

**Brussels, 18 July 2022**

**WK 10578/2022 INIT**

**LIMITE**

**JAI  
MIGR  
RELEX  
COAFR  
MAMA  
ASIM  
COEST  
COASI**

*This is a paper intended for a specific community of recipients. Handling and further distribution are under the sole responsibility of community members.*

**WORKING DOCUMENT**

From:	General Secretariat of the Council
To:	Working Party on External Aspects of Asylum and Migration (EMWP)
Subject:	Working Party on External Aspects of Asylum and Migration (EMWP) - presentations

Delegations will find enclosed the presentations given during the meeting of the EMWP held on 15 July 2022, item 7 on agenda - CM 3834/2/22 REV 2.

## **BUDAPEST PROCESS – EMWP 15 July 2022**

In the Budapest Process, which was launched in 1993, Hungary participates as co-chair alongside the chair Turkey. This cooperation involves the EU in a dialogue on migration issues with the countries of the Silk Road region.

The Process provides a platform for dialogue and operational cooperation between more than 50 governments and 10 international organisations, and aims to strengthen regional dialogue and cooperation on migration.

The importance of the Budapest Process is indisputable. It is not only significant at regional level, but also actively contributes to the European Union's migration policies. The key contribution of the Budapest Process is the protection of the external borders.

Now that external borders are under emerging threats, such as the instrumentalisation of migrants and economic and social instability in the countries of origin, this key role is being enhanced.

In the past 2 years due to the Covid-19 pandemic and its restrictions on travel, new ways of engagement needed to be found, such as the establishment of a Reference Group. In 2021 the concept of setting up a Reference Group seemed to be beneficial for several reasons.

It allows for a smaller group to gather in an informal setting to build upon and follow-up on the conclusions and recommendations reached in the Regional Working Group meetings. Thematic meetings in a priority area can often have a one-year gap or even more before participants meet again, so the Reference Group's additional value is indisputable.

The main objective of the RG is to contribute to the follow-up of the Implementation Plan of the Call for Action, in coordination with the Chairmanship. In the long-term, the RG aims to deepen cooperation among partners and ensure long-term engagement within and through the dialogue.

Three RG meetings were organised in 2021 and joint work continued in 2022, while the three projects discussed and endorsed by the Reference Group are being kick-started this year, namely the:

- **Community of Law Enforcement Practitioners (COLEP) platform** – designed to improve law enforcement responses to irregular migration and related crimes on the route from Silk Routes countries to Europe by improving coordination and collaboration between law enforcement agencies
- **Joint Vocational Training for Labour Migration project** – designed to establish a sustainable labour migration framework of cooperation between the ICT and healthcare/LTC sectors in EU MS and Silk Routes countries by identifying and harmonising skills making/updating/matching mechanisms and partnerships
- **Reinforcing Return Migration, Reintegration & Development Initiatives project** – designed to ensure the inclusive, long-term, rights-based and sustainable reintegration of returnee migrants to Silk Routes countries through specific and concrete policies, programmes and services at the national and local levels.

**COLEP** was created to promote better cooperation between member countries on trafficking in human beings, related organised crime groups and legal migration, in an informal, flexible and coherent platform. It is meant to serve as a means for Budapest Process countries to engage in peer to peer exchange - via study visits, capacity building, etc.-, quick data and intelligence sharing, and to serve as a catalyst for bilateral/multilateral agreements on operational-level law enforcement cooperation. COLEP would naturally build on some of the achievements of the ICMPD's Regional Law Enforcement Cooperation (RELEC) project.

It is expected that the COLEP will aid in addressing contemporary irregular migration challenges and find common ways to address them and form good practice; increase awareness on transnational irregular migration patterns and strengthen links and trust between law enforcement officials; current challenges and needs of law enforcement to dismantle smuggling networks and challenges in cooperation and information sharing across the borders. Participation in COLEP is non-binding and voluntary; outputs are based on mutually beneficial exchange.

After delegating experts to the COLEP the **1st official meeting** took place virtually on 20 April 2022.

It was agreed that COLEP is a timely and much needed initiative and that it was critical for countries along the route to get on the same page in regards to countering smuggling of migrants and trafficking in human beings.

The adverse impact of the situation in Afghanistan was outlined. The need to address irregular migration from Afghanistan to neighbouring countries and along the routes was made clear, as increasing use of irregular migration channels was leading to occurrence of more smuggling and trafficking.

The more effective unitisation of the – Task Force for Western Balkans – was stressed as this was an effective cooperation platform among the countries of the region and with other European countries and could be used for better liaison with countries along the Silk Routes.

Several countries in the Silk Routes region have established robust legal and policy frameworks to prevent and combat smuggling and trafficking; indeed actions are already being taken against criminal groups and networks, however, international cooperation would help expand and reinforce these efforts.

The Terms of Reference of COLEP were endorsed by the participants with the observation that study visits should be minimised in favour of other collaboration methods.

The **2nd meeting of COLEP** was on 18 May in a hybrid format. The participants got the opportunity to further network and share experiences, to present a Country Profile and to discuss the needs and possibilities for law enforcement collaboration.

The COLEP shall meet every 2-3 months (in-person and/or online), its meetings will be convened by its tri-partite chairmanship, and coordinated by the Budapest Process Secretariat.

The **Closing Conference for the project 'Improving Migration Management in Silk Routes Countries'** and the 4th meeting of the Budapest Process Reference Group were held on 25-26th April in Istanbul.

The closing conference highlighted the results achieved within the framework of the IMM project among all partners, discussed the lessons learned, good practices, innovations, impact and synergies with similar programmes with a view to feed into future programming and migration management in the Silk Routes region and neighbouring countries

The **4th meeting of the Budapest Process Reference Group** followed the closing conference.

For the year 2022, as the implementation of the three projects proceeds, the RG was requested to review the respective outputs and provide relevant guidance and feedback. Therefore, this meeting of the RG was meant to:

- Review the progress made until Q1 of 2022, in this case reviewing the roadmap of each project and validating the specific interventions;
- Advise on the prospects of funding based national and regional priorities;
- Present and discuss the work of Migrant Resource Centres in the Silk Routes region;
- Assess the situation in Afghanistan and Ukraine and its impact on migration dynamics in the regions that the Budapest Process comprises;

The Budapest Process has established Regional Working Groups, - namely the Silk Routes, the Black Sea and the South East Europe - in order to provide a space for each region to tackle specific topics of concern and interest.

The **joint meeting of the South East Europe and the Silk Routes Working Groups** was organised in on 19-20 May 2022, in Ohrid, North Macedonia. This meeting was a follow up to the previous such joint meeting in October 2021. The regional perspective is maintained throughout the meetings in order provide a learning and sharing platform for neighbouring countries. On Joint Regional Working Group Meetings usually two regions meet in order to discuss common challenges and develop opportunities as well as identify further areas of potential cooperation between each other.

The South East Europe Region Working Group is currently chaired by North Macedonia and it includes Albania, Bosnia and Herzegovina, Montenegro, North Macedonia and Serbia. The Silk Routes Region Working Group is chaired by Turkey and includes Afghanistan, Bangladesh, Iran, Iraq and Pakistan.

**Unfortunately due to fall of the government in August 2021 and ensuing take-over of the country by the Taliban, Afghanistan is currently not part of the Budapest Process and its Silk Routes Region Working Group.**

The Joint Working Group Meeting gathered 70 participants from 21 countries and organisations. The objective of the two-day meeting was to develop a meaningful follow up to the previous joint meetings in order to start suggesting tangible actions that can be implemented in the short, medium and long term as part of the Implementation of the Call for Action. Several guiding questions on the topics of asylum, return, readmission and reintegration as well as smuggling of migrants and trafficking in human beings were provided to the presenters and participants to ensure discussions.

**A Thematic Meeting focused on Return and Reintegration** took place on 27-28th June in Istanbul, Turkey. The Budapest Process has highlighted the importance of return and reintegration, most notably in its 2019 adopted political declaration and action plan. Priority Goals 1 and 2, focusing on irregular and regular migration, both address the topic of dignified return and sustainable reintegration.

The overall objectives of the thematic meeting were:

- to explore opportunities for cooperation among the countries of origin, transit and destination in developing and implementing inclusive, rights-based and sustainable returns and reintegration programmes and services;
- jointly develop a roadmap for the BP to meaningfully support its network with inclusive, rights-based and sustainable returns and reintegration.

**Regarding the future**, the Budapest Process will continue the implementation of the Call for Action and Hungary is committed to support the further work. Our priority areas of the BP Call for Action plans were the 1) irregular migration and the 5) trafficking in persons. Regarding these areas our priority goals are to prevent illegal migration, facilitate return and readmission also to combat trafficking and criminal networks. We intend to uphold continue perusing the above mentioned priority goals in the future too.

As co-chair of the Budapest Process, Hungary considers it essential to promote dialogue and expert consultation within the Process in order to increase our effectiveness. To achieve this objective along with Budapest Process we plan to co-organize an anti-trafficking thematic expert consultation in Budapest in the second half of 2022. Hopefully, we will soon have all the necessary tools to organise the event and provide more information about it.

(The Annual Senior Officials Meeting will take place in Baku, Azerbaijan at the end of 2022.)



Federal Foreign Office

# Khartoum Process - Road ahead and German Chair 2023

Working Party on External Aspects of Asylum and Migration – 15 July 2022 | agenda item no. 7

# German Chair 2023

- Germany is member of the Steering Committee since 2014.
- Germany will assume the European Chair of the Khartoum Process in 2023 and succeed current African Chair South Sudan.
- In preparation of the Chair GER co-Host in two thematic sessions:
  - in Mombasa (July 22) on Legal Pathways: Talent and Skills  
Mobility Partnerships to match labour market needs
  - in Addis Abeba (oct 22) on impact of climate change on migration



Federal Foreign Office

# Planned Priorities of German Chair

1. Strengthening dialogue concerning climate-induced migration
2. Protection of Internally Displaced People (IDPs)
3. Legal pathways for migration



# Why does the Khartoum Process matter?

- Horn of Africa as a key region in the context of migration and mobility
- Reflecting opinions from African partners in the decision-making process of NDICI-funding
- Forum for potential Action Plans in the region (e.g. Ethiopia)

# Next steps

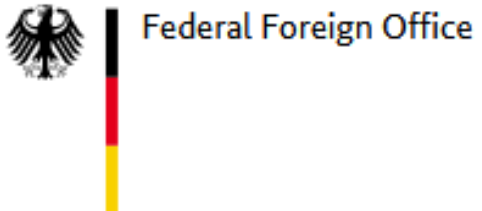
Month	Activity	Location
October 2022	Thematic Meeting on Climate Change and Displacement/Mobility including Rabat Process countries	Addis Abeba/tbd.
October 2022	Webinar: Diaspora and Remittances	virtual
November 2022	Study visit on Border Management <b>OR</b> Thematic Meeting on a topic TBD during the SOM in Kampala	Italy / Portugal (TBC)
March 2023	Steering Committee Meeting and Senior Officials' Meeting (Chairmanship Handover from South Sudan to Germany)	Berlin, Germany



# Contact

Federal Foreign Office  
European Migration Policy Task Force  
AS-EM  
Werderscher Markt 1  
10117 Berlin

[www.bundesregierung.de](https://www.bundesregierung.de)



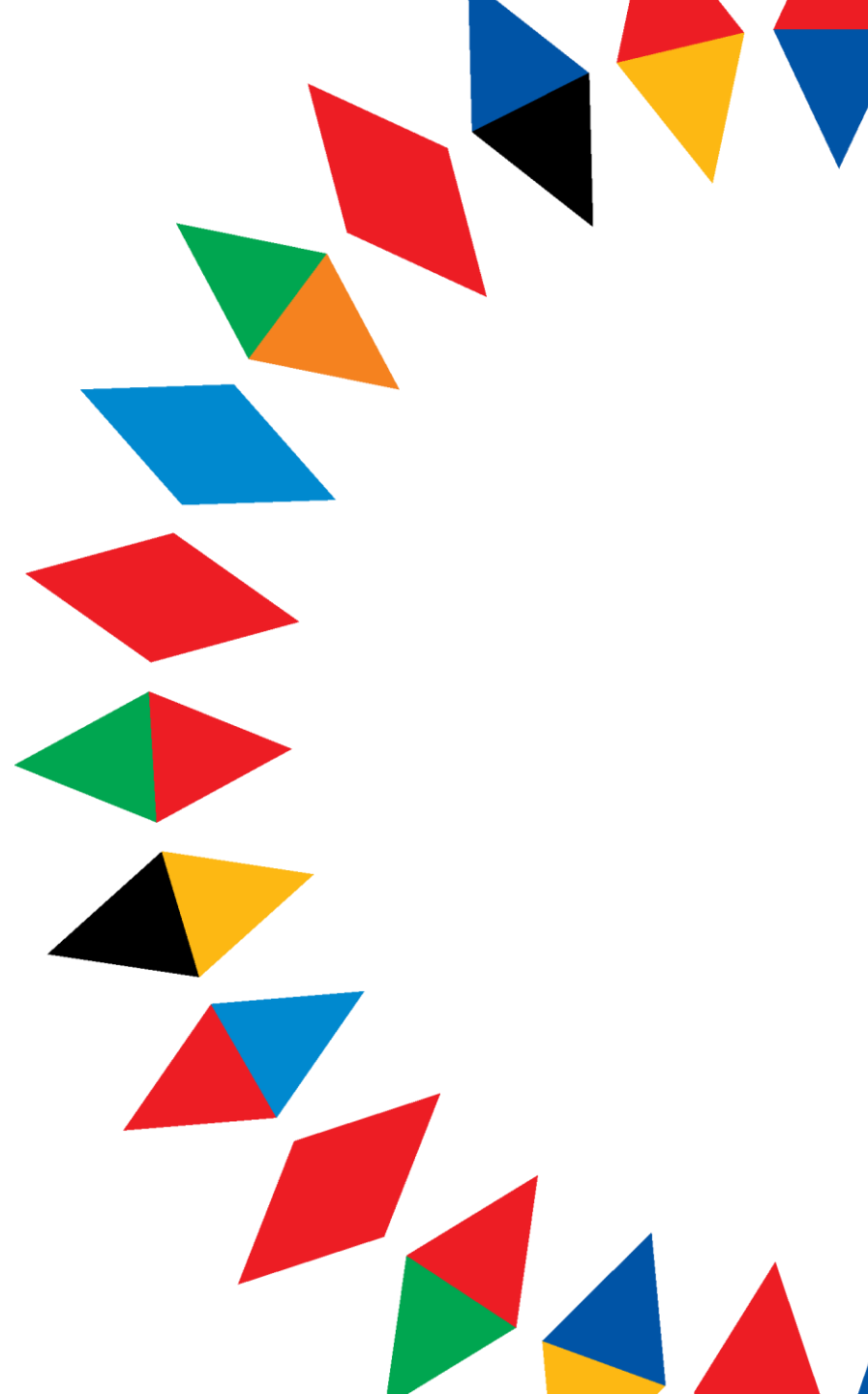
EMWP, July 15 2022

# Prague Process

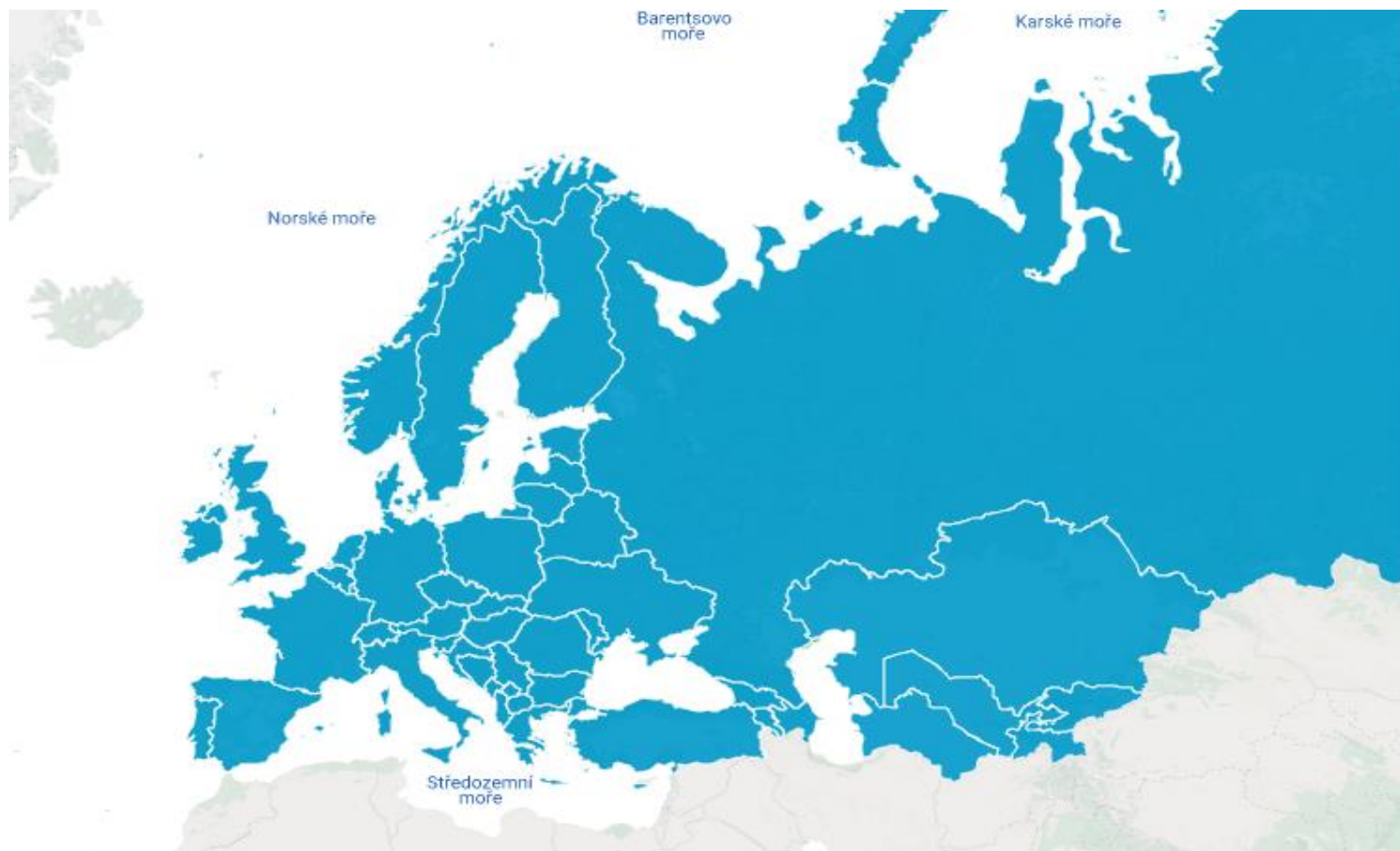
## Update on the Implementation



EU2022.CZ



# Participating States



Albania, Armenia, Austria, Azerbaijan, **Belarus**, Belgium, Bosnia and Herzegovina, Bulgaria, Croatia, Cyprus, the Czech Republic, Denmark, Estonia, Finland, France, Georgia, Germany, Greece, Hungary, Ireland, Italy, Kazakhstan, Kosovo\*, Kyrgyzstan, Latvia, Liechtenstein, Lithuania, Luxembourg, North Macedonia, Malta, Montenegro, the Netherlands, Norway, Poland, Portugal, Moldova, Romania, **the Russian Federation**, Serbia, Slovakia, Slovenia, Spain, Sweden, Switzerland, Tajikistan, Turkey, Turkmenistan, Ukraine, the United Kingdom and Uzbekistan



EU2022.CZ



PRAGUE PROCESS  
ПРАЖСКИЙ ПРОЦЕСС

# Work Plan 2022

- 20 Jan: Policy Talk: *‘Summing up 2021 and Outlook into 2022’*
- 27 Jan: Policy Talk: *“Introducing the European Labour Authority”*
- 28 Apr: Panel discussion: *‘The War in Ukraine and its Implications for Migration in the Prague Process Region’*
- 12-13 May: 2<sup>nd</sup> Preparatory SOM, Vienna
- 7-9 June: Study Visit to Malta
- 29.8.-2.9.: Simulation exercise for Kyrgyz Anti-Trafficking Entities (*supported by PP*)
- 4-10 Sep: Summer School on Migration for students/young professionals from Azerbaijan and Ukraine (*PP sponsoring the latter*)
- 24 Oct: 3<sup>rd</sup> Preparatory SOM, Prague
- **24-25 Oct: 4<sup>th</sup> Ministerial Conference, Prague, hosted by CZ EU PRES**
- 23-24 Nov: 5<sup>th</sup> International Border Management Conference (*supported by PP*)



# Migration Observatory

- Expert Network
- Online events: 2 Policy Talks + 1 Panel Discussion
- 2 Policy Briefs + 4 more under elaboration
- Update of 50 country factsheets soon finalised
- Monthly Media Digests
- Quarterly Review



# Training Academy

Enrich your knowledge on migration and asylum



## LEARN ONLINE

migration basics, hands-on techniques and in-depth knowledge



## ACQUIRE KNOWLEDGE

from experts and practitioners in the field



## ACCESS COURSES ANYTIME

from anywhere and as many times as needed



## EARN A CERTIFICATE

to showcase your results and acquired skills



EU2022.CZ



PRAGUE PROCESS  
ПРАЖСКИЙ ПРОЦЕСС



# E-learning Platform

## E-Learning Platform

...is designed to serve Prague Process states and partners with educational material for self-paced independent remote learning

...hosts e-courses on migration and asylum in line with the six thematic areas of the Prague Process Action Plan



Short educational videos combined with quizzes and extra educational material.



All courses are available in English and Russian and can be repeated multiple times.



The learning can be adjusted to your individual schedule. Pause and continue the next day. Your progress will not be lost.



The successful completion of any e-course results in receipt of a certificate.



EU2022.CZ



PRAGUE PROCESS  
ПРАЖСКИЙ ПРОЦЕСС

## Study visit Malta 7-9 June



# Fourth Ministerial Conference in Prague

24-25 October 2022

- Ministerial Declaration
- Action Plan
- Topics for discussion:
  - Russian aggression against Ukraine
  - Afghanistan
  - Migration and mobility in the PP region



EU2022.CZ



PRAGUE PROCESS  
ПРАЖСКИЙ ПРОЦЕСС



EU2022.CZ

# RABAT PROCESS

SPANISH CHAIRMANSHIP

# RELEVANCE OF THE PROCESS

- 57 participating countries (29 European + 28 African)
- Half of the total amount of EU Migration priority countries having Action Plans (MOROCCO, LIBYA, TUNISIA, NIGER, NIGERIA)
- All partner countries covered by TEI Atlantic /Western Mediterranean Route and more than half of the partner countries covered by TEI Central Mediterranean Route
- Major African migratory origin regions: covers inter alia, all North Africa (except Egypt), all Sahel region and the whole of Western Africa (ECOWAS)

# 2022 REACTIVATING AFTER COVID

FIRST HIGH LEVEL THEMATIC MEETING: PILLAR 1 “MIGRATION AND DEVELOPMENT: THE ROLE FOR ODA ON MIGRATION GOALS. NEW ACTORS FOR A NEW CONTEXT”. CO-CHAIRS SPAIN-SENEGAL. MADRID 12-13 MAY

SECOND HIGH LEVEL THEMATIC MEETING: PILLAR 4 “COOPERATION AMONG ORIGIN; TRANSIT AND DESTINATION COUNTRIES IN INTEGRATED BORDER MANAGEMENT”. CO-CHAIRS SPAIN-MOROCCO. MADRID 5-6 JULY

THIRD HIGH LEVEL THEMATIC MEETING: PILLAR 2 “STATE COOPERATION AS KEY FOR SUCCESS IN LABOUR MIGRATION”. CO-CHAIRS SPAIN-NIGERIA. MALAGA 29-30 SEPTEMBER

(EVENTUALLY FOURTH HIGH LEVEL THEMATIC MEETING ON REMITTANCES. CHAIR BELGIUM. BRUSSELS. BEGINNING NOVEMBER TBC)

# THE SIXTH MINISTERIAL CONFERENCE

- MADRID. 12-14 DECEMBER TBC
- AIM: RENEWAL OF COMPROMISE ON RABAT PROCESS MIGRATION DIALOGUE AFTER LAST MINISTERIAL (MARRAKECH MAY 2018)
- DOCUMENTS: VERY SHORT NEUTRAL JOINT DECLARATION + SHORT UPDATING OF MARRAKECH WORKING PLAN (NO NEW PLAN)
- PRACTICAL APPROACH: PLENARY + TWO INTERACTIVE ROUND TABLES



# MAKING RP DIALOGUE MORE EFFICIENT

SPANISH PRESIDENCY PROPOSES A LIMITED “INSTITUTIONAL FINE TUNNING” IN ORDER TO INCREASE OWNERSHIP, TRANSPARENCY AND DYNAMISM IN THE PROCESS

- LIMITED ENLARGEMENT OF COPIL (CURRENTLY 10 MS; NOT ENOUGH REPRESENTATIVE)
- RATIONALISATION OF THE NUMBER AND THE TASKS OF THE “REFERENT COUNTRIES”
- GIVING PERMANENT OBSERVER STATUS TO UNHCR, IOM, UNODC AND CICR

# Regional Migration Processes Dialogues

## Working Party on External Aspects of Asylum and Migration

Ralph Genetzke | Director of the ICMPD Brussels Mission  
Brussels | 15 July 2022

# Agenda

---

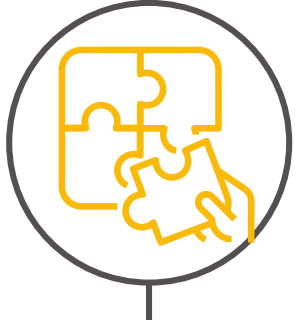
**Introduction**

**ICMPD's role as Secretariat**

**Migration dialogues**

**Added value of dialogues**

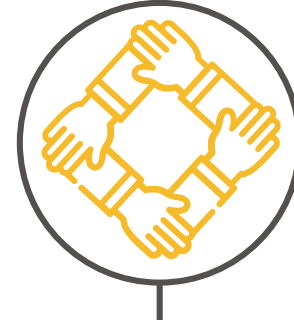
# How do Migration Dialogues Contribute to Migration Governance?



Drivers of migration  
policy development



Mutual  
understanding



Cooperation,  
partnerships and  
network



Joint solutions to  
regional issues

Migration Dialogues are the **interplay** between political and operational action

A **channel to vehicle** the regional perspective to EU and  
global debates

# ICMPD's Role as Dialogue Secretariat

---

## Impartial facilitator: dialogues are State led

- Provides **strategic, expert and administrative support** to migration dialogues
- Ensures dialogue activities **remain relevant & useful** for policy, decision-making and operational activities at a regional and global level
- Access to **key information** facilitates the identification of priorities and needs
- Understanding **dynamics, needs and expectations** of participating countries
- **Institutional linkages** between different regional migration dialogues

# Prague Process

Policy dialogue – Migration Observatory – Training Academy

## Foundation

- Established in 2019 at the 1<sup>st</sup> Prague Process Ministerial Conference in 2009

## Six thematic areas

- Preventing and fighting illegal migration
- Readmission, voluntary return & sustainable reintegration
- Legal migration with a special emphasis on labour migration
- Integration of legally residing migrants
- Migration, mobility & development
- Strengthening capacities in the area of asylum & international protection

## Membership & regional focus

- Provides a platform for dialogue for **50 participating states**
- Promotes dialogue and migration partnerships among **EU, Schengen Area, Western Balkans, Central Asia, Russia & Turkey**

## Past events

- 1<sup>st</sup> Ministerial Conference, Czech Republic
- 2<sup>nd</sup> Ministerial Conference, Poland
- 3<sup>rd</sup> Ministerial Conference, Slovakia

## Looking ahead

- 4<sup>th</sup> Ministerial Conference, 24-25 October 2022, Czech Republic - *Expected results: new mandate for 2023-2027 and renewed Action Plan*



PRAGUE PROCESS  
ПРАЖСКИЙ ПРОЦЕСС



**ICMPD**  
International Centre for  
Migration Policy Development

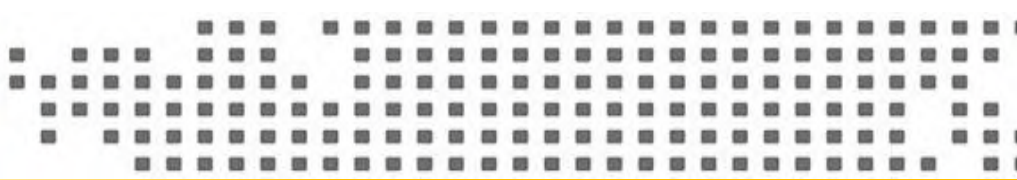
**MPF**  
Migration Partnership Facility



Funded by the European Union

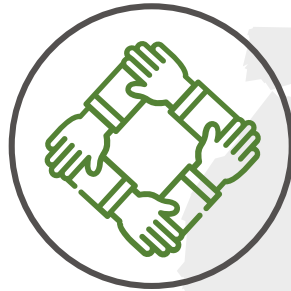


**ICMPD**  
International Centre for  
Migration Policy Development



## Foundation

- Initiated in 1991 at the **Initial Ministerial Conference** in Berlin with Western, Central and South European countries



## Objective

- Aims to strengthen **regional dialogue** and cooperation on **migration and mobility**



## Framework

- **Implementation Plan for 2019-2024**
- The Process focuses on the areas of smuggling of migrants, trafficking in human beings, return & reintegration, protection & labour migration



## Membership & regional focus

- Provides a platform for dialogue for over **50 governments** and **10 international** organisations
- Facilitates cooperation within the **Silk Routes**





# The Rabat Process Highlights – Euro-African Dialogue on Migration and Development

## Foundation

- Founded in 2006, linking migration routes from Central, West and Northern Africa with Europe

## Objectives

- Sharing experiences and challenges to **built trust** and lead to a **common understanding** of migration issues

## Membership & regional focus

- 57 European and African state partners + EU and ECOWAS
- Promotes migration cooperation within **West Africa**

## Flexible and adaptive strategic framework

- **Marrakesh Political Declaration & Action Plan 2018-2020** + alignment with the five domains of the **Joint Valletta Action Plan (JVAP)**

## Current Spanish chairmanship

- Addresses the **five domains** and focuses essentially on migration and development, legal migration and mobility, irregular migration, human trafficking and smuggling

- **Recent activities:** Thematic Meetings on Migration & Development (hybrid) in May and Border Management in June (in Madrid)
- **Looking ahead:** Thematic Meeting on legal pathways for migration in September; Senior Officials Meeting in October; Thematic Meeting on Remittances in November, and 6<sup>th</sup> Ministerial Conference in December in Spain (to adopt a new Declaration and multi-annual cooperation programme)





# The EU-Horn of Africa Migration Route Initiative (Khartoum Process)

## Foundation

- Established in November 2014 at the **Ministerial Conference in Rome**

## Past events & meetings

- Thematic Meeting on Return and Reintegration, SOM & Chairmanship Handover, and Regional Training on Cross-border Cooperation

## New topics to be explored

- Thematic Meeting on Legal Pathways
- Thematic Meeting on Climate Change & Mobility/ Briefing Paper in the area of Climate Change & Mobility
- Thematic Meeting on Border Management

## Membership & regional focus

- 40 States, 29 European and 11 African countries
- Facilitates cooperation within **East Africa**

## Activities

- Dialogue is facilitated through Senior Officials' Meetings, Thematic Meetings, Regional Training events and virtual events

## Objective

- In line with the Valletta framework, the process sustains the **focus** on facilitating the cooperation in addressing **trafficking in human beings** and **smuggling of migrants**



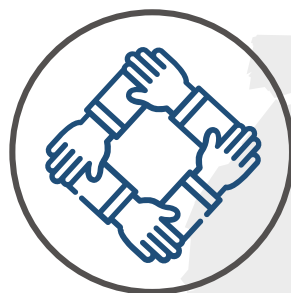
**Khartoum  
PROCESS**



# The Joint Valletta Action Plan (JVAP)

## Foundation

- Created in November 2015, during the **Summit on Migration** in Valletta, Malta



## Framework

- The adoption of the JVAP set **five domains** and **105 priority areas** to support migration governance of Valletta Partners



## JVAP Follow up

- The **Khartoum and Rabat Processes** were mandated to follow-up the implementation of the JVAP



## JVAP update

- The JVAP SOM in Addis Ababa (2018) mandated the SG of the Processes to work on JVAP update
- Proposed update was shared with respective SOM in 2021



Support to the Africa-EU Dialogue on Migration (MMD)

Funded by



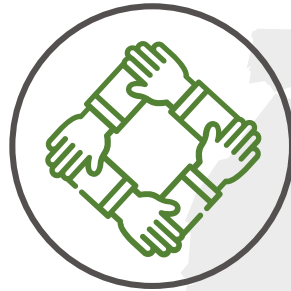
Implemented by



# The AU-EU Continent-to-Continent Migration and Mobility Dialogue

## Objectives

- The C2CMMD builds on the **strategic partnership** between the African and European Unions



## Framework

- With the **Nairobi Action Points**, adopted in 2019, stakeholders convene on topics of mutual importance and of continental dimension



## Activities

- Adopts a number of implementation modalities including **policy meetings at technical level, horizontal coordination and thematic meetings**



## Aim

- Provides a **platform** for political and policy dialogue, consultation, coordination and information exchange





---

**Thank you**  
**for your attention.**

Ralph Genetzke | Director of the ICMPD Brussels Mission  
Brussels | 15 July 2022