

Disrupting Terrorist Travel: Implementation of Passenger Name Record (PNR) Advance Passenger Information (API) Requirements of UNSCR 2396

A UN High-level Conference of Heads of Counter-Terrorism Agencies of Member States Side Event Sponsored by the United States of America, the United Kingdom, and the Netherlands

Thursday, June 28, 2018, Time 1:15 p.m. -2:45 p.m. - UN Conference Room F

Expanding information sharing and the use of border security tools to disrupt terrorist travel are critical elements of an effective counterterrorism strategy. Co-sponsored by 66 countries when passed unanimously in December 2017, UNSCR 2396 calls on Member States to strengthen border security, information sharing, and other measures to counter the threat posed by returning and relocating foreign terrorist fighters (FTFs) and their families. Member States are required to collect and analyse Advanced Passenger Information (API), Passenger Name Records (PNR), and biometrics data related to FTFs and other suspected terrorists; develop and screen against watchlists or databases of known and suspected terrorists; and strengthen information sharing and build implementation capacity, including in coordination with CTED and ICAO, and other important stakeholders such as OIPC-INTERPOL, WCO and IATA.

The United States and its partners have made implementation of UNSCR 2396 a top priority. Recognizing that some Member States will face challenges due to limited capacity and resources, certain provisions may take years to achieve and will require technical or other forms of assistance. The United States continues to work with international partners to raise awareness and promote the implementation of the resolution and take stock of progress on implementation, including through the creation of baseline assessments of countries' activities, gaps, and needs, developing and coordinating assistance and capacity-building programs as needed, and conducting national and regional outreach opportunities, including with media, to raise awareness of and showcase implementation of the UNSCR's obligations and commitments.

The United States, in partnership with the United Kingdom and the Netherlands, will host a side event on the implementation of Advance Passenger Information (API) and Passenger Name Record (PNR) requirements under UNSCR 2396. This event will gather government representatives, technical experts, multilateral partners, and other stakeholders to discuss the

legal framework, effective policies, best practices, and observed challenges in developing and implementing the API and PNR requirement.

The goals of this event include:

- Assess Member States' progress and challenges in establishing the proper framework to receive and manage PNR data (i.e., legislative, technical, and budgetary) in requiring airlines operating in Member States' territories to provide API to the appropriate national authorities and to develop the capability to collect, process, and analyze PNR data;
- Mobilize the United nations resources to better assess the technical assistance needs and challenges for member states, and better assist them in the development of capacity-building for the implementation of UNSC 2396 (2017);
- Promote best practices in identifying local, national and regional outreach opportunities, including with media, to raise awareness of and showcase implementation of the UNSCR's obligations and commitments;
- Highlight Member State coordination with ICAO to develop new resources for member states, including within the standards and recommended practices (SARPs), for all Member States related to the collection and sharing of PNR, similar to ICAO's decision on advance passenger information (API) to become an International Standard, following the adoption of UNSCR 2178 (2014) and 2322 (2016);
- Measure progress of the development of new relevant elements regarding the ICAOs PNR resources, within the Standards and Recommended Practice (SARPs).

AGENDA

13:15 – 13:30 *Arrival, light lunch*

13:30 – 13:40 *Opening Remarks*

 U.S. Department of State Acting Deputy Coordinator for Counterterrorism
Dr. Raffi Gregorian

13:40 - 14:00 API/PNR Implementation: Subject Matter Expert Perspectives on Best Practices, Challenges, and Opportunities

Moderator: Ms. Anne-Maria Seesmaa, Legal Officer, UN Security Council, Counter-Terrorism Committee Executive Directorate (CTED) **Panelists:**

- Mr. David Dodson, DHS/ CBP
- Mr. Simon Watkin, Senior Advisor for United Kingdom on Border and Aviation Security
- Mr. Jelle Postma, Senior Advisor for Dutch Ministry of Security and Justice

14:00 – 14:20 *Member State Perspectives on Regional and National API/PNR Implementation:*

• Presentation by Mr. Valdecy Urquiza Former Head of the Government of Brazil's Passenger Name Record Unit

14:20 – 14:45 Questions & Interventions