



Council of the European Union
General Secretariat

Brussels, 06 June 2025

**DOCUMENT PARTIALLY ACCESSIBLE
TO THE PUBLIC (28.08.2025)**

WK 7045/2025 INIT

LIMITE

**JAI
MIGR
ASIM
COAFR
RELEX
MAMA**

This is a paper intended for a specific community of recipients. Handling and further distribution are under the sole responsibility of community members.

WORKING DOCUMENT

From:	Presidency
To:	Delegations

N° prev. doc.:	WK 4681/2025 INIT
Subject:	Action file to follow up on the EU Action Plan for the Western Mediterranean and Atlantic routes – Implementation Report

In view of the Coreper meeting of 11 June 2025 delegations will find attached the "Action file to follow up on the EU Action Plan for the Western Mediterranean and Atlantic routes – Implementation Report".

ACTION FILE TO FOLLOW UP ON THE EU ACTION PLAN FOR THE WESTERN MEDITERRANEAN AND ATLANTIC ROUTES – Implementation Report

[illegible]

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
<i>Prevent irregular migration by combatting smuggling of migrants and trafficking in human beings</i>				
2. Implement the Anti-Smuggling Operational Partnership (ASOP) with Morocco	MS, Frontex, Europol, CEPOL, Commission, EU DEL	Ongoing	<ul style="list-style-type: none"> - Start negotiations on the Working Arrangement between Morocco and Europol. Meeting to start negotiations which was planned for July 2024 was cancelled by Morocco; Europol is still awaiting a new date from MO. Carry out awareness-raising and information campaigns in Morocco on the risks of migrant smuggling, trafficking in human beings and legal alternatives to irregular migration. Timeline: ongoing (until 30/09/2025), financed by HOME Funds. - Morocco is a priority country under the new AMIF call for proposals "Prevention of irregular migration through awareness raising and information campaigns on the risks of irregular migration in selected third countries and within Europe", which was launched in November 2024. See below under Action 3 for more details. - Increased coordination and exchange of information with the Member States. 	<p><i>The EU and Morocco agreed on an operational anti-smuggling partnership (ASOP) to counter migrant smuggling and human trafficking. Under the ASOP the EU and its MS enhance cooperation with Morocco to support border management, police cooperation, awareness-raising on the dangers of irregular migration and enhanced cooperation with EU agencies working in the area of migration and home affairs.</i></p> <p><i>- Strengthening cooperation with Europol: Exchanges on the text took place, although the negotiations on a working arrangement with Europol have not officially started yet.</i></p> <p><i>- Strengthening cooperation with Frontex: Annual meetings of the Mixed Committee. The next FX-MO Mixed Committee [REDACTED]. The next Mixed Committee could be organised after summer break. The Mixed Committee meeting should be an opportunity to hold the next round of negotiations for a Working Arrangement and appoint the FX Liaison Officer (by the end of 2025). The agency would like to continue with positive engagement and define a new roadmap of activities for 2025.</i></p>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
			<ul style="list-style-type: none"> - Development of Moroccan window of anti-smuggling and anti-trafficking project. Timeline: discussions with national authorities and implementing partners began in 2025. 	<p>- Information and awareness raising campaign 'SurMaRoute - Informative Campaign in Morocco and Tunisia for the Conscious Design of a Personalized Life Path against Irregular Migration' (2023 - 2025 [implemented in MO and TU, total EUR 1.4 million, AMIF]). The project aims at offering potential young migrants and migrants in Morocco/Tunisia the opportunity to design alternative, personalised, and safe life paths. It is implemented by Progettomondo (IT) with CIES (IT), FAMSI (ES), and GRDR (FR).</p>
3. Adopt and kick off the implementation of a regional programme under NDICI-Global Europe to fight against the smuggling of migrants and the trafficking in human beings (North Africa)	Commission, EEAS, MS	Ongoing		<p>As noted above, discussion on Morocco window of regional programme on anti-smuggling and anti-trafficking is underway. The programme will be comprehensive, involving multiple partners and aiming also to foster cooperation between maritime coordination centres along the Atlantic route. A consortium of implementing partners will be led by Spain (FLAP).</p>
4. Consolidate counter-smuggling activities with partner countries	MS (in particular ES and FR), Europol, Frontex	Ongoing	<ul style="list-style-type: none"> - Consolidate synergies within and between the existing Common Operational Partnerships (COPs) and Joint Investigation Team projects with Mauritania, Senegal, 	<p>Cooperation with Niger authorities, in bilateral exercises are currently on hold.</p> <p>ASOP Niger: Between 2017 and May 2023 the JIT contributed to identifying 273 smuggling</p>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
along the whole route			<p>Côte d'Ivoire, The Gambia, Guinea, possible future COPs and new phase of the NETCOP project following the results of the ISF Call or through other funding (NDICI) to facilitate the cooperation of Western African countries and also strengthen their cooperation with Morocco. Timeline: in preparation.</p> <ul style="list-style-type: none"> - The evaluation of the 2024 call for proposals under the Internal Security Fund for actions to support Common Operational Partnership projects and the Global Alliance to Counter Migrant Smuggling has been finalised. The beneficiaries have been informed with contracting expected before summer 2025. - Continue awareness-raising and information campaigns in the EU DELs in relevant countries on the risks of migrant smuggling and irregular migration. Ongoing campaigns are financed by EU Home Affairs Funds in Niger, Nigeria, Tunisia, Morocco, Senegal, 	<p><i>networks and 938 suspected migrant smugglers, out of whom 504 were prosecuted. The III Phase of the JIT was launched with a budget of 13 M for the five years (fully funded under NDICI-Global Europe). Following the coup of 26 July 2023, the JIT contract was suspended.</i></p> <p><i>Senegal: continuation of the activities, notably the COP. COP II signed in September 2023 (financed by the NDICI MIP AAP 2022) for EUR 5.7 million is ongoing and received a EUR 30 million top up in December 2024, from the Flexible Mechanism (see below for details).</i></p> <p><i>For The Gambia under NDICI flexible mechanism an action on counter-smuggling (COP) was validated in May 2024. Contracting under development: waiting for submission of proposal from ES (FLAP as implementer, together with Germany).</i></p> <p><i>In Mauritania the COP (funded under the EUTF – for EUR 4.5 million) is ongoing, implemented by FLAP. The project is expected to continue with EUR 2 million funded under the NDICI Flexible Mechanism.</i></p> <p><i>In Guinea: Reintegrating - Migration management in Guinea: (MIP AAP 2024, EUR 7.85 million out of a total amount of</i></p>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
			<p>and The Gambia.</p> <ul style="list-style-type: none"> - A new AMIF call for proposals for “Prevention of irregular migration through awareness raising and information campaigns on the risks of irregular migration in selected third countries and within Europe” was launched in November 2024 with a budget of EUR 10 million. Third countries along the Western Mediterranean and Atlantic Route have been identified as priority countries to be addressed by project proposals, including Algeria, Côte d’Ivoire, Gambia, Guinea, Mauritania, Morocco, Nigeria, Senegal, and Tunisia. Timeline: Project grant agreements are expected to be signed towards end of Q3 or beginning of Q4 2025. - Within the framework of the EMPACT Migrant Smuggling Operational Action Plan (OAP) 2024-25 Operational Action (OA) 2.5, Joint Operational Team (JOT) Diunkett is a French led initiative co-led by Spain and in which both Frontex and Europol participate, 	<p>EUR 28 million). There is a component on a Common Operational Partnership COP II Implemented by Civipol. It focuses on i) Strengthening border control by enhancing the capacities of the Central Directorate of the Air and Border Police and deploying gendarmerie units; ii) Enhancing investigative and intelligence capacities of police and gendarmerie units to optimise the quality of investigations linked to irregular migration.</p> <p>Côte d’Ivoire: - COP Ivory Coast phase II is supported through the Internal Security Fund and started implementation in February 2023 with Civipol</p> <p>Nigeria: Contract signed in October 2024 with FLAP and UNODC on Fighting Smuggling and Trafficking “Support to Migration Governance in Nigeria”. National MIP 2023, EUR 8 million. A new Common Operational Partnership project implemented by France and Italy started implementation on 1 April 2025, with an EU contribution of EUR 1.35 million through the Migration Partnership Facility.</p> <p>At Global level, “Promoting Action and Cooperation among countries at global level against Trafficking in Human Beings and the Smuggling of Migrants (PACTS)” NDICI Global Challenges – PEOPLE Annual</p>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
			focused upon combating migrant smuggling along the Western Mediterranean route. This OA has been ongoing for several years and is expected to continue for the next cycle of EMPACT 2026-29.	<p><i>Action Plan 2023. EUR 5 million –Signed in July 2024 with UNODC (covering Senegal, Mauritania, Morocco, Nigeria, Cameroon, Tunisia and other regions). A EUR 15 million “Global Action against the Financial and Digital-based Dimensions of the Smuggling of Migrants” is under preparation with UNODC. It was submitted to the NDICI Committee in March 2025, and the contract is expected to be signed in June 2025. Countries covered: Pakistan, Colombia, Costa Rica, Panama, Ethiopia, Mauritania, Senegal, Nigeria, Tunisia, Morocco.</i></p> <p><i>NETCOP II– ISF funding, from 1 June 2023 – 31 May 2025 (a no cost extension until the end of the July 2025 is being finalised), with an EU contribution of EUR 1.9 million, implemented by France and Spain. It supports the setting up a network of COPs in West and Central Africa, aiming to strengthen the cooperation between specialised investigative units on smuggling of migrants and trafficking in human beings of Senegal, Guinea, Côte d'Ivoire, Mali, Mauritania, The Gambia and Niger, through the organisation of operational workshops and trainings and the creation of a regional database. Activities with Mali and Niger are suspended due to their political situation. A new phase of NETCOP is currently being discussed.</i></p>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
				<p><i>HOME-ISF for about EUR 1.7 million covering Mauritania, Senegal and The Gambia (Niger's leg was put on hold), to foster migration intelligence services cooperation ongoing until 31 December 2025.</i></p> <p><i>New support for anti-smuggling projects at national and multi-country/ regional levels through the Individual Measure (NDICI funding) - Managing migration better in West Africa of EUR 20- million aiming at improving national bilateral and transnational cooperation mechanisms to combat THB/ SOM (NDICI Committee adoption 23rd October 2024).</i></p> <p><i>Information and awareness raising campaign under the project 'LACE - Learning, Awareness and Counselling for Empowerment in the Central Mediterranean Migration Route': AMIF, EUR 1.4 million, implemented by Seefar (BE, NGO) with PONTES (IT). Implementation from May 2023 – end April 2025. The LACE project implements activities in Nigeria, Niger and Tunisia with a route-based approach.</i></p> <p><i>Information and awareness raising campaign 'INFORMA - INformation, FORmation et Migration en Afrique de l'Ouest': AMIF,</i></p>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
				<p>EUR 1.4 million, implemented by COSPE (NGO, IT), with Carta di Roma (IT), Seefar, Int. federation of journalists (BE), GRDR (FR), and Open Arms (ES. Implementation period May 2023 – end August 2025. , INFORMA raises awareness on the risks of irregular migration and promotes legal alternatives, operating in Senegal, Niger and Gambia.</p> <p>The Commission funds (AMIF) a multi-lingual, multi-media online portal InfoMigrants (a website in six languages, various social media accounts, WhatsApp channel) to provide trustworthy information to prospective migrants and counter smugglers disinformation.</p>
Border management				
5. Cooperate with Morocco, Mauritania, Senegal and The Gambia, strengthening their capacities to develop national jointly targeted actions to prevent irregular migration	MS, Commission, Frontex	Ongoing	<ul style="list-style-type: none"> - Maintaining a support for border (land and sea) and migration management, and reinforce search and rescue capacity as well as to organise Frontex capacity building activities (e.g. SAR drills). - Build on the expansion of the mandate of the FLO in Senegal to also cover Mauritania and the Gambia by implementing joint regional and bilateral activities. 	<p>Contracts of the EUR 15 million action in Senegal “Appui à la stabilité et à la sécurité intérieure” were adopted under AAP 2022 – NDICI and including COP II (EUR 5.7 million), implemented by Civipol and FLAP started end 2023. In December the COP II contract received a EUR 30 million top up from the NDICI Flexible Mechanism to cover sea and border surveillance and rescue at sea, monitoring on human rights and an awareness raising campaign on irregular migration. The envelope is managed by Civipol and FLAP. First boats to be delivered by Q3 2025. A</p>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
			<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <ul style="list-style-type: none"> - Following Senior Officials mission in September 2024, Flexible mechanism (Regional Indicative Programme (RIP) 2024, EUR 30 million for Senegal) was adopted to support Senegalese authorities in their fight against irregular migration (5 axes support: sea rescue and maritime border security; securing the land borders with Guinea and Senegal; document fraud; assistance and protection to migrants, respect for human rights; awareness raising campaign). - Morocco - EUR 152 million budget support focuses on the migration national strategy and in particular border management. New budget support is currently under negotiation. 	<p><i>Budget Support Morocco: Two tranches have been paid so far for a total of EUR 79.6 million. The payment of the last tranche of EUR 48.5 million is underway and should be finalised by mid-June.</i></p> <p><i>As noted above, the preparation of grant agreements linked to the recent call for proposals through the Internal Security Fund on countering migrant smuggling is underway.</i></p>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
6. Foster increased bilateral cooperation between Frontex and Morocco, Mauritania and Senegal	Frontex, Commission	Ongoing	<ul style="list-style-type: none"> - Support the negotiations of working arrangements between Frontex and Morocco, Mauritania and Senegal. - Support the deployment of a FLO to Rabat, thus facilitating the implementation of joint activities, operational cooperation, and coordination between Frontex and the Moroccan authorities. Timeline: on-going. - Continue engagement of Frontex with Morocco through the annual holding of Frontex Morocco Mixed Committee meetings and the implementation of agreed Road Maps. Timeline: confirmation awaited from Moroccan authorities. - Regularly evaluate the opportunity to relaunch exchanges on a status agreement with Mauritania. - Enhanced cooperation between Frontex and Senegal has been relaunched following ██████ visit in September 2024, aiming at the signature of the Working Arrangements. 	<p><i>A Frontex Mixed Committee took place in Morocco in 2023 to launch the negotiation for a working arrangement. Next Committee after summer break 2025.</i></p> <p><i>Frontex continues to engage with Mauritania and Senegal in view of a possible conclusion of a Working Arrangement. ██████</i></p> <p><i>Early September 2024, a FRONTEX mission visited Nouakchott. ██████</i></p> <p><i>On 16 April 2025 Frontex organised a meeting in Nouadhibou with Coast Guard on operational cooperation in the context of a working arrangement (pre-frontier surveillance)</i></p>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
<i>Return, readmission and reintegration</i>				
7. Enhance the ongoing engagement to improve practical cooperation on readmission	MS, Commission, EEAS	Ongoing	<ul style="list-style-type: none"> - Conclude the EU–Nigeria Readmission Agreement as soon as possible. The next high-level meetings could reaffirm this message. - SOM Nigeria to be scheduled (by end of 2025). - Ministerial Nigeria (to be scheduled by end of 2025) - Follow-up to the 11th EU-Algeria Sub-committee on Justice and Home Affairs (20 June 2023) as well as an EU-Algeria Informal Dialogue on Migration (13 July 2023). The next EU-Algeria informal Dialogue on Migration is planned for 2025 (feedback on the date awaited from Algeria). - Implementation of the readmission annex to the 'Document partagé entre les représentants du Gouvernement Guinéen et de l'Union Européenne portant sur la coopération en matière de migration irrégulière'. 	<p><i>Engagement continues in Brussels and Abuja. Text of the agreement presented to MS in IMEX in May 2024. Nigeria's feedback after internal consultations on the draft text is pending. COM next steps to be defined based on feedback. HRVP met with Nigerian MFA Tuggar on 21 May 2025, in the margins of the EU-AU Ministerial, and raised the need to conclude the Readmission Agreement.</i></p> <p><i>The EU Delegation in Algeria has supported the follow-up to the informal dialogue on migration and mobility that took place in Brussels on 13-14 July 2023.</i></p> <p><i>Monitoring of the Document partagé's implementation in biannual Joint Working Groups, next one to be held in Brussels in July 2025.</i></p>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
			<ul style="list-style-type: none"> - Regular monitoring of the implementation of the readmission arrangement with Cote d'Ivoire, next Joint Working Group to be held in August 2025. - The Gambia - Implementation of the readmission arrangement [Good practices] and Operational Conclusions on modalities for return operations. Readmission-related indicator in the budget support programme aiming at production of internal manual on readmission processing for the Gambian authorities and diplomatic missions and an action plan to reduce the backlog of readmission cases. - [REDACTED] 	<p><i>On 9 April 2025 in Brussels, Frontex, jointly with COM/DG HOME, organised a consular workshop with Côte d'Ivoire to agree on the operational arrangements regarding the extension of the support for identification provided by the CIV Security Attachés already deployed in Belgium, France, Germany and Italy to all other Member States.</i></p> <p><i>Monitoring of readmission framework at biannual Joint Working Group meetings (Latest May 2024 and January 2025), next scheduled for Q4 2025 and regular exchanges with the focal point on readmission in The Gambia's Embassy to Brussels.</i></p> <p><i>At this stage, the budget support is put on hold in views of ongoing investigations of the IMF.</i></p>
8. Support protection and voluntary return operations	MS, Frontex, COM	Ongoing	<ul style="list-style-type: none"> - Assisted voluntary returns from Morocco, Egypt, Tunisia, Libya and Algeria to countries of origin 	<i>As regards the action Migrant Protection, Return and Reintegration (MPRR) for Sub-Saharan Africa, 29,237 migrants (83% of the</i>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
			<p>continue through the Migrant Return and Reintegration programme (MPRR North of Africa). A top-up is foreseen under 2024 budget.</p> <p>- The Migrant Protection, Return and Reintegration programme for Sub-Saharan Africa (MPRR-SSA, EUR 333.8 million). Timeline: Contract signed in July 2023, retroactivity as of August 2022. Current MPRR contract with IOM covers for assisted voluntary returns until December 2025.</p>	<p><i>total caseload) have returned from Niger between August 2022 and February 2025 under the MPRR-SSA. Top nationalities for AVR in SSA: Guineans (9,691), Malians (7,689), Nigerians (6,271). IOM continue operations in Niger.</i></p> <p><i>Enhance coordinating with EUDELs and liaison officers with various mandates in priority countries</i></p> <p><i>Between January 2023 and February 2025, a total of 45,694 people have been returned from North Africa to their country of origin, including 25,364 from Libya 9,580 from Algeria, 7,037 from Tunisia and 2,449 from Morocco.</i></p> <p><i>Three trilateral meetings between the EU, IOM and the Algerian authorities took place in December 2023, June 2024, January 2025 to follow-up on the request to scale-up the voluntary returns (AVRR) programme with IOM.</i></p>
9. Enhance the sustainable reintegration of returnees in their countries of origin	MS, Commission, Frontex,	Ongoing	<p>- Actions supporting migration governance including reintegration have been adopted in Ghana (EUR 6 million of which 1.5 million for reintegration October 2022), Côte</p>	<p><i>First steps in cooperation between Morocco and Western Balkans on returns with support of IOM.</i></p>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
			<p>d'Ivoire (AAP 2023, with EUR 5.4 million for reintegration), Guinea (AAP 2024, with EUR 19.8 million for reintegration), and in Nigeria (EUR 20 million, April 2023 of which EUR 12 million for reintegration). Budget support in Senegal (EUR 70 million signed in December 2022) includes indicators on reintegration. Actions on reintegration under the Flexible Mechanism for Migration and Forced Displacement have been adopted in Côte d'Ivoire (EUR 10 million, 2024) and in The Gambia (EUR 8 million, 2024).</p> <ul style="list-style-type: none"> - Support the strengthening of national systems, to ensure effective referral mechanisms, including in Chad, Ghana, Guinea, Nigeria, The Gambia, Senegal, Sierra Leone and Côte d'Ivoire (notably through the Individual Measure Better Migration Management. EUR 80 million for reintegration and building sustainable national systems). - Senegal - action included as a specific indicator under budget 	<p><i>Migrant Protection, Return and Reintegration (MPRR, funded under NDICI) for Sub-Saharan Africa signed in July 2023 – retroactivity of costs ensured since August 2022. Since then, until February 2025, more than 79,578 migrants (including those returning from North Africa, 52% of total caseload) have received post-arrival assistance and 56,273 migrants (including returnees from North Africa, 51% of total caseload) have received reintegration assistance under the MPRR-SSA.</i></p> <p><i>NDICI actions at country level with components relevant for reintegration adopted in Côte d'Ivoire, Ghana, Guinea, Nigeria, Senegal, Tunisia, Egypt and Morocco.</i></p> <p><i>Since May 2023, IOM intensified outreach activities to Moroccan migrants in the Serbian reception centres for the purpose of facilitating communication and implementation of assisted voluntary return and reintegration (AVRR) of Moroccan nationals currently residing in Serbia.</i></p> <p><i>In 2023, the IOM AVRR Western Balkan Programme returned 18 Moroccan nationals, 4 persons returned from Serbia, and in the nine months of 2024, 15 Moroccan nationals returned, 10 persons from Serbia. Overall, in 2023 AVRR Program returned 213 persons to 34 Countries of Origin, and in 2024 (by mid-</i></p>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
			<p>support. Fixed tranche (EUR 10 million) was paid in July 2023. Five variable tranches on migration (including readmission) indicators (4 of EUR 1.6 million and 1 indicator worth EUR 2.5 million).</p> <ul style="list-style-type: none"> - The Gambia - specific indicators on migration, readmission and reintegration addressed, amounting EUR 5 million out of a total EU contribution of EUR 40 million were included under the AAP 2023. - Morocco - ongoing programme with GIZ (EUR 6 M) to support sustainable reintegration of Moroccan returnees. - <u>Migrant Protection, Return and Reintegration (MPRR)</u> regional RIP for SSA 2021-2027 implemented by IOM (total budget for MPRR Sub-Saharan Africa and North of Africa combined - EUR 419.5 million); this programme is the successor of the EU-IOM Joint Initiative and since August 2022 focuses on the protection of vulnerable migrants within SSA, and support of assisted voluntary return and sustainable 	<p><i>Sept) AVR Program returned 285 persons to 36 Countries of Origin</i></p> <p><i>There is a regional Danish-led project with IOM and a regional Dutch-led project with ICMPD which provide capacity-building measures on return and readmission to Western Balkan partners and the implementation of country working groups regarding the main target groups (Morocco, Pakistan, Bangladesh).</i></p> <p><i>Aiming to ensure coordination between GIZ, IOM and Frontex programme in Morocco.</i></p>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
			reintegration for returnees in the region, through a rights-based and comprehensive approach.	
Protection and legal pathways				
10. Foster the quick and effective implementation of protection mechanisms in partner countries	EEAS, Commission, MS, EUAA	Ongoing	<ul style="list-style-type: none"> - Implementation of the Phase 7 projects of the Regional Development and Protection Programme (RDPP) in North Africa and Mauritania (EU contribution EUR 37.5 million) with relevant partners like IOM, UNHCR etc. Timeline: implementation Jan 2025 - Dec 2027. - The EUAA is implementing a new Regional Protection Project for the Southern Neighbourhood (Nov 2024 – Nov 2029). This new regional initiative targets Algeria, Egypt, Libya, Morocco, Tunisia, and potentially Mauritania, in close collaboration with EU Member States. 	<p><i>As part of the EU's support on protection for Morocco with NDICI funding, a EUR 5 million project with UNHCR is being implemented. Additionally, three contracts with civil society organisations have been signed in 2024 for a total of approximately EUR 12 million and have started in 2025.</i></p> <p><i>Under the protection package for Mauritania, contract signed with IOM and UNHCR for EUR 1.5 and 1.9 million for protection of migrant children and refugees. Additional funding under the Flexible Mechanism has been contracted (EUR 28 million for the refugee crisis in the eastern border with Mali) and EUR 5 million contract on the protection of disembarked irregular migrants is under preparation.</i></p>
11. Promote and support legal pathways to protection in the EU	MS, Commission	Ongoing	<ul style="list-style-type: none"> - The implementation of the ad hoc EU-funded resettlement and humanitarian admission scheme for 2024-2025 is ongoing. 	<i>The EUAA is ready to explore if and how the Agency could support Member States with their resettlement efforts, including in the context of the implementation of the EU Action Plan for the Western Mediterranean and Atlantic Routes.</i>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
			<ul style="list-style-type: none"> - Following the adoption of the Union Resettlement and Humanitarian Admission Framework Regulation, the Commission convened two High-Level Resettlement and Humanitarian Admission Committee meetings (7 November 2024 and 17 March 2025) to launch discussion about the priorities for the future Union efforts to be reflected in the first-ever Union Resettlement and humanitarian admission plan (2026-2027). 	<p><i>Under the ad hoc EU-funded resettlement and humanitarian admission scheme for 2024-2025, Member States provided almost 61,000 pledges for resettlement and humanitarian admission.</i></p> <p><i>In May 2024, the new Union Resettlement and Humanitarian Admission Framework Regulation was adopted as part of the Pact on Migration and Asylum. The new Framework will bring more predictability and efficiency to the Union's resettlement and humanitarian admission efforts. The first step towards the operationalisation of the Regulation was the first meeting of the High-Level Resettlement and Humanitarian Admission Committee that took place on 7 November 2024 [REDACTED]. A second meeting took place on 17 March 2025.</i></p>
<i>Labour migration and partnerships</i>				
12. Advance on the operationalisation of the Talent Partnerships with Morocco	MS, Commission	Ongoing	<ul style="list-style-type: none"> - First Talent Partnership Roundtable was held on 26 April 2023. A follow-up technical meeting took place in November 2023 to identify the priority sectors of common interest and discuss a roadmap on the concrete steps to take the process forward. The second Roundtable meeting was held on 21 October 2024 and concluded that, for the first phase of the 	<p><i>New phase of THLMM includes mobility schemes between Morocco and Italy and Morocco and Germany. MPF project with BE launched, more mobility projects under preparation</i></p> <p><i>Pre-departure training as well as sector studies are under implementation and should lead to the first mobilities by mid-2025. In the first quarter of 2025 a series of technical sector-specific webinars were organised with the objective of identifying the main hurdles for the mobility of</i></p>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
			<p>Partnership, actions and activities, both bilaterally and within the framework of the Talent Partnership, should focus on the following priority sectors: mechatronics, heavy goods vehicle drivers, construction, agriculture and hospitality.</p> <ul style="list-style-type: none"> - Support mobility schemes via THAMM programme and projects under the Migration Partnership Facility. 	<i>heavy vehicle drivers and possible ways of facilitating labour mobility in this area, with participation of all relevant MO institutions, MS and MS transporter associations. A similar sector-specific technical workshop is planned for the second quarter of 2025 focusing on the hospitality sector.</i>
13. Asses the feasibility of launching Talent Partnerships with Nigeria and Senegal	MS, Commission	Ongoing	<ul style="list-style-type: none"> - Senegal and Nigeria could be a part of the second phase of Talent Partnerships under the right conditions, including the Member States' interests, and building upon strong and continuous cooperation on all aspects of migration management, including on readmission, such as the successful conclusion of an EU Readmission Agreement for Nigeria (first phase: Tunisia, Morocco, Egypt, Bangladesh, and Pakistan). - The Flexible Mechanism (NDICI) could potentially be used to support relevant activities, identified in Team Europe 	

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
			<p>approach, contributing to TP in Nigeria and Senegal, depending on Member States' interests and identified potential for sustainable labour migration as well as progress on readmission and returns. For Senegal, [REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <ul style="list-style-type: none"> - MPF (HOME) supported mobility project "Digital Explorers II" between LT, LV and EE, and Nigeria, Kenya and Armenia started in March 2023. - Project launched in October 2023 under the Migration Partnership Facility on a Skills Partnerships between Senegal/Ghana and Germany for about EUR 4.3 million. 	
14. Encourage the contribution of the diaspora of third country nationals' in the development of their countries of origin	MS, Commission	Ongoing	<ul style="list-style-type: none"> - Foster their involvement in legal migration/mobility scheme projects. Reflection on the implementation ongoing; participation of Member States is essential. 	<p><i>The FMM II regional action (NDICI) covers West Africa and includes work on the contribution of the diasporas in the region, together with ECOWAS.</i></p> <p><i>South-South action (NDICI), involving diasporas established in Morocco from several</i></p>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
				<p><i>Sub-Saharan African countries (including Senegal) was adopted in June 2024.</i></p> <p><i>The EU Global Diaspora Facility (EUDiF) II (NDICI) is an ongoing global action that supports diaspora engagement for development. Contract for Phase II was signed in December 2023.</i></p> <p><i>As a supplement to the FMM II programme, Denmark is currently in the process of approving an additional grant to the component by ICMPD on the implementation of the Free Movement Protocol to be expanded to all ECOWAS-countries. The support will also cover a secondment to the ECOWAS Department of Mobility.</i></p> <p><i>The action “Unleashing the potential of youth in West Africa” (NDICI Individual Measure) foresees to facilitate diaspora investments in the creation or growth of green, circular and low-carbon formal and informal enterprises in West Africa. EUR 25 million are allocated.</i></p>
15. Identify, through a Frontex targeted assessment of the situation in the Atlantic and Western Mediterranean,	MS, Frontex	S2 2023	<ul style="list-style-type: none"> - Review of priorities and deployments completed (Management Board 20-21 June). - Consider support through joint operations, surveillance, capacity building and situational awareness. 	

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
needs for reinforced support to partner countries			<ul style="list-style-type: none"> - Need to finalise the Commission green light on Annex 1 on data protection. - For West Africa need to identify resources for a more active involvement from Frontex and more advocacy at the higher political level. 	
16. Enhance returns from EU Member States to partner countries	MS, Frontex, Commission, EU Return Coordinator	Ongoing	<ul style="list-style-type: none"> - Continue Frontex return operations and post-return services under EU Reintegration Programme (EURP). - Expansion of Frontex EURP to cover Senegal on hold. - Follow-up of the High-Level Network for Returns meeting held on 14-15 June. - See remark on Guinea (Document partagé) in action 7. 	<p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p> <p>[REDACTED]</p>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
				<i>The 4th technical dialogue EU-Senegal on readmission (back-to-back with meetings on border management and anti-smuggling cooperation) took place on 19 September 2024. A 5th technical dialogue on readmission cooperation is envisaged in Q3 2025 (tbc), possibly back-to-back with discussions on cooperation on prevention of irregular migration.</i>
17. Link up the reintegration of voluntary returnees with Member States/European Commission companies' investments	MS	S2 2023	- Explore projects of European companies in countries of origin and transit that could be linked to the reintegration of voluntary returnees in key economic sectors. Timeline: reflection on the implementation on-going; participation of Member States is essential.	
18. Achieve more efficient and quicker relocations	MS, EUAA, Commission	Ongoing	- Make use of the Solidarity Platform in order to enhance coordination between beneficiary and pledging Member States.	<i>Participating countries agreed in May 2023 to continue implementation until full implementation of the pledges. The VSM can remain in place until the entry into application of the Asylum and Migration Management Regulation (AMMR), in 2026. The Commission sent a letter to Member States on 27/7/2023 calling for full implementation of the VSM mechanism.</i> <i>The Commission holds coordinating meetings with participating countries, EUAA and IOM to facilitate the implementation of relocation</i>

Action	Lead actor(s)	Status	Way ahead incl. timeline	Comments
				<p><i>procedures beyond supporting the process financially. Only 237 persons have been transferred from Spain since the beginning of the mechanism with the support of EUAA and IOM in June 2022. Spain is exploring ways to streamline the procedure inspired by the AMMR provisions.</i></p> <p><i>In parallel to relocations, financial solidarity contributions should be concretised. COM received 27 project proposals with 5 matches for financial contributions already identified. Spain proposed 9 possible projects to be supported. 2 projects met with the interest of possible contributing states (CH, CZ).</i></p>

ANNEX I - Member States actions

- *Description of the action with the following details (content of the action – indication of the link to the Action file objectives, overall budget, timeframe, key implementors)*

Action	Objective	Budget	Timeframe
<i>Title of the action</i>	<i>Link to the Action file objectives</i>	<i>Indicative budget</i>	<i>Foreseen timetable</i>
BE Côte d'Ivoire: The MIGRET project	<p>Action 9: Enhance the sustainable reintegration of returnees in their countries of origin</p> <p>The MIGRET project (2024-2028) financed by the NDICI funds, including a combination of MIP and Flexible Mechanism for Migration governance, focuses on supporting reintegration systems in Côte d'Ivoire. The project started in mid-2024 and is implemented in partnership between Expertise France, IOM and Enabel. The main national partners are the Ministry of Foreign Affairs, in particular the Directorate in charge of Ivorians living abroad, and the Ministries of Social Action, Civil Service and Vocational Training/Employment.</p> <p>Enabel is specifically responsible for the territorialisation of migration policies in areas of the country that are particularly sensitive in respect of issues of migration and reintegration. The work involves capacity building for local stakeholders (elected representatives, technical services of the municipalities, associations, private sector, etc.), and for employment, entrepreneurship and vocational training in decentralised services and direct support for socio-economic reintegration at community level in the regions of Daloa, Bouaké and Abidjan.</p>		2024–2028

Action	Objective	Budget	Timeframe
BE Guinea: The AMIS project	<p>Action 9: Enhance the sustainable reintegration of returnees in their countries of origin</p> <p>The AMIS project (2024-2028), funded by the EU through NDICI funds, focuses on supporting migration governance, including supporting sustainable approaches to reintegration, and started at the end of 2024. Enabel is leader of the consortium which also includes Expertise France. The main national partners are Ministry of Foreign Affairs, particularly the Directorate responsible for Guineans based abroad, as well as the Ministries of Youth, Vocational Training and Employment.</p> <p>Enabel is specifically responsible for supporting the territorialisation of migration policies and socio-economic reintegration programmes in 3 regions of the country, as well as supporting local actors in charge of the identification of international mobility opportunities, including to the EU (without implementing mobility schemes).</p>		2024–2028
BE Bilateral programme with Senegal	<p>Action 9: Enhance the sustainable reintegration of returnees in their countries of origin</p> <p>In the context of the bilateral programme between Belgium and Senegal (2024-2028), BE is developing a system promoting entrepreneurship and human mobility involving diaspora engagement, reintegration and short-</p>		2024-2028

Action	Objective	Budget	Timeframe
	term mobility opportunities for Senegalese entrepreneurs and supporting the Secretariat of State for Senegalese based abroad and promoting good migration management.		
DK Enhanced Protection and Health Assistance for Migrants in Vulnerable Situations in Algeria	Actions 10-11: Protection and legal pathways The objective is to improve the protection and well-being of unaccompanied and separated migrant children and young migrants (up to 25 years of age) in Algeria by providing quality health services and assisted voluntary return and reintegration.	EUR 1,34 million	2023-2025
DK Migrant Protection, Return and Reintegration programme for Sub-Saharan Africa	Actions 7-9: Return, readmission and reintegration Contribute to the protection of stranded and vulnerable migrants within Sub-Saharan Africa, and support assisted voluntary return and sustainable reintegration for returnees in the region	EUR 2,68 million	2024-2025
DK Migrant Protection, Return and Reintegration in Northern Africa (MPRR-NA)	Actions 7-9: Return, readmission and reintegration Contribute to vulnerable and stranded migrants from North Africa safely and voluntarily return to and from North Africa, and that returnees sustainably reintegrate into their countries of origin.	EUR 2,68 million	2024-2025

Action	Objective	Budget	Timeframe
DK Youth Empowerment and Reintegration Project (YERP) in Nigeria (part of CAPACITY programme)	Actions 7-11: Protection and legal pathways + Return, readmission and reintegration) The Youth Empowerment and Reintegration Project (YERP) is an initiative designed to address rural youth unemployment, reintegration of returnees and migration in Nigeria.	EUR 2,4 million	2025-2029
DK Assistance and protection of unaccompanied and separated migrant children in Morocco (phase III).	Actions 10-11: Protection and legal pathways The project contributes to improving the assistance and protection provided to unaccompanied and separated migrant children in different Moroccan regions.	EUR 1,34 million	2023-2025
DK Pathways to Protection (P2P).	Actions 10-11: Protection and legal pathways Has a route-based approach and addresses risks across entire migration journeys, adapting interventions in real time to meet evolving needs. Offers rights-based services, builds local capacity, and promotes sustainable migration pathways, reducing reliance on dangerous routes.	EUR 47,5 million	2024-2029
DK	The project is to enhance the knowledge base on mixed migration, contribute to a more nuanced understanding of mixed migration, positively influence global and	EUR 4 million	2023-2025

Action	Objective	Budget	Timeframe
Support to Mixed Migration Center (MMC)	regional policy processes leading to improved policy making on mixed migration globally and regionally, and contribute to evidence-based programmatic responses leading to better outcomes for refugees and migrants on the move.		
DK Strengthening Mobility in West Africa	Actions 10-11: Protection and legal pathways Support mobility and migration in West Africa by strengthening ECOWAS and supporting the implementation of relevant protocols at country-level.	EUR 4 million	2023-2028
DK Combatting Human Trafficking, Media Coalition and Awareness to Halt Human Trafficking	Actions 2-4: Prevent irregular migration by combatting smuggling of migrants and trafficking in human beings Awareness campaigns targeting groups that are at risk of becoming or that have been victims of human trafficking. The engagement also supports MeCAHT's collaboration with Nigerian authorities and their work to combat human trafficking.	EUR 670,000	2023-2028
DK Support to voluntary return and monitoring of migration flows in Niger	Actions 7-9: Return, readmission and reintegration Main objective of the project is to provide assistance by offering basic services to migrants stranded in Niger who have chosen to return voluntarily to their country of origin, including help with socio-economic reintegration. The project is in line with Denmark's political priority of	EUR 13,4 million	2023-2026

Action	Objective	Budget	Timeframe
	combating irregular migration and providing more effective assistance to a greater number of vulnerable and distressed migrants along the main migration routes, as set out in the Danish development strategy "The World We Share".		
DK Training Institute on Migration Capacity Partnership for the Mediterranean (phase II)	<p>Actions 2-4: Prevent irregular migration by combatting smuggling of migrants and trafficking in human beings</p> <p>The overall objective of the project is to contribute to more effective administration of the movement of persons and goods by building migration capacity partnerships through the establishment of a permanent and accredited regional training institute offering quality-assured, bespoke learning and coaching experiences that result in certification for migration actors.</p>	EUR 1,95 million	2023-2025
DK Support to UN Multi-Partner Migration Trust Fund (MPMF)	Support to the Migration Multi Partner Trust Fund. The MPTF is the only funding mechanism fully dedicated to supporting collective action on migration and ensuring that such trust, determination and solidarity amongst States and with other stakeholders can be fostered to ensure safe, orderly and regular migration.	EUR 4 million	2023-2025
DK Regional pilot capacity building project to enhance knowledge exchanges and	<p>Actions 10-11: Protection and legal pathways</p> <p>The project aims at providing a concrete opportunity for the EU/DG HOME to enhance EU involvement in the implementation of the RDPP NA as a strategic programme in North Africa.</p>	EUR 550 000	2020-2025

Action	Objective	Budget	Timeframe
cooperation on asylum and reception policies and processes			
DK Cooperation on strengthening capacities in the field of migration	<p>Actions 2-4: Prevent irregular migration by combatting smuggling of migrants and trafficking in human beings</p> <p>To provide sustainable, quality assured, and effective professional migration vocational education and training systems in Algeria through capacity partnerships that recognise and promote Algerian vocational expertise and competence.</p>	EUR 2,14 million	2025-2029
DK IOM – Denmark Migration Management Programme Nigeria component	<p>Actions 2-4: Prevent irregular migration by combatting smuggling of migrants and trafficking in human beings</p> <p>The project focuses on supporting the Federal Government in improving migration management through technical assessment, capacity development, infrastructure improvements and policy development, including in the form of support to the foreigners' registration system and issuance of identity documents and through expansion of the Migration Information and Data Analysis System.</p>	EUR 124,457	2025-2029
DK GI-TOC: Political Economy Analysis of	<p>Actions 2-4: Prevent irregular migration by combatting smuggling of migrants and trafficking in human beings</p>	EUR 2,68 million	2024-2029

Action	Objective	Budget	Timeframe
Irregular Migration from Africa to Europe	Support to sustain the GI-TOC and further its existing research effort along various African hotspots and routes to develop granular political economy analysis of human smuggling and trafficking trends and irregular migratory flows leading to the Mediterranean		
ES	Action: Labour migration and partnerships	Financed by private sector	April to November 2025
MAURITANIA SPAIN- GECCO Circular migration	Address the root causes of irregular migration and promote legal/labour migration pathways. 50 workers to be recruited for the agricultural sector.		
ES	Action: Labour migration and partnerships	EUR 400 000 for 2025	October 2024- May 2025
MAURITANIA SPAIN- TIERRA FIRME Vocational training program for youth	Address the root causes of irregular migration and promote legal/labour migration pathways.		
ES	Actions 2-4: Prevent irregular migration by combatting smuggling of migrants and trafficking in human beings	EUR 108 000 /year	Indefinite (started 2008)
MAURITANIA - SPAIN- JOINT INVESTIGATION TEAM	Fight against smuggling of migrants. 6 members of Policía Nacional and 6 of Mauritanian police forces		

Action	Objective	Budget	Timeframe
ES SENEGAL GECCO - Circular migration	Action: Labour migration and partnerships Address the root causes of irregular migration and promote legal/labour migration pathways	Financed by private sector	Next edition April to November 2025
ES SENEGAL-TIERRA FIRME Vocational training program for youth	Action: Labour migration and partnerships Address the root causes of irregular migration and promote legal/labour migration pathways	EUR 400 000 for 2025	3rd edition: October 2024-May 2025
SE Development cooperation project (UNHCR) "Protecting Lives, Strengthening Systems: Operationalizing a route-based approach to manage mixed movements along the West Atlantic Route"	Action 10: Foster the quick and effective implementation of protection mechanisms in partner countries	EUR 4,5 million	2025

ANNEX II – Common messages

- The European Union has stepped up its action to prevent irregular departures and loss of life, to reduce pressure on EU borders and on reception capacities, to fight against smugglers and to increase returns. This is done by intensifying cooperation with countries of origin and transit, notably through mutually beneficial partnerships.
- EU and Member States' engagement with countries of origin and transit is intensified in a coordinated manner, including through high-level contacts, with the objective of strengthening their capacity for border management, preventing irregular flows, breaking the business model of smugglers, including through strategic information campaigns, and increasing returns.
- To this end, the EU and Member States make the best possible use of consultations in cooperation forums with third countries, as well as of funding under NDICI Global Europe and under other relevant instruments. The European Union continues to support partners in addressing root causes of irregular migration and regarding safe, regular and orderly migration.
- This approach is reflected in the EU's Action Plan on the Western Mediterranean and Atlantic migration routes, which aims to address the worryingly high level of irregular arrivals through a whole-of-route approach and in an operational way. It is based on strengthening engagement with Morocco and West African countries in a balanced, coherent and comprehensive manner, guided by the principles of solidarity, partnership and shared responsibility, as well as the respect of human rights. The EU works in full coordination with Member States and a Team Europe initiative covering this route is under implementation.
- Combating smuggling of migrants and trafficking in human beings along the route and preventing irregular migration are key priorities of the EU's support, which includes its Anti-Smuggling Operational Partnership with Morocco, as well as several Common Operational Partnerships in West Africa (Mauritania, Senegal, The Gambia, Côte d'Ivoire, Guinea, Nigeria).
- The EU also works with key partners such as Morocco, Mauritania and Senegal to strengthen their border management capacities, including search and rescue, in full respect of fundamental rights and international obligations.
- The EU is also stepping up its engagement with partners along the route to facilitate return, readmission, and sustainable reintegration. This implies practical cooperation to ensure full implementation of relevant readmission agreements and arrangements, including the readmission provisions of the Samoa agreement. Support is also provided for the voluntary return of migrants stranded in North Africa.

and Sahel countries and to enhance the sustainable reintegration of returnees in countries of origin through an integrated approach which embeds reintegration into social and economic inclusion initiatives (where feasible).

- Fostering effective protection mechanisms in the region and supporting legal pathways to protection in the EU are also essential elements of the Action Plan's comprehensive approach. The EU is supporting a Regional Development and Protection Programme in North Africa and Mauritania that aims to enhance protection for refugees and vulnerable migrants while supporting host communities through development-oriented approaches, including access to basic services, livelihoods, and legal pathways.
- The EU is also committed to enhance labour migration opportunities, including Talent Partnerships. A Talent Partnership with Morocco is under implementation to promote international labour mobility and skills development in a mutually beneficial way. The EU is also committed to continuing its support to diaspora investment and contributions to development in their origin countries.