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9863/23

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LIMITE

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COVER NOTE

From:	General Secretariat of the Council
To:	JHA Counsellors (Asylum)
No. prev. doc.:	CM 3120/23; WK 6955/2023 INIT
Subject:	Proposal for a REGULATION OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL addressing situations of crisis and force majeure in the field of migration and asylum
	- compilation of replies by Member States

Following the request for written contribution on the above-mentioned proposal (CM 3120/23), delegations will find in Annex a compilation of the replies as received by the General Secretariat.

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AUSTRIA

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of applications for international protection [APR art. 27]	No An extension of time limits will have a negative impact. In particular, a quick registration process is the key for tacking a crisis situation. Last year, only 25% of over 110.000 asylum applications in Austria were previously registered. It is absolutely essential that full and comprehensive Eurodac registration is always ensured at the external border.	No	No
Deregation from the mandatory border procedure [APR art. 41 and following]	No Border procedures are an essential pillar of EU external border protection, which is a precondition for free movement in the Schengen area. We require an EU border protection system that is robust also in times of crisis. A derogation from the border procedure would weaken EU external border protection, when it is most needed.	No	No
Extension of the applicability of the border procedure	Yes See above. A broad application of border procedures to more irregular	Yes	Yes

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
[APR art. 41 and following]	arrivals is supported. This can be an effective deterrent and contribute to reducing migration flows.		
Extension of the duration of the border procedure [APR art. 41]	Yes The goal should be to take decisions as quickly as possible. But if more time is needed an extension of the duration should be possible	Yes	Yes
Omission of personal interview in case of positive decision for subsidiary protection status [APR art. 12]	Yes/No Depends on the concrete proposal and the scope.	Yes/No	Yes/No
Deregations regarding solidarity measures. (responsibility) [AMMR art 45-53]	No	No	No
Derogations regarding solidarity measures. (solidarity) [AMMR art 45-53]	Choose Yes/No In general, this depends on the reasonableness and actual scope of the measures. Member States at the external border should increase efforts to protect the border, when the pressure is high. Therefore, it should continue to receive strong and sufficient support from the EU. However no additional or automatic Relocations should take place,	Choose Yes/No	Choose Yes/No

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
	because this is a pull-factor for more irregular migration.		
Derogation from material reception conditions [Reception Conditions Directive recast art. 16-17]	Yes This proposal can be supported.	Yes	Yes
Extension of time limits for Dublin procedure (submission and reply for take charge requests, take back notification, transfer and transfer of responsibility) [AMINIR art. 29-35]	Yes/no While certain limits for Dublin procedures e.g. Dublin consultations could be extended, Austria does not support shortening the deadlines for shifts/transfers of responsibility, because this would be a pull factor for secondary migration.	Yes/No	Yes/No
Deregations from the return management procedure [APR art. 41 – Return Directive Recast art. 4]	No Retrans remain an essential aspect to manage migration crises.	No Comments	No Comments

We consider the need for equal measures in all the 3 situations, as in practice a differentiation will be very difficult. However, very specific measures could be foreseen in cases of instrumentalization.

It is of great importance to create an instrument for migration crises and instrumentalisation in order to be able to react properly and flexible. Our main goal in times of crisis must be that the migration pressure will be reduced and instrumentalisation will not be successful. In order to create such a system that is not vulnerable to exploitation, we should take the necessary steps to reduce the migration pressure and avoid any incentives for increasing migration movements. Longer procedural deadlines, fewer border procedures and softening of responsibility provisions will have negative effects and will lead to new incentives for irregular migration to the EU in times of crisis.

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Depending on the final outcome of negotiations on the APR, Austria will share an additional proposal regarding safe third country concepts. We also need innovative instruments to implement safe third country concepts as a counter-measure to migration crisis or instrumentalization situations. Therefore, Austria takes the position that there must be an Article in the Regulation, whereby the connection criterion of Article 45 in the APR is FULLY suspended and the Commission is obliged to engage in cooperation agreements with safe third countries including a transfer mechanism. The aim is to conduct an initial screening (no substantial procedure) and to then transfer asylum seekers, e.g. in the context of an instrumentalization crisis, to a safe third country, where their asylum claim can be processed in line with international law. This would be an effective instrument to reduce flows and stop migration or instrumentalization crises.

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BELGIUM

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	Yes	Yes	Yes
applications for international protection [APR art. 27]	But is it necessary to include this in light of the already existing prolongation in APR?	Alignment with the other instances seems desirable.	We would prefer the 3 week time limit as was agreed in the instrumentalisation proposal
Deregation from the mandatory border procedure [APR art. 41 and following]	Yes Could be possible but a limitation is needed.	Yes Could be possible but a limitation is needed.	No Notwithstanding our general comments, it is difficult to imagine the need for a MS to derogate from the border procedures.
Extension of the applicability of the border procedure [APR art. 41 and following]	Choose Yes/No Could be an item on the "menu" but needs to be further explored/discussed to see in which case it could be applicable. Does there have to be a fixed number in the text or could it be determined ad hoc?	Choose Yes/No Idem	Choose Yes/No Idem
Extension of the duration of the border procedure	Yes Comments	Yes Comments	Yes Comments
[APR art. 41]			
Omission of personal	No	No	No
interview in case of positive decision for subsidiary protection status	We would like to refer to our earlier comments regarding the omission of interviews in the APR.	Comments	Comments

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
[APR art. 12]			
Derogations regarding solidarity measures. (responsibility) [AMMR art 45-53]	Yes It should be specified which responsibility measures are meant.	Yes Comments	Yes Comments
Deregations regarding	Yes	Yes	Yes
solidarity measures. (solidarity) [AMMR art 45-53]	It should be specified which solidarity measures are meant.	Comments	Comments
Deregation from material	Yes	Yes	Yes
reception conditions [Reception Conditions Directive recast art. 16-17]	Certain safeguards should apply in all cases. Art 17(9b) already provides for a derogation, is a further derogation necessary?	Certain safeguards should apply in all cases. Art 17(9b) already provides for a derogation, is a further derogation necessary?	Certain safeguards should apply in all cases.
Extension of time limits for	No	Yes	No
Dublin procedure (submission and reply for take charge requests, take back notification, transfer and transfer of responsibility) [AMMR art. 29-35]	Comments	Comments	Comments
Deregations from the	Yes	Choose Yes/No	Choose Yes/No
return management procedure [APR art. 41 – Return Directive Recast art. 4]	Comments	Scrutiny reservation.	Scrutiny reservation.

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The "menu" as was proposed during the last informal SCIFA seems a good approach, whether these options be applicable to situations of crisis, force majeure or instrumentalisation is a question that could be left open. This with the idea in mind that every situation warrants a different approach and the pick-and-choose mechanism could be an asset in this regard. Furthermore, our comments are without prejudice to the fact that additional safeguards or specificities regarding certain derogations should be further discussed. Finally, we would like to stress that earlier comments that were made by Belgium in the negotiations regarding the instrumentalisation proposal remain valid.

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CROATIA

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	Yes	Yes	Yes
applications for international protection [APR art. 27]	Comments	Comments	Comments
Derogation from the	Yes	Yes	Yes
mandatory border procedure [APR art. 41 and following]	Comments	Comments	Comments
Extension of the	Yes	Yes	Yes
applicability of the border procedure [APR art. 41 and following]	Comments	Comments	Comments
Extension of the duration	Yes	Yes	Yes
of the border procedure APR art. 41]	Comments	Comments	Comments
Omission of personal	Yes	Yes	Yes
interview in case of positive decision for subsidiary protection status [APR art. 12]	Comments	Comments	Comments
Deregations regarding	Yes	Yes	Yes
solidarity measures. (responsibility) [AMMR art 45-53]	Comments	Comments	Comments
Derogations regarding	Yes	Yes	Yes
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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
solidarity measures. (solidarity) [AMMR art 45-53]	Comments	Comments	Comments
Deregation from material	Yes	Yes	Yes
reception conditions [Reception Conditions Directive recast art. 16-17]	Comments	Comments	Comments
Extension of time limits for	Yes	Yes	Yes
Dublin procedure (submission and reply for take charge requests, take back notification, transfer and transfer of responsibility) [AMMR art. 29-35]	Comments	Comments	Comments
Deregations from the	Yes	Yes	Yes
return management procedure [APR art. 41 – Return Directive Recast art. 4]	Comments	Comments	Comments

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THE CZECH REPUBLIC

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTA ISATION
Extension of time-limits for the registration of	Yes	Yes	Yes
applications for international protection [APR art. 27]	Comments	Comments	Comments
Derogation from the	No	No	No
mandatery border procedure [APR art. 41 and following]	Comments	Comments	Comments
Extension of the	No	No	Yes
applicability of the border procedure [APR art. 41 and following]	By the border procedure is meant the mandatory border procedure?	Comments	Comments
Extension of the duration	Yes	Yes	Yes
of the border procedure [APR art. 41]	Comments	Comments	Comments
Omission of personal	Yes	Yes	Yes
interview in case of positive decision for subsidiary protection status [APR art. 12]	Comments	Comments	Comments
Deregations regarding	No	No	No
olidarity measures. (responsibility)	In general no, but under certain curcumstances and depending on	In general no, but under certain circumstances and depending on	In general no, but under certain cucumstances and depending on
[AMMR art 45-53]	exact measures, yes. Nevertheless,	exact measures, yes. Nevertheless,	exact measures, yes. Nevertheless,

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEUR	APPLICABLE IN CASE OF INSTRUMENTA ISATION
	registration in Eurodac must always take place.	registration in Eurodac must always take place.	registration in Eurodac must always take place.
Derogations regarding solidarity measures. (solidarity) [AMMR art 45-53]	Yes Comments	Yes Comments	Yes Comments
Derogation from material reception conditions [Reception Conditions Directive recast art. 16-17]	Yes Comments	Yes Comments	Yes Comments
Extension of time limits for Dublin procedure (submission and reply for take charge requests, take back notification, transfer and transfer of responsibility) [AMMR art. 29-35]	Yes Comments	Yes Comments	Yes Comments
Derogations from the return management procedure [APR art. 41 – Return Directive Recast art. 4]	Yes Comments	Yes Comments	Yes Comments

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DENMARK

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	Yes	Yes	Yes
applications for international protection [APR art. 27]		-	-
Deregation from the	No	No	No
mandatory border	Important to retain the border	-	Important to retain the border
procedure	procedure and fast and efficient		procedure and fast and efficient
[APR art. 41 and following]	asylum case processing even in		asylum case processing in situations
	crisis situation in order to avoid the		of instrumentalisation - especially to
	crisis situations can become		avoid security risks.
	incentives structures and pull factors		
Extension of the	Yes	Yes	Yes
applicability of the border	Important to have a flexible	-	All cases of instrumentalisation
procedure	procedure in case of a crisis		should be included in the border
[APR art. 41 and following]	situation, including being able to include more people in a border procedure if the need arises.		procedure for security reasons.
Extension of the duration	Yes	Yes	Yes
of the border procedure [APR art. 41]	DK suggest that the procedure can be extended to a 14-week period that may be extended to 18 weeks.	-	-
Omission of personal	Choose Yes/No	Choose Yes/No	Choose Yes/No
interview in case of positive decision for subsidiary protection status	Comments A positive decision continues to depend upon individual assessment,	Comments	Comments

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
[APR art. 12]	of which the personal interview is an integral part.		
Derogations regarding solidarity measures. (responsibility) [AMMR art 45-53]	No Important to retain both responsibility and the solidarity in crisis situations to make sure that all EU member states contribute to the EU migration management.	No -	No Be careful not to increase the incentive for instrumentalization by arranging redistribution for this group.
Deregations regarding solidarity measures. (solidarity) [AMMR art 45-53]	No See comment above.	No -	No -
Derogation from material reception conditions [Reception Conditions Directive recast art. 16-17]	Yes		Yes -
Extension of time limits for Dublin procedure (submission and reply for take charge requests, take back notification, transfer and transfer of responsibility) [AMMR art. 29-35]	Yes DK suggest that the extension of timel imits for submitting and replying to a take charge request should be I month. The extension of timelimits for submitting a take back notification or a notification of a transfer decision should be two weeks	Yes -	Yes -
Derogations from the return management procedure [APR art. 41 – Return Directive Recast art. 4]	No No	No No	No No

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ESTONIA

*	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	Yes	Yes	Yes
applications for international protection [APR art. 27]	Comments Member States should have the right to extend time-limits for the registration from the moment they inform the Commission about the case of crisis.	Comments Member States should have the right to extend time-limits for the registration from the moment they inform the Commission about the case of force majeure.	Comments Member States should have the right to extend time-limits for the registration from the moment they inform the Commission about the case of instrumentalization.
Derogation from the mandatory border procedure [APR art. 41 and following]	No Comments derogations foreseen in the APR art 41e(2) are sufficient	No Comments derogationsforeseen in the APR art 41e(2) are sufficient	No Comments derog ations foreseen in the APR art 41e(2) are sufficient
Extension of the applicability of the border procedure [APR art. 41 and following]	Yes <u>Comments</u> Member States should have the right to extend the applicability of the border procedure from moment they inform the Commission about the case of crisis.	Yes Comments Member States should have the right to extend the applicability of the border procedure from moment they inform the Commission about the case of force majeure.	Yes Comments Member States should have the right to extend the applicability of the border procedure from moment they inform the Commission about the case of instrumentalization.
Extension of the duration of the border procedure [APR art. 41]	Yes Member States should have the right to extend the duration of the border procedure from moment they inform the Commission about the case of crisis.	Yes Member States should have the right to extend the duration of the border procedure from moment they inform the Commission about the case of force majeure.	Yes Member States should have the right to extend the duration of the border procedure from moment they inform the Commission about the case of instrumentalization.
Omission of personal	Yes	Yes	Yes

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
interview in case of positive decision for subsidiary protection status [APR art. 12]	Comments	Comments	
Derogations regarding solidarity measures. (responsibility) [AMMR art 45-53]	No Comments No mandatory relocation	No Comments No mandatory relocation	No Comments No mandstry relocation
Derogations regarding solidarity measures. (solidarity) [AMMR art 45-53]	No Comments No mandatory relocation	No Comments No mandatory relocation	No Comments No mandatory relocation
Derogation from material reception conditions [Reception Conditions Directive recast art. 16-17]	Yes Comments	Yes Comments	Yes It could be justified in situation of mass influx of migration
Extension of time limits for Dublin procedure (submission and reply for take charge requests, take back notification, transfer and transfer of responsibility') [AMMR art. 29-35]	Yes Comments	Yes Comments	Yes Comments
Derogations from the return management procedure [APR art. 41 – Return Directive Recast art. 4]	Yes Comments Member States should have the right to apply the derogations from the return management procedure from the moment they inform the	Yes Comments	Yes Comments

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APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Commission about the case of crisis		

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FINLAND

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	Yes	Yes	Yes
applications for international protection [APR art. 27]	Comments	Comments	Comments
Deregation from the	No	Yes	No
mandatory border	There is no need for such	Yes, and rules should be flexible in	+ APR rules on adaptable
procedure [APR art. 41 and following]	arrangements, the new rules in APR are enough	order to meet all possible needs of different scenarios.	procedure should not apply
Extension of the	No	No	Yes
applicability of the border procedure [APR art. 41 and following]	This would overburden the already overburnened system and be in contradiction with the idea behind the rules in APR on adequate capacity and annual cap.	We don't see any need for this type of derogation	As in the current version of instrumentalisation regulation
Extension of the duration	Yes	Yes	Yes
of the border procedure [APR art. 41]	Comments	Comments	Comments
Omission of personal	Choose Yes/No	Choose Yes/No	Choose Yes/No
interview in case of positive decision for subsidiary protection status [APR art. 12]	Isn't his already possible in accordance with art. 12 of APR and it remains applicable also in crisis?	Comments	Comments
Derogations regarding	No	No	No

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
solidarity measures. (responsibility [.]) [AMMIR art 45-53]	What could these be? We should not derogate from the rules on determining the MS responsible or cessation/shift of responsibility, if this is what is meant by this question. It will not ease the situation but instead makes it even more difficult to manage.	What could these be?	We should be apply certain derogations regarding APR and RCD and return which help to keep the situation under control and have a possibility to ask for voluntary solidarity contributions. If the situation is such that it could be qualified as significant migratory situation or even pressure, it can request reduction of its pledged contributions in accordance with art. 44fa of AMMR.
Deregations regarding solidarity measures. (selidarity) [AMMR art 45-53]	No As in AVMR, the MS in crisis should not be required to pledge itself. In addition, in crisis it is all more important to get all MS on board – we should thus keep the possibility to choose from the 3 types of measures also in crisis situation. This would encourage MS to participate rather than, for example, possibility to request only relocations.	Yes Nature of the force majeure - situation may dictate what is possible to do and what not.	Yes There may be cases where derogations are necessary, for example if the situation of instrumentalisation renders it practically impossible to contribute
Deregation from material	Yes	Yes	Yes
reception conditions [Reception Conditions	In a similar way than in the Instrumentalisation regulation	In a similar way than in the Instrumentalisation regulation	As in the latest version of instrumentalisation regulation.

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Directive recast art. 16-17]			
Extension of time limits for	No	Yes	No
Dublin procedure	The faster the responsible MS is	Flexible rules as it is impossible to	We don't see a need for any
(submission and reply for	determined and the transfer is	predict all cases where those could	derogations
take charge requests, take	carried out the better it is possible to	be needed.	
back notification, transfer	manage crisis.		
and transfer of			
responsibility)			
[AMMR art. 29-35]			
Deregations from the	Yes	Yes	Yes
return management	Comments	Flexible rules as it is impossible to	Comments
procedure		predict all cases where those could	
[APR art. 41 – Return		be needed.	
Directive Recast art. 4]			

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FRANCE

	Applicable in case of crisis	Applicable in case of force majeure	Applicable in case of instrumentalisation
Extension of time-limits for the registration of	Yes	Yes	Yes
applications for international protection [APR art. 27]	L'extension doit cependant étre limitée à 3 semaines maximum.	Idem	ldem
Derogation from the	No	No	No
mandatory border procedure	/	/	1
[APR art. 41 and following]			
Extension of the applicability of the border	Yes	Yes	Yes
procedure	En fonction de la nature de la crise, il faut laisser deux possibilités au	ldem	Il faut renforcer la procédure d'asile à la frontière
[APR art. 41 and following]	Conseil :		
	 prioriser les ressources sur une nationalité à très faible taux de protection qui serait à l'origine de la crise, en abaissant le taux de protection en dessous duquel la procédure à la frontière est obligatoire ; au contraire pouvoir placer en PAF 		Il faudra prévoir dans ce cas une dérogation au plafond de la capacité adéquate (pour l'augmenter).
	Dans tous les cas, la priorité de la France est que les publics ordre		

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	Applicable in case of crisis	Applicable in case of force majeure	Applicable in case of instrumentalisation
	public et fraudes soient toujours traités en procédure à la frontière.		
	ll faudra prévoir dans ce cas une dérogation au plafond de la capacité adéquate (pour l'augmenter).		
	Ces dérogations sont à appréhender en lien avec les mesures de solidarités qui pourront étre proposées par ailleurs par les Etats membres (voir réponse aux points 6 et 7).		
Extension of the duration of	Yes	Yes	Yes
the border procedure [APR art. 41]	Cette position doit encore étre confirmée et il conviendra de préciser la durée possible des dérogations.	Idem	La durée maximale de 20 semaines envisagée pour la procédure d'asile paraît étre un maximum.
Omission of personal	No	No	No
interview in case of positive decision for subsidiary protection status	1	1	/
[APR art. 12]			
Derogations regarding solidarity measures.	Yes	Yes	Yes
(responsibility)	L'utilisation des compensations de responsabilité doit étre facilitée en	Un mécanisme de solidarité pourrait étre ajouté en cas de force majeure.	Sur une base volontaire
	situation de crise, si l'Etat membre ne	Si tel est le cas et que ce mécanisme	19

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			Applicable in case of instrumentalisation
[AMMR art 45-53]	dispose pas des moyens nécessaires pour réaliser des relocalisations. Les compensations de responsabilité doivent être privilégiées dans ce cas.	prévoit des compensations de responsabilité, ces demiéres devront étre comptabilisées dans les quotas des Etats membres contributeurs.	
Derogations regarding	Yes	Yes	No
solidarity measures. (solidarity) [AMMR art 45-53]	Un Etat membre en situation de crise ne doit pas avoir à mettre en œuvre ses engagements en matière de solidarité.	Ces dérogations devraient étre encadrées.	1
Derogation from material	Choose Yes/No	Choose Yes/No	Choose Yes/No
reception conditions [Reception Conditions Directive recast art. 16-17]	Réserve d'examen Les dérogations à envisager pourraient porter sur des aspects matériels (qualité de l'hébergement par exemple).	Réserve d'examen	Réserve d'examen Les dérogations à envisager pourraient porter sur des aspects matériels (qualité de l'hébergement par exemple).
Extension of time limits for	Yes	Yes	Yes
Dublin procedure (submission and reply for take charge requests, take back notification, transfer and transfer of responsibility)	Les durées devront être déterminées.	1dem	ldem
[AMMR art. 29-35]			
Derogations from the return	Yes	Yes	Yes
management procedure [APR art. 41 – Retum Directive Recast art. 4]	Cependant, il importe de renforcer encore les dérogations déjà prévues afin de mieux garantir le maintien des personnes aux frontiéres.	Des dérogations au moins équivalentes à celles prévues en cas de crise doivent étre prévues pour garantir le maintien des personnes	Pour des dérogations renforçant la procédure de retour à la frontiére de droit commun. Toutefois, ces dérogations ne doiver

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Applicable in case of crisis	Applicable in case of force majeure	Applicable in case of instrumentalisation
	aux frontiéres.	pas conduire à appliquer des procédures de retour nationales moins rigoureuses pour les États qui n'avaient précédemment pas mis en œuvre l'article 2§2 (a) de la directive Retour.

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GERMANY

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	No	No	No
applications for international protection [APR art. 27]	We are critical of an extension of the time limits for the registration, inter alia, because of possible irregular secondary migration. We therefore prefer a shorter time limit than 4 weeks.	See left	We refer to our position that the Instrumentalisation Regulation should not be incorporated into the Crisis Regulation. In any case, we advocate for a reduction of the registration period to a maximum of two weeks.
Deregation from the	Yes	Yes	No
mandatery border procedure	It is important to Germany that the border procedure remains	See left	See left and below
[APR art. 41 and following]	manageable and practicable and that there is no overloading of the external border facilities and the associated infrastructure, especially in situations of mass influx. Therefore, we support a lowering of the protection quota in case of crisis. The concrete quota will depend on the new text proposals.		
Extension of the	No	No	Yes
applicability of the border procedure [APR art. 41 and following]	In general, exemptions from the border procedure for minors and their family members remain very important to us.	See above and left	In any case, we advocate for a general exemption of the following groups of people from the asylum border procedure (except in cases of
	See above		a danger to national security/public order) unaccompanied minors,

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
			minors under 18 years and their family members, persons with disabilities. In addition, persons with special reception needs (as in Art. 20 Recast Reception Conditions Directive – Doc. no. 10009/18 ADD1) should be exempted from the border procedure on a case-by-case basis, if the necessary support cannot be adequately provided at the border or in transit zones, with special consideration of the UN Convention on the Rights of the Child and the UN Convention on the Rights of Persons with Disabilities. In this context, we propose that the UN Convention on the Rights of the Child and the UN Convention on the Rights of Persons with Disabilities be referred to in a recital.
Extension of the duration	Yes	Yes	Yes
of the border procedure [APR art. 41]	In principle, we could support a certain extension of the maximum duration of the border procedure in crisis situations up to 16 weeks (plus 2 weeks in case of a legal remedy).	See left; but also depends on the situation	With a view to the proposal for an Instrumentalisation Regulation, we advocate for a reduction of the duration of the procedure to 14 weeks (maximum 16 weeks in total taking into account the registration period of two weeks; see above). This reduction of the duration of the procedure is also important to us

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Comission of personal interview in case of positive decision for subsidiary protection status [APR art. 12]NoNoNoDeregations regarding solidarity measures. (responsibility) [AMIMR art 45-53]NoNoNoNot clear what this refers to. (responsibility) [AMIMR art 45-53]NoNoNoDeregations regarding solidarity measures. (solidarity measures) (solidarity measures) (solidarity measures) (solidarity measures) (solidarity measures) (solidarity measures) (solidarity measures) (solidarity measures) (solidarity measures) (solidarity in crisis situations compared to the provisions provided for in the AMMRYesYesYesDeregation from material reception Conditions Directive recast art. 16-17]NoNoYesExtension of time limits for yesYesYesYesNoExtension of time limits for yesYesYesNo		APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
inter view in case of positive decision for subsidiary protection status [APR art. 12] No No Deregations regarding solidarity measures. (responsibility) [AMMR art 45-53] No clear what this refers to. See left Deregations regarding solidarity measures. (solidarity measures. (solidarity) (solidarity measures. (solidarity) measures. (solidarity) measures. (solidarity) measures. (solidarity) measures. (solidarity) measures. (solidarity measures. (solidarity) mechanism and thus the extension of mandatory solidarity in crisis situations for in the AMMR. Yes Yes Deregation from material reception conditions Directive recast art. 16-17] No No Yes Directive recast art. 16-17] Yes Yes See left But only limited. With a view to the minimum standards must be complied with. Extension of time limits for Yes Yes No No				with regard to possible detention. Furthermore, it is not a situation of mass influx, which is regulated by the Crisis Regulation.
solidarity measures. (responsibility) [AMMR att 45-53]Not clear what this refers to.See leftSee leftDerogations regarding solidarity measures. (solidarity) [AMMR att 45-53]YesYesYesIn principle, we are in favor of a strong solidarity mechanism and thus the extension of mandatory solidarity in crisis situations compared to the provisions provided for in the AMMRSee left, but the definition of the situation of "force ma jeure" should be clarified in advance.Generally, we have no objections the voluntary nature of the solidar and support measures.Derogation from material reception conditions 	interview in case of positive decision for subsidiary protection status	No	No	No
solidarity measures. (solidarity) [AMMR art 45-53]In principle, we are in favor of a strong solidarity mechanism and thus the extension of mandatory solidarity in crisis situations compared to the provisions provided 	solidarity measures. (responsibility)			
reception conditions [Reception Conditions Directive recast art. 16-17]It is essential that every asylum application is examined and that 	solidarity measures. (solidarity)	In principle, we are in favor of a strong solidarity mechanism and thus the extension of mandatory solidarity in crisis situations compared to the provisions provided	See left, but the definition of the situation of "force ma jeure" should	Generally, we have no objections to the voluntary nature of the solidarity
	reception conditions [Reception Conditions	It is essential that every asylum application is examined and that humane accommodation is guaranteed. The minimum standards		But only limited. With a view to the last proposal under the CZE Presidency, a derogation from Art. 17 (2) (c) of the Recast Reception Conditions Directive (RCD) should

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
(submission and reply for take charge requests, take back notification, transfer and transfer of responsibility) [AMMR art. 29-35]		derogations in principle, but wonder why the extension of the time limits for the determination of the responsibility procedure are only foreseen for force ma jeure situations.	Instrumentalisation Regulation.
Deregations from the return management procedure [APR art. 41 – Return Directive Recast art. 4]	Yes We welcome in principle that the existence of a crisis situation must be determined by the Commission upon reasoned request by a MS. We wonder whether co-determination should also be provided for the Council.	Choose Yes/No We still have a scrutiny reservation regarding the application of derogations form the return management procedure in "force majeure" situations. However, at this point we can alread y say that similar to crisis situations, there should also be an authorization of deviations from the regulatory system for "force majeure" situations. We wonder whether co- determination should also be provided for the Council.	Yes

- Despite the comments above, we maintain our general scrutiny reservation and our position submitted in writing regarding the crisis regulation and the regulation addressing situations of instrumentalisation.
- We continue to advocate a more concrete definition of the scope of application in the case of instrumentalization ("where necessary and proportionate").
- In principle, Germany strives for a balance between responsibility and solidarity at the highest possible level within all proposals for legislative texts submitted by COM.

• It is important that the Crisis Regulation fits into the overall structure of legislative acts.

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- We support the goal of ensuring efficient, crisis-proof and solidarity-based mechanisms and obligations including for the distr bution of protection seekers that can be used to respond quickly and effectively in MS.
- However, it is also important that access to international protection is always guaranteed and that basic standards towards the persons concerned are respected.
- The conditions for the application of exceptional rules as well as the scope of application (emergency of a certain intensity) should be established. We support that the application of the exemptions is limited in time.
- We consider the more flex ble design of asylum and return procedures in a crisis situation, the extension of deadlines of the AMMR in case of force majeure to be an approach worth discussing, which we still need to examine in detail.

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GREECE

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	Yes	Yes	Yes
the registration of applications for international protection [APR art. 27]	EL supports the extension of the deadlines, as a complementary measure in the disposal of MS to deal with situations of mass influx; Having that in mind EL reiterates the position that the exclusive extension of deadlines without setting up a wider set of tools and measures for the support of MSs asylum systems, cannot be considered as an effective response to crisis situations.	Same comment	EL reiterates that the exclusive extension of deadlines without taking additional measures for the relief of MSs, is likely to lead to excessive population concentration at EU borders. Also, EL considers that the proposed geographical description is unclear and vague. Special mention should be made to sea borders, as, in the event that sea borders become targets of instrumenalization and mass influx, the already great operational difficulty intensifies.
Deregation from the	Choose Yes/No	Choose Yes/No	Yes
mandatory border procedure [APR art. 41 and following]	EL reiterates a general scrutiny reservation and a substantive reservation on the mandatory application of the border procedure, without consideration to El geographical position and the particularities of sea and land external borders. In addition, this this may lead to overcrowded reception facilities at the proximity of the external borders, without	ame comment	However, EL strongly reiterates the position that a crucial component for the effectiveness of any derogation is the possibility of completing the process of returns of those whose asylum applications are rejected. Without returns taking place, the extension of deadlines and the extensive use of border procedures may lead to a concentration of population at the

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
	guarantying effective returns.		border and an excessive workload on front-line MSs.
Extension of the applicability of the border procedure [APR art. 41 and following]	Choose Yes/No EL reiterates a general scrutiny reservation and a substantive reservation on the mandatory application of the border procedure, without consideration to El geographical position and the particularities of sea and land external borders. In addition, the proposed derogati on may lead to overcrowded reception facilities at the proximity of the external borders, without guarantying effective returns.	Choose Yes/No Comments	Yes However, EL strongly reiterates the position that a crucial component for the effectiveness of any derogation is the possibility of completing the process of returns of those whose asylum applications are rejected. Without returns taking place, the extension of deadlines and the extensive use of border procedures may lead to a concentration of population at the border and an excessive workload on front-line MSs. In addition. EL holds the position that there is no reference to appropriate measures to prevent irregular, primary migratory flows that are the results of isntrumantalization.
Extension of the duration of the border procedure	Yes Without prejudice to our previous	Yes Same comment	Yes Same comment
[APR art. 41]	comments	ļ	
Omission of personal interview in case of positive decision for subsidiary	Yes It should be mentioned that, in EL case, the precondition of art. 12 that	Yes Comments	No EL considers that the measures applicable in cases of

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
protection status [APR art. 12]	Subsidiary Protection Status offers the same rights and bene fits as refuge e status under Union and national law does not apply. That means that not all MS can benefit from such a derogation.		instrumentalization cannot be the same in the cases of crisis as although in both cases there is a large influx of third-country nationals, the motives and other characteristics substantially differ in each case.
Derogations regarding solidarity measures. (responsibility) [AMMR art 45-53]	Yes El holds the position that although derogations are a use ful tool, it is also crucial the triggering mechanism to be swift and effective in order to alleviate the burden caused by the consequences of a crisis situation.	Yes Comments	Yes in case that a MS's request for solidarity measures is not responded by any other MS, we would like to have clarification on what will happen, given that the pressure on the EU's external borders will continue.
Derogations regarding solidarity measures. (solidarity) [AMMR art 45-53]	Yes EL supports the extension of the deadlines, in order for MS to deal with the mass applications; however, EL reiterates that the exclusive extension of deadlines without taking additional measures, for the relief of MSs, is likely to lead to excessive population concentration at EU borders. Given that the extension of procedural timelines is the one of key measures this Regulation introduces to help	Yes Comments	Yes EL is of the opinion that the extension of the deadlines should be accompanied by other more substantial measures, in order to reinforce the concept of tangible solidarity between the MS and to ensure the mechanism's responsiveness to the effective management of the emergency situation.

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
	MS respond to crises situation, the proposed abbreviation clearly goes against this aim.		
Derogation from material reception conditions [Reception Conditions Directive recast art. 16-17]	No EL considers that the measures applicable in cases of instrumentalization cannot be the same in the cases of crisis as although in both cases there is a large influx of third-country nationals, the motives and other characteristics substantially differ in each case.	No EL considers that the measures applicable in cases of instrumentalization cannot be the same in the cases of force ma jeure as although in both cases there is a large influx of third-country nationals, the motives and other characteristics substantially differ in each case.	Yes The states should have the discretion to apply national modalities that concern the reception of third- country nationals only in cases of instrumentalization.
Extension of time limits for Dublin procedure (submission and reply for take charge requests, take back notification, transfer and transfer of responsibility) [AMMR art. 29-35]	Yes EL supports the extension of the deadlines, in order for MS to deal with the mass applications; however, EL reiterates that the exclusive extension of deadlines without taking additional measures, for the relief of MSs, is likely to lead to excessive population concentration at EU borders. Given that the extension of procedural timelines is the one of key measures this Regulation introduces to help MS respond to crises situation, the proposed abbreviation clearly goes	Yes Same comment	Yes Same comment

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	APPLICABLE IN CASE OF CRISIS against this aim. Furthermore, we would like to examine the impact of the extension in the caseload, concerning the Dublin procedures).	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Deregations from the return management procedure [APR art. 41 – Return Directive Recast art. 4]	Choose Yes/No EL considers that a crucial element is the possibility of completing the process of returns of those whose asylum applications are rejected. Without actual returns taking place, the extension of deadlines and the extensive use of border procedures may lead to a concentration of population at the border, overcrowding and an excessive workload on front-line MSs.	Choose Yes/No Comments	Choose Yes/No Comments

EL General comment:

EL would like to thank you for your efforts concerning the Proposal for a Regulation addressing situations of crisis and force majeure in the field of migration and asylum and we are looking forward to work on the new amendment.

Based on our comments submitted in January this year and following the discussions at the informal SCIFA meeting in Stockholm in April, we would like to inform you that we agree in principle with the merging of the Instrumentalization Regulation with the Crisis Regulation, which we consider to be an initiative towards the right direction.

However, we would also like to raise our concern regarding the fact that the questionnaire addresses only certain issues, while the main, overall

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framework has not yet been shaped and agreed upon. In this respect and although we are positive to the use of derogations in dealing with crises situations (e.g. extension of the deadlines for registration of applications, etc.), we believe that other important issues concerning the proposed Regulation should be addressed as a matter of priority (e.g. solidarity measures towards the MS affected).

Moreover, considering that the Crisis proposal is included in the Commission's proposed legislation in September 2020 with the aim of providing a legal tool to respond to distinct situations of crisis with different characteristics, we would like to see a new overall approach and a reformulation of the proposal, which will encompass and address our major issues of concern, as stated in our previous comments submitted in January 2023, and will take under consideration all the developments that have taken place since then, both in the field (EU response to the Ukraine crisis) and in the framework of relevant discussions and negotiations between EU MS.

In addition, we consider of utmost importance that the relevant definitions (e.g. migratory pressure, instrumentalization, etc.) should first be clarified and agreed upon, so that it is clear in which situations the proposed measures are to be implemented.

We would also like to underline that the draft Regulation on Instrumentalization, as was presented in the past, aimed at the 'passive' management of the consequences of crises of instrumentalization in order to limit their impact. It did not have a preventive character and in particular it did not aim at the de-escalation of the developing situations through appropriate, deterrent measures.

Finally, the way of activation/triggering of the corresponding mechanisms is a crucial parameter as well, given that, in crises situations, the response should be immediate and targeted, in order not to burden the asylum and reception systems, especially in the MS affected by situations of crisis or instrumentalization.

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HUNGARY

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	No	No	No
applications for international protection [APR art. 27]	Comments We do not support the extension of time limits for the registration of applications as it would further increase the risk of secondary migration.	Comments	Comments
Derogation from the	No	No	No
	Comments Hungary's priority is to establish a system that can prevent illegal migrants from entering the EU along the entire external border and to detect those who are not eligible for protection before they enter.	Comments	Comments In situations of instrumentalisation, the only solution for the protection of the EU and migrants, is to close the external borders and limit the possibility to lodge asylum applications to an external location, such as a consulate. At the same time, access to the territory of the Member States should be limited to persons who have received a final positive decision on their protection status.
Extension of the	Yes	Yes	Yes
applicability of the border procedure [APR art. 41 and following]	Comments	Comments	Comments In situations of instrumentalisation, the only solution for the protection of the EU and migrants, is to close the external borders and limit the

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
			possibility to lodge asylum applications to an external location, such as a consulate. At the same time, access to the territory of the Member States should be limited to persons who have received a final positive decision on their protection status.
Extension of the duration	Yes	Yes	Yes
of the border procedure [APR art. 41]	Comments	Comments	Comments
Omission of personal	Yes	Yes	Yes
interview in case of positive decision for subsidiary protection status	Comments	Comments	Comments
[APR art. 12]			
Derogations regarding	Yes	Yes	Yes
solidarity measures. (responsibility) [AMMR art 45-53]	Comments	Comments	Comments
Derogations regarding	Yes	Yes	Yes
solidarity measures. (solidarity) [AMMR art 45-53]	Comments Although we agree with the establishment of a mandatory solidarity mechanism, Hungary can only accept solidarity measures which are based on voluntary choice and which are also in line with the preferences of the Member States providing solidarity. We do not	Comments	Comments

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
	support measures that could generate additional pull factors.		
Deregation from material	Yes	Yes	Yes
reception conditions	Comments	Comments	Comments
Reception Conditions			
Directive recast art. 16-17]			
Extension of time limits for	Yes	Yes	Yes
Dublin procedure	Comments	Comments	Comments
submission and reply for	We support the extension of the time		
take charge requests, take	limits for Dublin procedure, but it		
back notification, transfer	should be highlighted that we do not		
and transfer of	support the quasi automatic		
esponsibility)	procedure for take back		
[AMINIR art. 29-35]	notifications, as we do not see how a		
	system that does not give the		
	notulied Member State the		
	opportunity to respond and explain		
	its reasons could serve the Dublin		
	system. We do not consider it		
	appropriate to reduce the		
	responsibility period when the		
	applicant leaves the EU, and we		
	propose a cautious approach to		
	liability on first entry.		
Derogations from the	Yes	Yes	Yes
eturn management	Comments	Comments	Comments
procedure			In situations of instrumentalisation,
APR art. 41 – Return			the only solution for the protection
Directive Recast art. 4]			of the EU and migrants, is to close
	L	l	the external borders and limit the

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APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
		possibility to lodge asylum
		applications to an external location, such as a consulate. At the same
		time, access to the territory of the Member States should be limited to
		persons who have received a final positive decision on their protection
		status.

General Comments

It should be stressed that Hungary cannot support the solidarity mechanism system proposed in the AMMR. We agree that all Member States should provide meaningful solidarity to Member States under migratory pressure. However, Hungary can only support the establishment of a solidarity mechanism that is flexible and based on voluntary choice, adapted to the individual capacities of Member States, taking into account their national specificities, and which does not require mandatory relocation or return sponsorship.

Concerning the border procedure, Hungary's priority is to develop a procedure that can prevent illegal migrants from entering the EU along the entire external border and to detect those who are not eligible for protection before they enter.

As regards situations of instrumentalisation, Hungary considers that the proposed derogations do not provide a meaningful solution to address the situations related to the instrumentalisation of migration. We consider it essential to address this issue comprehensively and with the most effective means possible. It must be recognised that there are situations in which the only solution, both for the protection of the Union and for the protection of migrations, is to close the external borders and to limit the possibility of lodging asylum applications to an external location, such as a consulate, and to declare the primacy of border protection.

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IRELAND

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION	
Extension of time-limits for the registration of	Yes	Yes	Yes	
applications for international protection [APR art. 27]	Comments	Comments	As instrumentalization is not necessarily defined by a high volume of irregular arrivals, would extend time limits for the registration if numbers become unmanageable, in other words, when a case of instrumentalization is also a situation of crisis	
Deregation from the	Yes	Yes	Yes	
mandatory border	This is also in the understanding	Derogation from the mandatory	Same as above, it would be	
Imanuatory border This is also in the understanding procedure [APR art. 41 and following] that according to the latest APR derogation of the border procedure can take place the moment the adequate capacity is reached.		procedure in cases of force majeure does not appear in the CFM Reg but we believe it would be advisable to provide with the possibility of a derogation of the border procedure also in these such cases	tt possibility that a case of instrumentalization also qualifies as a crisis situation)	
Extension of the	Yes	No	Yes	
applicability of the border procedure [APR art. 41 and following]	Comments	It would be inappropriate to penalise applicants in case of force majeure situations, with the exception perhaps of applicant posing a security risk	Comments	
Extension of the duration	Yes	No	Yes	
of the border procedure	We are favourable in principle,	It would be inappropriate to	We are favourable in principle,	
[APR art. 41]	however balance would need to be	penalise applicants in case of force	however balance would need to be	

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
	exercised to avoid applicants spending long period of detentions when detention is exercised by a MS)	ma jeure situations, with the exception perhaps of applicant posing a security risk	exercised to avoid applicants spending long period of detentions when detention is exercised by a MS
Omission of personal	Yes	Yes	Yes
interview in case of positive decision for subsidiary protection status [APR art. 12]		Comments	Comments
Deregations regarding	Choose Yes/No	Choose Yes/No	Choose Yes/No
solidarity measures. (responsibility) [AMMR art 45-53]	Comments	Comments	Comments
Derogations regarding	Choose Yes/No	Choose Yes/No	Choose Yes/No
solidarity measures. (solidarity) [AMMR art 45-53]	Comments	Comments	Comments
Deregation from material	Yes	Yes	Yes
reception conditions [Reception Conditions Directive recast art. 16-17]	Comments	Comments	Comments
Extension of time limits for	Yes	Yes	Yes
Dublin procedure (submission and reply for take charge requests, take back notification, transfer and transfer of responsibility) [AMMR art. 29-35]	Comments	Comments	If instrumentalization becomes a crisis case because it carries a mass-influx situation

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEUR	APPLICABLE IN CASE OF INSTRUMENTA ISATION
Derogations from the return management procedure [APR art. 41 – Return Directive Recast art. 4]	Yes It is assumed the reference is a derogation of the return border procedure-see comment above regarding the border procedure	Yes Comments	Yes Same as above

General Comments -kindly note that according to the latest text, art. 45-56 of the AMMR are deleted? Also, as force ma jeure generally refers to events outside of the control of MS and/or applicants, it would be advisable to think of measures that provide flexibility to MS to manoeuvre without unduly penalising applicants.

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ITALY

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	Yes	Yes	Yes
applications for international protection [APR art. 27]	APR from 1 to 3 weeks. In case of crisis within 4 weeks. An extended time frame is necessary in view of exceptional situations of migration flows	APR from 1 to 3 weeks. In case of force majeure within 4 weeks. An extended timeframe is necessary in view of exceptional situations of force majeure	3 WEEKS INSTEAD OF 7 DAYS/21 days in case of massive influx An exampled timeframe would be necessary in view of instrumentalisation situations.
Derogation from the	Yes	Yes	Yes
mandatery border procedure	The extension of the duration of border procedures would not be	The extension of the duration of border procedures would not be	The flexibility in designating locations at the external border, in
[APR art. 41 and following]	helpful but place additional burden on the reception system. Consequently, for the sake of effective management of reception system, it would be desirable to discontinue mandatory border procedure.	help ful but place additional burden on the reception system. Consequently, for the sake of effective management of reception system, it would be desirable to discontinue mandatory border procedure.	the proximity to the external [] border [] or transit zones or in other designated locations is key. However, it would be desirable to discontinue mandatory border procedure.
Extension of the	No	No	No
applicability of the border	For the sake of a good management	For the sake of a good management	In this case as well, for a good
procedure [APR art. 41 and following]	of the reception system, the scope of the mandatory border procedure should be narrowed down. The	of the reception system, the scope of the mandatory border procedure should be narrowed down. The	management of the reception system the scope of the mandatory border procedure should be narrowed
	extension of the scope to additional	extension of the scope to additional	down. The extension of the scope to
	categories of applicants than those envisaged by APR would not help	categories of applicants than those envisaged by APR would not help	additional categories of applicants than those envisaged by APR would
	and would even risk creating further challenges, given the tight time frame	and would even risk creating further challenges, given the tight timeframe	not help and would even risk creating further challenges, given
6	and territorial limits connected to	and territorial limits connected to	the tight timeframe and territorial

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION	
	BP. We cannot concretely understand the possible bene fits.	BP. We cannot concretely understand the possible benefits.	limits connected to BP. We cannot concretely understand the possible benefits.	
Extension of the duration of the border procedure [APR art. 41]	of the border procedure In this case as well, for a good		No In this case as well, for a good management of the reception system, the length of the mandatory border procedure should be reduced.	
Omission of personal No interview in case of positive Given the substantial differences decision for subsidiary between the two statuses, the protection status omission of personal interview [APR art. 12] would be acceptable only if an applicant may oppose the decision granting subsidiary protection and request to be interviewed in order to obtain refugee status. obtain refugee status.		No Given the substantial differences between the two statuses, the omission of personal interview would be acceptable only if an applicant may oppose the decision granting subsidiary protection and request to be interviewed in order to obtain refugee status.	No Given the substantial differences between the two statuses, the omission of personal interview would be acceptable only if an applicant may oppose the decision granting subsidiary protection and request to be interviewed in order to obtain refugee status.	
Derogations regarding solidarity measures. (responsibility) [AMMR art 45-53]	Yes	Yes	Yes	
Derogations regarding solidarity measures. (solidarity) [AMMR art 45-53]	No	No	No	
Derogation from material reception conditions [Reception Conditions Directive recast art. 16-17]	Yes	Yes	Yes	
Extension of time limits for	No	No	No	

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Dublin procedure (submission and reply for take charge requests, take back notification, transfer and transfer of responsibility) [AMMR art. 29-35]			
Deregations from the return management procedure [APR art. 41 – Return Directive Recast art. 4]	Yes	Yes	Yes

General Comments

Please, notice that this is a first outcome of internal consultations, which have not yet been completed. The Italian delegation reserves further considerations on the issues included in this table, in the light of the compromise text that will be circulated.

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LATVIA

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	Choose <mark>Yes</mark> /No	Choose <mark>Yes</mark> /No	Choose <mark>Yes</mark> /No
applications for international protection [APR art. 27]	Comments	Comments	Comments
Derogation from the	Choose Yes/ <mark>No</mark>	Choose Yes/ <mark>No</mark>	Choose Yes/ <mark>No</mark>
mandatory border procedure [APR art. 41 and following]	Comments	Comments	Comments
Extension of the	Choose <mark>Yes/</mark> No	Choose Yes/No	Choose <mark>Yes</mark> o
applicability of the border procedure [APR art. 41 and following]	Comments	Comments	Comments
Extension of the duration of	Choose <mark>Yes</mark> /No	Choose <mark>Yes</mark> /No	Choose <mark>Yes</mark> /No
the border procedure [APR art. 41]	Comments	Comments	Comments
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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Omission of personal interview in case of	Choose <mark>Yes</mark> /No	Choose Yes/No	Choose <mark>Yes/</mark> No
positive decision for subsidiary protection status [APR art. 12]	Comments	Comments	Comments
Derogations regarding	Choose <mark>Yes</mark> /No	Choose Yes/No	Choose <mark>Yes</mark> /No
solidarity measures. (responsibility) [AMMR art 45-53]	Comments	Comments	Comments
Derogations regarding	Choose <mark>Yes</mark> /No	Choose Yes/No	Choose <mark>Yes/</mark> No
solidarity measures. (solidarity) [AMMR art 45-53]	Comments	Comments	Comments
Derogation from material			
reception conditions [Reception Conditions	Choose <mark>Yes</mark> /No	Choose <mark>Yes</mark> /No	Choose <mark>Yes</mark> /No
Directive recast art. 16-17]	Comments	Comments	Comments

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time limits for Dublin procedure (submission and reply for take charge requests, take back notification, transfer and transfer of responsibility) [AMDMR art. 29-35]	Choose <mark>Yes</mark> /No Comments	Choose <mark>Yes</mark> /No Comments	Choose <mark>Yes</mark> /No Comments
Derogations from the return management procedure [APR art. 41 – Return Directive Recast art. 4]	Choose <mark>Yes/</mark> No <i>Comments</i>	Choose Yes/No Comments	Choose <mark>Yes/N</mark> o Comments

General Comments

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LUXEMBOURG

As you will see, we did not consider that we had a sufficiently clear picture to give Yes or No answers. Thus, we limited ourselves to general comments and reserve our positions on the individual derogations until we receive the Presidency proposal.

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	Choose Yes/No	Choose Yes/No	Choose Yes/No
applications for international protection [APR art. 27]	However, an extension of 4 weeks as in the Commission's proposal is too long.	However, an extension of 4 weeks as in the Commission's proposal is too long.	However, an extension of 4 weeks as in the Commission's proposal is too long.
Deregation from the	Choose Yes/No	Choose Yes/No	Choose Yes/No
mandatory border procedure [APR art. 41 and following]	Comments	Comments	Comments
Extension of the	Choose Yes/No	Choose Yes/No	Choose Yes/No
applicability of the border procedure [APR art. 41 and following]	Comments	Comments	Comments
Extension of the duration	Choose Yes/No	Choose Yes/No	Choose Yes/No
of the border procedure [APR art. 41]	Comments	Comments	Comments
Omission of personal	Choose Yes/No	Choose Yes/No	Choose Yes/No
interview in case of positive decision for subsidiary protection status [APR art. 12]	Article 12 of the APR also mentions the refugee status, why not allow the omission of the personal interview in case of a positive decision for the refugee status as well?	Comments	Comments

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEUR	APPLICABLE IN CASE OF INSTRUMENTA ISATION
Deregations regarding	Choose Yes/No	Choose Yes/No	Choose Yes/No
solidarity measures.	Comments	Comments	Comments
(responsibility)			
[AMMR art 45-53]			
Deregations regarding	Choose Yes/No	Choose Yes/No	Choose Yes/No
solidarity measures.	Comments	Comments	Comments
(selidarity)			
[AMMR art 45-53]			
Derogation from material	Choose Yes/No	Choose Yes/No	Choose Yes/No
reception conditions	Comments	Comments	Comments
[Reception Conditions			
Directive recast art. 16-17]			
Extension of time limits for	Choose Yes/No	Choose Yes/No	Choose Yes/No
Dublin procedure	Comments	Comments	Comments
(submission and reply for			
take charge requests, take			
back notification, transfer			
and transfer of			
responsibility)			
[AMMR art. 29-35]			
Deregations from the	Choose Yes/No	Choose Yes/No	Choose Yes/No
return management	Comments	Comments	Comments
procedure			
[APR art. 41 – Return			
Directive Recast art. 4]			67

JA11

lv/kl

Our comments are indicative, depending on what is negotiated in the APR and the AMMR. We also want to highlight the importance of a clear, unambiguous activating mechanism, which needs to involve an active role of the European Commission.

We believe that the derogations to be activated for the three different scenarios need to be clearly targeted, based on the actual needs and that individual consideration needs to be given to which measure should be applied in each case. We also want to reiterate our general comment about excluding minors and vulnerable persons from the border procedure.

In principle, we are okay with derogations from the mandatory border procedure, as well as extensions of time limits for the Dublin procedure and for the registration of applications for international protection. As regards to solidarity measures, we will further assess this in relation with the potential general orientation of the AMMR. However, we cannot accept derogations from material reception conditions; dignified living and conditions must be preserved, in accordance with the Recast RCD. Our substantial positions on the Instrumentalisation Regulation continue to apply in the framework of the inclusion of instrumentalisation in the Crisis Regulation. Beyond the categories to be exempted from the border procedure and the reception conditions that need to be upheld, this concerns in particular the role of UNHCR.

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MALTA

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	Yes	Yes	Yes
applications for international protection [APR art. 27]	Comments	Comments	Comments
Derogation from the	Yes	Yes	Yes
mandatory border	Comments	Comments	Comments
procedure	Member States should have the	Member States should have the	Member States should have the
[APR art. 41 and following]	flexibility in the application of the	flexi bility in the application of the	flexibility in the application of the
<u>.</u>	mandatory border procedures.	mandatory border procedures.	mandatory border procedures.
Extension of the	Yes	Yes	Yes
applicability of the border	Comments	Comments	Comments
procedure	This should be left to the Member	This should be left to the Member	This should be left to the Member
[APR art. 41 and following]	State to decide on whether to make	State to decide on whether to make	State to decide on whether to make
	use of the flexibility or not.	use of the flexibility or not.	use of the flexibility or not.
Extension of the duration	Yes	Yes	Yes
of the border procedure [APR art. 41]	Comments	Comments	Comments
Omission of personal	No	No	No
interview in case of positive	As a matter of principle, we believe	As a matter of principle, we believe	As a matter of principle, we believe
decision for subsidiary	that a personal interview is a must in	that a personal interview is a must in	that a personal interview is a must in
protection status	order to properly establish protection	order to properly establish protection	order to properly establish protection
[APR art. 12]	needs. However, as long as it is up	needs. However, as long as it is up	needs. However, as long as it is up
	to the individual Member States to	to the individual Member States to	to the individual Member States to
	decide whether to apply it or not, we	decide whether to apply it or not, we	decide whether to apply it or not, we
	could favourably consider adding it	could favourably consider adding it	could favourably consider adding it

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE	APPLICABLE IN CASE OF
		MAJEURE	INSTRUMENTALISATION
	to the available tool kit.	to the available tool lait.	to the available tool kit.
Deregations regarding	Yes	Yes	No
solidarity measures.	Comments	Comments	Comments
(responsibility)		If the situation of force majeure	
[AMMR art 45-53]		provides pressure, derogations	
		should be considered, however if the	
		situation only limits the	
		implementation of the solidarity	
		measures, these should be postponed not reduced.	
Deregations regarding	Yes	Yes	No
solidarity measures.	Comments	Comments	Comments
(solidarity) [AMMR art 45-53]		If the situation of force majeure provides pressure, derogations	
[AIVINIK alt 45-55]		should be considered, however if the	
		situation only limits the	
		implementation of the solidarity	
		measures, these should be postponed	
		not reduced.	
Deregation from material	Yes	Yes	Yes
reception conditions	Comments	Comments	Comments
[Reception Conditions			
Directive recast art. 16-17]			
Extension of time limits for	Yes	Yes	Yes
Dublin procedure	Comments	Comments	Comments
(submission and reply for			
take charge requests, take			
back notification, transfer			
and transfer of			
responsibility)		-	

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
[AMMR art. 29-35]			
Derogations from the	Yes	Yes	Yes
return management	Comments	Comments	Comments
procedure			
[APR art. 41 – Return			
Directive Recast art. 4]			2

General Comments

On the possibility to maintain the provision of immediate protection, this should be maintained in addition to the Temporary Protection Directive. the Temporary Protection directive is used in a situation in which the Union faces a mass influx, while immediate protection could be amended to be made use of when an individual Member State faces a mass influx.

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THE NETHERLANDS

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	Yes	Yes	Yes
applications for international protection [APR art. 27]	NL does add that extending the registration period entails the risk of secondary movements. This should be avoided.	NL does add that extending the registration period entails the risk of secondary movements. This should be avoided.	Comments
Deregation from the	Choose Yes/No	Choose Yes/No	Choose Yes/No
mandatery border	This is now discussed in the	This is now discussed in the	This is now discussed in the
procedure	framework of the APR. We think the	framework of the APR. We think the	framework of the APR. We think the
[APR art. 41 and following]	outcome should also apply in this situation.	outcome should also apply in this situation.	outcome should also apply in this situation.
Extension of the	Choose Yes/No	Choose Yes/No	Choose Yes/No
applicability of the border	We have to reflect on this	We have to reflrect on this	We have to reflect on this
procedure [APR art. 41 and following]			6
Extension of the duration	Yes	Yes	Yes
of the border procedure [APR art. 41]	Comments	NL reiterates that it should also be possible to extend the decision period in cases and times of force majeure. COVID-19 in particular has shown that there can be unexpected situations that prevent the regular decision periods from being met. There is a need for a good arrangement for such situations.	Comments
Omission of personal	Yes	Yes	Yes

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
interview in case of positive decision for subsidiary protection status [APR art. 12]	Comments	Comments	Comments
Deregations regarding solidarity measures. (responsibility) [AMMR art 45-53]	Choose Yes/No This is currently being discussed in the framework of the AMMR	Choose Yes/No This is currently being discussed in the framework of the AMMR	Choose Yes/No This is currently being discussed in the framework of the AMMR
Derogations regarding solidarity measures. (solidarity) [AMMR art 45-53]	Choose Yes/No This is currently being discussed in the framework of the AMMR	Choose Yes/No This is currently being discussed in the framework of the AMMR	Choose Yes/No This is currently being discussed in the framework of the AMMR
Derogation from material reception conditions [Reception Conditions Directive recast art. 16-17]	Yes Access to the applicant for family members, legal counsellors, lawyers and representatives of UNHCR and NGO should still be guaranteed. The role of UNHCR should remain the same as in the APR.	Yes Access to the applicant for family members, legal counsellors, lawyers and representatives of UNHCR and NGO should still be guaranteed. The role of UNHCR should remain the same as in the APR.	Yes Access to the applicant for family members, legal counsellors, lawyers and representatives of UNHCR and NGO should still be guaranteed. The role of UNHCR should remain the same as in the APR.
Extension of time limits for Dublin procedure (submission and reply for take charge requests, take back notification, transfer and transfer of responsibility) [AMMR art. 29-35]	Choose Yes/No This is currently being discussed in the framework of the AMMR	Choose Yes/No This is currently being discussed in the framework of the AMMR	Choose Yes/No This is currently being discussed in the framework of the AMMR
Derogations from the return management procedure	Yes Comments	Yes Comments	Yes

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LV/kl

-	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
[APR art. 41 – Return Directive Recast art. 4]			

General Comments

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POLAND

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	Yes	Yes	Yes
applications for international protection [APR art. 27]	Comments	Comments	Comments
Deregation from the	Yes	Yes	Yes
mandatory border procedure [APR art. 41 and following]	Comments	Comments	Comments
Extension of the	Yes	Yes	Yes
applicability of the border procedure [APR art. 41 and following]	Comments	Comments	Comments
Extension of the duration	Yes	Yes	Yes
of the border procedure [APR art. 41]	Comments	Comments	Comments
Omission of personal	Yes	Yes	Yes
interview in case of positive decision for subsidiary protection status [APR art. 12]	Comments	Comments	Comments
Derogations regarding	Choose Yes/No	Choose Yes/No	Choose Yes/No
solidarity measures. (responsibility) [AMMR art 45-53]	Comments N/A deleted in the current version of the regulation	Comments	Comments

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Deregations regarding solidarity measures. (selidarity) [AMMR art 45-53]	Choose Yes/No Comments NIA deleted in the current version of the regulation	Choose Yes/No Comments	Choose Yes/No Comments
Deregation from material reception conditions [Reception Conditions Directive recast art. 16-17]	YES we understand this as optional - it is for Member States to decide whether or not to apply derogations (and to what extent) to reception conditions	Yes we understand this as optional - it is for Member States to decide whether or not to apply derogations (and to what extent) to reception conditions	Yes we understand this as optional - it is for Member States to decide whether or not to apply derogations (and to what extent) to reception conditions
Extension of time limits for Dublin procedure (submission and reply for take charge requests, take back notification, transfer and transfer of responsibility) [AMMR art. 29-35]	Yes Comments	Yes Comments	Yes Comments
Deregations from the return management procedure [APR art. 41 – Return Directive Recast art. 4]	Yes we understand this as optional - it is for Member States to decide whether or not to apply derogations	Yes we understand this as optional - it is for Member States to decide whether or not to apply derogations	Yes we understand this as optional - it is for Member States to decide whether or not to apply derogations

General Co

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PORTUGAL

*	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	Yes	Yes	Yes
applications for international protection [APR art. 27]	Comments	Comments	Comments
Deregation from the	Yes	Yes	No
mandatery border procedure [APR art. 41 and following]	The application of the derogations should be clearly limited in time. Also applicable to force ma jeure and instrumentalisation.	Comments	Comments
Extension of the	No	No	No
applicability of the border procedure [APR art. 41 and following]	Even though it was an optional provision, we consider that the 75% threshold for recognition of applications for international protection previously proposed would not have a positive effect in case of a crisis. It is crucial for us that the exceptions to the border procedure are maintained, namely UAM, families with minors and additionally exclude persons with special procedural or reception needs on a case-by-case basis. This second comment is also applicable	Comments	Comments

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
	to force ma jeure and instrumentalisation.		
Extension of the duration	Yes	Yes	Yes
of the border procedure [APR art. 41]	Our answer is "Yes" in relation to the 12 weeks foreseen for the border procedure. We defend that the duration of the border procedure should be as short as possible, even in these circumstances. The border procedure should not be extended beyond 16 weeks. Also applicable to force ma jeure and instrumentalisation.	Comments	Comments
Omission of personal	No	No	No
interview in case of positive decision for subsidiary protection status [APR art. 12]	The omission of the personal interview in case of positive decision for subsidiary protection status could lead to a lesser level of protection than the refugee status. According to our national law, the omission of personal interview is possible when there are already conditions to decide favourably on refugee status based on a ailable evidence, so this could be a possible compromise solution. Same comment applies to force ma jeure and instrumentalisation.	Comments	Comments
Deregations regarding	Yes	Yes	Yes
solidarity measures.	Comments	Comments	Comments

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
(responsibility) [AMMR art 45-53]			
Deregations regarding	Yes	Yes	Yes
solidarity measures.	Comments	Comments	Comments
(selidarity)			
[AMMR art 45-53]			
Deregation frem material	No	No	No
reception conditions	Comments	Comments	Comments
[Reception Conditions			8
Directive recast art. 16-17]			
Extension of time limits for	Yes	Yes	Yes
Dublin procedure	In principle, we are in favour of the	Comments	Comments
(submission and reply for	extension of the time limits.		
take charge requests, take			
back notification, transfer			
and transfer of			
responsibility)			
[AMMR art. 29-35]			
Deregations from the	Choose Yes/No	Choose Yes/No	Choose Yes/No
return management	Our position depends on a concrete	Comments	Comments
procedure	proposal. Given the substance of this		
[APR art. 41 – Return	possible derogation, we suggest that		
Directive Recast art. 4]	its discussion involves the experts		
	from IMEX Expulsion.		

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General comments

- For most of these provisions, a Yes/No question is too restrictive, as our position is depending on the concrete text proposals to be presented and how they are interlinked with each other;
- Derogations should always be applied on basis of the principles of necessity and proportionality, and the text should clearly reflect those principles;
- We support the inclusion of a definition of force majeure in order to clarify its scope and insure its harmonized application;
- The operational and technical support from of the agencies, namely EUAA and FRONTEX, which have been gathering experience in crisis situations, should be referred more explicitly.

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ROMANIA

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	Yes	Yes	Yes
applications for international protection [APR art. 27]		As it could be one of the crisis situations that may occur	As it could be one of the crisis situations that may occur
Deregation from the	Yes	Yes	Yes
mandatory border procedure [APR art. 41 and following]	We would propose to suspend BP altogether or at least for some of the categories	We would propose to suspend BP altogether or at least for some of the categories	We would propose to suspend BP altogether or at least for some of the categories
Extension of the	Choose Yes/No	Choose Yes/No	Choose Yes/No
applicability of the border procedure [APR art. 41 and following]	MAYBE - If the MS is in a crisis situation, there is no rationale to be in favour of the extension of BP application, except for the cases where BP remains mandatory regardless there is a crisis situation or not	MATBE - If the MS is in a crisis situation, there is no rationale to be in favour of the extension of BP application, except for the cases where BP remains mandatory regardless there is a crisis situation or not	MATBE - If the MS is in a crisis situation, there is no rationale to be in favour of the extension of BP application, except for the cases where BP remains mandatory regardless there is a crisis situation or not
Extension of the duration	Choose Yes/No	Choose Yes/No	Choose Yes/No
of the border procedure [APR art. 41]	MATBE - If the MS is in a crisis situation, there is no rationale to be in favour of the extension of BP application, except for the cases where BP remains mandatory regardless there is a crisis situation or not	MATBE - If the MS is in a crisis situation, there is no rationale to be in favour of the extension of BP application, except for the cases where BP remains mandatory regardless there is a crisis situation or not	MATBE - If the MS is in a crisis situation, there is no rationale to be in favour of the extension of BP application, except for the cases where BP remains mandatory regardless there is a crisis situation or not

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEUR	APPLICABLE IN CASE OF INSTRUMENTA ISATION
Omission of personal	No	No	No
interview in case of positive	As the international protection is	As the international protection is	As the international protection is
decision for subsidiary	granted only after individual	granted only after individual	gramed only after individual
protection status [APR art. 12]	examination, the personal interview cannot be omitted; even in	examination, the personal interview cannot be omitted; even in	examination, the personal interview cannot be omitted; even in
	generalized violence cases, there has to be an individual assessment of the case; also, the person may invoke refugee status reasons that need to be individually assessed	generalized violence cases, there has to be an individual assessment of the case; also, the person may invoke refugee status reasons that need to be individually assessed	generalized violence cases, there has to be an individual assessment of the case; also, the person may invoke refugee status reasons that need to be individually assessed
Deregations regarding	Yes	Yes	Yes
solidarity measures.	We could accept certain derogations	We could accept certain derogations	We could accept certain derogations
(responsibility) [ANIMR art 45-53]	such as the possibility to suspend transfers to the state of irregular entry and the possibility to suspend/derogate from the responsibility criteria of the state of irregular entry. However, the member state facing a crisis situation may consider that	such as the possibility to suspend transfers to the state of irregular entry and the possibility to suspend/derogate from the responsibility criteria of the state of irregular entry. However, the member state facing a crisis situation may consider that	such as the possibility to suspend transfers to the state of irregular entry and the possibility to suspend/derogate from the responsibility criteria of the state of irregular entry. However, the member state facing a crisis situation may consider that
	some of these derogations are not necessary.	some of these derogations are not necessary.	some of these derogations are not necessary.
Deregations regarding	Yes/	Yes	Yes
solidarity measures. (solidarity)	We could accept certain derogations such as mandatory Dublin offsets	We could accept certain derogations such as mandatory Dublin offsets	We could accept certain derogations such as mandatory Dublin offsets
[AMMR art 45-53]	and increased pledges included in the annual Solidarity Pool	and increased pledges included in the annual Solidarity Pool	and increased pledges included in the annual Solidarity Pool
	We cannot accept the inclusion of	We cannot accept the inclusion of	We cannot accept the inclusion of

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
	financial contributions in the list of	financial contributions in the list of	financial contributions in the list of
	solidarity measures provided for in	solidarity measures provided for in	solidarity measures provided for in
	the Crisis Regulation	the Crisis Regulation	the Crisis Regulation
Deregation frem material	Yes	Yes	Yes
eception conditions			
Reception Conditions			
Directive recast art. 16-17]			
Extension of time limits for	Yes	Yes	Yes
Dublin procedure	We can accept extended deadlines	We can accept extended deadlines	We can accept extended deadlines
submission and reply for	for submitting and replying to take	for submitting and replying to take	for submitting and replying to take
ake charge requests, take	charge requests and for organising	charge requests and for organising	charge requests and for organising
oack notification, transfer	transfers.	transfers.	transfers.
nd transfer of	Regarding the possibility of	Regarding the possibility of	Regarding the possibility of
esponsibility)	extending the deadline for the	extending the deadline for the	extending the deadline for the
AMMR art. 29-35]	transfer of responsibility, this	transfer of responsibility, this	transfer of responsibility, this
	depends on the deadline that will be	depends on the deadline that will be	depends on the deadline that will be
	agreed upon in the AMMR.	agreed upon in the AMMR.	agreed upon in the AMMR.
	Assuming that the AMMR will be	Assuming that the AMMR will be	Assuming that the AMMR will be
	adopted in its current form (3-year	adopted in its current form (3-year	adopted in its current form (3-year
	term for the transfer of	term for the transfer of	term for the transfer of
	responsibility), we cannot accept an	responsibility), we cannot accept an	responsibility), we cannot accept a
	extension of it through the Crisis	extension of it through the Crisis	extension of it through the Crisis
	Regulation.	Regulation.	Regulation.
	Regarding the extension of the	Regarding the extension of the	Regarding the extension of the
	deadlines for submitting and	deadlines for submitting and	deadlines for submitting and
	replying to the take back	replying to the take back	replying to the take back
	noti fications, we can accept an	noti fications, we can accept an	noti fications, we can accept an
	extension, but we insist on the	extension, but we insist on the	extension, but we insist on the
	consequences of not complying with	consequences of not complying with	consequences of not complying with
	the deadline for sending the	the deadline for sending the	the deadline for sending the

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
	notifications.	noti fications.	notifications.
Deregations from the	Yes	Yes	Yes
return management	We can accept derogations (such as	We can accept derogations (such as	We can accept derogations (such as
procedure	extended relevant timelines) from	extended relevant timelines) from	extended relevant timelines) from
[APR art. 41 – Return	the return management procedure	the return management procedure	the return management procedure
Directive Recast art. 4]	that ensure a proper adaptation of the relevant rules on return.	that ensure a proper adaptation of the relevant rules on return.	that ensure a proper adaptation of the relevant rules on return.
	allowing Member States to deal with	allowing Member States to deal with	allowing Member States to deal with
	such a crisis situation.	such a crisis situation.	such a crisis situation.

General Comments We are in favour of an unique legal instrument for crisis situations, regardless what the cause is (eg. force ma jeure or instrumentalization). Moreover, after the TPD application, we consider that this regulation should not repeal the TPD, but include more relevant as pects from temporary protection and less the international protection elements, as it should be an urgent mechanism to provide immediate protection. In this respect, the international protection assessment is individual in all cases and such process takes time, but taking into consideration the UA situation, swift measures are to be taken in order to fasten the process for the persons to obtain protection as soon as possible. The TPD application actually proved that it helped a lot not to get the asylum systems blocked, therefore the discussions should start from TPD and go further on what could be improved.

JAL 1

lv/kl LIMITE

THE SLOVAK REPUBLIC

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	Yes	Yes	Yes
applications for international protection [APR art. 27]	Tentatively we might support this provision	Tentatively we might support this provision	Tentatively we might support this provision
Derogation from the nandatory border procedure [APR art. 41 and following]	Yes	Yes	Yes
Extension of the applicability of the border procedure [APR art. 41 and following]	Yes Will the extentions apply to cases in art. 40 para 1 of the APR or also other cases? Will the extention be voluntary? If yes, we can support this.	Yes	Yes
Extension of the duration of the border procedure [APR art. 41]	Yes	Yes	Yes
Omission of personal interview in case of positive decision for subsidiary protection status [APR art. 12]	Choose Yes/No We are still analysing this option.	Choose Yes/No We are still analysing this option.	Choose Yes/No We are still analysing this option.
Deregations regarding solidarity measures. (responsibility)	Choose Yes/No Our final position will depend on what specific derogations will be in	Choose Yes/No Our final position will depend on what specific derogations will be in	Choose Yes/No Our final position will depend on what specific derogations will be in

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
[AMMR art 45-53]	place. Therefore we cannot voice our preference at this moment.	place. Therefore we cannot voice our preference at this moment.	place. Therefore we cannot voice our preference at this moment.
Deregations regarding	Choose Yes/No	Choose Yes/No	Choose Yes/No
solidarity measures. (solidarity) [AMMR art 45-53]	Our final position will depend on what specific derogations will be in place. Therefore we cannot voice our preference at this moment.	Our final position will depend on what specific derogations will be in place. Therefore we cannot voice our preference at this moment.	Our final position will depend on what specific derogations will be in place. Therefore we cannot voice our preference at this moment.
Deregation from material	Choose Yes/No	Choose Yes/No	Choose Yes/No
reception conditions [Reception Conditions Directive recast art. 16-17]	We are still analysing this option.	We are still analysing this option.	We are still analysing this option.
Extension of time limits for	Yes	Yes	Yes
Dublin procedure	We would apply following	We would apply following	We would apply following
(submission and reply for	derogations: 1. Applying suspensive	derogations: 1. Applying suspensive	derogations: 1. Applying suspensive
take charge requests, take	effect in case of responsible Member	effect in case of responsible Member	effect in case of responsible Member
back notification, transfer	State not being able to receive	State not being able to receive	State not being able to receive
and transfer of	transfers from day of decision of	transfers from day of decision of	transfers from day of decision of
responsibility) [AMINIR art. 29-35]	Commission of applying derogations until the end of it with new 6 months time limit to transfer from the day of termination of the application of derogations. 2. Prolonged time limit to send TCH requests and to send replies as well as prolonged time limit to reply to TB notification as proposed. We do not think time limit for submitting TB notifications needs to be prolonged since there is no shift of responsibility in case of	Commission of applying derogations until the end of it with new 6 months time limit to transfer from the day of termination of the application of derogations. 2. Prolonged time limit to send TCH requests and to send replies as well as prolonged time limit to reply to TB notification as proposed. We do not think time limit for submitting TB notifications needs to be prolonged since there is no shift of responsibility in case of	Commission of applying derogations until the end of it with new 6 months time limit to transfer from the day of termination of the application of derogations. 2. Prolonged time limit to send TCH requests and to send replies as well as prolonged time limit to reply to TB notification as proposed. We do not think time limit for submitting TB notifications needs to be prolonged since there is no shift of responsibility in case of

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
	not submitting TB notification in stipulated time limit under current provisions of AMMR.	not submitting TB notification in stipulated time limit under current provisions of AMMR.	not submitting TB notification in stipulated time limit under current provisions of AMMR.
Deregations from the return management procedure [APR art. 41 – Return Directive Recast art. 4]	Yes Comments	Yes Comments	Yes Comments

General Comments

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SLOVENIA

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	Yes	Yes	Yes
applications for international protection [APR art. 27]	Comments Since in the current text of the Article 27 of the APR there is already a provision that provides for an extension of the deadline in case of a disproportionate number of third country nationals or stateless persons, we believe that an additional extension of the deadline for registration is not necessary.	Comments	Comments
Deregation from the	No	Choose Yes/No	No
mandatery border procedure [APR art. 41 and following]	Comments It is crucial that the border procedure is mandatory with as few derogations as possible.	Comments It is crucial that the border procedure remain mandatory with as few derogations as possible.	Comments It is crucial that the border procedure remain mandatory with as few derogations as possible.
Extension of the	Choose Yes/No	Choose Yes/No	Choose Yes/No
applicability of the border procedure [APR art. 41 and following]	Comments The Republic of Slovenia supports the mandatory implementation of the border procedure in the widest possible scope of procedures for considering the application for international protection. Nevertheless, we are not in favour of the broad definition of exceptions from the mandatory use of the border procedure, as this can lead	Comments The Republic of Slovenia supports the mandatory implementation of the border procedure in the widest possible scope of procedures for considering the application for international protection.	Comments The Republic of Slovenia supports the mandatory implementation of the border procedure in the widest possible scope of procedures for considering the application for international protection.

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
	to abuses and consequently increase the secondary movements of applicants for international protection across the EU and threaten the goals pursued by the border procedure.		
Extension of the duration	Yes	Yes	Yes
of the border procedure [APR art. 41]	Comments	Comments	Comments
Omission of personal	No	No	No
interview in case of positive decision for subsidiary protection status [APR art. 12]	Comments	Comments	Comments
Deregations regarding	Choose Yes/No	Choose Yes/No	Choose Yes/No
solidarity measures. (responsibility:) [AMMR art 45-53]	Comments We estimate that the scope of (mandatory) solidarity contributions is set too wide. In our opinion, the provisions allow the possibility of many abuses (identity fraud, referrals of migrants as coming from a country/region where crisis situations prevail), with the aim of using the "advantages" of the regulation, both in terms of faster procedures and transfers, etc. Paragraph 1 The reference to	Comments We will be able to answer the question once the speci fic derogations to which the question refers are given and once we will have clear definition of force majeure	Comments We will be able to onswer the question once the specific derogations to which the question refers are given.

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	52(2), the second and third	MIDEORE	
	subparagraphs of Article 53(2) of		
	the AMM R should be deleted. As at		
	the meeting of the Asylum Working		
	Party we did not receive an		
	explanation, we are kindly asking		
	again for clari fication why are these		
	provisions included, since only an		
	assessment of the needs in an		
	individual Member State can		
	actually reveal the needs of a		
	Member State facing situations of		
	crisis.		
	Paragraph 2 The period should be		
	longer than one month; we suggest		
	at least three to achieve a		
	meaningful comparison/trenJ.		
	Paragraph 3 The shortening of the		
	deadline in $52(3)$ could represent a		
	disproportionate burden for the		
	Member States facing situations of		
	crisis.		
	Paragraphs 5 and 6 Regarding the		
	categories of persons, we have		
	concerns regarding the coverage of		
	persons in points (a) and (b) of		
	Article 45(2). We wonder about the		
	effectiveness of the border		
	procedure in these cases and about		
<u></u>	the possible pull factors that this		č

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
	provision would represent.		
Derogations regarding solidarity measures. (solidarity) [AMMR art 45-53]	Choose Yes/No Comments The same comments as in the previous question	Choose Yes/No Comments We will be able to answer the question once the specific d ogations to which the question refers are given and once we will have clear definition of force majeure.	Choose Yes/No Comments We will be able to onswer the question once the specific derogations to which the question refers are given.
Derogation from material reception conditions [Reception Conditions Directive recast art. 16-17]	Yes Comments	Yes Comments	Yes Comments
Extension of time limits for Dublin procedure (submission and reply for take charge requests, take back notification, transfer and transfer of responsibility) [AMMR art. 29-35]	Choose Yes/No Comments The Republic of Slovenia is not in favour of extension of time limits for Dublin procedure applicable in case of crisis. We believe that in the event of a crisis, the crisis is first reflected at the reception and procedural level, and the implementation of the Dublin procedures can be more easily regulated in practice, as the Member States have alread y proven in the migrant crisis in 2015. Extending the deadlines for sending and onswering could, in practice, reflect in the transfer of the crisis to other Member States as well more open cases without decision, on all	Choose Yes/No Comments As already mentioned, Slovenia believes it is necessary to clearly and precisely de fine what "force majeure" means. This is also important because of the derogation provided regarding the deadlines set in connection with the Dublin procedures. Let us r nind ourselves that the purpose of the AMMR proposal is, among oth \cdot things, the efficient functioning of the Dublin syst n, and an additional d 'ogation from the deadlines can have the opposite effect, if the procedure for initiating a d'ogation in case of force majeure is not clearly defined. We are also	Choose Yes/No Comments The Republic of Slovenia is not in favour of implementation of the Dublin procedure in cases of instrumentalisation of migrants. Examples of instrumentalisation are exceptional, and in order to successfully address them, it is important to keep migrants who are instrumentalised at the external bord \cdot of the EU as much as possible, which would also enable a faster and more efficient implementation of the return process.

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	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
	levels. Perhaps it would be expedient to consider whether the transfer deadline could be extended in practice, as practice proves that almost no crisis has been resolved within six months, as far as the transfer deadline is concerned, because this (not resolved crisis) in practice greatly effects on the realization of the transfers.	interested in how this provision will work in practice, as it is currently quite uncertain.	
Deregations from the return management procedure [APR art. 41 – Return Directive Recast art. 4]	Choose Yes/No Comments	Choose Yes/No Comments	Choose Yes/No Comments

We would like to emphasize that the Republic of Slovenia supports a clear definition of situations of crisis in the field of migration and the consequences or derogations concerning certain rights, especially in connection with entering in a Member State in crisis situations, as well as the separate consideration of crisis situations and the inclusion of force ma jeure situations in the draft regulation. Therefore, Article 1, paragraph 2 should be amended and further clarified, in order to ensure a clear definition of situations of crisis. Only after having a clear definition of force ma jeure we could ensure exact onswers as regard derogations.

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SPAIN

	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE MAJEURE	APPLICABLE IN CASE OF INSTRUMENTALISATION
Extension of time-limits for the registration of	Yes	Yes	Yes
applications for international protection [APR art. 27]	It would be impossible to manage a crisis situation with general limits. It would be preferable to establish a certain amount of applications to set up this extension (for example, a number of applications higher than 5% usually received in a year in the same region)	Same remarks	Same remarks
Deregation from the	Yes	Yes	Yes
mandatory border	Same as previous question	Same as previous question	Same as previous question
procedure [APR art. 41 and following]			
Extension of the	Yes	Yes	Yes
applicability of the border procedure [APR art. 41 and following]	Comments	Comments	If not, the objective of instrumentalisation would be fulfilled
Extension of the duration	Yes	Yes	Yes
of the border procedure [APR art. 41]	Comments	Comments	Comments
Omission of personal	Yes	Yes	Yes
interview in case of positive	Only in that cases where	Same remarks	Same remarks
decision for subsidiary	documentation or some other		
protection status	evidence can grant the nationality		
[APR art. 12]			
Derogations regarding	Yes	Yes	No

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2	APPLICABLE IN CASE OF CRISIS	APPLICABLE IN CASE OF FORCE	APPLICABLE IN CASE OF
2		MAJEURE	INSTRUMENTALISATION
solidarity measures.	This reply is in the understanding	This reply is in the understanding	If accepted,, the objective of
(responsibility)	that you are referring to derogation	that you are referring to derogation	instrumentalisation would be
[AMMR art 45-53]	of responsibility rules	of responsibility rules	fulfilled
Derogations regarding	No	No	No
solidarity measures.	This reply is in the understanding	This reply is in the understanding	This reply is in the understanding
(solidarity)	that you are referring to derogation	that you are referring to derogation	that you are referring to derogation
[AMMR art 45-53]	of solidarity rules	of solidarity rules	of solidarity rules
Derogation from material	No	No	No
reception conditions [Reception Conditions Directive recast art. 16-17]	These situations should be managed by procedural solutions, not by excluding people of basic conditions	Same remark	Same remarks
Extension of time limits for Dublin procedure (submission and reply for take charge requests, take back notification, transfer and transfer of responsibility) [AMMR art. 29-35]	No If accepted, the member state that has suffered the crisis would be punished – this reply is in the understanding that you are referring to an extension of time limits that goes beyond the duration of the crisis	No Same remarks	No Same remarks
Derogations from the return management procedure [APR art. 41 – Return Directive Recast art. 4]	No If the exceptional number of applications are managed with a flexible approach, the derogation of return management procedure would be unnecessary	No Comments	No Comments

This delegation would suggest a pool of measures that could be used with full fle ibility and discretion by Member States based on the specific needs of every situation. These measures could be used simultaneously and cumulatively in cases of crisis, force majeure or instrumentation.

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