



**COUNCIL OF  
THE EUROPEAN UNION**

**Brussels, 15 February 2002 (26.02)  
(OR. fr)**

**5600/1/02  
REV 1**

**POLGEN 3  
JAI 16  
ECOFIN 44  
TRANS 28  
RELEX 16  
ECO 40**

**PRESIDENCY NOTE**

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to : General Affairs Council

Subject : European Union action following the attacks in the United States

– Update of the "road map"

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1. The Annex to this note contains the first update under the Spanish Presidency of the "road map" of all the measures and initiatives implemented under the action plan decided on following the events of 11 September 2001. Henceforward there will be monthly updates to reflect the most recent proceedings in the various bodies.
  
2. The Presidency will make a point of keeping in close contact with the European Parliament in order to ensure optimum cooperation between the Council and the Parliament in their work on the rapid adoption of legislative measures, particularly in those areas where accelerated procedures are envisaged.

**ANNEX**

**"ROAD MAP" OF ALL THE MEASURES AND INITIATIVES TO BE IMPLEMENTED UNDER  
THE ACTION PLAN DECIDED ON BY THE EUROPEAN COUNCIL ON 21 SEPTEMBER 2001**

GENERAL AFFAIRS COUNCIL		OBJECTIVE	MEANS/ INSTRUMENTS	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
1.	Extend the anti-terrorist coalition and make it more effective	Political dialogue/Troika or SG/HR visits/use of multilateral fora/concerted ministerial visits	Ongoing	Presidency/SG/HR/ Commission	- Troika visit to several key countries from 24-28/9/01 – Inclusion of the topic of terrorism in all political dialogue meetings since 11/9/01 (including the EURO-MED Ministerial meeting on 5-6/11/01 and the meetings on the occasion of the UNGA) – Visit by the President of the European Council/SG/HR/Commission to the Middle East (16-20/11/01) – Presidency report to the Laeken European Council	Continuation of systematic and ongoing dialogue, at all levels, with partners	

	<b>OBJECTIVE</b>	<b>MEANS/ INSTRUMENTS</b>	<b>DEADLINE</b>	<b>BODY RESPONSIBLE</b>	<b>PROGRESS ALREADY MADE</b>	<b>FORTHCOMING WORK</b>
2.	Strengthen the partnership with the United States <sup>1</sup>	Various contacts at all levels	Ongoing	Presidency/SG/HR/Commission	<ul style="list-style-type: none"> <li>- Ministerial meeting on 20/9/01</li> <li>- Talks between President of the Council and President of the Commission in Washington on 27/9/01</li> <li>- Ministerial meeting of the 15 on 11/11/01 (UNGA)</li> <li>- Bilateral contacts between PSC/COTER, sectoral experts and their United States counterparts</li> <li>- Mission by Police/Justice/Europol/Eurojust/Commission officials to Washington on 18/10/01</li> <li>- Coordination of contacts by SLG on 3 and 24/10/01 and 30/11/01.</li> <li>- PRO-Eurojust mission to Washington on 19/11/01.</li> <li>- Reply to US suggestions for strengthening cooperation; letter sent to President Bush on 28/11/01.</li> <li>- Secretary of State (C. Powell) attended JHA Council meeting on 6/12/01</li> </ul>	<ul style="list-style-type: none"> <li>- Continued dialogue at all levels</li> <li>- Exchange of views and follow-up to cooperation proposals submitted by the United States and proposals which the EU submitted to the US</li> <li>- Coordination of contacts in the framework of the New Transatlantic Agenda</li> <li>- COTER/JHA Troika meeting with the US in June 2002</li> </ul>

<sup>1</sup> See also points 50 to 57 and 67.

FORTHCOMING WORK					
	OBJECTIVE	MEANS/ INSTRUMENTS	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE
2. (cont'd)					<ul style="list-style-type: none"> <li>– Informal meeting (11/2/02) between Presidency/Cion/GSC and a delegation from the US State Department of Justice to explore the negotiating boundaries for an EU-US agreement on extradition and mutual assistance in criminal matters</li> </ul>
3.	Strengthen the Union's relations with certain countries of Asia particularly concerned by the current situation				
3a.	Pakistan	<p>Strengthen relations, in particular by:</p> <ul style="list-style-type: none"> <li>– Community assistance (trade package)</li> <li>– signing the third-generation Cooperation Agreement</li> </ul>	Ongoing	Presidency/SG/HRC/ Commission	<ul style="list-style-type: none"> <li>– Implementation of the Agreement; adoption by the Council of proposals to facilitate trade; disbursement of additional financial aid (EUR 50 million) and accelerated disbursement in the framework of existing programmes;</li> <li>– Assistance for legislative elections in October 2002</li> </ul>

FORTHCOMING WORK					
	OBJECTIVE	MEANS/INSTRUMENTS	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE
3b.	<u>Iran</u>	Strengthen relations, in particular by consultations with a view to negotiation of a Trade and Cooperation Agreement	Ongoing	Presidency/SG/HR/Commission	Council due to adopt negotiating directives for a Trade and Cooperation Agreement in March 2001
3c.	<u>Countries of Central Asia</u>	Strengthen commitment and relations, substantial contribution to the Bishkek Conference (13-14/12/01), definition of a strategy for the strengthening of cooperation	Ongoing	Presidency/SG/HR/Commission	<ul style="list-style-type: none"> <li>- Troika visit 30/10 to 3/11/01</li> <li>- Suggestions put forward by SG/HR at GAC on 29/10/01</li> <li>- Adoption of conclusions at the GAC on 10/12/01</li> </ul>
3d.	<u>India</u>	Definition of the strengthening of cooperation	Second EU-India Summit (23/11/01)	Presidency/SG/HR/Commission	COTER Troika on 9/11/01 Joint communiqué and action plan adopted by the summit on 23/11/01 (with reference to terrorism)
4.	Strengthen humanitarian aid in Afghanistan and adjacent countries	Making aid available directly and through the UNHCR and other specialised agencies	Depends on political and military developments	Commission/Member States/Development Council	<ul style="list-style-type: none"> <li>- Additional contributions depending on needs and developments</li> <li>- Confirmation by GAC on 10/12/01 of a cumulated allocation of EUR 321 million (to date)</li> <li>- High-level meeting (Verhofstadt/Prodi) with the NGOs working in Afghanistan and Pakistan</li> </ul>

<b>FORTHCOMING WORK</b>				
<b>OBJECTIVE</b>	<b>MEANS/ INSTRUMENTS</b>	<b>DEADLINE</b>	<b>BODY RESPONSIBLE</b>	<b>PROGRESS ALREADY MADE</b>
5. EU support for a political and reconstruction process in Afghanistan	Various instruments	Urgent following latest developments	Member States/Presidency/SG/HR/ Commission	<ul style="list-style-type: none"> <li>- COASI will take account of this in discussions on the Commission communication on a new strategy for Asia</li> <li>- Aid will be provided, in particular through the Afghan Interim Administration</li> <li>- Commission delegation to open in February 2002</li> </ul> <p>- Meeting President of the Council/UNSG/Brahimi on 23/10/01;</p> <p>- Meeting SG/HR/King Zahir Shah in Rome on 20/10/01.</p> <p>- Open meeting of United Nations Security Council on Afghanistan (New York 13/11/01)</p> <p>- Meetings of the Steering Committee (reconstruction): Washington 20/11/01, Brussels, 20-21/12/01</p> <p>- Appointment of an EU special representative by GAC on 10/12/01;</p> <p>- Donors Conference, Tokyo, 21-22/01/02:</p> <p>EU pledged EUR 550 million for 2002</p>

FORTHCOMING WORK				
OBJECTIVE	MEANS/ INSTRUMENTS	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE
6. UN: ensure follow-up to Resolution 1373 adopted by the UN Security Council	Member States/Commission GAC and other Councils		- Common Position 2001/930/CFSP on combating terrorism - EU report to the Committee established under Article 6 of Resolution 1373(2001) approved and sent to the Security Council	- Continuing action in all areas covered by Resolution 1373 - Commission to compile catalogue of current and future Community assistance to third countries in the areas covered by Resolution 1373 (justice, home affairs, money laundering, governance, etc.), which will be sent, as an addendum to the above EU report, to the Secretariat of the UNSC Counter-Terrorism Committee

OBJECTIVE	MEANS/ INSTRUMENTS	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
6a. Combat all forms of funding of terrorist activities (implementation of Resolution 1373 (2001))	GAC			<ul style="list-style-type: none"> <li>- Common Position 2001/931/CFSP on the application of specific measures to combat terrorism</li> <li>- Regulation (EC) No 2580/2001: adoption of specific restrictive measures directed against certain persons and entities with a view to combating international terrorism</li> <li>- Decision 2001/927/EC laying down the list provided for in Article 2(3) of Council Regulation (EC) No 2580/2001 on the adoption of specific restrictive measures directed against certain persons and entities with a view to combating terrorism</li> </ul>	<ul style="list-style-type: none"> <li>- Update the list in the Annex to Common Position 2001/931/CFSP (activities of the clearing house)</li> </ul>
7. UN: ensure follow-up to Resolution 1390 (2002): – visa ban – embargo on arms sales and military assistance – freezing of assets: implement decisions to freeze the assets of Osama bin Laden, Al-Qaida, the Taliban and associates taken by the Sanctions Committee set up under Resolution 1267 (1999)	<ul style="list-style-type: none"> <li>- New CFSP Common Position</li> <li>- New EC Regulation</li> </ul>	As soon as possible	GAC/Member States/Commission		<ul style="list-style-type: none"> <li>- Examination of the new instruments will continue in the Working Party on External Relations</li> <li>- Commission amendments to the new Regulation, depending on Decisions taken in New York</li> </ul>

	<b>OBJECTIVE</b>	<b>MEANS/ INSTRUMENTS</b>	<b>DEADLINE</b>	<b>BODY RESPONSIBLE</b>	<b>PROGRESS ALREADY MADE</b>	<b>FORTHCOMING WORK</b>
8.	UN: conclusion of a UN General Convention on International Terrorism	Negotiations with the UN partners with a view to reaching global agreement	None	GAC/Member States	<ul style="list-style-type: none"> <li>- Demarches by the Troika in New York and in the capitals of certain countries</li> <li>- 6th Committee Working Party meetings on 28/1/02 and 2/2/02 (on-the-spot coordination among the 15)</li> </ul>	<ul style="list-style-type: none"> <li>- Negotiations to be monitored by COTER in close collaboration with CATS</li> </ul>
9.	UN: signing and ratification of the Convention for the Suppression of the Financing of Terrorism		Ratification by all Member States as soon as possible	Member States	All Member States have signed the Convention (7/10/01). 2 ratifications (4 others planned)	Monitoring of progress of ratifications by the COTER Working Party
10.	UN: Speeding up of the signing, ratification and rapid implementation of all relevant international Conventions ( <i>NB: there are 12 sectoral Conventions</i> )	Political dialogue/demarches	Ratification by all Member States as soon as possible. Demarches with third States as soon as possible	GAC/SG/HR/Member States	<ul style="list-style-type: none"> <li>- Troika demarches</li> <li>- Use of Ministerial meetings during the UNGA Ministerial week</li> </ul>	Monitoring of progress of ratifications by the COTER Working Party

OBJECTIVE	MEANS/ INSTRUMENTS	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
11. – Systematic evaluation of the Union's relations with third countries in the light of their possible support for terrorism – inclusion of a terrorism clause in agreements with third countries	Reference framework ("Benchmarks" and "analysis grid")	GAC/Member States		<ul style="list-style-type: none"> <li>– HOM reports received</li> <li>– COTER and geographical working party recommendations for certain areas</li> <li>– Examination of any measures to be taken: policy paper submitted to the PSC on 29/1/02, includes action in following areas <ul style="list-style-type: none"> <li>(a) incorporation of a standard terrorism clause into agreements with third countries, also being discussed in the Working Party on External Relations</li> <li>(b) political dialogue (bilateral and multilateral/regional) including non-proliferation and arms control</li> <li>(c) counter-terrorism assistance to third countries</li> <li>(d) other stick/carrot measures</li> <li>(e) monitoring UN undertakings</li> </ul> </li> </ul>	Discussion in GAC scheduled for 18/2/02

<b>FORTHCOMING WORK</b>					
OBJECTIVE	MEANS/INSTRUMENTS	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	
12. Adjustment of EU policies on non-proliferation and disarmament	<ul style="list-style-type: none"> <li>- Joint Consideration</li> <li>- Contacts with the United States</li> <li>- GAC conclusions</li> </ul>		Presidency/GAC	<ul style="list-style-type: none"> <li>- CODUN Troika on biological weapons with the United States delegation on 25 October</li> <li>- Videoconference with the United States at experts level on 8/11/01</li> <li>- Adoption of GAC conclusions on 10/12/01.</li> </ul>	<ul style="list-style-type: none"> <li>- CODUN/CONOP/COARM Working Parties will continue discussion of the Presidency working document</li> </ul>
13. Step up scrutiny of candidate countries' activities to combat money laundering	Peer evaluation	None.	Commission	Meeting of PAPEG Group on 29/11/01 (examination of principle 13 of the Pre-accession Pact)	
<b>JUSTICE AND HOME AFFAIRS (JHA) COUNCIL</b>					
<p><b>NB:</b> This "road map" contains only actions and measures endorsed in principle by the European Council or the Council. Some Member States have suggested other initiatives which could be incorporated in the "road map" depending on how they are received. (see 13/176/01). At its meeting on 6 and 7 December 2001 the Council (JHA) noted the German delegation's proposals set out in 13/176/01 and instructed the Article 36 Committee and the Strategic Committee on Immigration, Frontiers and Asylum to examine them as soon as possible.</p>					
<b>LEGISLATIVE MEASURES</b>					
14. Make Eurojust operational	<ul style="list-style-type: none"> <li>- Framework Decision</li> <li>- Decision on Headquarters</li> </ul>		Council/European Council	Political agreement by Council on 6/12/01 on draft Decision setting up Eurojust.	<ul style="list-style-type: none"> <li>- The Presidency is discussing with NL the arrangements for locating Eurojust provisionally in The Hague</li> <li>- Rules of procedure and financial regulation to be adopted</li> <li>- Appointment of an Administrator Director</li> </ul>

FORTHCOMING WORK					
OBJECTIVE	MEANS/INSTRUMENTS	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	
15. European arrest warrant	Framework Decision	Council		<ul style="list-style-type: none"> <li>- The President of the Council noted political agreement at the JHA Council on 6-7/12/01 (14876/01 + COR )</li> <li>- EP Opinion 6/2/02</li> </ul>	Parliamentary reservations DK/S/IRL/NL/UK
16. Definition of terrorist offences	Framework Decision	Council		<ul style="list-style-type: none"> <li>- Political agreement by the Council on the draft Framework Decision on 6-7/12/01 (14845/1/01)</li> <li>- EP Opinion 6/2/02</li> </ul>	Parliamentary reservations DK/S/IRL
17. Freezing of assets	Framework Decision	Council		CATS examined the draft on 18/1/02	Political agreement expected at Council meeting on 28/2/02
18. Entry into force of the two Extradition Conventions of 1995 and 1996	Ratification by Member States	1/1/02	Member States	<p>The 2 Conventions are awaiting ratification by F/IRL and I (1996 Convention) and B/F/IRL and I (1995 Convention)</p> <p>The 2 Conventions already apply between the Member States which have made a declaration to that effect</p>	

FORTHCOMING WORK					
OBJECTIVE	MEANS/ INSTRUMENTS	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	
19. Entry into force of the Convention on Mutual Assistance in Criminal Matters	Ratification by Member States	In the course of 2002	Member States	<ul style="list-style-type: none"> <li>- At CATS meeting 17-18/1/02, all Member States confirmed that they intended to meet the deadline set for the Convention and the Protocol thereto</li> <li>- Convention ratified by P and UK</li> </ul>	
20. Mutual assistance in respect of money laundering and financial crime	Protocol to the Convention on Mutual Assistance		Council	<p>The Protocol was signed on 16/10/01 (JHA Council)</p>	To be ratified by the Member States
21. Examination of legislation with reference to the "terrorist threat"	Commission report	By the end of 2002	Commission/Council/ Parliament	Commission working paper of 5/12/01: The relationship between safeguarding internal security and complying with international protection obligations and instruments	

FORTHCOMING WORK					
OBJECTIVE	MEANS/ INSTRUMENTS	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	
22.	Setting up joint investigation teams  <i>For operational implementation, see point 33.</i>	Framework Decision	Council	<ul style="list-style-type: none"> <li>– Agreement by Coreper on 3/10/01</li> <li>– Urgent procedure initiated by the European Parliament</li> <li>– The Framework Decision will be formally adopted by the Council once those Member States which have entered reservations are able to withdraw them</li> </ul>	DK/IRL/S parliamentary scrutiny reservations
23.	Prevention of crime involving the use of electronic communication systems	<ul style="list-style-type: none"> <li>(1) Framework Decision</li> <li>(2) Framework Decision on mutual recognition of measures on the taking of evidence (which will also cover investigations into computer crime)</li> </ul>	As soon as possible after submission by the Commission	<ul style="list-style-type: none"> <li>Commission/Council</li> </ul>	<ul style="list-style-type: none"> <li>(1) Proposal will be forwarded by Commission at the end of February</li> <li>(2) Proposal will be forwarded by Commission mid-2002</li> </ul>
24. 1	Ensure a balance between data protection and police efficiency	Directive concerning the processing of personal data and the protection of privacy in the electronic communications sector	Commission/Transport Council/Parliament	Common Position adopted by the Transport/Telecommunications Council on 25/1/02	Police-efficiency aspects still being scrutinised by the CATS

<sup>1</sup> See also point 69.

	<b>OBJECTIVE</b>	<b>MEANS/ INSTRUMENTS</b>	<b>DEADLINE</b>	<b>BODY RESPONSIBLE</b>	<b>PROGRESS ALREADY MADE</b>	<b>FORTHCOMING WORK</b>
25 <sup>1</sup>	Setting up a Community mechanism in the field of the coordination of civil-protection measures	Decision		Council	Adoption by the Council on 23/10/01	
<b>OPERATIONAL MEASURES</b>						
26.	Identification of suspected terrorists in Europe and of the organisations which support them in order to draw up a common list of terrorist organisations	Cooperation between services of Member States/Europol	6-7/12/01	- Council (IHA) – Persons responsible for anti-terrorist units, intelligence and Europol	Council adopted a Common Position and a common list of terrorist organisations on 27/12/01	List will be updated in March 2002 (next preparatory meeting: February 2002)
27.	Systematic transmission to Europol of any piece of data relevant to terrorism	Cooperation Member States/Europol	None	Member States	– The Director of Europol reported to the Council meeting on 6-7/12/01 – The Working Party on Terrorism on 30/1/02 noted significant progress in this field	

<sup>1</sup> See also point 47.

FORTHCOMING WORK					
OBJECTIVE	MEANS/INSTRUMENTS	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	
28. Strengthening cooperation between the heads of anti-terrorist units	Meetings	Presidency/Police Chiefs Task Force	<ul style="list-style-type: none"> <li>- The first meeting was held on 15/10/01</li> <li>- Meeting of Police Chiefs Task Force 30-31/10/01 reached agreement on a set of proposals (1374/01)</li> <li>- Recommendations on terrorism were discussed by the Working Party on Terrorism on 15/11/01 and by the CATS on 22-23/11/01</li> </ul>	<ul style="list-style-type: none"> <li>- Proposals to strengthen cooperation drawn up by the PCTF will be incorporated into a new document, which will have to be discussed, among others, by the Working Party on Terrorism (ENFOPOL (2000)73 REV 2 and 141 REV 1)</li> </ul>	
29. Strengthening cooperation between anti-terrorist magistrates	Meetings	None	Pro-Eurojust	<ul style="list-style-type: none"> <li>- Following an initial meeting on 10/10/01, there have been regular contacts between anti-terrorist magistrates, with Eurojust acting as intermediary</li> </ul>	
30. Better cooperation and exchanges of information between all intelligence services	Regular meetings of heads of intelligence services	None		<ul style="list-style-type: none"> <li>- Meetings of heads of anti-terrorist units of intelligence services took place on 11-12/10/01 and 19/11/01</li> </ul>	

FORTHCOMING WORK					
OBJECTIVE	MEANS/INSTRUMENTS	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	
31. Strengthening cooperation between police services, including Europol and intelligence services	None	Presidency/CATS	<ul style="list-style-type: none"> <li>- Methodology discussed by the CATS on 1/12/01</li> <li>- Article 4 of the Common Position of 27/12/01 (2001/931/CFSP)</li> </ul> <p>provides for the intensification of police and judicial cooperation in particular in combating the terrorist persons, groups or entities listed in the Annex</p>	<ul style="list-style-type: none"> <li>- Methodology discussed by the CATS on 1/12/01</li> <li>- Article 4 of the Common Position of 27/12/01 (2001/931/CFSP)</li> </ul> <p>provides for the intensification of police and judicial cooperation in particular in combating the terrorist persons, groups or entities listed in the Annex</p>	
32. Setting up of a team of anti-terrorist specialists within Europol	Established for 6 months	Urgent	Member States/Europol Management Board	<ul style="list-style-type: none"> <li>- All Member States have sent police or intelligence specialists to Europol. Team operational in November 2001</li> <li>- Head of team reported to the Working Party on Terrorism on 30/1/02</li> </ul>	<ul style="list-style-type: none"> <li>- All Member States have sent police or intelligence specialists to Europol. Team operational in November 2001</li> <li>- Head of team reported to the Working Party on Terrorism on 30/1/02</li> </ul>
33. Setting up of one or more joint investigation teams <i>See also point 22</i>		None	Member States (police, magistrates/intelligence services)/Europol/Pro-Eurojust		Spanish Presidency initiative on joint police teams and seminar to be held in Madrid on 27-28/2/02

OBJECTIVE		MEANS/ INSTRUMENTS	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
34.	Better coordination between Europol/Pro-Eurojust and the Police Chiefs Task Force		None	CATS	Initial discussion by the CATS on 17-18/2/02 based on a report prepared by the heads of the three bodies (15389/01)	Chairman of Eurojust and Director of Europol will explain their views to the CATS
35.	Speeding up the linking of the EJN to the VPN secure electronic network		None	General Secretariat of the Council	Technical examination under way by GSC. Pilot project under way	
36.	Updating of the list of Europol competences	Implementation of a joint action	None/ongoing	Europol/Council	<ul style="list-style-type: none"> <li>- Letter from the Presidency to the Director of Europol on 9/10/01</li> <li>- Europol report to the JHA Council on 6-7/12/01</li> </ul>	
37.	Possible extension of SIS access to other public services		None	Council	<ul style="list-style-type: none"> <li>- First discussions by Council/COMIX on 6-7/12/01</li> <li>- Agreement by JHA Council on 6-7/12/01 on the new SIS II functionalities</li> </ul>	Political agreements to be worked out within the SIS Working Party (and possible legislative act)
38.	Peer assessment of national arrangements for combating terrorism <sup>1</sup>		Evaluation report before end 2002	Council/General Secretariat of the Council	Two national experts being recruited	

<sup>1</sup> See in this connection the letter sent on 26/9/01 by the Permanent Representative of Germany to his colleagues asking to be informed of the measures and general political plans adopted by each Member State for combating terrorism.

	<b>OBJECTIVE</b>	<b>MEANS/ INSTRUMENTS</b>	<b>DEADLINE</b>	<b>BODY RESPONSIBLE</b>	<b>PROGRESS ALREADY MADE</b>	<b>FORTHCOMING WORK</b>
39.	Inventory of national measures and early warning plans		Urgent	Working Party on Terrorism and Police Chiefs Task Force	<ul style="list-style-type: none"> <li>- Meeting of Police Chiefs Task Force on 30 and 31/10/01</li> <li>- Report to JHA Council on 6-7/12/01</li> </ul>	
40.	Send TE-SAT report to the European Parliament		6-7/12/01	Council	Report approved by the Council on 28/1/02	Report to be submitted to the EP
41.	Intensify cooperation on and harmonisation of legislation on arms and explosives		None	Commission/Council	Recommendations annexed to 10564/2/01 REV 2, submitted to the Council meeting on 28/1/02	Initiative to be taken by the Commission before March 2002
42.	Strengthening of external border checks	Report	Council meeting on 6-7/12/01	Presidency/Member States/Police Chiefs Task Force/Immigration Services	<ul style="list-style-type: none"> <li>- Operation HIGH IMPACT on 2-3/10/01</li> <li>- Report JHA Council on 6-7/12/01 (1457/01 and 1418/1/01)</li> </ul>	- Operation HIGH IMPACT on 2-3/10/01 - Report JHA Council on 6-7/12/01 (1457/01 and 1418/1/01)
43.	Coordinated recourse to Article 2(2) of Schengen Convention (re-establishment of border checks)		None	Council	<ul style="list-style-type: none"> <li>- First examination in the Working Party on Terrorism on 26/10/01</li> <li>- on 23/11/01 the CATS approved a definition of a terrorist threat of exceptional gravity proposed by the Working Party on Terrorism (1418/1/01 REV 1)</li> </ul>	<ul style="list-style-type: none"> <li>- Commission to make proposals for Article 2(2)</li> </ul>

	<b>OBJECTIVE</b>	<b>MEANS/ INSTRUMENTS</b>	<b>DEADLINE</b>	<b>BODY RESPONSIBLE</b>	<b>PROGRESS ALREADY MADE</b>	<b>FORTHCOMING WORK</b>
44.	Establish network for exchanging information on visas issued		None	Commission		Commission requested to submit proposals to Council before March 2002
45.	Improve input of alerts into SIS (Articles 95, 96 and 99)		None	Member States	Discussion has begun on all the new SIS functionalities and issues of data quality and updating the system	Agreement in the SIS Working Party and Presidency proposal for technical improvements ahead of the SIRENE Working Party meeting on 18/2/02
46.	Internal security and compliance with international obligations regarding protection of fundamental rights	Working document	Urgent	Council/Commission	The Commission has adopted a working document on the relationship between safeguarding internal security and complying with international obligations regarding the protection of fundamental rights	

	<b>OBJECTIVE</b>	<b>MEANS/ INSTRUMENTS</b>	<b>DEADLINE</b>	<b>BODY RESPONSIBLE</b>	<b>PROGRESS ALREADY MADE</b>	<b>FORTHCOMING WORK</b>
47.	Setting up a Community mechanism in the field of the coordination of civil protection measures <sup>1</sup>	Decisions	1/1/02	Commission	<p>On 11-12/10/01, the DGs for Civil Protection adopted an action plan anticipating implementation of the Community mechanism</p> <ul style="list-style-type: none"> <li>- setting up a Working Party of NBC Experts, available round the clock</li> <li>- strengthening the network of round-the- clock contacts between civil protection services</li> <li>- closer cooperation and exchange of information between national and Community services</li> <li>- exchange of information on accidents or threats of terrorist attacks</li> <li>- CIVCOM, strengthened by PROCTIV experts, will examine the use of the mechanism in crisis management operations outside the EU</li> <li>- The mechanism was made partly operational before its actual date of entry into force (1/1/02)</li> </ul>	<p>- The 13 candidate countries and the EEA countries will also take part in the mechanism</p>

<sup>1</sup> See also point 24.

	<b>OBJECTIVE</b>	<b>MEANS/ INSTRUMENTS</b>	<b>DEADLINE</b>	<b>BODY RESPONSIBLE</b>	<b>PROGRESS ALREADY MADE</b>	<b>FORTHCOMING WORK</b>
47a	Increase cooperation in civil protection and health, particularly in matters of: – risk assessment – use of biological and chemical weapons in terrorist action – alert and intervention – storage of BC agents – research – detection – identification of infectious and toxic agents – prevention and treatment of BC attacks	Programme designed to improve cooperation between Member States  Appointment of a European coordinator for civil protection action	Urgent  The Council meeting on 16/10/01 decided to give priority to this issue	Commission/Council/Member States:  Civil Protection Departments	– Commission communication containing a draft programme of action in the field of civil protection, health, research, etc. (14948/01)  – from 17-19/12/01 the Commission and the Presidency organised a workshop on bioterrorism, which also dealt more generally with nuclear and chemical terrorism	– COREPER to discuss coordination requirements, coordinator's profile and a possible agency  – submission to the Working Party on Civil Protection of a proposal for a Resolution on a work programme for improving Union cooperation in responding to bacteriological, chemical and nuclear terrorist attacks  – Examination of the possible use of military resources in support of civil protection action within the Union
48.	Increase security standards at airports and on board aircraft ( <i>see point 64</i> )		Urgent	Council/Member States	– Proposal for a Regulation laying down common rules in the field of civil aviation safety  – Austrian delegation has submitted proposals	Add to agenda for next meeting of Police Chiefs Task Force and work closely with transport industry

	<b>OBJECTIVE</b>	<b>MEANS/ INSTRUMENTS</b>	<b>DEADLINE</b>	<b>BODY RESPONSIBLE</b>	<b>PROGRESS ALREADY MADE</b>	<b>FORTHCOMING WORK</b>
49.	Extension of machinery for automatic information exchange between the Financial Intelligence Units (FIUs)		Urgent	Council	<ul style="list-style-type: none"> <li>- Operational meeting of heads of FIUs on 12/10/01</li> <li>- Meeting of the informal group of FIU experts on the occasion of the MDG meetings on 20/9/01 and 9/11/01</li> </ul>	
<b>COOPERATION IN THE JHA FIELD WITH THE UNITED STATES</b>						
<p><i>NB. A delegation made up of representatives of the Ministry of the Interior (including the Department for State Security and the Aliens Department), the Ministry of Justice and the Police Services of the present and incoming Presidencies, the Commission, the Council General Secretariat, Europol and Pro-Eurojust travelled to Washington on 18 October 2001 to discuss arrangements for implementing the measures described below. All of these points were discussed during the trip to the United States.</i></p> <p><i>Practical steps have been taken (designation of contacts, attendance by US delegates at some meetings, concrete proposals for cooperation between departments, documents describing various aspects of the problems sent for examination, particularly as regards data protection).</i></p>						
50.	Assessment of all aspects of terrorist threat	Meetings/contacts	Urgent	Europol/Council	<p>Several contact points identified:</p> <ul style="list-style-type: none"> <li>- Joint COTER/Working Party on Terrorism Troikas twice every six months</li> <li>- Team of counter-terrorism specialists set up within Europol must work closely with its American counterparts</li> </ul>	
51.	Increased EU-US cooperation in relevant international fora	Meetings/contacts	Ongoing	Council/Member States	Discussion at an informal meeting held in Madrid on 8/2/02	Monitoring by COTER and transatlantic dialogue bodies

	<b>OBJECTIVE</b>	<b>MEANS/ INSTRUMENTS</b>	<b>DEADLINE</b>	<b>BODY RESPONSIBLE</b>	<b>PROGRESS ALREADY MADE</b>	<b>FORTHCOMING WORK</b>
52.	Pressure on countries where banking systems facilitate the generation and transfer of funds which could finance terrorism	Diplomatic contacts	Ongoing	Council/Member States/Commission	<ul style="list-style-type: none"> <li>- At its meeting in Washington (29 and 30/10/01) the FATF, extending its mandate to cover action to combat the financing of terrorism, adopted 8 recommendations on coordination</li> <li>- Member States' coordination meeting in Hong Kong on 28/1/02</li> </ul>	<p>Monitoring of FATF discussions by ECOFIN and JHA Councils</p> <p>Preparation of EU common positions in the FATF</p>
53.	Share best practices in the fight against terrorism	Contacts	None	Member States	Mandate to Police Chiefs Task Force	

	<b>OBJECTIVE</b>	<b>MEANS/ INSTRUMENTS</b>	<b>DEADLINE</b>	<b>BODY RESPONSIBLE</b>	<b>PROGRESS ALREADY MADE</b>	<b>FORTHCOMING WORK</b>
54.	Intensify cooperation between Europol and US law enforcement agencies	<ul style="list-style-type: none"> <li>- Informal cooperation</li> <li>- Agreement without exchange of data</li> <li>- Negotiation of an agreement</li> </ul>	Europol/Council		<ul style="list-style-type: none"> <li>- Signing of the agreement between Europol and the US on 6/12/01 (excl. personal data)</li> <li>- Council agreement on 6/12/01 for the Director of Europol to open negotiations for an agreement with the US (incl. exchange of personal data)</li> <li>- Development of a joint Europol/FBI project on the methods used by the perpetrators of the attacks on 11/9/01</li> <li>- Appointment of an FBI agent on secondment to Europol</li> </ul>	Poss. meetings of ad hoc Working Party/US (FAA) Appointment in April of a Europol liaison officer in Washington
55.	Intensify cooperation on mutual assistance in criminal matters	EU-US agreement based on Art. 38 TEU	None	Presidency/Council	Exploratory discussions began in Brussels (24/9/01), were continued in Washington on 18/10/01 and in Brussels on 11/2/02.	<ul style="list-style-type: none"> <li>- Informal talks with the US on 11/2/02</li> <li>- JHA Council 28/2/02</li> </ul>

OBJECTIVE	MEANS/ INSTRUMENTS	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
56. Intensify cooperation between Pro-Eurojust/Eurojust and US magistrates specialising in counter-terrorism	Contacts	None	Pro-Eurojust	<ul style="list-style-type: none"> <li>- Visit by 3 members of Pro-Eurojust to Washington on 19/11/01</li> <li>- Appointment of a US contact point for Eurojust</li> </ul>	
57. Intensify cooperation with the United States in the field of illegal immigration, visas and false documents	Contacts	None	Strategic Committee (SCIIFA)	<ul style="list-style-type: none"> <li>- Ad hoc Working Party of Experts meeting on 10-11/12/01 at the Commission put forward specific proposals which were discussed at the SCIIFA meeting on 28-29/1/02</li> <li>- Meeting on 8/2/02 in Madrid with the US in the context of the transatlantic dialogue</li> </ul>	SCIIFA/US meeting in April 2002

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58.	Measures against non-cooperating countries and territories (NCCTS) identified by the FATF and enlargement of FATF action to include measures to combat financing of terrorism. Better coordination between Member States	Coordination in FATF Implementation by the Member States of 40 FATF recommendations on money laundering	Council/Member States	- Joint JHA/ECOFIN Council decided on 16/10/01 that Member States would take a series of joint counter-measures (12665/01)  - Plenary meeting of the FATF in Washington on 29-30/10/01 (at which FATF remit extended to cover funding of terrorism). Decision to identify, as from June 2002, countries which do not combat the financing of terrorism  - Examination of the model for standard agreement on mutual assistance in criminal matters by CATS (17/1/02) and COREPER (31/1/02) with a view to its adoption by the JHA Council	- FATF meeting in Hong Kong 28/2/02	

ECOFIN COUNCIL		OBJECTIVE	MEANS/ INSTRUMENTS	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
59.	Possible insider offences linked to the attacks on 11/9/01					Report submitted to ECOFIN Council on 16/10/01 Committee of European Securities Regulators is continuing its investigations	
60.	Prevention of use of financial system for money-laundering purposes	Directive		15/06/03	Member States	Directive adopted in November 2001	Transposition in Member States
61.	Measures to counter insider dealing and market manipulation (market abuse)	Directive		None	Council/European Parliament	Under examination at Working Party level General guidelines drawn up by the Council on 13/12/01	
62.	Establishing minimum transparency criteria for various types of legal entities (such as trusts, trust funds and foundations), for the purpose of identifying the beneficial owners more easily		Definition of priorities and measures	Before the end of the year	Commission/Council	Council has taken note of Commission's report	Commission will shortly be proposing possible priority measures

	OBJECTIVE	MEANS/ INSTRUMENTS	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
<b>TRANSPORT / TELECOMMUNICATIONS COUNCIL</b>						
63.	Adoption of air security standards in the following areas: – Checking access to sensitive zones at airports and to aircraft – Checking and monitoring of hold baggage – Checking passengers and passengers' hand luggage – Checking cargo and mail – Training of ground staff – Classification of prohibited items – Specifications of equipment used to carry out checks – Training of ground staff	– Regulation on ground checks in EU airports (First part of discussions in ad hoc multidisciplinary group)	Council on 6-7/12/01	Council/Parliament	– Parliament first reading (RETT 20/11/01, plenary 29/11/01) – Common Position adopted by the Council on 29/1/02 and forwarded to EP	Parliament to adopt a position on the Council's Common Position (second reading)

	<b>OBJECTIVE</b>	<b>MEANS/ INSTRUMENTS</b>	<b>DEADLINE</b>	<b>BODY RESPONSIBLE</b>	<b>PROGRESS ALREADY MADE</b>	<b>FORTHCOMING WORK</b>
64.	<p>– Additional security measures in civil aviation</p> <p>(a) measures capable of rapid implementation</p> <ul style="list-style-type: none"> <li>– closing cockpit doors</li> <li>– increased civil/military cooperation to harmonise ATM procedures in the event of air piracy</li> <li>– coordination with the ECAC and the ICAO on security audits</li> <li>– introduction of the security aspect into the Sixth Research Framework Programme</li> <li>– cooperation with the United States on joint security arrangements</li> </ul> <p>(b) recommendations for further discussions</p> <ul style="list-style-type: none"> <li>– checks on staff</li> <li>– making cockpits secure</li> <li>– security training for both supervisory personnel and cabin crew</li> <li>– obtaining the necessary radio spectrum at the next World Radio Conference for air-ground communications</li> </ul>	<p>Ad hoc multidisciplinary group in cooperation with the ECAC</p>	<p>March 2002</p>	<p>Commission/Presidency</p>	<p>– The Council meeting on 7/12/01 took note of the recommendations in the report from the Ad hoc multidisciplinary group</p> <p>– The Commission acted on the recommendations, submitting legislative proposals</p>	<p>Report to the Commission in March 2002</p>

	<b>OBJECTIVE</b>	<b>MEANS/ INSTRUMENTS</b>	<b>DEADLINE</b>	<b>BODY RESPONSIBLE</b>	<b>PROGRESS ALREADY MADE</b>	<b>FORTHCOMING WORK</b>
65.	Economic situation of air transport sector, particularly: – Compensation for losses in wake of closure of US and Israeli airspace (11 to 14 September) – Covering higher insurance charges	State aid/Commission examination	None	Commission/Member States	Transport Council conclusions on 16/10/01 Commission/US exchange of letters on US and Swiss predatory practices	Monitoring by the Commission
66.	Increased international cooperation in interests of heightened security, particularly with the US and Japan	ICAO Conference (ministerial/high level) on civil aviation security and high-level bilateral talks	Montreal, 19-20/2/02	Commission/Council/ Member States	Conclusions of ECOFIN Council (4/12/01) and Transport Council (7/12/01)	On-the-spot coordination
67.	Increased security standards in the field of shipping – Requirement for all ships to carry an automatic information system (advance implementation) – development of security plans for ships – extension of security rules in ports	Amendments to the IMO's SOLAS Convention and its extension to cover ports	– MSC Intersession, London, 11-18/2/02 – MSC, London, 15-24/5/02	Member States (coordinated at Council level)	Broad agreement among Member States on the general principles of the action to be taken within the IMO	On-the-spot coordination in London

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68. Additional security measures in the field of shipping – legal force for certain measures not binding on the IMO (Circ. 443)	Community legislation proposal	Proposal expected in the course of the second half of 2002	Commission		Dependent on IMO discussions
69 <sup>1</sup> Ensure a balance between data protection and police efficiency	Directive concerning the processing of personal data and the protection of privacy in the electronic communications sector	None	Commission/Council/Parliament	Adoption of Common Position by Transport/Telecommunications Council on 25/1/02	Follow-up to the codecision procedure

<sup>1</sup> See also point 24.