Dear Federica,

Europe as a whole is confronted with the unprecedented challenge of increasing migration flows. The number of people seeking refuge in the European Union from civil wars, terrorism, humanitarian crises or economic distress is continuing to rise.

It is thus of the utmost importance that the Foreign Ministers hold a broad political debate on this matter during our informal Gymnich meeting on 4 and 5 September. The European Union must strengthen its common response to this historic challenge.

We must make use of all the policy instruments at our disposal to deal with this unparalleled crisis. In the enclosed non-paper we have outlined suggestions for a strengthened European migration policy based on an integrated policy approach focused on both the internal and the external dimensions of migration. With regard to the latter, our common foreign and security policy must prove that it is equal to the task when it comes to tackling the root causes of migration in the countries of origin and the situation in the countries of transit.

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Her Excellency Federica MOGHERINI
High Representative of the Union
for Foreign Affairs and Security Policy
Vice-President of the European Commission

Berlin/Rome/Paris, September 2015
In view of the conclusion of our last Foreign Affairs Council meeting on 20 July, we are confident that the enclosed non-paper will be of help in the development of appropriate policy proposals by the European External Action Service and the European Commission.

To further pursue this integrated policy approach, we propose that the Foreign Ministers prepare the next European Council meeting together with the Interior Ministers.

Please accept the assurances of our highest consideration.

Dr Frank-Walter Steinmeier  Paolo Gentiloni  Laurent Fabius
Federal Minister for Foreign Affairs of the Federal Republic of Germany  Minister for Foreign Affairs of the Republic of Italy  Minister of Foreign Affairs of the French Republic