Appendix D: Conditions to information sharing as established in sectorial legislation

ship reporting system (Art.5).

Legal	Current user access rights and		Conditions for in	formation sharing		Suggestions to improve the conditions for
instrument/Legal basis	responsibility to share	A. General nature	B. Specific nature	C. Administrative burden	D. Legal complexity	information sharing from a CISE perspective
		Ма	ritime safety an	d security		
Directive No.	Purpose	Analysis				The Directive as it stands provides for the
establishing a Community vessel traffic monitoring and information system and repealing Council Directive 93/75/EEC (VTM Directive)  Legal basis: TFEU Art. 100(2)	The purpose of the Directive (Art.1) is to establish a vessel traffic monitoring and information system with a view to enhancing the safety and efficiency of maritime traffic, improving the response of authorities to incidents, accidents or potentially dangerous situations at sea, including search and rescue operations, and contributing to a better prevention and detection of pollution by ships.  Information collected  Annex I of the Directive provides a non-exhaustive list of information collected pursuant to the Directive: notification prior to the entry into ports of the MS (Art. 4), declaration concerning the transport of dangerous goods (Art. 12), notification of dangerous or polluting goods carried on board (Art. 13) and reporting on the	A: Art. 24 provide legislation, take confidentiality of the Directive do data protection I the framework of (name, call sign, data it may be not processing under general principle personal data mincompatible with of the Directive.  B: Article 14(c) information indicate information is not on the protection hand, provides a framework of the	the necessary median information sent information sent es not contain a segislation. The market information information information information information for purpose information information sent information i	in accordance with the asures to ensure the to them pursuant to especific reference to the ajority of data sets coll contain ship identificable) and with respection Directive (see the mation sharing). In part processed for purpose data collection, as desire, shall allow MS to sies of another MS if so so of maritime safety nament. This provision information collected to other hand, it implies poses other than those	this Directive.  the personal collected within cation details ext to such ents of data e analysis of articular, ses not effined in Art.1  o manage o send such ty or security n, on the one ext that the	possibility to share information through SafeSeaNet. Annex I of the Directive contains a list of information to be notified and recorded in national systems. Article 14(c) specifies the purpose for which information collected in the context of the Directive may be shared with other competent authorities (maritime safety and security or the protection of marine environment).  In order to improve the conditions for information sharing from a CISE perspective, it could be specified to which extent information may be shared with other CISE functions, while providing that fundamental rights of an individual and of legitimate commercial interest should be respected. This may take the form of, for example, specifying the purposes for which information may be shared with the competent authorities of other functions. Such approach would be in line with the High Level Steering Group of SafeSeaNet to allow access to SafeSeaNet for other purposes.

Additionally, several other provisions of the Directive provides for the collection of various data (Art. 16(2), 17(1), 25(3) and 25(4)).

### **Relevant articles for access** rights

Art. 22a (3) requires MS to ensure that national systems set up to gather, process and preserve information can be interconnected with SafeSeaNet.

14 and 23(e) requires MS to cooperate to ensure the interconnection and interoperability of their national systems.

Art. 14(c) provides that upon request through SafeSeaNet MS shall be able to send information to relevant authorities of another MS if such information is necessary for the purpose of maritime safety and security.

Arts. 10(2), 16(2), 25(3) and 25(4) provide access rights to the MS specified therein.

**Relevant articles for** responsibility to share

C: Mandatory ship reporting systems should be adopted by the IMO and MS must include in its proposal at least the information sent to them pursuant to the Directive. MS shall communicate to the Commission a list of companies and ships granted exemption under Art. 15, as well as update that list. Article 24 requires MS and the Commission to cooperate in achieving the objectives listed therein (e.g. drawing up plans to accommodate ships in distress).

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Art. 10(2) MS shall make available data collected from VDR system to the State concerned in the event of a casualty investigation Art. 16(2) provides that coastal stations shall communicate relevant information regarding hazardous ships to coastal stations of other MS along the planned route of the ship. Art. 22a (1) provides that MS shall establish, at national or local level, the SafeSeaNet system to process information referred to in the Directive. The national SafeSeaNet systems should satisfy the requirements set out in Art. 14. Art. 25(3) requires MS to inform the flag state and any other MS concerned of the measures taken in respect of ships not flying their flag. Art. 25(4) contains an obligation to, in certain circumstances, inform the State that issued the ISM document of compliance.

### Directive No. **2010/65** on

reporting formalities for ships arriving in and/or departing from ports of MS (Entry into force by 1 June 2015)

Legal basis: TFEU art. 100(2)

### **Purpose**

The purpose of the directive is to simplify and harmonise the administrative procedures applied to maritime transport by making the electronic transmission of information standard and by rationalising reporting formalities Information collected: The annex of the directive lists the categories of information to be collected in relation to the directive. Three main categories are listed: (A) Reporting formalities resulting from legal acts of the Union, (B) FAL forms and formalities resulting from international legal instruments and (C) Any relevant national legislation.

### Relevant articles for access rights

Art. 6 (1) Exchange of data as mentioned below any information received in relation to the directive's annex section A must be shared with other MS Art. 6 (2) Information received in accordance with Art. 6(1) must be accessible for MS upon request.

### Analysis

A: Art. 8(2) states that, in respects of personal data, MS and EU bodies must ensure that they comply with the personal data protection legislation. Specifically as regards this Directive, it is relevant for information received in relation to annex: section A 1) VTM data (partly), 2) Border checks on persons, section B 4) Crew's Effects Declaration, 5) Crew list, 6) Passenger List and section C could also relate to information covered by the Data protection legislation. Such personal data may be shared only for the purpose not incompatible with the purpose for which it was originally collected according to the respective legislative acts. Art. 8(1) states that MS shall take the necessary measures to ensure confidentiality of commercial information. Art. 8(1) is not in itself a limitation for sharing information but a condition that needs to be in place in order to exchange the information. This implies that the provider of the information must ensure that commercially confidential information is not disclosed.

**B:** The Reporting Formalities Directive requires that MS no later than June 2015 establish national single window (NSW) services for receiving the information specified in the Directive. In this connection, Article 6 is a technical Article, allowing through the NSW information to be submitted only once and within the individual MS shared with the relevant authorities. MS are obliged to make the information received available in their national SafeSeaNets systems and make relevant parts of such information available to other MS through the SafeSeaNet system. The basis upon which access rights to the information are determined is not specified by the Reporting Formalities Directive as such, rather access rights to the NSW are determined by each MS individually. Regarding access rights to the

As mentioned in the analysis there are substantial amounts/categories of information that can be shared as the Directive is formulated today. The Annex of the Directive lists the information to be collected within the frame of the Directive and there are some overlaps between the sections in the Annex. However, the relevant Article in the Directive (Art. 6) only refers to the legal acts of the Union, which is section A of the Annex. This means that not all the listed information in the Annex is subject to the responsibility to share and access rights. However, the potential effect of changing the scope of the Articles is assessed to be very limited due to the large overlap, which can also be seen in the Appendix.

Regarding Art. 6 and the possible exemptions for the Community Customs Code and the Schengen Border Code there is a potential for harmonisation by including these expressly into SafeSeaNet. The information exchange is however today already handled by e-customs and the Import Control System. The real potential might be to ensure an exchange between the system respecting commercial and data protection limitations.

Moreover, since the Directive in itself does not

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### Relevant articles for responsibility to share

Art. 6 (1) Exchange of data
Any information received in
accordance with a legal act of the
Union (annex section A) must
ensure that the information is
made available to other MS via
SSN. This does not apply to the
regulations laying down the
Community Customs Code.

SafesSeaNet system, these are at EU level provided in the VTM Directive (see above). Art. 14c of the VTM Directive specifies that the information shall be accessible if necessary for the purpose of "maritime safety and security or the protection of marine environment".

Moreover, Art. 6(1) allows MS not to apply Article 6 to the Community/Modernised Customs Code and the Schengen Borders Code. In other words, there is no obligation to include border control or customs information in the SafeSeaNet system. Besides from Art. 6(1) the Directive does not contain any direct specific limitations.

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Section A of the Annex to the Directive provides a list of reporting formalities resulting from legal acts of the Union. These shall be in accordance with Art. 6(1) made available in the MS's national SafeSeaNet systems . Regarding information covered by Annex sections B and C, there is no responsibility to share but it can be done on a voluntary basis taking the restrictions of personal data protection and commercial confidentiality into account.

**C**: When the NSW requirements of the Directive enter into force, there will be some administrative burdens laid upon (especially port authorities) in order to ensure the correct reporting to SafeSeaNet. However, the NSW will not only decrease the administrative burdens for the commercial operators but also for the port authorities, which will have easier access to the requested information regarding ships landing in ports of that specific MS. The provider of the information must report the information in a format compatible with SafeSeaNet according to Art. 5(3). This also implies that SafeSeaNet, e-Customs

specify the basis upon which access rights of national authorities to the information reported to the NSW shall be determined at national level, the potential to improve the conditions for information sharing from the CISE perspective lies not primarily in the individual legal acts to which the Reporting Formalities Directive refers (including the VTM Directive). Such acts may specify, in a positive fashion, the extent to which other functions may have access to the relevant information.

### Directive 2009/16 on port state control

# **Legal basis:**Article 100(2) (ordinary legislative

procedure)

### Purpose

The purpose of the Directive (Art. 1) is to help to drastically reduce substandard shipping in the waters under the jurisdiction of MS by, inter alia, increasing compliance with international and relevant Community legislation on maritime safety, maritime security, protection of maritime environment and onboard living and working conditions of ships of all flags.

#### Information collected

Art. 9 provides that the operator, agent or master of a ship, which is eligible for an expanded inspection and bound for a port or anchorage in a MS, shall notify its arrival along with the planned duration of call.

Art. 24 sets down a basis for the establishment of an inspection database.

Art. 21(3) provides for the notifications regarding follow-up actions taken in the repair following the discovery of deficiencies.

or other electronic systems should be handling the limitations in sharing relevant for this specific Directive.

**A:** The Directive does not contain any express provisions on either data protection or commercial secrecy. The data provided in accordance with Article 9(1) include ship identification (name, call sign, IMO or MMSI) and, accordingly, may constitute personal data. Personal data collected within the framework of the Directive may only be processed for the purpose not incompatible with the purpose as identified in Art. 1 (i.e. compliance with international and relevant Community legislation on maritime safety, maritime security, protection of maritime environment and onboard living and working conditions of ships of all flags). As Article 25 of the Directive refers to the sharing of data collected within the purview of other acts (Directives 2000/59, 2002/59 and 725/2004), it is important to note that the purpose of collection of such data may be slightly different for those data sets.

**B:** Art. 24(3) of the Directive provides access rights to the inspection database: MS shall have access to all information recorded in the inspection database, which is relevant for implementing the inspections procedures according to the Directive. The only exception applies with respect to the data they have themselves recorded in the inspection database and data on ships flying their flag. It follows that other user communities would as a rule not have access to the information recorded in the inspection database.

Articles 21(3) and 25 provide access rights to therein defined data to the competent authorities. In contrast, Art. 24 contains an access right to the MS to data registered in the inspection database. As indicated above, the use of such data is limited by the purpose laid

Better conditions for information sharing across sectors may be achieved by specifying the extent to which the data registered in the inspection database pursuant to Art. 24 and the information foreseen to be provided by MS port authorities to the competent port State control authorities may be shared with other CISE functions, while securing that fundamental rights of an individual and legitimate commercial interests are respected.

Art. 25 provides a list of information that shall be provided by MS port authorities to the competent port State control authority.

### Relevant articles for access rights

Art. 9(2) contains an access right to the information regarding the entry in a port to the competent authority (i.e. the authority responsible for port State control). Art. 21(3) states that in circumstances described in Art. 23, the competent authority of the MS in the port of inspection shall notify the competent authority, where the repair yard is situated and any other authority as appropriate of all the conditions for the voyage. Art. 24(3) states that MS shall have access to all information recorded in the inspection database, which is relevant for implementing the inspections procedures according to the Directive. MS shall nonetheless be granted access to any data they have recorded in the inspection database and to the data on ships

down in the provision.

MS shall further take appropriate measures to ensure that the information on actual time of departure of any ship calling at their ports and anchorages, together with an identifier of the port concerned, is transferred within a reasonable time to the inspection database through SafeSeaNet. The obligation, on the other hand, does not extend to other data collected within the purview of Art. 9 of the Directive (see Annex III).

**C:** Art. 29 MS shall provide the Commission annually the information provided for in Art. XIV. Nonetheless, the transferring the data described in Art.24(2) through SafeSeaNet to the inspection database exempts MS from the obligation to report certain data to the Commission.

flying their flag. Art. 25 provides a list of

information that shall be provided by MS port authorities to the competent port State control authority. This list includes information notified in acc. with Art. 9, information concerning ships which have failed to notify any information according to the Directive, Directive 2000/59, Directive 2002/59 and Regulation 725/2004, information concerning ships which have proceeded to sea without having complied with Art. 7 or 10 of Directive 725/2004, information concerning ships which have been denied entry or expelled from a port on security grounds, information on apparent anomalities in accordance with Art. 23.

Art. 26 and Annex XIII list the information related to inspections, detention and refusals that the Commission shall make available on a public website (this includes the name of the ship and the ship's IMO number).

### **Relevant articles for** responsibility to share

Art. 9(2) states that on receipt of the notification pursuant to Art. 9(1), regarding the entry in a port, and notification pursuant to Art.4 of Directive 2002/59 (above), the port authority shall forward this information to the competent authority.

Art. 21(3) states that in circumstances described in Art. 23, the competent authority of the MS in the port of inspection shall notify the competent authority, where the repair yard is situated and any other authority as appropriate of all the conditions for the voyage. Art. 24(2) MS requires MS to take appropriate measures to ensure that the information on actual time of departure of any ship calling at their ports and anchorages, together with an identifier of the port concerned, is transferred within a reasonable time to the inspection database through SafeSeaNet. Art. 24(3) states that MS shall

ensure that the information related

Directive No. 15/2009 on common rules and standards for ship inspection and survey organisations and for the relevant activities of maritime administrations

Legal basis: TFEU Art. 100(2)

to inspections is transferred to the inspection database.

**Purpose** 

The purpose of the Directive is to establish measures to be followed by the MS in their relationship with organisations entrusted with the inspection, survey and certification of ships for compliance with the international conventions on safety at sea and prevention of marine pollution, while furthering the objective of freedom to provide services.

#### Information collected:

Art. 5 provides that MS shall

provide the Commission with precise information on the working relationship between their competent administration and the organisation acting on their behalf. The Commission shall subsequently inform the other MS. Art. 8 provides that where a MS decides to suspend or withdraw an authorisation acc. to Art.3, it shall inform the Commission and other MS of its decision without delay and provide substantiated reasons

### **Analysis**

A: The Directive does not expressly refer to either the protection of personal data or commercial confidentiality. Some of the data reported within the context of the Regulation may nonetheless fall within those categories. This will have to be subject to an individual assessment. Personal data may only be shared for purposes not incompatible with the purpose of marine safety and security or the prevention of marine pollution (Art.1).

**B:** The Directive does not envisage direct electronic exchange or real-time information sharing but is based on a system of ex-post reporting (and in case of Art. 9(2) annual reporting of monitoring activities). Only Art. 8 (information regarding the suspension or revocation of an authorisation) provides, that the information shall be given without delay. No specific limitations to the sharing of information across sectors were detected.

**C**: The Directive contains reporting obligations in particular in Arts. 5 and 9(2) (annual reporting).

The provisions of the Directive regarding information sharing are relevant especially in detecting irregularities in issuing certificates. As no specific legal limitations to the sharing of information across sectors were detected. the major drawback in terms of sharing of information lies in the lack of an obligation to provide for a direct electronic exchange of the data collected within the framework of the Directive.

To improve the conditions for information sharing from a CISE perspective, a provision similar to Art. 9(3) of the Directive 2009/16 i.e. that electronic means shall be used whenever possible for any communication provided in the Act - may be inserted in the Directive.

Art. 9(2) requires MS to monitor whether recognised organisations acting on their behalf effectively carry out the functions and provide the other MS and the Commission with a report of the monitoring activities once a year.

Art. 10 provides that MS of the port shall report to the Commission and to the other MS and inform the flag state concerned about ships representing serious threats to safety and the environment or showing evidence of particularly negligent behaviour.

Relevant articles for access rights and responsibility to share

Arts. 5, 8, 9(2) and 10.

Directive No.
35/2005 on shipsource pollution
and on the
introduction of
penalties for
infringements

### **Purpose**

The purpose of the Directive (Art.1) is to incorporate international standards for ship-source pollution into Community law and to ensure that persons responsible for discharges of polluting substances are subject to adequate penalties,

### **Analysis**

**A:** Arts 4, 5a and 5b require the MS to ensure that the discharging of polluting substances (or inciting or aiding and abetting to do so) are, if committed with intent, recklessly or with serious negligence regarded as criminal offences. The sharing of personal data related to the investigation, detection or sanctioning of such offences is therefore limited by the Council Framework decision 2008/977/JHA on the protection of personal data processed in the framework of

The Council Framework decision 2008/977/JHA applies to the sharing of data concerning the investigation and follow-up on infringements pursuant to the Directive.

Accordingly, the potential to enhance the possibilities to exchange investigation data between different user communities is rather low. Nonetheless, it may be contemplated to

**Legal basis:** TFEU Art. 100(2)

including criminal penalties, in order to improve maritime safety and to enhance protection of the marine environment from pollution by ships.

### Information collected

Art. 6(1) states that MS shall inspect a vessel if such vessel raises suspicion as to discharging polluting substances.

Art. 12 MS shall on a tri-annual basis transmit a report to the Commission on the application of the Directive.

### Provisions relevant for access rights

Art.6(2) provides that if inspection carried out according to Art. 6(1) reveals facts that could indicate an infringement, competent authorities of MS and of the flag State shall be notified

Art. 7(1) states that if a ship suspected of discharging polluting substances does not call at the port of a MS holding the information related to such discharge, it shall

criminal matters. Such data may only be shared for the purposes defined in Arts. 3(2) and 11 of the Framework decision, which limit significantly the potential to share such data with other user communities.

**B:** No specific provisions creating specific limitations to the sharing of information with other user communities were detected. Yet, the Directive provides for a very limited responsibility to share information and limits the access to the MS or their authorities directly concerned (flag MS, MS of next port call). The tri-annual reporting scheme is further insufficient to contribute to an increased real-time situational awareness.

Art. 3(2) The Directive does not apply to the discharges of polluting substances from warships, naval auxiliary or other ship owned or operated by a State and used only on government non-commercial service.

**C:** MS shall cooperate with the Commission and EMSA on developing information systems required for the effective implementation of this Directive and establishing common practices and guidelines. This may entail a considerable administrative burden.

Moreover, MS shall send to the Commission on a tri-annual basis a report on the application of the Directive.

remove the limitation to access rights in Arts. 6 and 7 (flag state, MS of next call) and include competent authorities of all MS in need of such data for a specified purpose (i.e. investigation and follow-up on infringements).

	cooperate closely in inspecting the		
	ship with the MS of the next port of		
	call.		
	Art. 7(3) gives access rights to the		
	authorities of the flag State to		
	information on polluting discharge		
	Provisions relevant for		
	responsibility to share		
	Art.6(2) if inspection carried out		
	according to Art. 6(1) reveals facts		
	that could indicate an infringement,		
	the MS shall notify the authorities		
	indicated in the provision.		
	Art. 7(1) provides for responsibility		
	to share information on polluting		
	substances with the State of next		
	port call.		
	7(3) provides that the authorities		
	of the flag State shall be informed		
	of a discharge of polluting		
	substances.		
Directive No.	Purpose	Analysis	The responsibility to share information in
41/98 on the	The purpose of the Directive (Art.1)	<b>A:</b> The data collected within the context of Art. 5 of the Directive	relation to the Directive can have potentially
registration of	is to enhance the safety and	constitute personal data and should be handled in compliance with	significant effects in relation to the efforts
persons on board	possibilities of rescue of passengers	the rules on data protection (Arts. 8 and 11). This entails, in	regarding national security and constitute an
passenger ships	and crew on board passenger ships	particular, that such data may be shared solely for the purposes of	important data source for other user
operating to or	operating to or from ports in MS of	search and rescue.	communities (in particular general law

legislation. Yet, the Directive does not live up

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**B:** The responsibility to share/access rights as provided for in Art. 4

requirements

obligations as flag States and to

**Legal basis:** TFEU Art. 100(2)

enhance safety and prevent pollution from ships flying the flag of a MS. The Directive applies to the administration of the State whose flag the ship is flying and as such has potentially a horizontal effect.

### Information collected

Art. 6 lists the information, which shall be kept and readily accessible for the purpose of the Directive Provisions relevant for access rights and responsibility to share. Art. 4 provides that the flag state shall, if necessary, consult the losing State on matters of compliance with the applicable rules and standards. Art. 4(2) provides for a responsibility to share (and corresponding access rights) to safety-related information with the new flag State upon its request.

encompass only the losing and the new flag State. Furthermore, Art. 6 limits the purpose of the reuse of the data made available to the purposes of the Directive.

**C:** Art. 6 requires MS to have specified information readily accessible for the purpose of the Directive. Additionally, Art. 8 obliges each MS to implement and maintain a quality management system for the operational parts of the flag State-related activities of its administration.

to this potential as a responsibility to share is prescribed only with respect to a relatively small amount of data. Additional data may nonetheless be made available on a voluntary basis. . In order to improve the conditions for information sharing from a CISE perspective it could be specified to which extent the information may be shared with other CISE functions, while providing that fundamental rights of an individual and of legitimate commercial interest should be respected.

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### Regulation No. 789/2004 on the transfer of cargo and passenger ships between registers within

### **Purpose**

The purpose of the Regulation is to eliminate technical limitations to the transfer of cargo and passenger ships flying the flag of a MS between the registers of the MS

### **Analysis**

**A:** The Regulation does not contain any provisions regarding the processing of personal data. Should personal data be processed in the framework of the Regulation, this shall be done in compliance with the personal data protection legislation.

Since the exchange of the data specified in the Regulation is already dealt with in several other legislative instruments (e.g. the Directive 2009/16 on port State control), the identified limitations to exchange are of limited importance for the implementation of

the Community	while, at the same time, ensuring a	<b>B:</b> The Regulation provides for the exchange of a large amount of	CISE.
and repealing	high level of ship safety and	data registered in national databases. Such data is, however,	
Council	environmental protection, in	exchanged solely at the occasion of a register transfer between the	
Regulation (EEC)	accordance with International	MS of the losing and the receiving register.	
No. 613/91	Conventions.		
	Information collected	C: The responsibility to share information upon request does	
Legal basis: TFEU	The Regulation does not provide for	constitute some administrative burdens on the giving MS.	
Art. 100(2)	the collection of any specific data.		
	Provisions relevant for access	<b>D:</b> The Regulation has a high degree of legislative complexity since	
	rights and responsibility to	it relates closely to several other relevant legislative acts.	
	share		
	Art. 4(3) states that the MS of the		
	losing register shall make all		
	relevant information on the ship		
	available to the MS of the receiving		
	register. The data shall be available		
	upon request.		
Directive No.	Purpose	A, B: No limitations were detected.	The Directive has a potential for creating a
45/2009 on	The purpose of the Directive (Art.1)		directory of information regarding the process
safety rules and	is to introduce a uniform level of	C: The Directive contains several reporting formalities or obligations	leading to the issuing of permission to
standards for	safety of life and property on new	to notify the Commission (Arts. 4(2)b, 6, 8, 9 and 16). It is	operate. A directory could include knowledge
passenger ships	and existing passenger ships and	furthermore likely that MS will have to implement relevant measures	on request for updates, warnings or previous
	high-speed passenger craft and to	to live up to the provisions of the Regulation especially in surveys	failure to comply with the rules of the
<b>Legal basis:</b> TFEU	lay down procedures for	and certificates. Those measures could be considered an	Directive.
Art. 100(2)	negotiation at international level	administrative burden.	
	with a view to a harmonisation of		
	the rules for passenger ships		
	engaged in international voyages.		
	, 3		
	Information collected		

	The Directive contains an obligation to report or inform the Commission on several issues identified in the Directive (Arts. 6, 8 and 9) and under Art. 4(2)(b) requires the MS to publish a list of sea areas under its jurisdiction in a public database.
	Relevant articles for access
	rights and responsibility to
	share
	The Directive does not contain any
	specific provisions on either
	responsibility to share or access
	rights.
Directive No.	Purpose
59/2000 on port	The purpose of the Directive (Art.1)
reception	is to reduce the discharges of ship

facilities for shipgenerated waste and cargo residues

Legal basis: TFEU Art. 100(2)

generated waste and cargo residues into the sea, especially illegal discharges, from ships using ports in the Community, by improving the availability and use of port reception facilities for shipgenerated waste and cargo residues, thereby enhancing the protection of the marine environment.

**Information collected** 

**Analysis** 

A: The Regulation does not contain any provisions regarding the processing of personal data.

B: Access rights to data related to the inspection activities is limited in Art. 11 to the competent authority of next port call. Art. 6 does not provide any explicit access rights to the data collected within the context of the provision.

**C:** The scheme set in place by the directive lays some administrative burdens on the ports in MS with the provisions on setting up facilities to handle waste administration. The directive also gives ports the obligation to collect fees for the waste handling.

The gathering of information across MS on the type and amount of waste discharged in ports could add significantly to the knowledge on what might be illegally discharged into the

In order to improve the conditions for information sharing from a CISE perspective it could be specified to which extent the information may be shared with other CISE functions, while providing that fundamental rights of an individual and of legitimate commercial interest should be respected. Furthermore, the purpose of the directive could be better accomplished by more direct

18/2009	The purpose of the Directive is to	A: Some of the data notified to the Commission in the framework of	determination of access rights to the maritim
Directive No.	Purpose	Analysis	The Directive leaves the issue of
	waste and cargo residue.		
	delivered their ship-generated		
	identification of ships that have not		
	in order to improve the		
	information and monitoring system		
	establishing an appropriate		
	Commission shall co-operate in		
	Art. 12 states that MS and the		
	port of call.		
	competent authority of the next		
	to share this information with the		
	Directive, the MS has responsibility		
	complied with the provisions of the		
	proceeded to sea without having		
	clear evidence that a ship has		
	Art. 11 provides that where there is		
	authority designated by MS).		
	provided in Annex II to the		
	Art. 6 (notifications of information		
	share		
	rights and responsibility to		
	Relevant articles for access		
	in Annex II to the Directive.		
	which it is bound the data set down		
	designated by MS of the port for		
	shall notify to the authority or body		
	According to Art. 6 master of a ship		provisions to share information.

establishing the fundamental principles governing the investigation of accidents in the maritime sector transport

**Legal basis:** TFEU Art. 100(2)

improve maritime safety and the prevention of pollution by ships, and so reduce the risk of future marine casualties, by facilitating safety investigations and ensuring timely and accurate reporting on safety investigations.

### Information collected

Pursuant to Art. 17 the Commission shall set an electronic database on marine casualties (EMCIP), which will contain data on marine casualties and incidents.

# Relevant provisions on access rights and responsibility to share

Art. 10(c) provides that MS shall acquire and share information relevant for analysing casualty data and making appropriate safety recommendations at Community level.

Art 14(3) states that MS have a responsibility to share information on marine casualties and on results from safety investigations with the Commission.

Art 16 states that if an urgent

the Directive may constitute personal data (the notification contains, among other things, ship identification details and information on the lives lost and injuries sustained). Accordingly, the data protection legislation will apply to the further processing of such data. This will entail, in particular, that such data may be further processed only for the purposes not incompatible with the purpose for which the data was collected (i.e. in essence maritime safety and the prevention of pollution by ships). This would limit the opportunities to share the data collected within the framework of the Directive with other user communities.

Furthermore, the sharing of data collected in the context of the Directive is restricted by the applicable rules on confidentiality. This obligation extends in particular to the data listed in Art. 9 (e.g. information related to witnesses and persons involved in maritime incidents). This information can be, unless the competent authority in that MS determines that there is an overriding public interest in the disclosure of, shared only for the purposes of safety investigations. These limitations are in line with the rules in the data protection framework in general.

**B:** No specific limitations were detected.

**C:** In order to continuously maintain and update the permanent cooperation framework established by the Directive some administrative burdens are unavoidable for MS, EC and the investigating bodies.

EMCIP database to the MS. While this does not per se constitute a limitation to information sharing across sectors, the information sharing could benefit from a clarification on the allocation of such access rights, in particular of the extent to which information may be shared with other CISE functions, while providing that fundamental rights of an individual and of legitimate commercial interest should be respected.

	action on Community level is		
	necessary to prevent casualties,		
	MS shall inform the Commission.		
Regulation No.	Purpose	Analysis:	In order to improve the conditions for
1406/2002	The Regulation establishes the	A: The Regulation does not refer to the data protection legislation.	information sharing from a CISE perspective,
establishing a	European Maritime Safety Agency.	Should personal data be processed in the framework of the	more specific provisions governing information
European	The core task of the Agency (Arts.1	Regulation, this shall be done in compliance with the Data Protection	sharing, in particular the extent to which
<b>Maritime Safety</b>	and 2) is to cooperate with the MS	Regulation.	information may be shared with other CISE
Agency (EMSA)	and the Commission and facilitate		functions, could be envisaged.
	the cooperation between the MS	<b>B:</b> Art. 2(f) as such does not constitute a limitation to information	
<b>Legal basis:</b> TFEU	and the Commission with the view	sharing among user communities. Rather, it specifies the data to be	
Art. 100(2)	of ensuring a high, uniform and	gathered by EMSA and the corresponding responsibility to share	
	effective level of maritime safety	such data (i.e. data needed for the purpose of evaluating and	
	and security and the prevention of	improving measures in the area of maritime safety and security and	
	pollution and response to pollution	pollution by ships). No specific access rights are provided for such	
	by ships within the Community.	data in the Regulation as such.	
	Information collected.		
	Art. 2(f) states that EMSA shall		
	collect, record and evaluate		
	technical data in the field,		
	systematically exploit existing		
	databases and, when appropriate		
	develop additional databases		
	Relevant provisions for access		
	rights and responsibility to share.		
	Art. 2(f) provides that EMSA shall		
	provide the Commission and the		
	MS with objective, reliable and		
	comparable information and data		
	on maritime safety, maritime		

	security and on pollution by ships		
	to enable the MS to take the		
	necessary steps to improve their		
	actions in these fields and to		
	evaluate the effectiveness of		
	existing measures.		
Directive No.	Purpose	<b>A:</b> The data contained in the certificates and endorsements issued	
106/2008 on the	The Directive seeks to ensure	pursuant to the Directive constitute personal data and, accordingly,	
minimum level of	minimum standards for the training	the further processing of such data is subject to the rules of the	
training of	of seafarers. The Directive applies	Data Protection Directive and, when such data is processed by the	
seafarers	to seagoing ships flying the flag of	Commission, the Data Protection Regulation. The data submitted to	
	a MS, but excludes from its scope	the Commission on a yearly basis is therefore submitted in an	
Legal basis: TFEU	of application fishing vessels,	anonymised version and may be further used for statistical purposes	
Art. 100(2)	warships, naval auxiliaries and	only.	
	other ships owned and operated by		
	a MS engaged only on government	<b>B:</b> Art. 2 limits the scope of the directive significantly by exempting	
	non-commercial service (Art. 2).	military, government, fishing vessels etc. Access rights to the	
		register of certificates and endorsements is limited by the purpose	
	Information collected	of verification of the status of such certificates in the course of	
	Pursuant to Art. 5(12) MS shall	recognition/employment (Art. 5(12)) and to establishing the	
	maintain a register(s) of all	authenticity of such certificates (Art. 8(3)). The specific limitations	
	certificates of competency and	to the sharing of information collected within the framework of the	
	proficiency and endorsements	Directive stem primarily from the horizontal principles of personal	
	Art. 19 sets down the rules for the	data protection.	
	cooperation between the		
	Commission and EMSA in the	C: Article 5(12) (obligation to maintain) a register of certificates	
	process of recognising certificates.	constitutes an administrative burden on MS.	
	For that purpose the For that		
	purpose they gather and verify		
	information referred to in Annex II		

s a The conditions to information sharing from
1

Community control system for ensuring compliance with the rules of the common fisheries policy (The Fisheries Control Regulation)

**Legal basis:** TFEU

Art. 37

inspection and enforcement to ensure compliance with the rules of the common fisheries policy.

### Information collected

- 1. VMS, AIS and VDS data
- Specification of catches, such notifications include, e.g. information regarding the dates of the fishing trips, arrivals and departures from ports, geographical areas of catches
- 3. Surveillance and inspection data.

### Relevant articles for access rights

Art 111 (Exchange of data).

### Relevant articles for responsibility to share

Art 114-116 (Official websites).

assessment of whether particular data constitutes personal data has to be made on a case-to-case basis by the controller, it is not possible to draw a clear line between which of the data collected within the context of the Regulation constitutes personal data and which does not. This is relevant in particular in connection with the data transmitted through the VMS and AIS systems, which contains the vessel identification details (EU Fleet Register Number, flag state, radio call sign and, optionally, external registration number and the name of the vessel, and MMSI/IMO, call sign and name, respectively) and may eventually lead to the identification of a single natural person (e.g. the owner, the captain of the vessel, etc.).

In this connection, Article 12 of the Regulation, is a good attempt to allow for information sharing across user communities (and possibly a model for the future implementation of CISE). It provides that the data from the VMS, AIS and the VDS systems, collected in the framework of the Regulation, may be transmitted to Community agencies and competent authorities of the MS engaged in surveillance operations "for the purpose of maritime safety and security, border control, protection of the marine environment and general law enforcement". Article 27 of the Implementing Regulation further specifies that MS shall use the data specified in the Regulation for the effective monitoring of the activities of fishing vessels. The European Data Protection supervisor (EDPS) indicated that the provision may be too broadly formulated so as to cover a broad range of processing activities not even remotely connected with the purposes of the Fisheries Control Regulation (e.g. general law enforcement). Accordingly, the purpose limitation principle would require the provision to be construed restrictively, so as to cover only processing activities not incompatible with the purposes

providing for an obligation to share data specified in Article 12 with other user communities and extending the scope of Article 12 to other CISE functions, under the condition that the fundamental rights of an individual and legitimate commercial interests are respected.

Furthermore, the data collected within the framework of the Regulation (e.g. VMS data) shall be treated in accordance with the applicable rules on professional and commercial secrecy of the data. This does not necessarily constitute a limitation to the exchange of such data, but entails that such data may only be used for the purposes provided in the Regulation unless the authorities providing

of the Regulation, i.e. common fisheries policy.

the data give their express consent for the reuse of the data for other purposes, provided that the provisions in force in the MS of the authority receiving the data do not prohibit such use.

**B:** The Regulation established essentially three regimes for the sharing of VMS data: (a) mandatory real-time direct electronic exchange of data with competent authorities of the state in the waters of which the vessel is located and at the ports of which it is likely to call or land its catches, (b) mandatory direct electronic exchange of up to date computer VMS files with competent authorities of all MS to the extent that such data is necessary for carrying out tasks to ensure the compliance with the common fisheries policy, and (c) voluntary transmission of VMS data to the competent authorities for the purposes of maritime safety and security, marine environment, general law enforcement and marine environment (this applies also to AIS and VDS data).

In other words, there is a responsibility to share real-time VMS data only within function and with specified MS (cross-function and crossborder limitation), computer files within function (cross-function limitation), while sharing across functions is voluntary. Furthermore, Article 12 covers only 4 out of 6 user communities; customs and defence are not mentioned.

The responsibility to share and access rights to the documents related to fishing activities, catches, prior notifications, sales notes,

		<u></u>	
		etc. is limited to competent authorities of MS directly concerned.	
		This constitutes both a specific cross-function and a cross-border	
		limitation, which nonetheless stems from horizontal principles, such	
		as confidentiality and personal data protection.	
		Additionally, the re-use of data from the surveillance database is	
		limited to the purposes of complying with the rules of common	
		fisheries policy. This constitutes a limitation to cross-function	
		information sharing.	
Council	Purpose	A: Recital 36 states that with regard to the processing of personal	If any legislative measure is to be taken, this
Regulation	Establishes a Community Fisheries	data by the Community institutions and bodies and on the free	should be done in sync with the Fisheries
768/2005	Control Agency, the objective of	movement of such data regulation 45/2001 should apply to this	Control Regulation. However, in order to
establishing a	which is to organise operational	Regulation.	improve the conditions for information sharing
Community	coordination of fisheries control		from a CISE perspective, there is some
Fisheries Control	and inspection activities by the MS	<b>B:</b> Art. 16 of the Regulation provides that the Commission, the	potential in inserting, rephrasing provisions in
Agency	and to assist them to cooperate so	Agency and the competent authorities of MS shall exchange relevant	the Regulation to facilitate, and possibly make
	as to comply with the rules of the	information available to them regarding joint control and inspection	mandatory, the sharing of information with at
Legal basis: TFEU	Common Fisheries Policy in order	activities. The provision is, however, of limited importance to the	least some of the other CISE functions.
Art 37	to ensure its effective and uniform	implementation of CISE as it relates to joint control and inspection	
	application.	activities only.	With respect to other information collected
			within the framework of the Regulation (e.g.
	Information collected		surveillance and inspection data, information
	The agency is obliged to collect		on catches), it could be specified to which
	the relevant information in order		extent information may be shared with other
	to fulfil the tasks specified in		CISE functions; while providing that
	chapter 2 of the regulation.		fundamental rights of an individual and of
			legitimate commercial interest should be
	Relevant articles for access		respected when information is being shared.
	rights and responsibility to		
	share		
	Art 16 (Information network).		

		Marine pollution	
Directive No.	Purpose The purpose of the Directive (Art	Analysis	The Directive does not provide for any specific
4/2003 on public access to environmental information  Legal basis: TFEU Art. 192	The purpose of the Directive (Art. 1) is to guarantee the right of access to environmental information held by public authorities and to ensure that this information is progressively made available and disseminated to the public.  Information collected The Directive as such does not envisage the collection of data.  Relevant articles for access rights and responsibility to share Art. 3 provides that public authorities have the responsibility to share environmental information upon request by natural and legal persons.  Art. 7 states that public authorities shall disseminate	A: The limits to responsibility to share pursuant to Art. 3 are set in Art. 4 and include, among other things, the confidentiality of commercial or industrial information, intellectual property rights, the confidentiality of personal data, international relations, public security or national defence.  When the information falling within the scope of the exceptions can be separated from the rest of the information requested, environmental information shall be made available in part.  B: No specific limitations to cross-function information exchange were detected.	regime for information sharing among the authorities of other user communities, but it sets the baseline for an open information sharing environment with very few restrictions and, as such, may serve as an inspiration to other functions. Regarding potential legislative initiatives, it is an option to limit the exceptions stated in Art. 4, however, that is also based on general principles of good administration and corresponds with related community legislation.
Discussion N	environmental information to the public.		The Directive deals also also also also also also also a
Directive No.	Purpose	<b>A:</b> The Directive does not make any mention of the protection of	The Directive deals almost exclusively (with
60/2000 establishing a	The purpose of this Directive is to establish a framework for the	personal data. Should personal data be processed in the framework of the Directive, it shall be done in compliance with the data	the exception of Art. 12) with the sharing of plans and strategies prepared by the MS,

protection of inland surface waters, transitional waters, coastal waters and groundwater (Art. 3).

protection legislation.

**B:** No specific limitations to information sharing were detected.

rather than with a responsibility to share the data collected in the process of establishing such plans and strategies. It may be considered to provide for the sharing of such data, although this does not appear to be the core of CISE.

Legal basis: TFEU Art. 192

**Information collected** 

MS shall for each river basin district or the portion of an establish a register or registers of protection (Art. 6); (3) identify all abstraction of water for current or (Art.7); (4) establish programmes river basin management plan (Art.

international river basin within their territory: (1) carry out analysis specified in Art. 5; (2) all areas lying within each river basin, which have been designated as requiring special bodies of water used for the future human consumption for the monitoring of water status (Art. 8); (5) ensure the establishment of a programme of measures, in order to achieve the environmental objectives of the Directive (Art. 11), (6) produce a 13(1).

**Relevant articles for access** 

	rights and responsibility to		
	share		
	Art. 12 includes a responsibility to		
	share issues, which have an		
	impact on the management of its		
	water, but cannot be resolved by		
	that MS, with the Commission and		
	any other MS concerned.		
	Pursuant to Art. 14, river basin		
	management plans and other		
	relevant documents shall be made		
	public for the purpose of		
	publication, send to the		
	Commission and any other MS		
	concerned.		
	Art. 15 MS shall submit summary		
	reports of the analyses specified in		
	Arts. 5 and 8 and interim reports		
	describing the progress of		
	implementation of the planned		
	programme of measures.		
Directive No.	Purpose	A: The Directive makes no specific mention of the data protection	
105/2008 on	The Directive lays down	legislation. Should personal data be processed in the framework of	
environmental	environmental quality standards	the Directive, it shall be done in compliance with the data protection	
quality standards	(EQS) for priority substances and	legislation.	
in the field of	other pollutants, with the aim of		
water policy	achieving good surface water	<b>B:</b> No specific limitations to information sharing were detected.	
	chemical status.		
Legal basis: TFEU			

Art 192		C: The Directive envisages extensive reporting and notifications to	
	Information collected	the Commission by MS.	
	Art. 3(2)(d): MS shall notify the		
	Commission and other MS of		
	certain substances for which EQS		
	have been established and the		
	frequency of monitoring planned.		
	Art. 5: MS shall establish an		
	inventory, including maps, of		
	emissions, discharges and losses		
	of all priority substances and		
	pollutants for each river basin		
	district lying within their territory		
	and communicate this inventory to		
	the Commission.		
	Art 6 (information regarding		
	transboundary pollution)		
	Relevant articles for access rights		
	and responsibility to share.		
	Arts. 3(2)(d) (notification to		
	Commission and other MS); Art. 5		
	(communication to the		
	Commission of inventory of		
	emissions, discharges, etc.); Art.		
	6 (information to the Commission		
	on transboundary pollution).		
Regulation No.	Purpose	A: The Regulation makes no specific mention of the data protection	The Directive does not provide any specific
401/2009 on the	The Regulation established the	legislation. Should EEA process personal data in the framework of	access rights, but states that MS shall
European	European Environment Agency	the Regulation, it shall comply with the rules provided in the Data	cooperate with EEA and contribute to the
Environmental	(EEA) and aims at the setting up	Protection Regulation 45/2001.	Network. There is some potential in

Agency	of a European Environment		inserting, rephrasing provisions in the
	Information and Observation	<b>B:</b> EEA shall provide the Community and the MS with objective,	Regulation to facilitate the sharing of
<b>Legal basis:</b> TFEU	Network ('the Network').	reliable and comparable information, enabling them to take the	information with other CISE functions.
Art. 192	Information collected	requisite measures to protect the environment, to assess the result	
	The Regulation does not provide	of such measures and to ensure that the public is properly informed	
	for the collection of any specific	about the state of the environment (Art. 1 (b)) and necessary for	
	data sets.	framing and implementing sound and effective environmental	
		policies (Art. 2(b)). These provisions do not constitute a limitation to	
	Art. 2(a) states that the Agency is	information sharing among user communities. Rather, they specify	
	responsible for the collection,	the data gathered by EEA and the corresponding responsibility to	
	processing and analysis of	share such data (i.e. data needed for the purpose of taking	
	environmental data.	measures to protect environment, evaluating such measures and	
		informing the public). No specific access rights are provided for such	
	Relevant articles for access	data in the Regulation as such.	
	rights and responsibility to		
	share		
	Pursuant to Art. 1(b), EEA shall		
	provide the Community and the		
	MS with objective, reliable and		
	comparable information at		
	European level.		
Directive No.	Purpose	A: The Directive makes no specific mention of the data protection	Similar to the conclusions made with respect
56/2008	The Directive establishes a	legislation. Should personal data be processed in the framework of	to the Water Framework Directive, the
establishing a	framework within which MS shall	the Directive, such processing shall comply with the rules provided	Directive deals almost exclusively with the
framework for	take the necessary measures to	in the Data Protection Directive/Regulation.	sharing of plans and strategies prepared by
community action	achieve or maintain good		the MS, rather than with a responsibility to
in the field of	environmental status in the	<b>B:</b> The Directive applies to all marine waters, but excludes activities	share the data collected in the process of
marine	marine environment (Art. 1).	the sole purpose of which is defence or national security.	establishing such plans and strategies. It may
environmental		No specific limitations to information sharing between user	be considered to provide for the sharing of
policy (Marine	Information collected	communities were detected.	such data, although this does not appear to be
Strategy	Art. 5(1) (marine strategy); Art. 8		the core of CISE.

The Regulation itself does not

provide for the collection of any

Legal basis: TFEU

Art. 189

provisions on either responsibility to share or

access rights and no limitations to information

sharing were detected therein. Since the core

	T		
	particular data sets.		of GMES is information gathering and sharing,
			the programme holds the potential of
	Relevant articles for access		positively impacting on CISE.
	rights and responsibility to		
	share		
	The GMES programme comprises		
	of several elements. From the		
	CISE viewpoint, the first element,		
	i.e. a component ensuring access		
	to information in the area of		
	marine environment monitoring is		
	of relevance (Art. 2(2)(a)).		
Regulation No.	Purpose	A, B: No general or specific limitations detected. The Regulation	
2099/2002	The purpose of the Regulation	establishes a Committee on SafeSeas and the Prevention of Pollution	
establishing a	(Art. 1) is to improve the	from ships (COSS) (Art. 3(1)). The task of the Committee is	
Committee on	implementation of the community	primarily to assist the Commission in order to accelerate the update	
Safe Seas and the	legislation on maritime safety, the	and amendments to maritime legislation.	
Prevention of	prevention of pollution from ships		
Pollution from	and shipboard living and working		
Ships (COSS) and	conditions.		
amending the			
Regulations on	Relevant articles for access		
maritime safety	rights and responsibility to		
and the	share		
prevention of	The Regulation does not contain		
pollution from	any specific provisions on		
ships	responsibility to share or access		
	rights.		
<b>Legal basis:</b> TFEU			
Art. 100(2)			
Council Decision	Purpose	A: The Decision does not contain any express provisions regarding	

**Legal basis:** TFEU Art. 352 (TEAEC Art. 203)

The aim of the Decision is to facilitate reinforced cooperation between the Community and MS in civil protection assistance intervention in the event of major emergencies, or the imminent threat thereof.

### Information collected

The Decision does not provide for the collection of information, but provides a mechanism for communication and sharing of information between the MIC and the contact points of the MS.

## Relevant articles for access rights and responsibility to share

Art. 6 states that the MS in which the emergency has occurred shall, without delay, notify, through CECIS, the Commission and the MS, which may be affected of the emergency

Art. 7 provides that where a major emergency occurs within the Community, a MS may request assistance through the MIC or directly from other MS the processing of personal or commercially confidential data.

**B:** The Mechanism includes a Monitoring and Information Centre (MIC) and a Common Emergency Communication and Information System (CECIC), which serves for communication between the MS and the Commission in the event of a major emergency within the Community or an imminent threat thereof, which causes or is capable of causing trans-boundary effects. The mechanism as such does not constitute a limitation to information sharing among user communities, but prescribes the channels through which the information specified in the Decision shall be exchanged.

Customs

### **Decision 2008/70** on a paperless environment for customs and exchange

Legal basis: TFEU Arts. 33 and 114

### Purpose

The Decision provides that the Commission and the MS shall set up secure, integrated, interoperable and accessible electronic customs systems for exchange of data. The objectives of such systems are defined in Art. 2.

### Information collected

The decision as such does not provide for the collection of information.

### Relevant articles for access rights and responsibility to share

Art. 3 defines the participants in the data exchange. Those are customs authorities, economic operators, the Commission and other administration or official agencies involved in the international movement of goods.

### Analysis

A: The electronic systems set up in accordance with the decision involve the exchange of considerable amount of data, some of which will constitute personal data (Art. 3(2)). Accordingly, such data may be further processed only provided that in particular, the purpose limitation principle is complied with. Additionally, conditions upon the sharing of the data exchange within the framework of the Decision stem from the wish to protect commercial interests of economic operators.

**B**: The Decision was a basis for the establishment of the e-customs system, replacing paper format customs procedures by electronic ones, and thereby creating a more efficient and modern customs environment. The purpose of the electronic customs systems (Art. 2) and the list of actors participating in the data exchange (Art. 3) is formulated (e.g. agencies involved in the international movement of goods) so as to cover essentially the customs function only. Some customs information (e.g. entry summary declarations and the FAL forms and formalities in accordance with the FAL Convention) is nonetheless envisaged to be reported through the National Single Window. As analysed above, this in principle includes the possibility of sharing of the with other CISE functions, although no express access rights are provided (see above).

**C:** Art. 4 requires MS to establish the following electronic customs systems: (1) systems for import and export interoperating with system from transit enabling the seamless flow of data from one customs system to another throughout the Community, (2) a system of identification and registration for economic operators interoperating with the authorised economic operators system and In order to improve the conditions for information sharing from a CISE perspective, it could be specified to which extent information may be shared with other CISE functions; while providing that fundamental rights of an individual and of legitimate commercial interest should be respected.

(3) a system for the authorisation procedure, including the information and consultation process, the management of certificates for authorised economic operators and the registration of those certificates in a data base accessible by customs authorities. Art. 7 further elaborates on the MS' specific tasks in this connection. According to Art. 12, MS are obligated to report to the Commission regularly and provide annual progress reports. Council **Purpose Analysis** In order to improve the conditions for Regulation The Regulation lays down A: Art. 14 provides that all information, which is by nature information sharing from a CISE perspective, 2913/92 Community customs rules that confidential or which is provided on a confidential basis shall be it could be specified to which extent establishing the shall apply uniformly throughout covered by the duty of professional secrecy and, accordingly, cannot information may be shared with other CISE Community the customs territory of the be disclosed without the express permission of the person or functions; while providing that fundamental **Customs Code** Community. authority providing it. Furthermore, the processing of personal rights of an individual and of legitimate Information collected data, collected within the Regulation, shall comply with the data commercial interest should be respected. Legal basis: TFEU Art. 13(4) provides that custom protection legislation, in particular it shall respect the purpose art 34, 114 and 207 authorities shall carry out controls limitation principle. to ensure that custom rules are complied with, and in that **B:** Art. 13(4) of the Regulation contains several limitations to the connection collect data. sharing of information between user communities. Firstly, the access Art. 36a states that a summary rights are limited to customs authorities (i.e. authorities responsible declaration shall be made and for applying customs rules) and the Commission. The term "other submitted with respect to goods competent authorities" must be interpreted in the context of Art. 13, brought into the customs territory i.e. as authorities carrying out control functions. of the Community and lodged with Secondly, the responsibility to share and the corresponding access the customs office of entry. rights are limited to situations where sharing is necessary to Arts. 62, 76 and 77 deal with minimise risk. The definition of risk is very broad (Art. 4(25)); yet it customs, simplified and other is unlikely to extend to all user communities. In any event, Art. declarations, which shall contain 13(4) limits access rights to customs authorities of other MS (see particulars necessary for above). Art. 40(2) of the Draft Regulation Union Customs Code will implementation of the provisions broaden the scope of information sharing to cover the purpose of

governing customs procedure Relevant articles for access rights and responsibility to share Art. 14(3) states that customs and other competent authorities may in the context of custom controls communicate data, received in connection with the movement of the goods between the customs territory and third countries, between each other and to the customs authorities of the MS and to the Commission where this is required for the purposes of minimising risk.

combating fraud. Additionally, it provides that customs authorities and the Commission may also exchange such data with each other to ensure a uniform application of customs legislation. This is, however unlikely to enhance the possibilities to share information across sectors.

Thirdly, the sharing of data in the context of controls carried out in the framework of Art. 13 is voluntary only; the Customs Code does not contain an obligation to share.

The Regulation does not provide for a specific access right to the documents lodged in the framework of the Regulation, but the exchange of such documents is envisaged to take place through the electronic custom systems set up in accordance with the Decision 70/2008 (see above).

### **Border control**

Council Regulation 2007/2004 amended by 1168/2011 on establishing a European Agency for the Management of Operational Cooperation at the External Borders of Member States (FRONTEX)

**Legal basis:** TEU

### **Purpose**

The agency is established to improve the integrated management of the external borders of the MS of EU.

### **Information collected**

FRONTEX collects data on migration routes, trends, number of immigrants, follows research activities and carries out analysis the enormous amount of data collected from MS. In order to make the tasks operational the FRONTEX Situation Centre (FSC)

A: The Regulation explicitly contains provisions specifying how personal data must be handled within the Agency. The rules are very specific and comprehensive. Art. 11(a-c) ensures that personal date are only processed to the purpose for which they are collected. It is stated in Article 11(c) that personal data collected in relation to the FRONTEX joint operations, pilot projects and rapid interventions can only be shared with Union law enforcement agencies. In addition, the EUROSUR Regulation (see below) inserts an additional paragraph to the rules governing the processing of personal data, proving FRONTEX the legal basis to, subject to the conditions laid down in the Frontex Regulation, process personal data in the context of EUROSUR.

However the majority of the data collected in relation to the tasks specified in the Regulation establishing FRONTEX will not be directly The Regulation does not provide any specific regime of information sharing between user communities except from Art 13. Regarding the potential legislative initiatives, it is an option to extend the scope of Art 13 to cover other user communities explicitly. However, the new EUROSUR Regulation already foresees the possibility to exchange information with other CISE functions.

Art. 66(2)(a) and 66

has been established.

### Relevant articles for access rights and responsibility to share

Art. 2 (Main tasks), Art 6 (monitoring and contributing to research), 11 (Information exchange system) and 13 (Cooperation with Union Agencies and bodies and international organisations)

collected by FRONTEX and the data used for analytical purposes will often not be personal data, whereas the personal data collected in relation to the immigrants will collected by the MS and can only be shared with FRONTEX or other relevant institutions under the rules governing data protection. The MS would have to ensure respect of the provision governing purpose limitation.

**B**: Regarding responsibility to share and access rights the information exchange done within the frame of the FRONTEX Regulation is limited to be shared within the border control community with the explicit exception in Art. 13 on cooperation with Europol, European Asylum Support Office, the Fundamental Rights Agency, other Union Agencies and international organisations. Art 13 gives the option for FRONTEX to cooperate with Europol and the international organisations competent in matters covered by FRONTEX. Additionally, the new EUROSUR Regulations foresees information exchange at national level with search and rescue, law enforcement and asylum and immigration authorities at national level.

**D**: In accordance with Arts. 1 and 2 of the Protocol on the position of Denmark annexed to the Treaty on European Union and to the Treaty establishing the European Community, Denmark did not take part in the adoption of the FRONTEX Regulation. However, according to Art. 5 of the Protocol Denmark decided to transpose the FRONTEX Regulation into its national law. The Regulation constitutes a development of provisions of the Schengen acquis in which the United Kingdom (Decision 2000/365/EC) and Ireland (2002/192/EC) does not take part. However, according to Art. 12 of the regulation FRONTEX "shall facilitate operational cooperation of the MS with Ireland and the United Kingdom" and national authorities in both

### Regulation

establishing the European Border Surveillance System (EUROSUR) (2011/0427(COD), not yet published in the OJ)

The Regulation will become applicable as of 2 December 2013 (with the exception of Art. 5(1), which will, to the MS specified therein, become applicable as of 1 December 2014).

Legal basis: TFEU Art. 77(2)(d)

### Purpose

The vision of EUROSUR is to provide MS and FRONTEX with a common infrastructure & tools ('framework') needed to quickly detect & respond to changing routes and methods used for irregular migration & cross-border crime

### Information collected

Arts. 8-11 specify the content of the situational pictures (national, European and common prefrontier intelligence picture).

Art. 12 sets down a basis for the provision of common application of surveillance tools by FRONTEX. The information provided may be collected from various sources: ship reporting systems, satellite imagery and sensors mounted on any vehicles, vessels or other craft.

**Relevant articles for access** rights and responsibility to share Arts. 5 (National Coordination

countries participates' in the FRONTEX cooperation.

A: Art. 13 provides detailed rules for the processing of personal data in the framework of the Regulation. The Article draws a distinction between (1) processing of personal data in the context of the national situational picture and (2) the European situational picture and the common pre-frontier intelligence picture. In the former case, the processing shall comply with the provisions of the Directive 95/46/EC, the Council Framework Decision 2008/977/JHA and the relevant national provisions on data protection. In order to share any personal data collected the principle of purpose limitation applies and the collected data can only be used for "not incompatible" purpose. That is specifically relevant in relation to personal data collected on immigrants where there personal data is collected by the authorities in one MS and could benefit from the full situational awareness picture if the same person is detected attempting to enter another MS. It is however likely that the information can be shared within the border control community as long as the purpose limitation is respected. On the other hand, personal information collected is not likely to be able to be shared with other user communities.

The European situational picture and the common pre-frontier intelligence picture may, on the other hand, be used for the processing of personal data concerning ship identification numbers only. It may only be processed for the purposes of detection, identification and tracking of vessels and for the purposes defined in Art. 11c(3) of the FRONTEX Regulation 2007/2004; i.e. the transmission, on a case-to-case basis to Europol or other Union law enforcement agencies, subject to a specific working arrangement or, in a depersonalised form, for the preparation of risk analysis.

**B and C**: When analysing the EUROSUR framework the detected

The EUROSUR Regulation sets up a sophisticated communication network (Art. 7) and a specified description of the cooperation system in Art. 17. The Regulation, as adopted on 9 October 2013, opens the possibility to share information across functions (in particular through the revised Art. 5(3) and 17(2) of the Regulation).

Centre), 7 (Communication network), 8-12 ( Common application of surveillance tools), 13 (Processing of personal data) and 18 (Cooperation of the

Agency with third parties)..

limitations are limited to those stemming from horizontal legislation such as personal data protection legislation and specific legislation that limits the access for reasons relevant to the specific user community.

The recently introduced Art. 5(3) aa) expressly provides for the possibility for the national coordination centres to exchange information with search and rescue, law enforcement and asylum and immigration authorities at national level. The cooperation between border control and general law enforcement is a key area of information sharing. This is mainly due to the similarities in the task and operations that they carry out.

Regarding civil-military cooperation, the Regulation emphasises the importance of cooperation with the European External Action Service. For this purpose

Additionally, Art. 18 of the Regulation lays down the basis for the cooperation of FRONTEX with other Union bodies, offices and agencies and international organisations. This includes EUROPOL, EMSA and EFCA and the European External Action Service. The cooperation, including the exchange of information, is regulated in individual working arrangements concluded for that purpose with the relevant agencies. Information received shall only be used within the limits of the agencies/bodies' legal framework in compliance with the personal data protection legislation.

**D**: As stated in the recitals 19-21 of the Regulation in accordance with Arts. 1 and 2 of the Protocol on the position of Denmark, Denmark is not bound by the Regulation and is not subject to the application thereof. Given that this Regulation builds upon the Schengen acquis Denmark shall, decide within six months after

adoption of this Regulation whether it will implement it in its national law.

Since the Regulation regards the Schengen acquis, in which the United Kingdom (Council Decision 2000/365/EC) and Ireland (Council Decision 2002/192/EC) are not participating, they are not bound by it or subject to application thereof. Art. 19 lays down detailed provisions for their cooperation with the two MS.

### **General Law Enforcement**

### Council decision (2009/371/JHA)

on establishing the European Police Office (Europol)

**Legal basis:** TEU Art. 30(1)(b) and 34(2)(c)

### **Purpose**

The objective of Europol shall be to support and strengthen action by the competent authorities of the Member States and their mutual cooperation in preventing and combating organised crime, terrorism and other forms of serious crime.

### Information collected:

Art. 12 of the decision list the pieces of information that Europol can collect, store and process. The overall content is information on: persons who are under suspicion or have committed crimes including specific personal data and data related to criminal offences committed or investigated.

**Relevant articles for access** 

### Analysis

**A**: The majority of the data collected according to Art. 12 is personal data and should be treated as such. However according to Art 3(2) of the Data Protection Directive criminal matters are exempted from the scope of the Directive. This would imply that the handling of personal data should be done in accordance to the provisions of the Decision itself, which also dealt with in detail in chapter III of the decision. In chapter III, Art. 19 constitutes a purpose limitation in the use of "Europol" data stating that the data can only be used by competent authorities in MS and to carry out tasks within the mandate of Europol.

**B:** Art. 5 states that Europol must notify the competent authorities via the national units as defined in Art. 8 without delay when they obtain information relevant to them within the area of Europol. This constitutes a clear responsibility to share and competent authorities in MS via the national unit have access to request information and under the conditions of the decision can have access to relevant information.

**D**: Europol's tasks are mainly to collect, store, process, analyse and exchange information and intelligence, however due to the sensitive nature of the most of the data collected and processed the decision

It is unavoidable that a large part of the information collected in the frame of the General Law Enforcement community is exclusively for that community due to the nature of the tasks carried out by the authorities in the area. However, in order to improve the conditions for information sharing from a CISE perspective a more precise formulation of Art. 13 and of the options to ensure sharing with other functions when the information is not restricted could be introduced.

	rights	is very restrictive on, who can access the data. The access rights to	
	Art. 13 (Use of the Europol	the Europol information systems are defined in Art 13, which gives	
	Information System).	the national units access under certain conditions mentioned in Art	
	Relevant articles for	13(2). This means that information exchange of data collected can	
	responsibility to share	only be shared within the general law enforcement community. This	
	Art. 5 (Tasks).	is a limitation in relation to CISE. It is a specific limitation stemming	
		from a sector specific legislation, however building upon horizontal	
		principles such as the protection of personal data.	
Proposal for a	Purpose:	Analysis:	
Regulation on the	The purpose of the proposed	A: In particular Chapters VI-VII of the proposed Regulation contain	
<b>European Union</b>	Regulation is to set up the	a set of robust rules and conditions for the processing of personal	
Agency for Law	legislative framework of Europol	data. These rules have been aligned with other personal data	
Enforcement	and to improve the governance of	protection instruments applicable in the area of police and judicial	
Cooperation and	Europol, to enhance the supply of	cooperation (such as the 1981 Convention for the protection of	
Training (Europol)	information by MS to Europol and	individuals with regard to automatic processing of personal data, the	
and repealing	ensure a robust data protection	Council of Europe Committee of Ministers Recommendation No.	
Decisions	regime for Europol and provide	R(87) 15 to the MS and the Council Framework Decision 2008/977	
2009/371/JHA	Europol with new responsibilities	on the protection of personal data processed in the framework of	
and	in order to provide a more	police and judicial cooperation).	
2005/681/JHA	comprehensive support for law		
(COM(2013) 173	enforcement authorities of the MS.	The access by MS to personal data held by Europol is made	
final)		indirectly based on a hit/no hit system. Through this system, an	
	Relevant articles for	automated comparison produces an anonymous 'hit' if the data held	
Legal basis:	information sharing:	by the requesting MS match the data held by Europol. The related	
Arts. 88 and Article	Arts. 23-28 (Processing of	personal or case data are provided in response to a separate follow-	
87(2)(b) TFEU	information), Arts. 30-33	up request.	
	(Exchange/transfers of personal	The categories of personal data and the purposes for which such	
	data), 34-48 (Data protection	data may be processed by Europol is listed in Annex 2.	
	safeguards).		
Council Framework	Purpose:	A: Art. 8 of the Framework Decision provides that MS shall ensure	The Framework decision does not contain any
Decision	The Decision establishes the rules	that established rules on data protection are complied with when	provisions indicating to whether and to which

2006/960/JHA on simplifying the exchange of information and intelligence between law enforcement authorities of the Member States of the European Union

under which MS's law enforcement authorities may exchange existing information and intelligence effectively and quickly for the purpose of conducting criminal investigations or criminal intelligence operations.

### Relevant articles for information sharing:

Art. 6 (Communication channels and language).

exchanging information and intelligence in the context of the Framework Decision.

In each specific case of exchange of information or intelligence account shall also be taken of the requirements of investigation secrecy. In accordance with the requirements of national law, confidentiality of all provided information and intelligence determined as confidential (Art. 9).

**B:** The Framework Decision establishes the legal framework for the exchange of information between the MS's competent law enforcement authorities. With the exception of Art. 6(2) (exchange of information and intelligence with Europol and Eurojust), the Framework Decision does not provide any rules governing the exchange of information with other sectors.

extent information may be exchanged with other functions. This is clearly justified by the sensitive character of the information exchanged (personal data and intelligence). However, in order to improve the conditions for information sharing from a CISE perspective, a provision to ensure sharing of information with other functions when the information is not restricted could be introduced.

#### **Defence**

### **Council ioint** action 2004/551/CFSP

on the establishment of the European Defence Agency

Legal basis: TEU Art. 14

### **Purpose**

The purpose of the joint action is to support the Council and the MS in their efforts to improve the EU's defence capabilities in the field of crisis management and to sustain the European Security and Defence Policy (ESDP) as it stands now and develops in the future. However, EDA must function without prejudice to the competences of MS in defence matters.

Information collected

**A:** As regards the protection of personal data, the personal data protection legislation would normally not cover the defence area since it is part of the exemption in the Data Protection Directive Art 3(2). However, if personal data stemming from the defence community were to be shared with other CISE communities the data would then not be exempted and the principles for sharing personal data would apply regarding the further processing of data within CISE.

**B and C**: Traditionally, the defence community is fairly closed partly due to their handling of very sensitive material. There is no tradition for sharing information with other user communities and at present there are no legal provisions for doing so.

**D**: In conformity with Art. 6 of the Protocol on the position of Denmark annexed to the Treaty on European Union and to the Treaty establishing the European Community, Denmark does not

The defence community is normally under the discretion of MS and not governed by EU legislation.

If legal initiatives should envisaged they would normally be in the form of council measures as the Council Joint action governing EDA. An option for generally ensuring more sharing with other user communities could be to ensure that provision or recommendations regarding information sharing are included in relevant council measures.

In order to carry out the tasks listed in Art. 5 a substantial amount of data must be obtained from MS, ESDP initiatives and other available sources. Relevant sources could be NEC, NAVFOR, MSSIS (NATO), SatCen and ESS.	participate in the elaboration and implementation of decisions and actions of the European Union that have defence implications.  Denmark has therefore not participated in the elaboration and adoption of this Joint Action and shall not be bound by it	
Relevant articles for access rights and responsibility to share  Art. 5 (Functions and tasks)		