



Council of the  
European Union

Brussels, 9 October 2015  
(OR. en)

11137/15

LIMITE

CO EUR-PREP 37

**NOTE**

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From: General Secretariat of the Council  
To: Permanent Representatives Committee/Council  
Subject: European Council (15-16 October 2015)  
- Draft conclusions

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*In accordance with Article 2(3)(a) of the Council's Rules of Procedure, delegations will find attached the draft conclusions prepared by the President of the European Council, in close cooperation with the member of the European Council representing the Member State holding the six-monthly Presidency of the Council and with the President of the Commission.*

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## **I. MIGRATION**

1. Tackling the migration and refugee crisis is a common obligation which requires a comprehensive strategy and a determined effort over time. The orientations agreed by Heads of State or Government on 23 September focused on the most pressing issues. Their implementation is advancing rapidly, as evidenced by work undertaken within the Council and by the Commission report of 14 October. This will be kept under close review, including as concerns the financial pledges and possible further needs.
2. Today, the European Council set out the following further orientations:

### ***Cooperating with third countries to stem the flow of migrants***

- a) work speedily on adopting a joint Action Plan with Turkey as part of a comprehensive cooperation agenda based on mutual commitments. The EU stands ready to step up substantially its political and financial engagement;
- b) ensure effective follow up to the High-level Conference on the Eastern Mediterranean/Western Balkans Route, with particular emphasis on the management of migratory flows;
- c) achieve concrete operational measures at the forthcoming Valletta Summit with African Heads of State or Government, focusing, in a fair and balanced manner, on effective return and readmission, dismantling of criminal networks and preventing illegal migration, accompanied by real efforts in support of African economic development and a clear commitment concerning continued possibilities for legal migration;
- d) explore possibilities for developing safe and sustainable reception capacities in the affected regions and providing lasting prospects and adequate procedures for refugees and their families until return to their country of origin is possible.

### ***Strengthening the protection of the EU's external borders***

- e) work towards the gradual establishment of an integrated management system for external borders;
- f) enhance the mandate of Frontex in the context of discussions over the development of a European Border and Coast Guard System, in particular as regards the deployment of Rapid Border Intervention Teams where Schengen evaluations or risk analysis demonstrate the need for robust and prompt action;
- g) devise technical solutions to reinforce the control of the EU's external borders to meet both migration and security objectives, by making full use of technological developments in order not to hamper free circulation and to facilitate travel;
- h) welcome that the Commission will rapidly present a package of measures with a view to improving the management of our external borders.

### ***Responding to the influx of refugees in Europe and ensuring returns***

- i) press ahead with the establishment of further hotspots within the agreed timeframe to ensure identification, registration and fingerprinting of applicants for international protection and other migrants. Member States will support these efforts to the full, in the first place by meeting the calls for expertise from Frontex and EASO for the Migration Management Support Teams to work in hotspot areas;
- j) further to the first successful relocations, proceed rapidly with the full implementation of the decisions on relocation;
- k) at the same time step up implementation by the Member States of the Return Directive;
- l) create a dedicated return office within Frontex before the end of the year, in order to scale up support to Member States;
- m) enlarge the Frontex mandate on return to include the right to organise joint return operations on its own initiative, and enhance its role regarding the acquisition of travel documents for returnees;
- n) promote the acceptance by third countries of an improved European *laissez-passer* as the reference document for return purposes.

The orientations set out above represent a further important step towards our comprehensive strategy. There are however other important priority actions that require further work in the relevant fora. And there is a need for continuing reflexion on the overall migration and asylum policy of the EU. The European Council will keep developments under review.

The European Council also discussed developments in Syria, including their possible impact on migration [*to be updated*].

[p.m.: Libya]

## **II. OTHER ITEMS**

3. The European Council took stock of the discussions on the Presidents' report on completing Europe's Economic and Monetary Union. Stressing the urgency of completing the Banking Union, it asked for work to be intensified on all aspects. The European Council will revert to these issues at its December meeting.
  4. The President of the European Council informed about the process ahead concerning the UK plans for an (in/out) referendum.
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