debriefings of ministerial meetings won't have to take place in SCIFA and CATS (DE) - JAIEX together with COSI could give proposals to relevant actors related to the Ministerial Conferences 	

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			(LT)	
5b. Role for LOs	<ul style="list-style-type: none"> - LO should be involved from the planning of the draft agenda for the ministerial conferences with the third countries (SI, SE, FI – should be invited to JAIEX) - LO role in preparing agenda should increase (PT) - LO could give examples for agenda points or topic of discussion (PL) - LO involvement should be decided case by case (FR) 	<ul style="list-style-type: none"> - involvement of LO deserves more detailed consideration (CZ) - LO not really in preparation of Ministerial meetings, but JAIEX, as an intermediary, could help make their meetings more relevant to the preparation of Ministerials (DE) 	<ul style="list-style-type: none"> - LO should be more involved in continuous planning and programming of development cooperation in third countries (SE) - Commission, Council Secretariat and Presidency in their debriefings should try to bridge the gap between the different fora (LO meetings) – (DE). - This could be done through meetings with RELEX group (LT) 	