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'I' ITEM NOTE

From:	Presidency
To:	Permanent Representatives Committee
No. Cion doc.:	6083/14 COMER 35 WTO 48 UD 31 COHOM 24 CODEC 302 + ADD 1 + ADD 1 REV 1
Subject:	Proposal for a Regulation of the European Parliament and of the Council amending Council Regulation (EC) No 1236/2005 concerning trade in certain goods which could be used for capital punishment, torture or other cruel, inhuman or degrading treatment or punishment (First reading) - Confirmation of the final compromise text with a view to agreement

1. On 14 January 2014, the Commission submitted to the Council a proposal for a Regulation of the European Parliament and of the Council amending Council Regulation (EC) No 1236/2005 concerning trade in certain goods which could be used for capital punishment, torture or other cruel, inhuman or degrading treatment or punishment (doc. 6083/14 + ADD 1 + ADD 1 REV 1).
2. The proposed Regulation was thoroughly examined on a number of occasions by the Working Party on Trade Questions during the Greek, Italian, Latvian, Luxembourg and Dutch Presidencies, and some amendments were inserted.
3. The European Parliament adopted several amendments to the Commission's proposal at the plenary session of 27 October 2015 (rapporteur, Ms. Marietje SCHAAKE, ALDE), in view of negotiations with the Council.

4. On 2 December 2015, Coreper endorsed the negotiating mandate, on the basis of the positions set out in Annex to doc. 14669/15.
5. On this basis, three trilogue meetings took place, on 10 December 2015, 16 March and 24 May 2016. At the third meeting, a compromise was reached.
6. The Working Party on Trade Questions endorsed the compromise text on 10 June 2016.
7. The INTA Committee of the European Parliament is expected to vote on the compromise on 13-14 July 2016, and thus clear the way for an adoption of the draft regulation in first reading. It has been signaled that the European Parliament might be in a position to adopt its position at first reading in the plenary session on 12-15 September 2016.
8. The Permanent Representatives' Committee is therefore invited:
 - to confirm the outcome of the Working Party on Trade Questions' examination;
 - to confirm the final compromise text, as contained in Annex to this note; and
 - to authorise the Presidency to send a letter to the Chair of the European Parliament's INTA Committee confirming that, should the European Parliament adopt its position at first reading, in accordance with Article 294 paragraph 3 of the Treaty, in the form set out in the final compromise text contained in the Annex to the letter (subject to the revision by the lawyer-linguists of both institutions), the Council would, in accordance with Article 294 paragraph 4 of the Treaty, approve the European Parliament's position and the act would be adopted in that wording.

PE-CONS No/YY - 2014/0005(COD)

**REGULATION (EU)/....
OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL**

of ...

**amending Council Regulation (EC) No 1236/2005 concerning trade in certain goods which
could be used for capital punishment, torture or other cruel, inhuman or degrading treatment
or punishment**

THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Treaty on the Functioning of the European Union, and in particular Article 207 thereof,

Having regard to the proposal from the European Commission,

After transmission of the draft legislative act to the national Parliaments,

Acting in accordance with the ordinary legislative procedure,

Whereas:

- (1) Council Regulation (EC) No 1236/2005¹ was approved in 2005 and entered into force on 30 July 2006. In response to calls from the European Parliament in 2010 and indications that medicines exported from the Union had been used for capital punishment in a third country, the lists of prohibited and controlled goods in Annexes II and III to that Regulation were amended by means of Commission Implementing Regulation (EU) No 1352/2011.² The Commission, assisted by a Group of Experts, reviewed the need for further amendments to Regulation (EC) No 1236/2005 and its Annexes. ***In July 2014, the Commission Implementing Regulation (EU) No 775/2014 amended the Annexes accordingly.***³

¹ Council Regulation (EC) No 1236/2005 of 27 June 2005 concerning trade in certain goods which could be used for capital punishment, torture or other cruel, inhuman or degrading treatment or punishment, OJ L 200, 30.7.2005, p. 1.

² Commission Implementing Regulation (EU) No 1352/2011 of 20 December 2011 amending Council Regulation (EC) No 1236/2005 concerning trade in certain goods which could be used for capital punishment, torture or other cruel, inhuman or degrading treatment or punishment, OJ L 338, 21.12.2011, p. 31.

³ ***Commission Implementing Regulation (EU) No 775/2014 of 16 July 2014 amending Council Regulation (EC) No 1236/2005 concerning trade in certain goods which could be used for capital punishment, torture or other cruel, inhuman or degrading treatment or punishment, OJ L 210, 17.7.2014, p. 1.***

- (2) The Charter of Fundamental Rights of the European Union has become legally binding with the entry into force of the Treaty of Lisbon on 1 December 2009.⁴ The definition of torture in Regulation (EC) No 1236/2005 was taken from the 1984 United Nations Convention Against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment and continues to be valid. The definition of ‘other cruel, inhuman or degrading treatment or punishment’, which is not found in the Convention, should be amended to align it with the case-law of the European Court of Human Rights. It is also appropriate to clarify the meaning of the term ‘lawful penalties’ in the definitions of ‘torture’ and ‘other cruel, inhuman or degrading treatment or punishment’, taking into account ■ the Union’s policy on capital punishment.
- (3) Articles 5, 6 and 7 of Regulation (EC) No 1236/2005 establish an export licensing system designed to prevent the relevant goods from being used for capital punishment, torture or other cruel, inhuman or degrading treatment or punishment.
- (4) These measures should not go beyond what is proportionate. They should, therefore, not prevent the export of medicinal products used for legitimate therapeutic purposes.

⁴ OJ C 303, 14.12.2007, p. 1.

- (5) Given the different characteristics of capital punishment, on the one hand, and torture and other cruel, inhuman or degrading treatment or punishment on the other, it is appropriate to establish a specific export licensing system with a view to preventing the use of certain goods for capital punishment. Such a system should take into account the fact that a number of countries have abolished capital punishment for all crimes and have made an international commitment on this issue. As there is a risk of re-export to countries that have not done so, certain conditions and requirements should be imposed when authorising exports to countries that have abolished capital punishment. It is, therefore, appropriate to grant a general export authorisation for exports to those countries that have abolished capital punishment for all crimes and confirmed it with an international commitment.

- (6) If a country has not abolished capital punishment in this way, the competent authorities should, when examining a request for an export authorisation, check whether there is a risk that the end-user in the country of destination would use the exported goods for such punishment. Appropriate conditions and requirements should be imposed to control sales or transfers to third parties by the end-user. If multiple shipments between the same exporter and end-user take place, the competent authorities should be allowed to review the status of the end-user on a periodic basis, e.g. every six months, rather than every time an authorisation *for a shipment* is granted, without prejudice to their right to annul, suspend, modify or revoke an export authorisation in accordance with Article 9(4) of Regulation (EC) No 1236/2005 where warranted.
- (7) In order to limit the administrative burden for exporters the competent authorities should be allowed to grant an exporter a global authorisation for all shipments of medicinal products from the exporter to a specific end-user during a fixed period of time, specifying a quantity corresponding to the end-user's normal use of the goods, where deemed necessary. Such authorisation would, in accordance with Article 9(1) of Regulation (EC) No 1236/2005 be valid *from one year to three years* with a possible extension of up to *two years*.

- (8) Granting a global authorisation would also be appropriate where a manufacturer needs to export medicinal products controlled by Regulation (EC) No 1236/2005 to a distributor in a country that has not abolished capital punishment, provided the exporter and the distributor have concluded a legally binding agreement requiring the distributor to apply an appropriate set of measures ensuring that the medicinal products will not be used for capital punishment.
- (8a) *The list of goods for whose export an authorisation is required with a view to preventing these goods from being used for capital punishment should only include goods that in a third country that has not abolished capital punishment have been used for capital punishment and goods whose use for capital punishment any such third country has approved, without having used them for that purpose yet. It should not include regular, non-lethal goods which are not essential for executing a convicted person, such as standard furniture that may also be found in the execution chamber.*

- (9) The medicinal products governed by Regulation (EC) No 1236/2005 may be subject to controls in accordance with international conventions on narcotic drugs and psychotropic substances, such as the 1971 Convention on Psychotropic Substances. Since such controls are not applied to prevent the relevant medicinal products from being used for capital punishment but to prevent illicit drug trafficking, the export controls of Regulation (EC) No 1236/2005 should be applied in addition to the international controls. Member States should, however, be encouraged to use a single procedure in order to apply both control systems.
- (10) In order to limit the administrative burden for exporters the competent authorities should be allowed to grant an exporter a global authorisation in respect of goods that are controlled to prevent the relevant goods from being used for torture or for other cruel, inhuman or degrading treatment or punishment.
- (11) The controls on exports in accordance with Regulation (EC) No 1236/2005 should not apply to goods whose export is controlled in accordance with Council Common Position 2008/944/CFSP⁵, Council Regulation (EC) No 428/2009⁶ and Regulation (EU) No 258/2012 of the European Parliament and of the Council⁷.

⁵ Council Common Position 2008/944/CFSP of 8 December 2008 defining common rules governing control of exports of military technology and equipment, OJ L 335, 13.12.2008, p. 99.

⁶ Council Regulation (EC) No 428/2009 of 5 May 2009 setting up a Community regime for the control of exports, transfer, brokering and transit of dual-use items, OJ L 134, 29.5.2009, p. 1.

⁷ Regulation (EU) No 258/2012 of the European Parliament and of the Council of 14 March 2012 implementing Article 10 of the United Nations' Protocol against the illicit manufacturing of and trafficking in firearms, their parts and components and ammunition, supplementing the United Nations Convention against Transnational Organised Crime (UN Firearms Protocol), and establishing export authorisation, and import and transit measures for firearms, their parts and components and ammunition, OJ L 94, 30.3.2012, p. 1.

- (12) ***Regulation (EC) No 1236/2005 prohibits the export and import of goods listed in Annex II and the supply of technical assistance related to such goods.*** It is necessary to prohibit brokers in the Union from providing brokering services in relation to goods whose export and import are prohibited, ***if such goods are located in third countries***, as such goods have no practical use other than for capital punishment, torture or other cruel, inhuman or degrading treatment or punishment. Prohibiting the provision of such services serves the purpose of protecting public morals ***and respecting the principles of human dignity which underpin European values, as embodied in the Treaty on European Union and the Charter of Fundamental Rights of the European Union.***
- (13) ***The supply*** of brokering services and the supply of technical assistance in relation to **■** the goods listed in ***Annex III or in Annex IIIa*** should be ***subject to prior authorisation in order to prevent the brokering services or the technical assistance being used for the purpose of*** capital punishment, torture or other cruel, inhuman or degrading treatment or punishment **■** .
- (13a) ***The brokering services and technical assistance which this Regulation subjects to prior authorisation should be those that are supplied from the Union, understanding as such those supplied from the territories within the territorial scope of the Treaty including the airspace and any aircraft or any vessel under the jurisdiction of a Member State.***

- (13b) When authorizing the supply of technical assistance related to goods listed in Annex III, the competent authorities should endeavour to ensure that the technical assistance and any training on the use of such goods that would be supplied or offered in conjunction with the technical assistance for which the authorization is requested, is provided in such a way that it promotes law enforcement standards that respect human rights and contributes to the prevention of torture and other cruel, inhuman or degrading treatment or punishment.*
- (13c) As goods listed in Annex II have no practical use other than for capital punishment, torture or other cruel, inhuman or degrading treatment or punishment, it is appropriate to prohibit brokers and suppliers of technical assistance from providing training on the use of such goods to third countries as well as to prohibit both the promotion of goods listed in Annex II in trade fairs or exhibitions in the Union, and the sale or purchase of advertising space in print media or on the Internet and of advertising time on TV or radio in relation to such goods.*

- (13d) In order to prevent economic operators from deriving benefits from transporting goods which pass through the Union on their way to a third country and are intended to be used for capital punishment, torture or other cruel, inhuman or degrading treatment or punishment, it is necessary to prohibit transport within the Union of such goods, if they are listed in Annex II or, provided the economic operator has knowledge about the intended use, in Annex III or Annex IIIa.*
- (13e) It is appropriate to clarify that Member States may apply measures restricting the supply of certain services in relation to goods listed in Annex II, in compliance with the applicable Union rules.*

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(14) *While customs authorities should share certain information with other customs authorities using the customs risk management system according to Union customs legislation, the competent authorities referred to in Article 8 should share certain information with other competent authorities in accordance with Article 11. It is appropriate to require that the competent authorities use a secure and encrypted system for exchanges of information on denials in accordance with Article 11. To that end the Commission should make available a new functionality in the existing system set up pursuant to Article 19(4) of Council Regulation (EC) No 428/2009;*

(15) It is appropriate to clarify that, to the extent that it concerns personal data, processing and exchange of information should comply with the applicable rules on processing and exchange of personal data in accordance with the rules laid down in Directive 95/46/EC of the European Parliament and of the Council⁸ and Regulation (EC) No 45/2001 of the European Parliament and of the Council⁹.

⁸ Directive 95/46/EC of the European Parliament and of the Council of 24 October 1995 on the protection of individuals with regard to the processing of personal data and on the movement of such data, OJ L 281, 23.11.1995, p. 31.

⁹ Regulation (EC) No 45/2001 of the European Parliament and of the Council of 18 December 2000 on the protection of individuals with regard to the processing of personal data by the Community institutions and bodies and on the free movement of such data, OJ L 8, 12.1.2001, p. 1.

(16) *In order to adopt the provisions necessary for the application of Regulation (EC) No 1236/2005, the power to adopt acts in accordance with Article 290 of the Treaty on the Functioning of the European Union (TFEU) should be delegated to the Commission in respect of amending the new Annexes IIIa, IIIb, VI and VII. It is recalled that Regulation (EU) No 37/2014 delegated the power to adopt acts in accordance with Article 290 TFEU to the Commission in respect of amending Annexes I, II, III, IV and V to Regulation (EC) No 1236/2005. It is of particular importance that the Commission carry out appropriate consultations during its preparatory work, including at expert level, and that those consultations be conducted in accordance with the principles laid down in the Interinstitutional Agreement on Better Law-Making of 13 April 2016¹⁰. In particular, to ensure equal participation in the preparation of delegated acts, the European Parliament and the Council receive all documents at the same time as Member States' experts, and their experts systematically have access to meetings of Commission expert groups dealing with the preparation of delegated acts.*

¹⁰ OJ L 123, 12.5.2016, p.1.

(18) *In order to allow the Union to respond quickly when new goods which could be used for capital punishment, torture or other cruel, inhuman or degrading treatment or punishment, are developed, and where there is a clear and immediate risk that those goods will be used for purposes that entail such human rights abuses, it is appropriate to make provision for immediate application of the Commission act, where, in the case of amendment of Annex II or III to Regulation (EC) No 1236/2005, there are imperative grounds of urgency for such amendment.*

In order to allow the Union to respond quickly when one or more third countries either approve certain goods for use for capital punishment, or accept or violate an international commitment to abolish capital punishment for all crimes, it is appropriate to make provision for immediate application of the Commission act, where, in the case of amendment of Annex IIIa or IIIb to Regulation (EC) No 1236/2005, there are imperative grounds of urgency for such amendment.

Where the urgency procedure is followed, it is of particular importance that the Commission carry out appropriate consultations during its preparatory work, including at expert level.

- (18a) *A coordination group should be established. The group should serve as a platform for Member States' experts and the Commission to exchange information on administrative practices and to discuss questions of interpretation of this Regulation, technical issues with respect to the goods listed, developments related to this Regulation and any other questions that may arise. The group may, in particular, discuss issues related to the nature and the intended effect of goods, the availability of goods in third countries and the question whether goods are specifically designed or modified for capital punishment or for torture or other cruel, inhuman or degrading treatment or punishment. If the Commission decides to consult the group when preparing delegated acts, it should do so in accordance with the principles laid down in the Inter-institutional Agreement on Better Law-Making of 13 April 2016.*
- (19) The Commission does not procure equipment for law enforcement purposes since it is not responsible for maintenance of law and order, proceedings in criminal matters or the enforcement of judicial decisions in criminal matters. Therefore, a procedure should be established to ensure that the Commission receives information on non-listed law enforcement equipment and products marketed in the Union in order to ensure that the lists of prohibited and controlled goods are updated to take account of new developments. *When addressing its request to the Commission, the requesting Member State should forward its request to add goods to Annex II, to Annex III or to Annex IIIa to other Member States.*

(20) *In order to give economic operators and the competent authorities some time to apply for and grant the required authorisations, a short transitional period for the new controls on brokering services and on technical assistance should be defined,*

HAVE ADOPTED THIS REGULATION:

Article 1

Council Regulation (EC) No 1236/2005 is amended as follows:

- (1) Article 1 is replaced by the following:

‘Article 1

Subject matter

This Regulation lays down Union rules governing trade with third countries in goods that could be used for the purpose of capital punishment or for the purpose of torture or other cruel, degrading or inhuman treatment or punishment, and governing also the provision of brokering services and the supply of technical assistance related to such goods.’

(2) Article 2 is amended as follows:

(a) Points (a), (b), (c), (d) and (e) are replaced by the following:

- (a) ‘torture’ means any act by which severe pain or suffering, whether physical or mental, is intentionally inflicted on a person for such purposes as obtaining from that person or from a third person information or a confession, punishing that person for an act that either that person or a third person has committed or is suspected of having committed, or intimidating or coercing that person or a third person, or for any reason based on discrimination of any kind, when such pain or suffering is inflicted either by or at the instigation of, or with the consent or acquiescence of, a public official or other person acting in an official capacity. It does not, however, include pain or suffering arising only from, inherent in or incidental to, lawful penalties . Capital punishment is not deemed a lawful penalty under any circumstances;
- (b) ‘other cruel, inhuman or degrading treatment or punishment’ means any act by which pain or suffering *attaining a minimum level of severity*, whether physical or mental, is inflicted on a person, when such pain or suffering is inflicted either by or at the instigation of, or with the consent or acquiescence of, a public official or other person acting in an official capacity. It does not, however, include pain or suffering arising only from, inherent in or incidental to, lawful penalties . Capital punishment is not deemed a lawful penalty under any circumstances;

- (c) *‘law enforcement authority’ means any authority responsible for preventing, detecting, investigating, combating and punishing criminal offences, including, but not limited to, the police, any prosecutor, any judicial authority, any public or private prison authority and, where appropriate, any of the state security forces and military authorities;*
- (d) *‘export’ means any departure of goods from the customs territory of the Union, including the departure of goods that requires a customs declaration and the departure of goods after their storage in a free zone within the meaning of Regulation (EU) No 952/2013;*
- (e) *‘import’ means any entry of goods into the customs territory of the Union, including temporary storage, the placing in a free zone, the placing under a suspensive procedure and the release for free circulation within the meaning of Regulation (EU) No 952/2013;’*

(b)Points (h) and (i) are replaced by the following:

‘(h) ‘competent authority’ means an authority of one of the Member States, as listed in Annex I, which in accordance with Article 8 is entitled to make a decision on an application for an authorisation ***or to prohibit an exporter from using the Union general export authorisation;***’

(i) ‘applicant’ means

1. in the case of exports referred to in Article 3, 5 or 7b, the exporter;

1a. in the case of transit referred to in Article 4a, the natural or legal person, entity or body transporting the goods within the customs territory of the Union;

2. in the case of supplies of technical assistance referred to in Article 3, the supplier of technical assistance;

3. in the case of imports and supplies of technical assistance referred to in Article 4, the museum that will display the goods; and

4. in the case of supplies of technical assistance or brokering services referred to in Article 7a or in Article 7d, the supplier of technical assistance or the broker, respectively;

(c) The following points are added after point (i):

‘(j) ‘customs territory of the Union’ means the territory within the meaning of Article 4 of Regulation (EU) No 952/2013 of the European Parliament and of the Council*;

(k) ‘brokering services’ means:

- (a) the negotiation or arrangement of transactions for the purchase, sale or supply of relevant goods from a third country to any other third country, or
- (b) the selling or buying of relevant goods that are located in a third country for their transfer to another third country.

For the purposes of this Regulation the sole provision of ancillary services is excluded from this definition. Ancillary services are transportation, financial services, insurance or re-insurance, or general advertising or promotion;

(l) ‘broker’ means any natural or legal person, *entity* or *body, including a* partnership, resident or established in a Member State ■ that *supplies* services defined under point (k) from *within* the Union ■ ; *any natural person having the nationality of a Member State, wherever resident, who supplies such services from within the Union; and any legal person, entity or body incorporated or constituted under the law of a Member State, wherever established, that supplies such services from within the Union;*

- (m) ‘supplier of technical assistance’ means any natural or legal person, **entity** or **body, including a** partnership, resident or established in a Member State ■ that supplies technical assistance defined under point (f) from **within** the Union ■ ; **any natural person having the nationality of a Member State, wherever resident, who supplies such assistance from within the Union; and any legal person, entity or body incorporated or constituted under the law of a Member State, wherever established that supplies such assistance from within the Union;**
- (n) ‘exporter’ means any natural or legal person **entity** or **body, including a** partnership, on whose behalf an export declaration is made, that is to say the person, **entity or body**, who, at the time when the declaration is accepted, holds a contract with the consignee in the third country concerned and has the necessary power for determining the sending of the goods out of the customs territory of the Union. If no export contract has been concluded or if the holder of the contract does not act on its own behalf, the exporter means the person, **entity or body** who has the necessary power for determining the sending of the **good** out of the customs territory of the Union. Where the benefit of a right to dispose of the goods belongs to a person, **entity or body resident or** established outside the Union pursuant to the contract on which the export is based, the exporter shall be considered to be the contracting party **resident or** established in the Union;

- (o) ‘Union General Export Authorisation’ means an export authorisation for exports to certain countries of destination available to all exporters who respect its conditions and requirements for use as listed in Annex IIIb;
- (p) ‘individual ■ authorisation’ means an authorisation granted to one specific exporter for exports *as defined under point (d) or to one specific broker for the supply of brokering services as defined under point (k), respectively*, to one end-user or consignee in a third country and covering one or more goods, *or an authorisation granted to a natural or legal person, entity or body transporting goods within the customs territory of the Union for transit as defined under point (ra)*;

- (q) ‘global **■** authorisation’ means an authorisation granted to one specific exporter *or broker* in respect of a type of goods *listed in Annex III or in Annex IIIa, which may be* valid for
- *exports as defined under point (d) to one or more specified end-users in one or more specified third countries;*
 - *the supply of brokering services related to transfers of goods which are located in a third country, to one or more specified end-users in one or more specified third countries;*
 - *where the exporter is a manufacturer of goods included in point 3.2 or 3.3. of Annex III or in section 1 of Annex IIIa, exports as defined under point (d) to one or more specified distributors in one or more specified third countries;*
 - *where the broker is a manufacturer of goods included in point 3.2 or 3.3. of Annex III or in section 1 of Annex IIIa, the supply of brokering services related to transfers of goods which are located in a third country, to one or more specified distributors in one or more specified third countries;*

- (r) ‘distributor’ means an economic operator performing wholesale activities in relation to ***goods listed in point 3.2 or 3.3 of Annex III or in section 1 of Annex IIIa***, such as procuring ***such goods*** from manufacturers *or* holding, supplying or exporting ***such goods***; wholesale activities ***of such goods*** do not include procurement by either a hospital, a pharmacist or a medical professional for the sole purpose of supplying ***such goods*** to the public;
- (ra) ***'transit' means a transport within the customs territory of the Union of non-Union goods which pass through the customs territory of the Union with a destination outside the customs territory of the Union.***

* ***'Regulation (EU) No 952/2013 of the European Parliament and of the Council of 9 October 2013 laying down the Union Customs Code, OJ L 269, 10.10.2013, p. 1.'***

(2a) In Article 3, paragraph 1 is replaced by the following:

- ‘1. Any export of goods which have no practical use other than for the purpose of capital punishment or for the purpose of torture and other cruel, inhuman or degrading treatment or punishment, listed in Annex II, shall be prohibited, irrespective of the origin of such goods.**

A supplier of technical assistance shall be prohibited from supplying technical assistance related to goods listed in Annex II to any person, entity or body in a third country, whether for consideration or not.

(2b) In Article 4, paragraph 1 is replaced by the following:

- ‘1. Any import of goods listed in Annex II shall be prohibited, irrespective of the origin of such goods.**

The acceptance by a person, entity or body in the Union of technical assistance related to goods listed in Annex II, supplied from a third country, whether for consideration or not, by any person, entity or body shall be prohibited.

(3) The following *Articles are* inserted after Article 4:

'Article 4a

Transit prohibition

- 1. Any transit of goods listed in Annex II shall be prohibited.*
- 2. By way of derogation from paragraph 1, the competent authority may authorise a transit of goods listed in Annex II, if it is demonstrated that, in the country to which the goods will be exported, such goods will be used for the exclusive purpose of public display in a museum in view of their historic significance.*

Article 4b

Prohibition of brokering services

A broker shall be prohibited from **supplying** to any person, entity or body in a third country brokering services in relation to goods listed in Annex II, irrespective of the origin of such goods.

Article 4c

Prohibition of training on the use of certain goods

A supplier of technical assistance or a broker shall be prohibited from supplying or offering to any person, entity or body in a third country training on the use of goods listed in Annex II.

Article 4d

Trade fairs

It shall be prohibited for any natural or legal person, entity or body, including a partnership, whether resident or established in a Member State or not, to display or offer for sale any of the goods listed in Annex II in an exhibition or fair taking place in the Union, unless it is demonstrated that, given the nature of the exhibition or fair, such display or offering for sale is neither instrumental in nor promotes the sale or supply of the relevant goods to any person, entity or body in a third country.

Article 4da

Advertising

It shall be prohibited for any natural or legal person, entity or body, including a partnership, resident or established in a Member State that sells or purchases advertising space or advertising time from within the Union, for any natural person having the nationality of a Member State that sells or purchases advertising space or advertising time from within the Union, and for any legal person, entity or body incorporated or constituted under the law of a Member State, that sells or purchases advertising space or advertising time from within the Union, to sell to or purchase from any person, entity or body in a third country advertising space in print media or on the Internet or advertising time on TV or radio in relation to goods listed in Annex II.

Article 4e

National measures

- 1. Without prejudice to the applicable Union rules, including the prohibition of discrimination on grounds of nationality, Member States may adopt or maintain national measures restricting transportation, financial services, insurance or re-insurance, or general advertising or promotion in relation to goods listed in Annex II.*
- 2. Member States shall notify the Commission of any measures adopted pursuant to paragraph 1. Existing measures shall be notified within 2 months after the {date of entry into force of this Regulation}. New measures, amendments and repeals shall be notified before they enter into force.'*

(4) In Article 5, paragraph 1 is replaced by the following:

- ‘1. For any export of goods listed in Annex III, an authorisation shall be required, irrespective of the origin of such goods. However, no authorisation shall be required for goods which only pass through the customs territory of the Union, namely those which are not assigned a customs approved treatment or use other than the external transit procedure under *Article 226 of Regulation (EU) No 952/2013 of the European Parliament and of the Council*, including storage of non-Union goods in a free zone ■ .

Annex III shall **only** comprise the following goods that could be used for the purpose of torture or other cruel, inhuman or degrading treatment or punishment:

- (a) goods which are primarily used for law enforcement purposes; and
- (b) goods which, taking into account their design and technical features, present a material risk of use for torture or other cruel, inhuman or degrading treatment or punishment.

Annex III shall not include:

- (a) firearms controlled by Regulation (EU) No 258/2012 of the European Parliament and of the Council;
- (b) dual-use items controlled by Council Regulation (EC) No 428/2009; and
- (c) goods controlled in accordance with Council Common Position 2008/944/CFSP.’

(5) In Article 6, paragraph 1 is replaced by the following:

- ‘1. Decisions on applications for authorisations in respect of the export of goods listed in Annex *III* shall be taken by the competent authorities **■**, taking into account all relevant considerations, including in particular whether an application in respect of an essentially identical export has been dismissed by another Member State in the preceding three years and considerations about intended end-use and the risk of diversion.’

(5a) In Article 6, the following paragraphs are inserted:

3. The following rules shall apply to the verification of the intended end-use and the risk of diversion:

3.1. If the manufacturer of goods listed in point 3.2 or 3.3 of Annex III requests an authorisation for exporting such goods to a distributor, the competent authority shall make an assessment of the contractual arrangements made by the exporter and the distributor and of the measures that they are taking to ensure that these goods and, if applicable, the products in which they will be incorporated will not be used for torture or other cruel, inhuman or degrading treatment or punishment.

3.2. If an authorisation is requested for exporting goods listed in point 3.2 or 3.3 of Annex III to an end-user, the competent authority may, when assessing the risk of diversion, take into account the contractual arrangements that apply and the end-use statement signed by the end-user, if such a statement is provided. If no end-use statement is provided, it shall be up to the exporter to demonstrate who will be the end-user and what use will be made of the goods. If the exporter fails to provide sufficient information on the end-user and the end-use, the competent authority shall be deemed to have reasonable grounds for believing that the goods might be used for torture or other cruel, inhuman or degrading treatment or punishment.

4. *In addition to the criteria set out in paragraph 1, when assessing an application for a global authorisation Member States shall take into consideration the application by the exporter of proportionate and adequate means and procedures to ensure compliance with the provisions and objectives of this Regulation and with the terms and conditions of the authorisation.'*

(5b) *The following Article is inserted:*

'Article 6a

Prohibition of transit

A natural or legal person, entity or body, including a partnership, whether resident or established in a Member State or not, shall be prohibited from executing the transit of goods listed in Annex III, if he, she or it knows that any part of a shipment of such goods is intended to be used for torture or other cruel, inhuman or degrading treatment or punishment in a third country.'

(6) After Article 7, the following Article is inserted:

‘Article 7a

Authorisation requirement for certain services

1. *An authorisation shall be required for any supply, by a supplier of technical assistance or a broker, respectively, of one of the following services to any person, entity or body in a third country, whether for consideration or not.*

(a) *technical assistance related to goods listed in Annex III, irrespective of the origin of such goods; and*

(b) *brokering services related to goods listed in Annex III.*

2. *When deciding on applications for an authorisation for the supply of brokering services concerning goods listed in Annex III, Article 6 shall apply mutatis mutandis.*

When deciding on applications for an authorisation for the supply of technical assistance related to goods listed in Annex III, the criteria set out in Article 6 shall be taken into account to assess:

- *whether the technical assistance would be supplied to a person, entity or body ■ that might use the ■ goods to which it relates for torture or other cruel, inhuman or degrading treatment or punishment; and*
- *whether the technical assistance would be used to repair, develop, manufacture, test, maintain or assemble goods listed in Annex III for, or supply technical assistance to, a person, entity or body that might use the goods to which the technical assistance relates for torture or other cruel, inhuman or degrading treatment or punishment.*

- 3. Paragraph 1 shall not apply to the supply of technical assistance, if**
- (a) the technical assistance is supplied to a law enforcement authority of a Member State or to military or civil personnel of a Member State as described in the first sentence of Article 5(3);**
 - (b) the technical assistance consists of providing information that is in the public domain; or**
 - (c) the technical assistance is the minimum necessary for the installation, operation, maintenance or repair of those goods listed in Annex III whose export has been authorised by a competent authority in accordance with this Regulation.**
- 4. Notwithstanding paragraph 1, a Member State may maintain a prohibition on the supply of brokering services related to leg irons, gang chains and portable electric shock devices. Where a Member State maintains such a prohibition, it shall notify the measures it has adopted to the Commission within 2 months after the {date of entry into force of this Regulation} and inform the Commission, if these measures are amended or repealed.'**

(7) After Article 7a, the following Chapter is inserted:

‘CHAPTER IIIa

Goods that could be used for the purpose of capital punishment

Article 7b

Export authorisation requirement

1. ***For*** any export of goods listed in Annex IIIa, ***an authorisation shall be required*** irrespective of the origin of such goods. However, no authorisation shall be required for goods which only pass through the customs territory of the Union, namely those which are not assigned a customs approved treatment or use other than the external transit procedure under ***Article 226 of Regulation (EU) No 952/2013 of the European Parliament and of the Council***, including storage of non-Union goods in a free zone ■ .

Annex IIIa shall ***only*** comprise goods that could be used for the purpose of capital punishment and have been approved or actually used for capital punishment by one or more third countries that have not abolished capital punishment. It shall not include:

- (a) firearms controlled by Regulation (EU) No 258/2012 of the European Parliament and of the Council;
- (b) dual-use items controlled by Council Regulation (EC) No 428/2009 and
- (c) goods controlled in accordance with Council Common Position 2008/944/CFSP.

2. Where the export of medicinal products requires an export authorisation pursuant to this Regulation and the export is also subject to authorisation requirements in accordance with an international convention controlling narcotic drugs and psychotropic substances, such as the 1971 Convention on Psychotropic Substances, Member States may use a single procedure to carry out the obligations imposed on them by this Regulation and by the relevant convention.

Article 7c

Criteria for granting export authorisations

1. Decisions on applications for authorisations in respect of the export of goods listed in Annex IIIa shall be taken by the competent authorities **█**, taking into account all relevant considerations, including in particular whether an application in respect of an essentially identical export has been dismissed by another Member State in the preceding three years and considerations about intended end-use and the risk of diversion.
2. The competent authority shall not grant any authorisation when there are reasonable grounds for believing that the goods listed in Annex IIIa might be used for capital punishment in a third country.

3. The following **rules** shall apply to the verification of the intended end-use and the risk of diversion:
 - 3.1. If the manufacturer of **goods** listed in **section 1 of** Annex IIIa requests an authorisation for exporting such products to a distributor ■ , the competent authority shall make an assessment of the contractual arrangements made by the exporter and the distributor and **of** the measures that they are taking to ensure that the **goods** will not be used for capital punishment.
 - 3.2. If an authorisation is requested for exporting goods listed in **section 1 of** Annex IIIa to an end-user ■ , the competent authority **may, when assessing** the risk of diversion, **take** into account the contractual arrangements that apply and the end-use statement signed by the end-user, if such a statement is provided. If no end-use statement is provided, it shall be up to the exporter to demonstrate who will be the end-user and what use will be made of the goods. If the exporter fails to provide sufficient information **on the end-user and the end-use**, the competent authority shall be deemed to have reasonable grounds for believing that the goods might be used for capital punishment.
 - 3.3. ***The Commission, in cooperation with competent authorities of the Member States, may adopt best practice guidelines on the assessment of end-use and assessing the purpose for which technical assistance would be used.***

4. *In addition to the criteria set out in paragraph 1, when assessing an application for a global authorisation Member States shall take into consideration the application by the exporter of proportionate and adequate means and procedures to ensure compliance with the provisions and objectives of this Regulation and with the terms and conditions of the authorisation.*

Article 7ca

Prohibition of transit

A natural or legal person, entity or body, including a partnership, whether resident or established in a Member State or not, shall be prohibited from executing the transit of goods listed in Annex IIIa, if he, she or it knows that any part of a shipment of such goods is intended to be used for capital punishment in a third country.

Article 7d

Authorisation requirement for certain services

1. *An authorisation shall be required for any supply, by a supplier of technical assistance or a broker, respectively, of one of the following services to any person, entity or body in a third country whether for consideration or not:*
 - (a) *technical assistance related to goods listed in Annex IIIa, irrespective of the origin of such goods; and*
 - (b) *brokering services related to goods listed in Annex IIIa.*

2. *When deciding on applications for an authorisation for the supply of brokering services concerning goods listed in Annex IIIa Article 7c shall apply mutatis mutandis.*

When deciding on applications for an authorisation for the supply of technical assistance related to goods listed in Annex IIIa the criteria set out in Article 7c shall be taken into account to assess:

- *whether the technical assistance would be supplied to a person, entity or body that might use the goods █ to which it relates for capital punishment; and*
- *whether the technical assistance would be used to repair, develop, manufacture, test, maintain or assemble goods listed in Annex IIIa for, or supply technical assistance to, a person, entity or body that might use the █ goods to which the █ technical assistance relates for capital punishment.*

3. *Paragraph 1 shall not apply to the supply of technical assistance, if*

- (a) the technical assistance consists of providing information that is in the public domain; or*
- (b) the technical assistance is the minimum necessary for the installation, operation, maintenance or repair of those goods listed in Annex IIIa whose export has been authorised by a competent authority in accordance with this Regulation.'*

(8) Article 8 is replaced by the following:

‘Article 8

Types of authorisations and issuing authorities

1. A Union General Export Authorisation for certain exports as set out in Annex IIIb is established by this Regulation.

The competent authority of the Member State where the exporter is *resident or* established can prohibit the exporter from using this authorisation, if there is reasonable suspicion about the exporter’s ability to comply with the terms of this authorisation or with a provision of the export control legislation.

The competent authorities of the Member States shall exchange information on all exporters deprived of the right to use the Union General Export Authorisation, unless they determine that a specific exporter will not attempt to export goods listed in Annex IIIa through another Member State. A secure and encrypted system for exchange of information shall be used for this purpose.

2. An authorisation for exports other than those referred to in paragraph 1 for which an authorisation is required under this Regulation shall be granted by the competent authority of the Member State where the exporter is *resident or* established, as listed in Annex I. Such authorisation may be an individual or a global authorisation, if it concerns goods listed in Annex III or in Annex IIIa. An authorisation concerning goods listed in Annex II shall be an individual authorisation.

- 2a. An authorisation for transit of goods listed in Annex II shall be granted by the competent authority of the Member State where the natural or legal person, entity or body transporting the goods within the customs territory of the Union is resident or established, as listed in Annex I. If that person, entity or body is not resident or established in a Member State, an authorisation shall be granted by the competent authority of the Member State in which the entry of goods into the customs territory of the Union takes place. Such an authorisation shall be an individual authorisation.*
3. An authorisation for imports for which an authorisation is required under this Regulation shall be granted by the competent authority of the Member State where the museum is established, as listed in Annex I. An authorisation concerning goods listed in Annex II shall be an individual authorisation.

4. An authorisation for the supply of technical assistance related to goods listed in Annex II shall be granted by:
- (a) the competent authority of the Member State where the **supplier of technical assistance is resident or established**, as listed in Annex I, *or, if there is no such Member State, the competent authority of the Member State of which the supplier of technical assistance is a national or under whose law it has been incorporated or constituted*, if the assistance is to be supplied to a museum in a third country; or
 - (b) the competent authority of the Member State where the museum is established, as listed in Annex I, if the assistance is to be supplied to a museum in the Union.
5. *An authorisation for the supply of technical assistance related to goods listed in Annex III or in Annex IIIa shall be granted by the competent authority of the Member State where the supplier of technical assistance is resident or established, as listed in Annex I, or, if there is no such Member State, the competent authority of the Member State of which the supplier of technical assistance is a national or under whose law it has been incorporated or constituted.*

6. *An authorisation for the supply of brokering services related to goods listed in Annex III or in Annex IIIa shall be granted by the competent authority of the Member State where the broker is resident or established, as listed in Annex I, or, if there is no such Member State, the competent authority of the Member State of which the broker is a national or under whose law it has been incorporated or constituted. Such an authorisation shall be granted for a set quantity of specific goods moving between two or more third countries. The location of the goods in the originating third country, the end-user and its exact location must be clearly identified.*
7. Applicants shall supply the competent *authority* with all relevant information required for their applications for an individual or global authorisation *for exports* or for *brokering services, for an authorisation for technical assistance, for an individual import authorisation or for an individual authorisation for transit.*

As regards exports the competent authorities *should receive* complete information in particular on the end-user, the country of destination and the end-use of the goods.

As regards brokering services the competent authorities should in particular receive details of the location of the goods in the originating third country, a clear description of the goods and the quantity involved, third parties involved in the transaction, the third country of destination, the end-user in that country and its exact location.

The authorisation may be subject to an end-use statement, if appropriate.

8. By way of derogation from paragraph 7, where **■** a manufacturer *or a manufacturer's representative is to export or to sell and transfer goods included in point 3.2 or 3.3 of Annex III or in section 1 of Annex IIIa* to a distributor *in a third country*, the manufacturer shall provide information on the arrangements made and the measures taken to prevent *the goods included in point 3.2 or 3.3 of Annex III from being used for torture or other cruel, inhuman or degrading treatment or punishment or to prevent the goods included in section 1 of Annex IIIa* from being used for capital punishment, on the country of destination and, if it is available, information on the end-use and the end-users of the goods.
- 8a. *Upon request of a National Preventive Mechanism established under the Optional Protocol to the UN Convention against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment, the competent authorities may decide to make the information they have received from an applicant on the country of destination, the consignee, the end-use and the end-users or, where relevant, the distributor and the arrangements and measures referred to in paragraph 8, available to the requesting National Preventive Mechanism. The competent authorities shall hear the applicant before the information is made available and may impose restrictions on the use that can be made of the information. The competent authorities shall make their decisions in accordance with national laws and practice.*
9. Member States shall process requests for individual or global authorisations within a period of time to be determined by national law or practice.'

(8a) Article 9 is replaced by the following:

'Article 9

Authorisations

- 1. Authorisations for export, import or transit shall be issued on a form consistent with the model set out in Annex V. Authorisations concerning brokering services shall be issued on a form consistent with the model set out in Annex VI. Authorisations concerning technical assistance shall be issued on a form consistent with the model set out in Annex VII. Such authorisations shall be valid throughout the Union. The period of validity of an authorisation shall be from three to twelve months with a possible extension of up to 12 months and, in case of a global authorisation, from one year to three years with a possible extension of up to two years.**

- 1a. An authorisation for export granted in accordance with Article 6 or with Article 7c implies an authorisation for the exporter to supply technical assistance to the end-user to the extent that such assistance is necessary for the installation, operation, maintenance or repair of those goods whose export is authorised.**

2. *The authorisation may be issued by electronic means. The specific procedures shall be established on a national basis. Member States availing themselves of this option shall inform the Commission.*
3. *Authorisations for export, import, transit, the supply of technical assistance or the supply of brokering services shall be subject to any requirements and conditions the competent authority deems appropriate.*
4. *The competent authorities, acting in accordance with this Regulation, may refuse to grant an authorisation and may annul, suspend, modify or revoke an authorisation which they have already granted.'*

(8a) In Article 10, paragraph 2 is replaced by the following:

- ‘2. If a customs declaration is made concerning goods listed in Annex II, III or IIIa and it is confirmed that no authorisation has been granted pursuant to this Regulation for the intended export or import, the customs authorities shall detain the goods declared and draw attention to the possibility to apply for an authorisation pursuant to this Regulation. If no application for an authorisation is made within six months of time after the detention, or if the competent authority dismisses such an application, the customs authorities shall dispose of the detained goods in accordance with applicable national legislation.’**

(9) *Article 11 is replaced by the following:*

'Article 11

Notification and consultation requirement

- 1. A Member State shall notify the other Member States and the Commission, if its competent authorities as listed in Annex I take a decision dismissing an application for an authorisation under this Regulation and if they annul an authorisation they have granted. The notification shall be made not later than 30 days of the date of the decision.*
- 2. The competent authority shall, through diplomatic channels where required or appropriate, consult the authority or authorities which, in the preceding three years, dismissed an application for authorisation of an export, a transit, the supply of technical assistance to a person, entity or body in a third country or the supply of brokering services under this Regulation, if it receives an application concerning an export, a transit, the supply of technical assistance to a person, entity or body in a third country or the supply of brokering services involving an essentially identical transaction referred to in such earlier application and considers that an authorisation should, nevertheless, be granted.*

3. *If, after such consultations, the competent authority decides to grant an authorisation, the relevant Member State shall immediately inform the other Member States and the Commission of its decision and explain the reasons for its decision, submitting supporting information as appropriate.*
4. *The refusal to grant an authorisation, if it is based on a national prohibition in accordance with Article 7(1) or Article 7a(4), shall not constitute a decision dismissing an application within the meaning of paragraph 1.*
5. All notifications required under this Article *shall* be made via a secure and encrypted system for exchange of information.’

(10) Article 12 is replaced by the following:

‘Article 12

Amendment of Annexes

The Commission *is* empowered *to adopt delegated acts* in accordance with Article 15a, ■ to amend Annexes I, II, III, IIIa, IIIb, IV, V, VI and VII. The data in Annex I regarding competent authorities of the Member States shall be amended on the basis of information supplied by the Member States.

Where, in the case of amendment of Annex II, III, IIIa or IIIb, imperative grounds of urgency so require, the procedure provided for in Article 15b shall apply to delegated acts adopted pursuant to this Article.’

(II) After Article 12, the following Article is inserted:

‘Article 12a

Requests for adding goods to one of the lists of goods

1. Each Member State may address a duly substantiated request to the Commission to add goods designed or marketed for law enforcement to Annex II, Annex III or Annex IIIa. Such a request shall include
 - (a) information on the design and characteristics of the goods;
 - (b) information on all the purposes for which they can be used; and
 - (c) information on the international or domestic rules that would be broken, if the goods were to be used for law enforcement.

When addressing its request to the Commission, the requesting Member State shall also forward that request to the other Member States.

2. The Commission may, within three months, ask the requesting Member State to provide supplementary information, if it considers that the request fails to address one or more relevant points or that additional information on one or more relevant points is necessary. It shall communicate the points on which supplementary information needs to be provided. ***The Commission shall forward its questions to the other Member States. The other Member States may also provide the Commission with further information for the assessment of the request.***
3. If it considers that there is no need to ask for supplementary information or, where applicable, upon receipt of the supplementary information it has requested, the Commission shall within ***twenty weeks*** commence the procedure for the adoption of the requested amendment or inform the requesting Member State of the reasons for not doing so.’

(11a) *In Article 13, the following paragraph is inserted:*

'3a. *The Commission shall make an annual report compiled of annual activity reports referred to in paragraph 3. The report shall be made publicly available.'*

(12) After Article 13, the following Article is inserted:

'Article 13a

Processing of personal data

Personal data shall be processed and exchanged in accordance with the rules laid down in Directive 95/46/EC of the European Parliament and of the Council* and Regulation (EC) No 45/2001 of the European Parliament and of the Council**.

* Directive 95/46/EC of the European Parliament and of the Council of 24 October 1995 on the protection of individuals with regard to the processing of personal data and on the movement of such data, OJ L 281, 23.11.1995, p. 31.

** Regulation (EC) No 45/2001 of the European Parliament and of the Council of 18 December 2000 on the protection of individuals with regard to the processing of personal data by the Community institutions and bodies and on the free movement of such data, OJ L 8, 12.1.2001, p. 1.'

(13) Article 15a is replaced by the following:

‘Article 15a

Exercise of the delegation

1. The power to adopt delegated acts is conferred on the Commission subject to the conditions laid down in this Article.
2. The **■** power *to adopt delegated acts* referred to in Article 12 shall be conferred on the Commission for a period of five years from ...*{date of entry into force of this Regulation}*. The Commission shall draw up a report in respect of the delegation of power not later than nine months before the end of the five-year period. The delegation of power shall be tacitly extended for periods of an identical duration, unless the European Parliament or the Council opposes such extension not later than three months before the end of each period.
3. The delegation of power referred to in Article 12 may be revoked at any time by the European Parliament or by the Council. A decision to revoke shall put an end to the delegation of the power specified in that decision. It shall take effect **■** the day following the publication of the decision in the Official Journal of the European Union or at a later date specified therein. It shall not affect the validity of any delegated acts already in force.

4. *Before adopting a delegated act, the Commission shall consult experts designated by each Member State in accordance with the principles laid down in the Interinstitutional Agreement on Better Law-Making of [date].*
5. As soon as it adopts a delegated act, the Commission shall notify it simultaneously to the European Parliament and to the Council.
6. A delegated act adopted pursuant to Article 12 shall enter into force only if no objection has been expressed either by the European Parliament or by the Council within a period of two months *of* notification of that act to the European Parliament and **■** the Council or if, before *the* expiry of that period, the European Parliament and the Council have both informed the Commission that they will not object. That period shall be extended by two months at the initiative of the European Parliament or of the Council.'

(14) The following Articles are inserted after Article 15a:

Article 15b

'Urgency procedure

1. Delegated acts adopted under this Article shall enter into force without delay and shall apply as long as no objection is expressed in accordance with paragraph 2. The notification of a delegated act to the European Parliament and to the Council shall state the reasons for the use of the urgency procedure.
2. Either the European Parliament or the Council may object to a delegated act in accordance with the procedure referred to in Article 15a(6). In such a case, the Commission shall repeal the act *immediately* following the notification of the decision to object by the European Parliament or *by* the Council.

Article 15ba

Anti-Torture Coordination Group

1. *An Anti-Torture Coordination Group chaired by a representative of the Commission shall be set up. Each Member State shall appoint a representative to this group.*
2. *The group shall examine any question concerning the application of this Regulation, including, without limitation, exchange of information on administrative practices and any questions which may be raised either by the chair or by a representative of a Member State.*
3. *The Anti-Torture Coordination Group may, whenever it considers it to be necessary, consult exporters, brokers, suppliers of technical assistance and other relevant stakeholders concerned by, and with relevant expertise in matters covered by, this Regulation.*
4. *The Commission shall submit an annual report in writing to the European Parliament on the activities, examinations and consultations of the Anti-Torture Coordination Group.*

The annual report shall be drawn up paying due regard to the need not to undermine the commercial interests of natural or legal persons. The discussions in the group shall be kept confidential.

Article 15bb

1. *By the end of July 2020, and every five years thereafter, the Commission shall review the implementation of this Regulation and present a comprehensive implementation and impact assessment report to the European Parliament and the Council, which may include proposals for its amendment. The review will assess the need to include the activities of EU nationals abroad. Member States shall provide to the Commission all appropriate information for the preparation of the report.*
2. *Special sections of the report shall deal with:*
 - (a) *the Anti-Torture Coordination Group and its activities. The report shall be drawn up paying due regard to the need not to undermine the commercial interests of natural or legal persons. The discussions in the group shall be kept confidential; and*
 - (b) *information on the measures taken by the Member States pursuant to paragraph 1 of Article 17 and notified to the Commission pursuant to paragraph 2 of Article 17.'*

(15) *In Article 18, paragraph 1 is replaced by the following:*

‘1. *This Regulation shall have the same territorial scope of application as the Treaties, except for the first subparagraph of Article 3(1), the first subparagraph of Article 4(1) and Articles 4a, 6a, 5, 7, 7b, 7ca, 8(1), 8(2), 8(2a), 8(3) and 10, which shall apply to:*

- the customs territory of the Union,*
- the Spanish territories of Ceuta and Melilla,*
- the German territory of Helgoland.’*

(16) The Annexes are amended as follows:

(a) *In Annex II, item 1.1. is replaced by the following:*

CN code

ex 4421 90 97

ex 8208 90 00

Description

1.1. Gallows, guillotines and blades for guillotines

- (b) In Annex III, *sections 4 and 5* are deleted
- (c) A new Annex IIIa, the text of which is set out in Annex I to this Regulation, is added.
- (d) A new Annex IIIb, the text of which is set out in Annex II to this Regulation, is added.
- (e) *A new Annex VI, the text of which is set out in Annex III to this Regulation, is added.*
- (f) *A new Annex VII, the text of which is set out in Annex IV to this Regulation, is added.*

Article 2

This Regulation shall enter into force on the third day following that of its publication in the *Official Journal of the European Union*.

Point 6 of Article 1 and, to the extent that it inserts Article 7d, point 7 of Article 1 shall ***be applicable*** from ***{3 months after date of entry into force of this Regulation}***.

This Regulation shall be binding in its entirety and directly applicable in all Member States.

Done at ...,

For the European Parliament

For the Council

The President

The President

ANNEX I

‘Annex IIIa

Goods that could be used for the purpose of capital punishment referred to in Article 7b

CN code	Description
<i>ex 2933 53 90 [(a) to (f)]</i>	<p>1. Products which could be used for the execution of human beings by means of lethal injection, as follows:</p> <p>1.1. Short and intermediate acting barbiturate anaesthetic agents including, but not limited to:</p> <p>(a) amobarbital (CAS RN 57-43-2)</p> <p>(b) amobarbital sodium salt (CAS RN 64-43-7)</p>
<i>ex 2933 59 95 [(g) and (h)]</i>	<p>(c) pentobarbital (CAS RN 76-74-4)</p> <p>(d) pentobarbital sodium salt (CAS 57-33-0)</p> <p>(e) secobarbital (CAS RN 76-73-3)</p> <p>(f) secobarbital sodium salt (CAS RN 309-43-3)</p> <p>(g) thiopental (CAS RN 76-75-5)</p> <p>(h) thiopental sodium salt (CAS RN 71-73-8), also known as thiopentone sodium</p> <p>Note:</p>
<i>ex 3003 90 00</i>	<p>This item also controls products containing one of the anaesthetic agents listed under short or intermediate acting barbiturate anaesthetic agents.’</p>
<i>ex 3004 90 00</i>	
<i>ex 3824 90 96</i>	

ANNEX II

‘Annex IIIb

Union General Export Authorisation *EU GEA 1236/2005*

Part 1 – Goods

This general export authorisation covers the goods listed in any entry in Annex IIIa to Regulation (EC) No 1236/2005.

It also covers supplies of technical assistance to the end-user to the extent that such assistance is necessary for the installation, operation, maintenance or repair of those goods whose export is authorised, if such assistance is provided by the exporter.

Part 2 – Destinations

No export authorisation is required for supplies to a country or territory that is part of the customs territory of the Union, which for the purpose of Council Regulation (EC) No 1236/2005 includes Ceuta, Helgoland and Melilla (Article 18(2)).

This authorisation is valid throughout the Union for exports to the following destinations:

Danish territories not included in the customs territory:

- Faroe Islands
- Greenland

French territories not included in the customs territory:

- French Polynesia,
- French Southern and Antarctic Territories,
- New Caledonia,
- Saint Barthélemy,
- Saint Pierre and Miquelon,
- Wallis and Futuna Islands

Dutch territories not included in the customs territory:

- Aruba,
- Bonaire,
- Curaçao,
- Saba,
- Sint Eustatius,
- Sint Maarten

Relevant British territories not included in the customs territory:

- Anguilla,
- Bermuda,
- Falkland Islands,
- Gibraltar,
- Montserrat,
- Saint Helena, Ascension and Tristan da Cunha,
- South Georgia and the South Sandwich Islands,
- Turks and Caicos Islands

Albania

Andorra

Argentina

Australia

Benin

Bolivia

Bosnia and Herzegovina

Canada

Cape Verde

Colombia

Costa Rica

Djibouti

Ecuador

Gabon

Georgia

Guinea-Bissau

Honduras

Iceland

Kyrgyzstan

Liberia

Liechtenstein

Former Yugoslav Republic of Macedonia

█

Mexico

Moldova

Mongolia

Montenegro

Mozambique

Namibia

Nepal

New Zealand

Nicaragua

Norway

Panama

Paraguay

Philippines

Rwanda

San Marino

■

Serbia

Seychelles

South Africa

Switzerland (including Büsingen and Campione d'Italia)

Timor-Leste

Turkey

Turkmenistan

Ukraine

Uruguay

Uzbekistan

Venezuela

Part 3 - Conditions and requirements for using this general export authorisation

(1) This authorisation may not be used if:

- ***the exporter has been prohibited from using this general export authorisation in accordance with Article 8(1) of Regulation (EC) No 1236/2005;***
- the ■ competent authorities of the Member State in which ***the exporter is resident or established, have informed the exporter*** that the goods in question are or may be intended, in their entirety or in part, either for re-export to a third country or to be used for the purpose of capital punishment in a third country;
- the exporter knows or has ***reasonable grounds to believe*** that the goods in question are intended, in their entirety or in part, either for re-export to a third country or for the use referred to in the previous indent;
- the relevant ***goods*** are exported to a customs free zone or free warehouse which is located in a destination covered by this authorisation;
- the exporter is the manufacturer of the medicinal products in question and has not made a legally binding agreement with the distributor requiring the latter to make all supplies and transfers subject to the conclusion of a legally binding agreement requiring, preferably subject to a dissuasive contractual penalty, the customer
 - (a) not to use any of the goods received from the distributor for capital punishment;
 - (b) not to supply or transfer any of these goods to a third party, if the customer knows or has ***reasonable grounds to believe*** that the goods are ■ intended to be used for capital punishment; and
 - (c) to impose the same requirements on any third party to which the customer might supply or transfer any of these goods.

- the exporter is not the manufacturer of the medicinal products in question and has not obtained a signed end-user declaration from the end-user in the country of destination; ■
 - the exporter *of medicinal products* has not concluded a legally binding agreement with the distributor or end-user requiring, preferably subject to a dissuasive contractual penalty, the distributor or, if the agreement was concluded by the end-user, the end-user to obtain prior authorisation from the exporter for
 - (a) any transfer or supply of any part of the shipment to a law enforcement authority in a country or territory that has not abolished capital punishment;
 - (b) any transfer or supply of any part of the shipment to a natural or legal person, entity or body procuring relevant goods for or providing services involving use of such goods to such a law enforcement authority, and
 - (c) any re-export or transfer of any part of the shipment to a country or territory that has not abolished capital punishment; *or*
 - *the exporter of goods other than medicinal products has not concluded a legally binding agreement referred to in the previous indent, with the end-user.*
- (2) Exporters that use this authorisation *EU GEA 1236/2005* shall notify the competent authorities of the Member State where they are *resident or* established of their first use of this authorisation no later than 30 days after the date when the first export took place.
- Exporters shall also report in the *customs declaration* the fact that they are using this authorisation *EU GEA 1236/2005* by indicating in box 44 *the relevant code found in the TARIC database*.
- (3) Reporting requirements attached to the use of this authorisation and any additional information that the Member State from which the export is made might require on items exported under this authorisation are defined by Member States.

A Member State may require exporters *resident or* established in that Member State to register prior to the first use of this authorisation. *Without prejudice to Article 8(1) of Regulation (EC) No 1236/2005*, registration shall be automatic and acknowledged by the competent authorities to the exporter without delay and in any case within ten working days of receipt.’

ANNEX III

‘Annex VI

Authorisation form for the supply of brokering services referred to in Article 9(1)

Technical specification:

The following form shall measure 210 × 297 mm with a maximum tolerance of 5 mm less and 8 mm more. The boxes are based on a unit of measurement of one tenth of an inch horizontally and one sixth of an inch vertically. The subdivisions are based on a unit of measurement of one tenth of an inch horizontally.

EUROPEAN UNION

1 Authorisation Brokering Services (Regulation 1236/2005)	1 Applying broker (full name and address) <input type="checkbox"/>	AUTHORISATION FOR THE SUPPLY OF BROKERING SERVICES RELATED TO GOODS THAT COULD BE USED FOR TORTURE OR FOR CAPITAL PUNISHMENT (REGULATION (EC) NO 1236/2005)		
	2 Natural person or legal person, entity or body exporting the goods from the relevant third country to the third country of destination (full name and address)	3 Authorisation No = Individual authorisation = Global authorisation		
	5 Consignee in third country of destination (full name and address) = End user = Distributor = Other	6 Third country where the goods are located		Country code
		7 Third country of destination		Country code
	8 End user or distributor in third country of destination (full name and address) if different from consignee = End user = Distributor	9 Member State in which the broker is resident or established If there is no such Member State, Member State of which the broker is a national or incorporated legal person, entity or body		
1 10 Third parties involved (e.g. agent)	Issuing authority			
11 End use (where appropriate)	12 Precise information on the location of the goods in the third country where the goods are located			
13 Description of item	14 Item No 1	15 HS code		
		16 Quantity		
		17 Currency and value		
13 Description of item	14 Item No 2	15 HS code		
		16 Quantity		
		17 Currency and value		
13 Description of item	14 Item No 3	15 HS code		
		16 Quantity		
		17 Currency and value		
18 Specific requirements and conditions				
19 The undersigned certifies that pursuant to Article 9(1) of Regulation (EC) No 1236/2005 and subject to the requirements, conditions and procedures set out in this form and the attachment(s) to which it refers, the competent authority has authorised brokering services concerning the goods described in box 13.				
20 Number of attachments				
Done at (place, date)				
Name (typed or capitals)				
Signature:		(Stamp of issuing authority)		

EUROPEAN UNION

<i>Report on use of authorised quantities</i>		AUTHORISATION FOR THE SUPPLY OF BROKERING SERVICES RELATED TO GOODS THAT COULD BE USED FOR TORTURE OR FOR CAPITAL PUNISHMENT (REGULATION (EC) NO 1236/2005)	
Note: In column 21 write the quantity still available in part 1 and the quantity deducted on this occasion in part 2		3 Authorisation No	
14 Item No	21 Net quantity (Net mass or other unit) with indication of unit	22 Date of deduction	23 Reference document (State, type, number)
	1		
	2		
	1		
	2		
	1		
	2		
	1		
	2		
	1		
	2		
	1		
	2		
	1		
	2		
	1		
	2		
	1		
	2		
	1		
	2		
	1		
	2		

Explanatory notes to the form

'Authorisation for the supply of brokering services related to goods that could be used for torture or for capital punishment (Regulation (EC) No 1236/2005)'

This authorisation form shall be used to issue an authorisation for brokering services in accordance with Council Regulation (EC) No 1236/2005 concerning trade in certain goods which could be used for capital punishment, torture or other cruel, inhuman or degrading treatment or punishment.

The issuing authority is the authority defined in Article 2(h) of Regulation (EC) No 1236/2005. It is an authority that is included in the list of competent authorities at Annex I to the Regulation.

<i>Box 1</i>	<i>Applying broker</i>	<i>Please indicate the name and full address of the applying broker. Broker is defined in Article 2(l) of Regulation 1236/2005.</i>
<i>Box 3</i>	<i>Authorisation No</i>	<i>Please fill out the number and tick the appropriate box indicating whether the authorisation is an individual or global one (see Article 2(p) and (q) for the definitions).</i>

Box 4	Expiry date	<i>Please state day (two digits), month (two digits) and year (four digits). The period of validity of an individual authorisation is from three months to twelve months and that of a global authorisation from one year to three years. When the period of validity comes to an end an extension can be requested, if necessary.</i>
Box 5	Consignee	<p><i>Please indicate, in addition to the name and address, whether the consignee in the third country of destination is an end-user, a distributor (an economic operator performing wholesale activities as defined in Article 2(r)) or a party having another role in the transaction.</i></p> <p><i>If the consignee is a distributor but also uses part of the shipment for a specific end-use, please tick both 'Distributor' and 'End-user' and mention the end-use in box 11.</i></p>
Box 6	Third country where the goods are located	<i>Please state both the name of the country concerned and the relevant country code taken from the codes established pursuant to Regulation (EC) No 471/2009 of the European Parliament and of the Council. See Commission Regulation (EU) No 1106/2012.</i>

Box 7	Third country of destination	<i>Please state both the name of the country concerned and the relevant country code taken from the codes established pursuant to Regulation (EC) No 471/2009 of the European Parliament and of the Council. See Commission Regulation (EU) No 1106/2012.</i>
Box 9	Issuing Member State	<i>Please state in the appropriate line both the name of the Member State concerned and the relevant country code taken from the codes established pursuant to Regulation (EC) No 471/2009 of the European Parliament and of the Council. See Commission Regulation (EU) No 1106/2012.</i>
Box 11	End use	<p><i>Please give a precise description of the use that will be made of the goods and also indicate whether the end user is a law enforcement authority as defined in Article 2(f) of Regulation (EC) No 1236/2005 or a supplier of training on the use of the brokered goods.</i></p> <p><i>Leave blank if the brokering services are supplied to a distributor, unless the distributor itself uses part of the goods for a specific end-use.</i></p>

Box 12	<i>Precise location of the goods in the third country from which they will be exported</i>	<i>Please describe the whereabouts of the goods in the third country from which they will be supplied to the person, entity or body mentioned at 2. The location must be an address in the country mentioned at 6 or similar information describing the whereabouts of the goods. Note that it is not allowed to put a post office box number or similar postal address.</i>
Box 13	<i>Description of item</i>	<p><i>The description of the goods should include a reference to a specific item of Annex III or IIIa to Regulation (EC) No 1236/2005. Please consider including data on packaging of the goods concerned.</i></p> <p><i>If there is not sufficient space in box 13, please continue on an attached blank sheet, mentioning the authorisation number. Please indicate the number of attachments in box 20.</i></p>
Box 14	<i>Item No</i>	<i>This box needs to be completed on the back of the form only. Please ensure that the Item No corresponds to the printed item number in Box 14 found next to the description of the relevant item on the view side.</i>

Box 15	HS code	<i>The HS code is a customs code assigned to the goods in the Harmonised System. Where the code from the EU Combined Nomenclature is known, that code may be used instead. See Commission Implementing Regulation (EU) 2015/1754 for the current version of the Combined Nomenclature.</i>
Box 17	Currency and value	<i>Please indicate the value and currency using the price that is payable (without converting it). If that price is not known, the estimated value should be stated, preceded by the mention EV. The currency has to be indicated using the alphabetic code (ISO 4217:2015).</i>
Box 18	Specific requirements and conditions	<i>Box 18 concerns the item 1, 2 or 3 (please specify where appropriate) described in the boxes 14 to 16 preceding it. If there is not sufficient space in box 18, please continue on an attached blank sheet, mentioning the authorisation number. Please indicate the number of attachments in box 20.</i>
Box 20	Number of attachments	<i>Please indicate the number of attachments, if any (see explanations to boxes 13 and 18)</i>

Annex IV

‘Annex VII

Authorisation form for the supply of technical assistance referred to in Article 9(1)

Technical specification:

The following form shall measure 210 × 297 mm with a maximum tolerance of 5 mm less and 8 mm more. The boxes are based on a unit of measurement of one tenth of an inch horizontally and one sixth of an inch vertically. The subdivisions are based on a unit of measurement of one tenth of an inch horizontally.

EUROPEAN UNION

1 Authorisation Technical Assistance (Regulation 1236/2005) 1	1 Applying supplier of technical assistance (full name and address) <input type="checkbox"/>	AUTHORISATION FOR THE SUPPLY OF TECHNICAL ASSISTANCE RELATED TO GOODS THAT COULD BE USED FOR TORTURE OR FOR CAPITAL PUNISHMENT (REGULATION (EC) NO 1236/2005)		
	2 Natural person or legal person, entity or body to whom the technical assistance will be supplied (full name and address)	3 Authorisation No Based on Article <input type="checkbox"/> 3 <input type="checkbox"/> 4 <input type="checkbox"/> 7a <input type="checkbox"/> 7d	4 Expiry date	
	5 The natural or legal person, entity or body mentioned at 2 is <input type="checkbox"/> A museum <input type="checkbox"/> A law enforcement agency <input type="checkbox"/> An institution providing education or training <input type="checkbox"/> A supplier of repair services, maintenance or other technical services related to the goods to which the technical assistance relates <input type="checkbox"/> A manufacturer of the goods to which the technical assistance relates <input type="checkbox"/> None of the above. Please specify the activity of the natural or legal person, entity or body at 2.	6 Third country or Member State to which the technical assistance will be supplied (name and code)		
			7 This authorisation applies to <input type="checkbox"/> A single supply of technical assistance <input type="checkbox"/> Technical assistance provided during a period of time. Please specify the period concerned:	
			8 Member State in which the supplier of technical assistance is resident or established If there is no such Member State, Member State of which the supplier of technical assistance is a national or incorporated legal person, entity or body	
	9 Description of the type of goods to which the technical assistance relates	Issuing authority		
	10 Description of the technical assistance that is authorised			
	11 If the person, entity or body mentioned at 2 is a person, entity or body in a third country, the technical assistance will be supplied <input type="checkbox"/> from the EU to that third country <input type="checkbox"/> by staff in that third country <input type="checkbox"/> from another third country (please specify)			
	12 Description of any training on the use of the goods to which the technical assistance relates, which will be supplied to the natural or legal person, entity or body mentioned at 2	13 The training on the use of goods mentioned at 9 will be supplied by: <input type="checkbox"/> The supplier of technical assistance mentioned at 1 <input type="checkbox"/> A third party acting on behalf of or in association with the supplier of technical assistance (full name and address):		
	14 Specific requirements and conditions			
15 The undersigned certifies that pursuant to Article 9(1) of Regulation (EC) No 1236/2005 and subject to the requirements, conditions and procedures set out in this form and the attachment(s) to which it refers, the competent authority has authorised the supply of technical assistance concerning the goods described in box 9.				
16 Number of attachments				
Done at (place, date) Name (typed or capitals) Signature: _____ (Stamp of issuing authority)				

Explanatory notes to the form

'Authorisation for the supply of technical assistance related to goods that could be used for torture or for capital punishment (Regulation (EC) No 1236/2005)'

This authorisation form shall be used to authorise a supply of technical assistance in accordance with Regulation 1236/2005. If the technical assistance accompanies an export for which an authorization is granted by or in accordance with Regulation (EC) No 1236/2005, this form should not be used, except in the following cases:

- *the technical assistance relates to goods listed in Annex II (see Article 3(2)); or*
- *the technical assistance relating to goods listed in Annex III or in Annex IIIa goes beyond what is necessary for the installation, operation, maintenance or repair of the exported goods (see Article 9(1a) and, as regards goods listed in Annex IIIa, Part 1 of the Union General Export Authorisation EU GEA 1236/2005 at Annex IIIb).*

The issuing authority is the authority defined in Article 2(h) of Regulation (EC) No 1236/2005. It is an authority that is included in the list of competent authorities at Annex I to the Regulation.

Authorisations shall be issued on this single page form with attachments as necessary.

Box 1	Applying supplier of technical assistance	<p>Please indicate the applicant's name and full address. Supplier of technical assistance is defined in Article 2(m) of Regulation (EC) No 1236/2005.</p> <p>If the technical assistance accompanies an export for which an authorisation is granted, please also indicate the applicant's customs number, if possible, and indicate the number of the related export authorisation in box 14.</p>
Box 3	Authorisation No	<p>Please fill out the number and tick the appropriate box indicating the Article of the Regulation on which the authorisation is based.</p>
Box 4	Expiry date	<p>Please state day (two digits), month (two digits) and year (four digits). The period of validity of an authorisation is from three months to twelve months. When the period of validity comes to an end an extension can be requested, if necessary.</p>

<p>Box 5</p>	<p><i>Activity of the natural or legal person, entity or body mentioned at 2</i></p>	<p><i>Please indicate the main activity of the person, entity or body to which the technical assistance will be supplied. The term law enforcement authority is defined in Article 2(c).</i></p> <p><i>If the main activity is not in the list, tick 'None of the above' and describe the main activity using generic words (e.g. wholesaler, retailer, hospital).</i></p>
<p>Box 6</p>	<p><i>Third country or Member State to which the technical assistance will be supplied</i></p>	<p><i>Please state both the name of the country concerned and the relevant country code taken from the codes established pursuant to Regulation (EC) No 471/2009 of the European Parliament and of the Council. See Commission Regulation (EU) No 1106/2012.</i></p> <p><i>Note that in box 6 a Member State should only be mentioned, if the authorisation is based on Article 4 of Regulation (EC) No 1236/2005.</i></p>

Box 7	Type of authorisation	<i>Please indicate whether the supply of technical assistance is provided during a particular period and, if so, state the period in days, weeks or months during which the supplier of technical assistance has to respond to requests for advice, support or training. A single supply of technical assistance concerns one specific request for advice or support or a specific training (even if it concerns a course given during several days).</i>
Box 8	Issuing Member State	<i>Please state in the appropriate line both the name of the Member State concerned and the relevant country code taken from the codes established pursuant to Regulation (EC) No 471/2009 of the European Parliament and of the Council. See Commission Regulation (EU) No 1106/2012.</i>
Box 9	Description of the type of goods to which the technical assistance relates	<i>Please describe the type of goods concerned by the technical assistance. The description should include a reference to a specific item of Annex II, III or IIIa to Regulation (EC) No 1236/2005.</i>

Box 10	Description of the technical assistance that is authorised	Please describe the technical assistance in a clear and precise manner. Insert a reference to the date and number of an agreement concluded by the supplier of technical assistance or attach such an agreement, where appropriate.
Box 11	Mode of supply	<p>Box 11 should not be filled out if the authorisation is based on Article 4 of Regulation (EC) No 1236/2005.</p> <p>If the technical assistance is supplied from a third country other than the third country where the recipient is resident or established, please state both the name of the country concerned and the relevant country code taken from the codes established pursuant to Regulation (EC) No 471/2009 of the European Parliament and of the Council. See Commission Regulation (EU) No 1106/2012.</p>

Box 12	Description of training on the use of goods to which the technical assistance relates	Please indicate whether the technical support or technical service covered by the definition of technical assistance in Article 2(f) of Regulation 1236/2005 is accompanied by training for users of the relevant goods. Please state which type of users will receive such training and specify the objectives and contents of the training programme.
Box 14	Specific requirements and conditions	If there is not sufficient space in box 14, please continue on an attached blank sheet, mentioning the authorisation number. Please indicate the number of attachments in box 16.
Box 16	Number of attachments	Please indicate the number of attachments, if any (see explanations to boxes 10 and 14)
