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THE CONSULTATIVE COMMITTEE OF THE CONVENTION FOR THE PROTECTION OF INDIVIDUALS WITH REGARD TO AUTOMATIC PROCESSING OF PERSONAL DATA [ETS No. 108]

(T-PD)

Modernisation of Convention 108: new proposals

DG I - Human Rights and Rule of Law

INTRODUCTION

The content of this document is based on the outcome of the public consultation in spring 2011, discussions at meetings of the T-PD and its Bureau in 2011 and 2012 as well as contributions from experts and observers associated with the work of modernisation.

Moreover, it reflects the guidance given by the Bureau of the T-PD following its recent meeting (Paris, 16-18 April 2012), during which the latest comments received from the delegations and stakeholders were considered (see document T-PD-BUR(2012)03Mos). These proposals will be submitted to the T-PD for finalisation at its 28th Plenary meeting (19-22 June 2012), with a view to their transmission to the Committee of Ministers.

General orientations

The process to modernise Convention 108 started on the occasion of the 5th edition of Data Protection Day (28 January 2011), when the Secretary General of the Council of Europe launched a public consultation aimed at hearing concerns of governments, civil society and the private sector. Some 50 replies were received (amounting to nearly 400 pages) from all sectors concerned; governments, data protection authorities, NGOs, private sector, professional associations, including many non-European contributors, mainly from the Americas and Africa. Those responses were analysed and fed into the modernisation proposals.

The modernisation and promotion of Convention 108 will be a priority for the Organisation during the biennium 2012-2013.

The revision process will pursue two main objectives:

- to deal with challenges for privacy resulting from the use of new ICTs;
- to strengthen the Convention's follow-up mechanism.

There appears to be a large consensus on the objectives to be pursued, which also clearly emerged from the public consultation, namely to:

- maintain the general and technologically neutral nature of the Convention's provisions with more detailed sectoral texts by way of soft-law instruments (opinions and recommendations);
- ensure for coherence and compatibility with the legal framework of the European Union;
- reaffirm the Convention's potential as a universal standard and its open character.

Preamble

The preamble underlines the human rights based approach of the Convention. Putting individuals in control of their personal data being a major objective of the Convention, it is proposed to specifically mention the right to control one's data and human dignity in the preamble.

A new recital aims to take account of the need to balance the protection of personal data not only with freedom of expression (which takes on another dimension with the Internet) but also with other fundamental rights and freedoms.

Article 1 – Object and purpose

It is proposed to refer, in addition to the right to privacy, to the right to the protection of personal data which has acquired an autonomous meaning over the last thirty years. Reference to the concept of "jurisdiction" instead of "territory" to define the Convention's geographical scope of application is in line with general public international law.

Article 2 – Definitions

"Personal data": this definition should not be changed but the explanatory report should be reviewed in order to extend the items relating to this definition (see in particular Recommendation (2010)13 on the protection of individuals with regard to automatic processing of personal data in the context of profiling: "[A]n individual is not considered 'identifiable' if identification requires unreasonable time or effort").

"Automated data file": consensus to abandon this notion which is outdated and is only relevant in relation to non-automated files. Should the scope be extended to manual processing, a reference to "structured files" (see Directive 95/46 EU) may be necessary, in particular to avoid the risk of bypassing obligations under the Convention (see the definition proposed for the notion of "processing" under article 2c).

"Automatic processing": this definition, exhaustive at present, should be revised in order to be made open-ended and should in any case incorporate the step of the collection of data (to include, for instance, the consultation and the destruction of data). Reference could be made to "processing" in general, which would cover automated processes and manual processing alike.

"Controller of the file": notion to be revised and replaced by "controller", with a reference to the various levels of responsibility to be explained further in the explanatory report.

New definitions, such as "recipient" have been incorporated.

Article 3 - Scope

It clearly emerges from the replies to the consultation that it is advisable to preserve the comprehensive approach of the Convention, which applies to the public and private sectors alike.

It is proposed to apply the Convention to any processing (by public or private sector alike) subject to the jurisdiction of a Party. The question of processing deriving from activities and services offered to individuals, carried out by controllers which are not subject to the jurisdiction of a Party, remains to be examined, in particular in light of the judgments of the Court of Justice of the European Union in the Lindqvist and Pammer/Alpenhof cases, and with leading decisions of national courts dealing with Internet jurisdiction.

It appears necessary to include an exception for household data processing. Social networks, blogs etc. require specific attention. In this particular context, it is nevertheless proposed to fully apply the Convention whenever personal data is accessible to persons outside the personal or domestic sphere.

With regard to legal persons: Parties to the Convention should keep the possibility to extend the scope of the Convention to their data.

Article 4 – Duties of the Parties

The Conventional Committee will verify a priori whether all "necessary measures" have been taken in order to ensure that the Parties to the Convention observe their commitment and provide an adequate level in the field of data protection.

Article 5 – Legitimacy of data processing and quality of data

This article addresses in more detail the legitimacy of data processing. It is foreseen to expressly incorporate the principle of proportionality. The proposed wording takes the case-law of the European Court of Human Rights into account, which requires a fair balance between the competing public and private interests (*S and Marper v UK* [2008], § 118).

The original article 5 did not mention consent explicitly. It is now proposed to require explicit, specific, free and informed consent, legally recognised overriding legitimate interests or legal or contractual obligations as conditions for the lawfulness of processing.

Article 6 – Processing of sensitive data

It is proposed to revise the present definition in order to review the implementation of the protection of sensitive data, according to its type or the possible use to which it may be put. It is furthermore proposed to cover genetic and biometric data

and a reference to trade union has also been introduced. The explanatory report will contain illustrations underlining the functional aspect (data may become sensitive according to the purpose of the processing considered).

Article 7 – Data security

Security should apply to data as well as to its processing. Guarantees will be strengthened by requiring the reporting of data security breaches.

A new article on transparency has been added.

Article 8 – Rights of the data subject

Access to the origin of the data and to the underlying reasoning of the processing as well as the right of opposition, should be introduced.

It was decided not to propose the explicit inclusion of a "right to be forgotten". During the work of modernisation, it was rather felt that the existing safeguards (notably article 5.e – length of time of data storage, and article 8.c – right of rectification or erasure of data) coupled with an effective right of opposition could offer an effective protection to the person concerned without undermining the right to freedom of expression.

Article 8bis - Additional obligations

This new measure transposes the principle of accountability in concrete measures for the controller, such as the obligation in specified cases to carry out a data protection risk analysis, to design processing in such a way as to minimise the risk or to establish internal mechanisms to demonstrate the compliance of the processing with the applicable law. Those requirements will be adjusted notably depending on the size of the company concerned.

Article 9 – Exceptions and restrictions

Apart from few terminological changes proposed, exceptions from the requirements of certain provisions are necessary to reconcile the right to the protection of personal data with freedom of expression and information and this is now expressly mentioned.

Article 10 – Sanctions and remedies

No change.

<u>Article 11 – Extended protection</u>

No change.

<u>Article 12 – Transborder data flows</u>

The issue of transborder data flows will be key in the modernisation process. The proposed provisions will revise the existing provisions on transborder data flows in both the Convention and article 2 of the 2001 additional Protocol (transfer of data to States which are not Parties).

The proposed provisions are still be based on the well-known notion of an "adequate level of protection". The Convention shall continue to require such protection, in particular if data is communicated or disclosed to recipients not subject to the jurisdiction of a Party to the Convention, recognising that this rule has promoted the development of data protection laws around the world.

The starting point is that any "external" communication or disclosure (any communication or disclosure of data to a recipient who is not subject to the jurisdiction of the concerned Party), whether the recipient concerned be a Party or not to the Convention, can only be made on the condition that an adequate level of protection can be guaranteed. This adequate level of protection will be presumed to exist between Parties of the Convention (the Conventional Committee having been asked to give an opinion on this issue), whereas, as regards recipients that are not subject to the jurisdiction of a Party to the Convention, it will be able to be guaranteed by several mechanisms. The use of standard contractual clauses and binding corporate rules (BCRs) will also be foreseen and encouraged, provided that suitable and effective control measures by supervisory authorities are in place.

New Chapter III bis – Supervisory authorities

A new chapter will integrate the provisions so far contained in the 2001 additional protocol into the Convention, while reinforcing the independence and powers of supervisory authorities at the same time (e.g. ex officio action, intervention before the courts for existing proceedings, coordinated investigations in transborder cases).

Articles 13, 14, 15, 16, 17 - Mutual assistance

No major changes to the exception of the deletion of Article 14, partly covered by Article 8.g.

Articles 18, 19 and 20 - Conventional Committee

A strengthening of the Conventional Committee's functions and powers is another key feature of the modernisation process. It is notably proposed that the committee would:

 develop further its standard-setting functions, acting as an international forum to discuss emerging issues and agree on common approaches to new challenges for privacy, in particular resulting from the development of ICTs,

- developing guidelines and recommendations applicable to specific sectors such as biometrics, insurance, medical data or police;
- formulate opinions on requests for accession to the Convention by third countries or international organisations;
- follow more closely the implementation of the Convention by States Parties as well as the respect of their commitments, whilst also providing assistance and advice.

Article 21 – Amendments

Two new paragraphs have been included to introduce more flexibility for amendment procedures, whilst respecting the technical constraints of treaty law, connected to the changes proposed and the possible legal form of these changes.

Article 23 - Accession by non member States or international organisations

This article has been modified notably to include a reference to the opinion formulated by the Conventional Committee when accession is requested.

TEXT OF THE CONVENTION – PROPOSALS TITLE: CONVENTION FOR THE PROTECTION OF INDIVIDUALS WITH REGARD TO THE PROCESSING OF PERSONAL DATA

CURRENT TEXT OF THE CONVENTION	PROPOSALS
Preamble	Preamble
The member States of the Council of Europe, signatory hereto,	The signatories of this Convention,
Considering that the aim of the Council of Europe is to achieve greater unity between its members, based in particular on respect for the rule of law, as well as human rights and fundamental freedoms;	unchanged
Considering that it is desirable to extend the safeguards for everyone's rights and fundamental freedoms, and in particular the right to the respect for privacy, taking account of the increasing flow across frontiers of personal data	Considering that it is necessary, given the increase in and diversification of processing and exchanges of personal data, to guarantee the dignity and protection of fundamental rights and freedoms of every person, in particular
undergoing automatic processing;	through the right to control one's own data and the use made of them.
	Explanatory report will underline that human dignity implies that individuals can not be treated as objects and be submitted to machines, and consequently that decisions based solely on the grounds of an automated processing of data can not be made without individuals having the right to express their views.
Reaffirming at the same time their commitment to freedom of information regardless of frontiers;	Recognising that the right to data protection is to be considered in respect of its role in society and that it has to be reconciled with the other human rights and fundamental freedoms, including the freedom of expression;
Recognising that it is necessary to reconcile the fundamental values of the respect for privacy and the free flow of information between peoples,	Recognising that it is necessary to promote at the global level the fundamental values of respect for privacy and data protection, thereby contributing to the free flow of information between peoples;
	Recognising that this Convention is to be interpreted with due regard to its explanatory report,

	The Explanatory Report will refer to the Madrid Resolution.
Have agreed as follows:	unchanged
Chapter I – General provisions	Chapter I – General provisions
Article 1 – Object and purpose	Article 1 – Object and purpose
The purpose of this Convention is to secure in the territory of each Party for every individual, whatever his nationality or residence, respect for his rights and fundamental freedoms, and in particular his right to privacy, with regard to automatic processing of personal data relating to him ("data protection").	The purpose of this Convention is to secure for every individual, subject to the jurisdiction of the Parties , whatever their nationality or residence, the right to the protection of personal data , thus ensuring the respect for their rights and fundamental freedoms, and in particular their <u>right to privacy</u> , with regard to the processing of their personal data.
Article 2 – Definitions	Article 2 – Definitions
For the purposes of this Convention:	unchanged
a "personal data" means any information relating to an identified or identifiable individual ("data subject");	unchanged Make an addition to the Explanatory Report, specifying in particular that an individual is not considered "identifiable" if identification requires unreasonable time or effort for the controller or for any person from whom the controller could reasonably obtain the identification. Also specify that "identifiable" does not only refer to the individual's civil identity but also to what allows to "individualise" one person amongst others.
b "automated data file" means any set of data undergoing automatic processing;	Deleted – see 3.1 below
"automatic processing" includes the following operations if carried out in whole or in part by automated means: storage of data, carrying out of logical and/or arithmetical operations on those data, their alteration, erasure, retrieval or dissemination;	c "data processing" means any operation or set of operations which is performed upon personal data, and in particular the collection, storage, preservation, alteration, retrieval, disclosure, making available, erasure or destruction of data, or the carrying out of logical and/or arithmetical operations on data;

	where no automated processing is used, data
	processing means the operations carried out on personal data organised in a structured manner according to specified criteria allowing search by person concerned;
legal person, public authority, agency or any	d "controller" means the natural or legal person, public authority, agency or any other body which alone or jointly with others has the decision-making power with respect to data processing. In the explanatory report, specify that 'decision-making power' covers the purposes and conditions
and which operations should be applied to them.	of processing, the means used for the data processing, as well as the reasons justifying the processing and the choice of data to be processed.
	e "recipient" shall mean a natural or legal person, public authority, agency or any other body to whom data are disclosed or made available;
	f "processor" shall mean a natural or legal person, public authority, agency or any other body which processes personal data on behalf of the controller; In the Explanatory Memorandum indicate that this does not apply to the employees of the controller.
Article 3 – Scope	Article 3 – Scope
1 The Parties undertake to apply this Convention to automated personal data files and automatic processing of personal data in the public and private sectors.	1 Each Party undertakes to apply this Convention to data processing carried out by any controller subject to its jurisdiction.
	1bis This Convention shall not apply to data processing carried out by a natural person for the exercise of purely personal or household activities, unless the data are made accessible to persons outside the personal or household sphere.
	1ter Any Party may decide to apply this Convention to information on legal persons.

	In the explanatory report, specify what is meant by the exercise of purely personal or household activities, and making accessible to persons outside the personal or household sphere (to be illustrated according to several criteria, including notably the indefinite number of persons of the CJUE judgement in the Lindqvist case). Also cover services and products offered in the context of domestic activities (if the service provider acts for his/herself or for a third party with respect for data which has been provided to him/her, in other wordsif it goes beyond what is necessary in terms of the service offered, he/she begins a processing of data. If he/she is within the jurisdiction of a Party to the Convention, he/she will be subject to the data protection law of that Party).
	Specify that while the processing concerns data of natural persons, the Parties nevertheless have the possibility to extend the protection to legal persons.
2 Any State may, at the time of signature or when depositing its instrument of ratification, acceptance, approval or accession, or at any later time, give notice by a declaration addressed to the Secretary General of the Council of Europe:	delete
a that it will not apply this Convention to certain categories of automated personal data files, a list of which will be deposited. In this list it shall not include, however, categories of automated data files subject under its domestic law to data protection provisions. Consequently, it shall amend this list by a new declaration whenever additional categories of automated personal data files are subjected to data protection provisions under its domestic law;	delete
b that it will also apply this Convention to information relating to groups of persons, associations, foundations, companies, corporations and any other bodies consisting directly or indirectly of individuals, whether or not such bodies possess legal personality;	delete
c that it will also apply this Convention to personal data files which are not processed automatically.	delete

Any State which has extended the scope of this Convention by any of the declarations provided for in sub-paragraph 2.b or c above may give notice in the said declaration that such extensions shall apply only to certain categories of personal data files, a list of which will be deposited.	
Any Party which has excluded certain categories of automated personal data files by a declaration provided for in sub-paragraph 2.a above may not claim the application of this Convention to such categories by a Party which has not excluded them.	delete
Likewise, a Party which has not made one or other of the extensions provided for in subparagraphs 2b and c above may not claim the application of this Convention on these points with respect to a Party which has made such extensions.	delete
The declarations provided for in paragraph 2 above shall take effect from the moment of the entry into force of the Convention with regard to the State which has made them if they have been made at the time of signature or deposit of its instrument of ratification, acceptance, approval or accession, or three months after their receipt by the Secretary General of the Council of Europe if they have been made at any later time. These declarations may be withdrawn, in whole or in part, by a notification addressed to the Secretary General of the Council of Europe. Such withdrawals shall take effect three months after the date of receipt of such notification.	delete
Chapter II – Basic principles for data protection	Chapter II – Basic principles for data protection
Article 4 – Duties of the Parties	Article 4 – Duties of the Parties
1 Each Party shall take the necessary measures in its domestic law to give effect to the basic principles for data protection set out in this chapter.	1 Each Party shall take the necessary measures in its domestic law to give effect to the provisions set out in this Convention .
	2 These measures shall be taken by each Party prior to ratification or accession to this Convention.

	3 Each Party undertakes to allow the Conventional Committee foreseen in Chapter V to evaluate the observance of its engagements and to contribute actively to this evaluation.
Article 5 – Quality of data	Article 5 – Legitimacy of data processing and quality of data
	1 Data processing shall be proportionate in relation to the legitimate purpose pursued and reflect a fair balance between the public or private interests, rights and freedoms at stake.
	The Explanatory Report will underline that data processing must be proportionate, that is to say, appropriate in relation to the legitimate aims pursued, necessary in the sense that there are no other appropriate and less intrusive measures with regard to the interests, rights and freedoms of data subjects or society, and it should not lead to a disproportionate interference with these interests, rights and freedoms in relation to the benefits expected from the controller.
	2 Each Party shall provide that data processing can be carried out only if:
	 a. the data subject has freely given his/her explicit, specific and informed consent, or
	 this processing is provided by domestic law for an overriding legitimate interest or is necessary to comply with legal obligations or contractual obligations binding the data subject;
	The Explanatory Report will explain the meaning of overriding legitimate interest (including by taking the examples of Section 7 of the Directive 95/46/CE) and that consent may be withdrawn.
Personal data undergoing automatic processing shall be:	3 Personal data undergoing automatic processing shall be :
a obtained and processed fairly and lawfully;	a obtained and processed lawfully and fairly.

stored for specified and legitimate collected for explicit, specified and legitimate purposes and not used in a way incompatible with purposes and not **processed** in a those purposes; incompatible with those purposes; The Explanatory Report will give examples of compatible purposes (statistics, historical scientific research purposes that are a prior compatible provided that other safeguards exist and that the processing is not the ground for a decision to be taken concerning the data subject). adequate, relevant and not excessive in adequate, relevant, not excessive and limited relation to the purposes for which they are stored; to the strict minimum in relation to the purposes for which they are **processed**; accurate and, where necessary, kept up to d accurate and, where necessary, kept up to date: date: preserved in a form which permits e preserved in a form which permits identification identification of the data subjects for no longer of data subjects for no longer than is necessary for than is required for the purpose for which those the purposes for which those data are **processed**. data are stored. Article 6 – Special categories of data Article 6 – Processing of sensitive data Personal data revealing racial origin, political 1 The processing of certain categories of personal opinions or religious or other beliefs, as well as data shall be prohibited, whether such data are personal data concerning health or sexual life. sensitive: may not be processed automatically unless domestic law provides appropriate safeguards. a. by their nature, namely genetic data, data The same shall apply to personal data relating to related to health or sexual life, data related criminal convictions. to criminal offences or convictions, or security measures: b. by the use made of them, namely biometric data, data whose processing reveals racial origin, political opinions [or trade-union membership], religious or other beliefs, or; c. where their processing presents a serious risk to the interests, rights and fundamental freedoms of the data subject, notably a risk of discrimination. 2 Such data may nevertheless be processed where domestic law provides appropriate safeguards.

	The Explanatory Report will explain that "serious
	risk" includes injury to dignity or to physical
	integrity, "genetic data" means all data concerning the hereditary characteristics of an individual or characteristics acquired during early prenatal development, "biometric data" means all data concerning the physical, biological of physiological characteristics of an individual that allow his/her unique identification.
Article 7 – Data security	Article 7 – Data security
Appropriate security measures shall be taken for the protection of personal data stored in automated data files against accidental or unauthorised destruction or accidental loss as well as against unauthorised access, alteration or dissemination.	1 Every Party shall provide that the controller, and, where applicable the processor, takes the appropriate security measures against accidental or unauthorised modification, loss or destruction accidental, as well as against unauthorised access or dissemination of personal data processed.
	2 Each Party shall provide that the controller shall notify, without delay, at least the supervisory authorities within the meaning of Article 12 bis of this Convention of any violation of data which may seriously interfere with the fundamental rights and freedoms of the data subject.
	The Explanatory Report will specify that the controller should be encouraged to also notify, where necessary, the data subjects.
	Article 7bis – Transparency of processing
	1. Each Party shall provide that every controller must ensure the transparency of data processing and in particular provide data subjects with information concerning at least his/her identity and habitual residence or establishment, the purposes of the processing carried out by him/her, the data processed, the recipients of the personal data, the preservation period and the means of exercising the rights set forth in Article 8, as well as any other information necessary to ensure a fair data processing.
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	2. The controller shall nonetheless not be required to provide such information where this proves to be impossible or involves disproportionate efforts. The Explanatory Report will specify when the information should be given, that the information should be direct, readable etc, and that "any other information necessary to ensure a fair data processing" notably includes information on transfers to other countries. The information should also include measures taken to guarantee data protection in the context of transfers to countries which do not have an adequate system of data protection. The collection of personal data includes both direct and indirect collection. The information regarding the recipients may also refer to categories of recipients.
Article 8 – Additional safeguards for the data subject	Article 8 – Rights of the data subject
Any person shall be enabled:	Any person shall be entitled on request:
a to establish the existence of an automated personal data file, its main purposes, as well as the identity and habitual residence or principal place of business of the controller of the file;	a not to be subject to a decision significantly affecting him/her or producing legal effects relating to him/her, based solely on the grounds of an automatic processing of data without having the right to express his/her views;
	b to object at any time for legitimate reasons to the processing of personal data concerning him/her;
b to obtain at reasonable intervals and without excessive delay or expense confirmation of whether personal data relating to him are stored in the automated data file as well as communication to him of such data in an intelligible form;	c to obtain at reasonable intervals and without excessive delay or expense confirmation or not of the existence of data processing relating to him/her, the communication in an intelligible form of the data processed, all available information on their origin as well as any other information that the controller is required to provide to ensure the transparency of processing in accordance with Article 7bis; d to obtain knowledge of the reasoning underlying in the data processing, the results of which are applied to him/her;

d to have a remedy if a request for	
confirmation or, as the case may be, communication, rectification or erasure as referred to in paragraphs b and c of this article is not complied with.	See e below
	e to have a remedy if no response is given to a request for confirmation, communication, rectification, erasure or to an objection, as referred to in this Article;
	f to benefit, whatever his/her residence, from the assistance of a supervisory authority within the meaning of Article 12 bis, in exercising the rights provided by this Convention. Explanatory report: when the person resides in the territory of another Party, he/she shall be given the option of submitting the request through the intermediary of the authority designated by that Party. The request for assistance shall contain all the necessary particulars, relating inter alia to: the name, address and any other relevant particulars identifying the person making the request; the processing to which the request pertains, or its controller; the purpose of the request, the elements in the possession of the applicant which allow determination of the processing in question. This right can be limited according to Article 9 of the Convention or adapted in order to safeguard the interests of a pending judicial procedure.
	Article 8bis – Additional obligations

- 1- Each Party shall provide that the controller is responsible for ensuring respect for the right to the protection of personal data at all stages of the processing and for taking all appropriate measures to implement the domestic legal provisions giving effect to the principles and obligations of this Convention.
- 2- The controller, or where applicable the processor, shall carry out a risk analysis of the potential impact of the foreseen data processing on the rights and fundamental freedoms of the data subject.
- 3- The controller, or where applicable the processor, shall design data processing operations in such a way as to prevent or at least minimise the risk of interference with the right to the protection of personal data.
- 4- The controller shall establish internal mechanisms to verify and demonstrate to the data subjects and to the supervisory authorities provided for in Article 12 bis of this Convention the compliance of the data processing for which he/she is responsible with the applicable law.
- 5- Each Party shall provide that the products and services intended for the data processing shall take into account the implications of data protection from the stage of their design and include easy-to-use functionalities allowing the compliance of the processing with the applicable law to be ensured.
- 6- The obligations included in the domestic law on the basis of the provisions of the previous paragraphs may be adapted according to the size of the controller, or where applicable the processor, the volume of data processed and the risks for the interests, rights and fundamental freedoms of the data subjects.

The Explanatory Report will specify that one of the possible measures could consist of the designation of a 'data protection officers' entrusted with the means necessary to fulfil its mission independently and of whose designation the supervisory authority has been informed. They can be internal or external to the controller.

Article 9 – Exceptions and restrictions	Article 9 – Exceptions and restrictions
within the limits defined in this article.	1 No exception to the basic principles expressed in this Chapter shall be allowed, except to the provisions of Articles 5.3, 6, 7.2, 7bis and 8 when such derogation is provided for by law and constitutes a necessary measure in a democratic society to:
	Explanatory Report: a measure shall be considered as "necessary in a democratic society" to pursue a legitimate aim if it meets a "pressing social need" which cannot be achieved by less intrusive means and, especially, if it is proportionate to the legitimate aim pursued and if the reasons adduced by the national authorities to justify it appear "relevant and sufficient".
Derogation from the provisions of Articles 5, 6 and 8 of this Convention shall be allowed when such derogation is provided for by the law of the Party and constitutes a necessary measure in a democratic society in the interests of:	delete
a protecting State security, public safety, the monetary interests of the State or the suppression of criminal offences;	a protect State security, public security , the economic and financial interests of the State or the prevention and suppression of criminal offences; The Explanatory Report will clarify by means of examples the scope of the provision, referring to the confidentiality of communications and business or commercial secrecy and other legally protected secrets.
b protecting the data subject or the rights and freedoms of others.	b protect the data subject or the rights and freedoms of others, notably freedom of expression and information. The Explanatory Report will specify that this provision concerns data processing carried out solely for communicating information to the public, ideas or opinions of general interest, or for literary or artistic expression.

Restrictions on the exercise of the rights specified in Article 8, paragraphs b, c and d, may be provided by law with respect to automated personal data files used for statistics or for scientific research purposes when there is obviously no risk of an infringement of the privacy of the data subjects.	2 Restrictions on the exercise of the provisions specified in Articles 6, 7bis and 8 may be provided by law with respect to personal data processing for statistical purposes or for the purposes of scientific research, when there is obviously no risk of an infringement of the rights and freedoms of the data subjects.
Article 10 – Sanctions and remedies	Article 10 – Sanctions and remedies
Each Party undertakes to establish appropriate sanctions and remedies for violations of provisions of domestic law giving effect to the basic principles for data protection set out in this chapter	Each Party undertakes to establish appropriate judicial and non-judicial sanctions and remedies for violations of domestic law giving effect to the provisions of this Convention.
Article 11 Extended protection	Article 11 Extended protection
None of the provisions of this chapter shall be interpreted as limiting or otherwise affecting the possibility for a Party to grant data subjects a wider measure of protection than that stipulated in this Convention.	unchanged
Chapter III – Transborder data flows	Chapter III – Transborder data flows
Chapter III – Transborder data flows Article 12 – Transborder flows of personal data and domestic law	-
Article 12 – Transborder flows of personal data	_

- Nevertheless, each Party shall be entitled to derogate from the provisions of paragraph 2:
- When the recipient is subject to the jurisdiction of a State or international organisation which is not Party to the Convention, an adequate level of protection can be ensured by:
- the law of that State or organisation, in particular by applicable international treaties or agreements, or
- standardised or ad hoc legal measures, such as contract clauses, internal rules or similar measures that are binding, effective and capable of effective remedies, implemented by the person who discloses or makes personal data accessible and by the recipient.

The competent supervisory authority within the meaning of Article 12 bis of the Convention [shall] [may] be informed of the ad hoc measures implemented and may request that the person who discloses or makes data available, or the recipient, demonstrate the quality and effectiveness of actions taken. This authority may suspend, prohibit or subject to condition the disclosure or making available of data.

- insofar as its legislation includes specific regulations for certain categories of personal data or of automated personal data files, because of the available of data may take place without the law nature of those data or those files, except where the regulations of the other Party provide an equivalent protection;
- 4. Notwithstanding paragraphs 2 and 3, each Party may provide that the disclosure or making applicable to the recipient ensuring, for the purposes of this Convention, an adequate level of protection of data subjects, if in a particular case:
 - the data subject has given his/her specific, a) free and explicit consent, after being informed of risks arising in the absence of appropriate safeguards, or
 - the specific interests of the data subject require it in the particular case, or
 - legitimate interests protected by law and meeting the criteria of Article 9, prevail.
 - 5. The competent supervisory authority within the meaning of Article 12 bis of the Convention, may suspend, prohibit or subject to condition the disclosure or making available of data within the meaning of Articles 12.3.b and 12.4.

to the territory of a non Contracting State through the intermediary of the territory of another Party, in order to avoid such transfers resulting in circumvention of the legislation of the Party referred to at the beginning of this paragraph.	6. Each Party may foresee in its domestic law derogations to the provisions set out in this Chapter, providing they constitute a measure necessary in a democratic society to protection of freedom of expression and information.
and a Party shall not, for the sole purpose of data protection, prohibit or subject to special authorisation the disclosure or making available	
Article 2 – Transborder flows of personal data to a recipient which is not subject to the jurisdiction of a Party to the Convention (Additional Protocol)	(Article 12 above replaces the old Article 12 and Article 2 of the Additional Protocol)
1 Each Party shall provide for the transfer of personal data to a recipient that is subject to the jurisdiction of a State or organisation that is not Party to the Convention only if that State or organisation ensures an adequate level of protection for the intended data transfer	
By way of derogation from paragraph 1 of Article 2 of this Protocol, each Party may allow for the transfer of personal data:	
a if domestic law provides for it because of :	
 specific interests of the data subject, or 	
 legitimate prevailing interests, especially important public interests, or 	
b if safeguards, which can in particular result from contractual clauses, are provided by the controller responsible for the transfer and are found adequate by the competent authorities according to domestic law.	
	Chapter III bis Supervisory authorities
	Article 12bis Supervisory authorities
Each Party shall provide for one or more authorities to be responsible for ensuring compliance with the measures in its domestic law giving effect to the principles stated in Chapters II and III of the Convention and in this Protocol.	Each Party shall provide for one or more authorities to be responsible for ensuring compliance with the measures in its domestic law giving effect to the principles of this Convention.

To this end, the said authorities shall 2 To this end, such authorities: have, in particular, powers of investigation and a. are responsible for raising awareness of and intervention, as well as the power to engage in providing information on data protection; legal proceedings or bring to the attention of the b. have, in particular, powers of investigation and competent judicial authorities violations of intervention: provisions of domestic law giving effect to the c. may pronounce decisions necessary with principles mentioned in paragraph 1 of Article 1 of respect to domestic law measures giving effect to this Protocol. the provisions of this Convention and in particular to sanction administrative offences; d. are able to engage in legal proceedings or bring to the attention of the competent judicial authorities violations of provisions of domestic law giving effect to the provisions of this Convention. The Explanatory report will note that the powers of intervention should notably concern data processing which presents particular risks for rights and fundamental freedoms. b. Each supervisory authority shall hear claims 3 Each supervisory authority can be seized by lodged by any person concerning the protection of any person concerning the protection of his/her his/her rights and fundamental freedoms with rights and fundamental freedoms with regard to the regard to the processing of personal data within its data processing of personal data within its competence and shall inform the data subject of competence. the follow-up given to such a claim. 3. The supervisory authorities shall exercise their The supervisory authorities shall accomplish functions in complete independence. their duties and exercise their powers in complete independence. They shall neither seek nor accept instructions from anyone. Each Party shall ensure that the supervisory authorities have adequate human, technical and financial resources and infrastructure necessary to accomplish their mission and exercise their powers autonomously and effectively. 4. Decisions of the supervisory authorities, which Decisions of the supervisory authorities which give rise to complaints, may be appealed against give rise to complaints shall be subject to judicial through the courts. remedies. 5. In accordance with the provisions of Chapter IV, 7. In accordance with the provisions of Chapter and without prejudice to the provisions of Article IV, the supervisory authorities shall co-operate 13 of the Convention, the supervisory authorities with one another to the extent necessary for the shall co-operate with one another to the extent performance of their duties, in particular by: necessary for the performance of their duties, in

particular by exchanging all useful information.

	a exchanging all useful information, in particular by taking, under their domestic law and solely for the protection of personal data, all appropriate measures to provide factual information relating to specific processing carried out on its territory, with the exception of personal data undergoing this processing, unless such data is essential for cooperation or that the data subject has previously explicitly agreed to;
	b coordinating their investigations or interventions or conducting joint actions;
	c providing information on their law and administrative practice in data protection.
	8 In order to organise their co-operation and to perform the duties set forth in the preceding paragraph, the supervisory authorities of the Parties shall form a conference.
	9. The supervisory authorities shall not be competent with respect to processing carried out by judicial bodies in the exercise of their judicial functions.
Chapter IV – Mutual assistance	Chapter IV – Mutual assistance
Chapter IV – Mutual assistance Article 13 – Co-operation between Parties	Chapter IV – Mutual assistance Article 13 – Co-operation between Parties
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Article 13 – Co-operation between Parties 1 The Parties agree to render each other mutual assistance in order to implement this	Article 13 – Co-operation between Parties
Article 13 – Co-operation between Parties 1 The Parties agree to render each other mutual assistance in order to implement this Convention.	Article 13 – Co-operation between Parties unchanged
Article 13 – Co-operation between Parties 1 The Parties agree to render each other mutual assistance in order to implement this Convention. 2 For that purpose: a each Party shall designate one or more authorities, the name and address of each of which it shall communicate to the Secretary	Article 13 – Co-operation between Parties unchanged unchanged a each Party shall designate one or more supervisory authorities within the meaning of Article 12bis of this Convention, the name and address of each of which it shall communicate to

a furnish information on its law and administrative practice in the field of data protection;	
b take, in conformity with its domestic law and for the sole purpose of protection of privacy, all appropriate measures for furnishing factual information relating to specific automatic processing carried out in its territory, with the exception however of the personal data being processed.	
-	Article 14 – Assistance to data subjects resident abroad
1 Each Party shall assist any person resident abroad to exercise the rights conferred by its domestic law giving effect to the principles set out in Article 8 of this Convention.	delete
When such a person resides in the territory of another Party he shall be given the option of submitting his request through the intermediary of the authority designated by that Party.	delete
The request for assistance shall contain all the necessary particulars, relating inter alia to:	delete
a the name, address and any other relevant particulars identifying the person making the request;	delete
b the automated personal data file to which the request pertains, or its controller;	delete
c the purpose of the request.	delete
Article 15 – Safeguards concerning assistance rendered by designated authorities.	Article 15 – Safeguards concerning assistance rendered by designated supervisory authorities
1 An authority designated by a Party which has received information from an authority designated by another Party either accompanying a request for assistance or in reply to its own request for assistance shall not use that information for purposes other than those specified in the request for assistance.	A supervisory authority

Each Party shall see to it that the persons belonging to or acting on behalf of the designated authority shall be bound by appropriate obligations of secrecy or confidentiality with regard to that information.	on behalf of the designated supervisory authority
In no case may a designated authority be allowed to make under Article 14, paragraph 2, a request for assistance on behalf of a data subject resident abroad, of its own accord and without the express consent of the person concerned.	supervisory authority Modify/delete reference to Article 14
Article 16 – Refusal of requests for assistance	Article 16 – Refusal of requests for assistance
A designated authority to which a request for assistance is addressed under Articles 13 or 14 of this Convention may not refuse to comply with it unless:	supervisory authority Modify/delete reference to Article 14
a the request is not compatible with the powers in the field of data protection of the authorities responsible for replying;	unchanged
b the request does not comply with the provisions of this Convention;	unchanged
c compliance with the request would be incompatible with the sovereignty, security or public policy (ordre public) of the Party by which it was designated, or with the rights and fundamental freedoms of persons under the jurisdiction of that Party.	unchanged
Article 17 – Costs and procedures of assistance	Article 17 – Costs and procedures of assistance
Mutual assistance which the Parties render each other under Article 13 and assistance they render to data subjects abroad under Article 14 shall not give rise to the payment of any costs or fees other than those incurred for experts and interpreters. The latter costs or fees shall be borne by the Party which has designated the authority making the request for assistance.	Modify/delete reference to Article 14

The data subject may not be charged costs or fees in connection with the steps taken on his behalf in the territory of another Party other than those lawfully payable by residents of that Party.	unchanged
3 Other details concerning the assistance relating in particular to the forms and procedures and the languages to be used, shall be established directly between the Parties concerned.	unchanged
Chapter V – Consultative Committee.	Chapter V – Conventional Committee
Article 18 – Composition of the committee	Article 18 – Composition of the committee
1 A Consultative Committee shall be set up after the entry into force of this Convention.	Unchanged except the title of the Committee
Each Party shall appoint a representative to the committee and a deputy representative. Any member State of the Council of Europe which is not a Party to the Convention shall have the right to be represented on the committee by an observer.	unchanged
3. The Consultative Committee may, by unanimous decision, invite any non-member State of the Council of Europe which is not a Party to the Convention to be represented by an observer at a given meeting	representatives [voting] [entitled to vote], invite
	4 Any Party which is not member of the Council of Europe shall contribute to the funding of the activities of the Conventional Committee according to the modalities established by the Committee of Ministers in agreement with that Party.
Article 19 – Functions of the committee	Article 19 – Functions of the committee
The Consultative Committee:	The Conventional Committee:
a may make proposals with a view to facilitating or improving the application of the Convention;	a may make recommendations with a view to facilitating or improving the application of the Convention;
b may make proposals for amendment of this Convention in accordance with Article 21;	unchanged
c shall formulate its opinion on any proposal for amendment of this Convention which is referred to it in accordance with Article 21, paragraph 3;	unchanged

d may, at the request of a Party, express an opinion on any question concerning the application of this Convention	d may, at the request of a Party, express an opinion on any question concerning the interpretation or application of this Convention;
	e prepares, before any new accession to the Convention, an opinion for the Committee of Ministers relating to the level of data protection of the candidate for accession;
	f may, at the request of a State or an international organisation, evaluate whether the rules of its domestic law ensure an adequate level of protection for the purposes of this Convention;
	g may develop models of standardised legal measures referred to in Article 12;
	h [periodically] reviews the implementation of this Convention by the Parties in accordance with the provisions of Article 4.3;
	i provides its opinion on the adequate level of data protection foreseen by the provisions of paragraphs 2 and 3 of Article 12;
	j does whatever is needful to facilitate a friendly settlement of any difficulty which may arise out of the implementation of this Convention.
Article 20 – Procedure	Article 20 – Procedure
	1 The Conventional Committee shall be convened by the Secretary General of the Council of Europe. Its first meeting shall be held within twelve months of the entry into force of this Convention. It shall subsequently meet at least once a year and in any case when one-third of the representatives of the Parties request its convocation.
A majority of representatives of the Parties shall constitute a quorum for a meeting of the Consultative Committee.	Conventional Committee

	3 Every Party has a right to vote. Each State which is a Party to the Convention shall have one vote. On questions related to its competence, the European Union exercises its right to vote and casts a number of votes equal to the number of its member States that are Parties to the Convention and have transferred compentencies to the European Union in the field concerned. In this case, those member States of the European Union do not vote. When the Committee acts according to provisions of litera (h), (i) and (j) of Article 19, however, both the European Union and its Member States vote. The European Union does not vote when a question which does not fall within its competence is examined.
After each of its meetings, the Consultative Committee shall submit to the Committee of Ministers of the Council of Europe a report on its work and on the functioning of the Convention.	Unchanged except the title of the Committee and numbering
4 Subject to the provisions of this Convention, the Consultative Committee shall draw up its own Rules of Procedure.	5. Subject to the provisions of this Convention, the Conventional Committee shall draw up its own Rules of Procedure and establish the procedure for the examination of the adequate level of protection.
Chapter VI – Amendments	Chapter VI – Amendments
Article 21 – Amendments.	Article 21 – Amendments
Article 21 – Amendments. 1 Amendments to this Convention may be proposed by a Party, the Committee of Ministers of the Council of Europe or the Consultative Committee.	-
1 Amendments to this Convention may be proposed by a Party, the Committee of Ministers of the Council of Europe or the Consultative	Article 21 – Amendments Unchanged except the title of the Committee 2 Any proposal for amendment shall be communicated by the Secretary General of the Council of Europe to the Parties to the

The Committee of Ministers shall consider the proposed amendment and any opinion submitted by the Consultative Committee and may approve the amendment.	unchanged except Conventional Committee
The text of any amendment approved by the Committee of Ministers in accordance with paragraph 4 of this article shall be forwarded to the Parties for acceptance.	unchanged
Any amendment approved in accordance with paragraph 4 of this article shall come into force on the thirtieth day after all Parties have informed the Secretary General of their acceptance thereof.	unchanged
	7. The Committee of Ministers may, however, after consulting the Conventional Committee, decide that a particular amendment shall enter into force at the expiration of a period of two years from the date on which it has been opened to acceptance, unless a Party notifies the Secretary General of the Council of Europe of an objection to its entry into force. If such an objection is notified, the amendment shall enter into force on the first day of the month following the date on which the Party to the Convention which has notified the objection has deposited its instrument of acceptance with the Secretary General of the Council Europe.
	8. If an amendment has been approved by the Committee of Ministers but has not yet entered into force in accordance with the provisions set out in paragraphs 6 or 7, a State or the European Union may not express its consent to be bound by the Convention without at the same time accepting the amendment.
Chapter VII – Final clauses	Chapter VII – Final clauses
Article 22 – Entry into force	Article 22 – Entry into force
1 This Convention shall be open for signature by the member States of the Council of Europe. It is subject to ratification, acceptance or approval. Instruments of ratification, acceptance or approval shall be deposited with the Secretary General of the Council of Europe.	unchanged

This Convention shall enter into force on the first day of the month following the expiration of a period of three months after the date on which five member States of the Council of Europe have expressed their consent to be bound by the Convention in accordance with the provisions of the preceding paragraph.	unchanged
In respect of any member State which subsequently expresses its consent to be bound by it, the Convention shall enter into force on the first day of the month following the expiration of a period of three months after the date of deposit of the instrument of ratification, acceptance or approval.	unchanged
Article 23 – Accession by non-member States	Article 23 – Accession by non-member States or the European Union
the Committee of Ministers of the Council of Europe may invite any State not a member of the Council of Europe to accede to this Convention by a decision taken by the majority provided for in Article 20.d of the Statute of the Council of Europe and by the unanimous vote of the representatives	1 After the entry into force of this Convention, the Committee of Ministers of the Council of Europe may, in light of the opinion prepared by the Conventional Committee in accordance with Article 19.e, invite any State not a member of the Council of Europe to accede to this Convention by a decision taken by the majority provided for in Article 20.d of the Statute of the Council of Europe and by the unanimous vote of the representatives of the Contracting States entitled to sit on the Committee.
In respect of any acceding State, the Convention shall enter into force on the first day of the month following the expiration of a period of three months after the date of deposit of the instrument of accession with the Secretary General of the Council of Europe.	2 In respect of any new Party,
	3 The European Union as well as States not members of the Council of Europe which have taken part in the drafting of the amending Protocol can accede to the Convention without prior invitation from the Committee of Ministers.
Article 24 – Territorial clause	Article 24 – Territorial clause

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of Europe Council and

b the deposit of any instrument of ratification, acceptance, approval or accession;	unchanged
c any date of entry into force of this Convention in accordance with Articles 22, 23 and 24;	unchanged
d any other act, notification or communication relating to this Convention.	unchanged