COUNCIL OF
THE EUROPEAN UNION
Brussels, 24 April 2012

Interinstitutional File:
2008/0244 (COD)

9021/12
LIMITE
ASILE 69
CODEC 1051

NOTE
from: Presidency
to: JHA Counsellors
on: 30 April 2012
No. Cion prop.: 11214/11 ASILE 46 CODEC 981
Subject: Amended proposal for a Directive of the European Parliament and of the Council
laying down standards for the reception of asylum seekers
- Examination of text of European Parliament in view of first informal trilogue

With a view to preparing the first informal trilogue on the amended recast of the Reception
Conditions Directive, the Presidency invites the Justice and Home (JHA) Counsellors to examine on
30 April the text of the European Parliament. This text is reflected in the second column of the
comparative table that appears in Annex.

The EP text is based on its first reading Position on the initial Commission proposal (including
linguistic suggestions) and the amendments of the approach of the LIBE rapporteur and the shadow
rapporteurs on the amended Commission proposal as annexed to the letter of the Chair of the
Committee on Civil Liberties, Justice and Home Affairs to the Chair of the Committee of
Permanent Representatives of 16 April 2012 (8796/12). The differences between the EP text and the
amended recast are indicated in **bold italics** whereby lawyer-linguistic changes are indicated in
*italics* only.
With a view to streamlining the examination on 30 April, the Presidency also submits to the JHA Counsellors the outcome of the first meeting of the technical group that prepares the first informal trilogue. This group consists of representatives of the European Parliament, the Commission and the current and incoming Presidencies of the Council. The outcome of its first meeting, which took place on 23 April, is set out in the fourth column of the comparative table. It indicates for all provisions of the amended recast where:

- EP text and the Council text are identical;

- EP text and/or the Council text are not admissible because placed in "white parts" of the amended recast on which the Commission did not make any proposals;

- issues need to be further discussed because the EP and the Council have different views or for reasons of clarification.
Amended proposal for a DIRECTIVE OF THE EUROPEAN PARLIAMENT AND OF THE COUNCIL laying down standards for the reception of asylum seekers (Recast)

<table>
<thead>
<tr>
<th>Commission Proposal revised Com proposal (doc 11214/11)</th>
<th>EP text</th>
<th>Council Position</th>
<th>Outcome meeting technical group on 23 April</th>
</tr>
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<tbody>
<tr>
<td>2008/0244 (COD)</td>
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<td>laying down standards for the reception of asylum seekers (Recast)</td>
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THE EUROPEAN PARLIAMENT
AND THE COUNCIL OF THE
EUROPEAN UNION,
Having regard to the Treaty on the
Functioning of the European Union, and in
particular point 2(f) of Article 78 thereof,
Having regard to the proposal from the
European Commission,
Having regard to the opinion of the
European Economic and Social
Committee¹,
Having regard to the opinion of the
Committee of the Regions²,
Acting in accordance with the ordinary
legislative procedure,
Whereas:

(1) A number of substantive changes
are to be made to Council
Directive 2003/9/EC of 27
January 2003 laying down

(1) A number of substantive changes are to be made to Council Directive 2003/9/EC of

(1) A number of substantive changes are to be made to Council Directive 2003/9/EC of

Identical

¹ OJ C , , p. .
² OJ C , , p. .
³ OJ C , , p. .
⁴ OJ C , , p. .
minimum standards for the reception of asylum seekers⁵. In the interests of clarity, that Directive should be recast.

27 January 2003 laying down minimum standards for the reception of asylum seekers. In the interests of clarity, that Directive should be recast.

minimum standards for the reception of asylum seekers⁶. In the interests of clarity, that Directive should be recast.

(2) A common policy on asylum, including a Common European Asylum System, is a constituent part of the European Union's objective of progressively establishing an area of freedom, security and justice open to those who, forced by circumstances, legitimately seek protection in the European Union. It should be governed by the principle of solidarity and fair sharing of responsibility, including its financial implications, between the Member States. ▷

(2) A common policy on asylum, including a Common European Asylum System, is a constituent part of the European Union's objective of progressively establishing an area of freedom, security and justice open to those who, forced by circumstances, legitimately seek protection in the European Union. It should be governed by the principle of solidarity and fair sharing of responsibility, including its financial implications, between the Member States. ▷

Identical

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⁵ OJ L 31, 6.2.2003, p. 18.
At its special meeting in Tampere on 15 and 16 October 1999, the European Council agreed to work towards establishing a Common European Asylum System, based on the full and inclusive application of the Geneva Convention relating to the Status of Refugees of 28 July 1951, as supplemented by the New York Protocol of 31 January 1967, thus maintaining the principle of non-refoulement. The first phase of a Common European Asylum System was achieved through the adoption of relevant legal instruments foreseen in the Treaties, including Directive 2003/9/EC.

The Tampere Conclusions provide that a Common
European Asylum System should include, in the short term, common minimum conditions of reception of asylum seekers.

European Asylum System should include, in the short term, common minimum conditions of reception of asylum seekers.

The establishment of minimum standards for the reception of asylum seekers is a further step towards a European asylum policy.

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(4) The European Council, at its meeting of 4 November 2004, adopted The Hague Programme which set the objectives to be implemented in the area of freedom, security and justice in the period 2005-2010. In this respect, The Hague Programme invited the European Commission to conclude the evaluation of the first-phase instruments and to submit the second-phase instruments and measures to the Council and the European Parliament.
The European Council at its meeting of 10-11 December 2009 adopted the Stockholm programme which reconfirmed the commitment to establishing a common area of protection and solidarity based on a common asylum procedure and a uniform status for those granted international protection based on high protection standards and fair and effective procedures by 2012. The Stockholm Programme further provides that it is crucial that individuals, regardless of the Member State in which their application for asylum is made, are offered an equivalent level of treatment as regards reception conditions.
The resources of the European Refugee Fund and of the European Asylum Support Office, established by Regulation (EU) No 439/2010 of the European Parliament and of the Council\(^7\), should be mobilised to provide adequate support to the Member States' efforts relating to the implementation of the standards set in the second phase of the Common European Asylum System, in particular to those Member States which are faced with specific and disproportionate pressures on their asylum systems, due in particular to their geographical or demographic situation.

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7. OJ L 132, 29.5.2010, p.11.
8. OJ L 132, 29.5.2010, p.11.
<table>
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<tr>
<th></th>
<th>(6a) In order to cover improvements in standards for the reception of asylum seekers there should be a proportionate increase in the funds made available by the European Union in order to provide adequate support for the costs of such improvements, especially in the case of Member States which are facing specific and disproportionate pressures on their asylum systems, due in particular to their geographical or demographic situation.</th>
<th></th>
<th>EP AM not admissible</th>
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<tr>
<td></td>
<td>(6b) Article 80 of the Treaty on the Functioning of the European Union provides that the policies of the Union set out in the Chapter on border checks, asylum and immigration and their</td>
<td></td>
<td>EP AM not admissible</td>
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**9021/12**

**ANNEX**

**DG D 1B**

**VH/pf**

**LIMITE EN**
<p>|   | In the light of the results of the evaluations undertaken on the implementation of the first phase instruments, it is appropriate, at this stage, to confirm the principles underlying Directive 2003/9/EC with a view to ensuring improved reception conditions for asylum seekers. |
|---|---|---|---|
|7 | In the light of the results of the evaluations undertaken on the implementation of the first phase instruments, it is appropriate, at this stage, to confirm the principles underlying Directive 2003/9/EC with a view to ensuring improved reception conditions for asylum seekers. |7 | In the light of the results of the evaluations undertaken on the implementation of the first phase instruments, it is appropriate, at this stage, to confirm the principles underlying Directive 2003/9/EC with a view to ensuring improved reception conditions for asylum seekers. |Identical |
|8 | In order to ensure equal treatment of asylum seekers throughout the |8 | In order to ensure equal treatment of asylum seekers |8 | In order to ensure equal treatment of asylum seekers |</p>
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<tr>
<td><strong>Union, this Directive should apply during all stages and types of procedures concerning applications for international protection and in all locations and facilities hosting asylum seekers.</strong></td>
<td><strong>seekers throughout the Union, this Directive should apply during all stages and types of procedures concerning applications for international protection and in all locations and facilities hosting asylum seekers.</strong></td>
<td><strong>throughout the Union, this Directive should apply as long as applicants are allowed to remain on the territory as asylum seekers.</strong></td>
</tr>
<tr>
<td><strong>(9) Member States should seek to ensure full compliance with the principles of the best interests of the child and the importance of family unity, in the application of this Directive, in line with the Charter of Fundamental Rights of the European Union, the 1989 United Nations Convention on the Rights of the Child and the European Convention for the Protection of Human Rights and Fundamental Freedoms respectively.</strong></td>
<td><strong>(9) Member States should seek to ensure full compliance with the principles of the best interests of the child and the importance of family unity, in the application of this Directive, in line with the Charter of Fundamental Rights of the European Union, the 1989 United Nations Convention on the Rights of the Child and the European Convention for the Protection of Human Rights and Fundamental Freedoms respectively.</strong></td>
<td><strong>Identical</strong></td>
</tr>
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<td></td>
<td>(10) With respect to the treatment of persons falling within the scope of this Directive, Member States are bound by obligations under instruments of international law to which they are party and which prohibit discrimination.</td>
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<td>(11) <strong>Minimum Standards</strong> for the reception of asylum seekers that will normally suffice to ensure them a dignified standard of living and comparable living conditions in all Member States should be laid down.</td>
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<tr>
<td></td>
<td>(12) The harmonisation of conditions for the reception of asylum seekers should help to limit the secondary movements of asylum seekers influenced by the variety of conditions for their reception.</td>
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<td>(13) In view of ensuring equal</td>
<td>(13) <strong>With a view to ensuring</strong></td>
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treatment amongst all applicants for international protection as well as in order to guarantee consistency with current EU asylum acquis, in particular with Directive [...] [the Qualification Directive], it is appropriate to extend the scope of this Directive in order to include applicants for subsidiary protection.

equal treatment among all applicants for international protection as well as in order to ensure consistency with current EU asylum acquis, in particular with Directive 2011/95/EU of the European Parliament and of the Council of 13 December 2011 on standards for the qualification of third-country nationals or stateless persons as beneficiaries of international protection, for a uniform status for refugees or for persons eligible for subsidiary protection, and for the content of the protection granted, it is appropriate to extend the scope of this Directive in order to include applicants for subsidiary protection.

treatment amongst all applicants for international protection as well as in order to guarantee consistency with current EU asylum acquis, in particular with Directive [...] [the Qualification Directive], it is appropriate to extend the scope of this Directive in order to include applicants for subsidiary protection.

changes.

To be further discussed.

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| (14) | The immediate identification and monitoring of persons with special reception needs should be a primary concern of national authorities in order to ensure that their reception is specifically designed to meet their special reception needs. |
| (14) | Reception of groups with special reception needs should be a primary concern of national authorities in order to ensure that their reception conditions are specifically designed to meet those needs. |
| (14) | [...] |
| (15) | Detention of asylum seekers should be applied in line with the underlying principle that a person should not be held in detention for the sole reason that he/she is seeking international protection, notably in accordance with Article 31 of the Geneva Convention relating to the Status of Refugees of 28 July 1951. In particular, Member States should not impose penalties on asylum seekers on account of illegal entry or presence and any restrictions to movement should be necessary. In this respect, detention of asylum seekers should only be possible under very clearly defined exceptional circumstances laid down in this Directive and subject to the principle of necessity and proportionality with regard both to the manner. | To be further discussed |
circumstances laid down in this Directive and subject to the principle of necessity and proportionality with regard both to the manner and to the purpose of such detention. Where an asylum seeker is held in detention he/she should be able to have effective access to the necessary procedural guarantees such as judicial remedy before a national court.

States should not impose penalties on asylum seekers on account of illegal entry or presence and any restrictions on movement should be necessary. In this respect, detention of asylum seekers should only be possible under very clearly defined exceptional circumstances laid down in this Directive and subject to the principles of necessity and proportionality with regard both to the manner and to the purpose of such detention. Where asylum seekers are held in detention they should be able to have effective access to the necessary procedural guarantees such as judicial remedy before a national court.

| (15a) With regards to administrative procedures | To be further discussed |
procedures related to the grounds for detention set out in Article 8(3), the notion of 'due diligence' at least requires that Member States take concrete and meaningful steps to ensure that the time needed to verify the grounds for detention is as short as possible, and that a real prospect exists that such verification can be carried out successfully in the shortest possible time.

<table>
<thead>
<tr>
<th>(15a)</th>
<th>The grounds for detention set out in this Directive are without prejudice to other grounds for detention applicable in the national legal order unrelated to the third country national’s or stateless person’s application for international protection.</th>
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<tr>
<td>(16) Reception of Applicants who are in</td>
<td>To be further discussed</td>
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<td>(16) Applicants who are in</td>
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in detention should be treated with full respect of human dignity and their reception should be specifically designed to meet their needs in that situation. In particular, Member States should ensure that Article 37 of the 1989 UN Convention on the Rights of the Child is applied.

In detention should be treated with full respect for human dignity and their reception conditions should be specifically designed to meet their needs in that situation. In particular, Member States should ensure compliance with Article 37 of the 1989 UN Convention on the Rights of the Child.

are in detention should be treated with full respect of human dignity and their reception should be specifically designed to meet their needs in that situation. In particular, Member States should ensure that Article 37 of the 1989 UN Convention on the Rights of the Child is applied.

(17) There may be cases where it is not possible in practice to immediately ensure certain reception guarantees in detention, for example due to the geographic location or the specific structure of the detention facility. However any derogation to these guarantees should be of a temporary nature and applied only under the circumstances set out in this Directive. Derogations should only be applied in exceptional circumstances; they should be duly justified, taking into consideration the circumstances of each case.

(17) There may be cases where it is not possible in practice to immediately ensure certain reception guarantees in detention, for example due to the geographic location or the specific structure of the detention facility. However any derogation to these guarantees should be of a temporary nature and applied only under the circumstances set out in this Directive. Derogations should only be applied in exceptional circumstances; they should be duly justified, taking into consideration the circumstances of each case.

To be further discussed.

To be further discussed.
including the level of severity of the derogation applied, its duration and its impact on the concerned individual.

| (17a) In most cases alternatives to detention are available which can better ensure asylum seekers' physical and psychological integrity and which are less costly for Member States. Member States shall lay down a presumption against detention of asylum seekers into national law, leaving it as an option only to be taken in the last resort, after all non-custodial alternative measures to detention have been exhausted. Non-custodial alternative measures to detention may include regular reporting to the authorities, deposit of a financial guarantee, Recital seems to go beyond Article 8(4). Therefore EP AM might not be admissible in its totality. To be further discussed. |
| (18) In order to ensure compliance with the minimum procedural guarantees consisting in the opportunity to contact organisations or groups of persons that provide legal assistance, information should be provided on such organisations and groups of persons. | (18) In order to ensure compliance with the procedural safeguards consisting in the opportunity to contact organisations or groups of persons that provide legal assistance, information should be provided on such organisations and groups of persons. | (18) In order to ensure compliance with the minimum procedural guarantees consisting in the opportunity to contact organisations or groups of persons that provide legal assistance, information should be provided on such organisations and groups of persons. | EP suggestions for linguistic changes not admissible |

| (18a) When deciding on | To be further discussed. | | |
(19) In order to promote asylum-seekers’ self-sufficiency and to take due account of the best interests of the child, as well as of the particular circumstances of the applicant for international protection, Member States should take due account of the best interests of the minor applicant, where the close relative of the applicant for international protection is a married minor but not accompanied by his or her spouse, the best interests of the minor may be seen to lie with his or her original family. In exceptional circumstances, where members of that family are not family of the applicant for international protection and who are already present in the Member State and whose protection is not required, the close relative of the applicant for international protection may be seen to lie with the member of that family who is the close relative of the applicant for international protection. To be further discussed.
limit wide discrepancies between Member States, it is essential to provide clear rules on the access of asylum seekers to the labour market. These rules should be consistent with the rules on the duration of the examination procedure as stipulated in Directive [...] [...] [Asylum Procedures Directive].

<table>
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<tr>
<th>(20) To ensure that the material support provided to asylum seekers is in line with the principles set out in this Directive, it is necessary that Member States determine the level of such support on the basis of relevant and measurable points of reference.</th>
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<tr>
<td>(20) To ensure that the material support provided to asylum seekers is in line with the principles set out in this Directive, it is necessary that Member States determine the level of such support on the basis of relevant and measurable points of reference which ensure an adequate and dignified standard of living. The process of determining the</td>
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<td>(20) To ensure that the material support provided to asylum seekers is in line with the principles set out in this Directive, it is necessary that Member States determine the level of such support on the basis of relevant references.</td>
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To be further discussed.
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<tr>
<th>Paragraph</th>
<th>Text</th>
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<tbody>
<tr>
<td>(21)</td>
<td>The possibility of abuse of the reception system should be restricted by specifying the circumstances in which laying down cases for the reduction or withdrawal of reception conditions for asylum seekers may be reduced or such reception withdrawn while at the same time ensuring a dignified standard of living for all asylum seekers.</td>
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<td>(21)</td>
<td>The possibility of abuse of the reception system should be restricted by specifying the circumstances in which laying down cases for the reduction or withdrawal of reception conditions for asylum seekers may be reduced or such reception withdrawn while at the same time ensuring a dignified standard of living for all asylum seekers.</td>
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<tr>
<td>(22)</td>
<td>The efficiency of national reception systems and cooperation among Member States in the field of reception of asylum seekers should be secured.</td>
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and harmonious relationships between local communities and accommodation centres should therefore be promoted. **authorities as regards the reception of asylum seekers, and harmonious relationships between local communities and accommodation centres should therefore be promoted.**

| 24 | It is in the very nature of minimum standards that Member States should have the power to introduce or maintain more favourable provisions for third-country nationals and stateless persons who ask for international protection from a Member State. |
| 24 | Member States should have the power to introduce or maintain more favourable provisions for third-country nationals and stateless persons who ask for international protection from a Member State. |
| 25 | In this spirit, Member States are also invited to apply the provisions of this Directive in connection with procedures for deciding on applications for forms of protection other than those applicable under Directive 2011/95/EU. |

**Identical**

| 24 | It is in the very nature of minimum standards that Member States should have the power to introduce or maintain more favourable provisions for third-country nationals and stateless persons who ask for international protection from a Member State. |

**EP suggestions for linguistic changes.**

To be further discussed.
| (26) The implementation of this Directive should be evaluated at regular intervals. | (26) The implementation of this Directive should be evaluated at regular intervals. | (26) The implementation of this Directive should be evaluated at regular intervals. | Identical |
| (27) Since the objectives of the proposed action, namely to establish minimum standards on the reception of asylum seekers in Member States, cannot be sufficiently achieved by the Member States and can therefore, by reason of the scale and effects of the proposed action, be better achieved by the Union Community, the Union Community may adopt measures in accordance with the principles of subsidiarity as set out in Article 5 of the Treaty on European Union. In accordance with the principle of proportionality, as set out in that Article, this Directive does not go beyond what is necessary in order to achieve those objectives. | (27) Since the objective of this Directive, namely to establish standards on the reception of asylum seekers in Member States, cannot be sufficiently achieved by the Member States and can therefore, by reason of the scale and effects of the proposed action, be better achieved at Union level, the Union may adopt measures in accordance with the principle of subsidiarity as set out in Article 5 of the Treaty on European Union. In accordance with the principle of proportionality, as set out in that Article, this Directive does not go beyond what is necessary in order to achieve that objective. | (27) Since the objectives of the proposed action, namely to establish minimum standards on the reception of asylum seekers in Member States, cannot be sufficiently achieved by the Member States and can therefore, by reason of the scale and effects of the proposed action, be better achieved by the Union Community, the Union Community may adopt measures in accordance with the principles of subsidiarity as set out in Article 5 of the Treaty on European Union. In accordance with the principle of proportionality, as set out in that Article, this Directive does not go beyond what is necessary in order to achieve those objectives. | EP suggestions for linguistic changes not admissible. |
In accordance with the Joint Political Declaration of Member States and the Commission on explanatory documents of 28 September 2011, Member States have undertaken to accompany, in justified cases, the notification of their transposition measures with one or more documents explaining the relationship between the components of a directive and the corresponding parts of national transposition instruments. With regard to this Directive, the legislator considers the transmission of such documents to be justified.

In accordance with Article 3 of the Protocol on the position of the United Kingdom and Ireland, annexed to the Treaty on European Union and to the Treaty establishing the European Community, the United Kingdom gave notice, by letter of 18 August 2001, of its wish to take part in the adoption and application of this Directive.

In accordance with Article 1 of the said Protocol Ireland, is not participating in the adoption of this Directive. Consequently, and without prejudice to
<table>
<thead>
<tr>
<th>Article 4 of the aforementioned Protocol, the provisions of this Directive do not apply to Ireland.</th>
<th>Article 4 of the aforementioned Protocol, the provisions of this Directive do not apply to Ireland.</th>
<th>No difference of substance. Council text identical as text Qualification Directive.</th>
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<tr>
<td>(28) In accordance with Article 4a(1) of Protocol No. 21 on the position of the United Kingdom and Ireland in respect of the Area of Freedom, Security and Justice, annexed to the Treaty on European Union, and to the Treaty on the Functioning of the European Union and without prejudice to paragraph 2 of that Article, so long as the United Kingdom has not notified its wish to accept this measure, in accordance with Article 4 of that Protocol, it is not bound by it and continues to be bound by Directive 2003/9/EC.</td>
<td>(28) In accordance with Article 4a(1) of Protocol No. 21 on the position of the United Kingdom and Ireland in respect of the Area of Freedom, Security and Justice, annexed to the Treaty on European Union, and to the Treaty on the Functioning of the European Union, and without prejudice to Article 4 of that Protocol, the United Kingdom is not taking part in the adoption of this Directive and is not bound by it or subject to its application.</td>
<td>(28) In accordance with Article 4(1) of Protocol No. 21 on the position of the United Kingdom and Ireland in respect of the Area of Freedom, Security and Justice, annexed to the Treaty on European Union, and to the Treaty on the Functioning of the European Union, and without prejudice to Article 4 of that Protocol, the United Kingdom is not taking part in the adoption of this Directive. Without prejudice to Article 4 of that Protocol, the United Kingdom is not bound by it or subject to its application.</td>
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<tr>
<td>(29) In accordance with Article 1 of the said Protocol, Ireland is not taking part in the adoption of this Directive. Without prejudice to Article 4 of that Protocol, the United Kingdom is not bound by it or subject to its application.</td>
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<td>(30) In accordance with Articles 1 and 2 of the Protocol on the position of Denmark, annexed to the Treaty on European Union and to the Treaty on the Functioning of the European Union establishing the European Community, Denmark does not take part in the adoption of this Directive and is not bound by it or subject to its application.</td>
<td>(30) In accordance with Articles 1 and 2 of the Protocol on the position of Denmark, annexed to the Treaty on European Union and to the Treaty on the Functioning of the European Union establishing the European Community, Denmark does not take part in the adoption of this Directive and is not bound by it or subject to its application.</td>
<td>Identical</td>
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<td>(31) This Directive respects the fundamental rights and observes the principles recognised in particular by the Charter of Fundamental Rights of the European Union. In particular, this Directive seeks to ensure full respect for human dignity and to promote the application of Articles 1, 6, 7, 8 and 18, 21, 24 and 47 of the said</td>
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<tr>
<td>EP AM on addition of reference to Article 4 of the Charter. To be further discussed.</td>
<td>EP suggestion for linguistic change &quot;(the Charter)&quot;. Not admissible.</td>
<td>EP suggestion for linguistic changes in second part on &quot;the Charter&quot; and &quot;should&quot;.</td>
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<td>(32) The obligation to transpose this Directive into national law should be confined to those provisions which represent a substantive change as compared with the earlier Directive. The obligation to transpose the provisions which are unchanged arises under the earlier Directive.</td>
<td>To be further discussed.</td>
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<tr>
<td>(33) This Directive should be without prejudice to the obligations of the Member States relating to the time-limit for transposition into national law of the Directive set out in Annex II, Part B.</td>
<td>Identical</td>
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Charter ⇒ and has to be implemented accordingly ⇔.
### Purpose, Definitions and Scope

#### Article 1

**Purpose**

The purpose of this Directive is to lay down minimum standards for the reception of asylum seekers in Member States.

#### Article 2

**Definitions**

For the purposes of this Directive:

(a) "Geneva Convention" shall mean the Convention of 28 July 1951 relating to the status of refugees, as amended by the New York Protocol of 31 July 1967.
(b) "application for asylum" shall mean the application made by a third country national or a stateless person which can be understood as a request for international protection from a Member State, under the Geneva Convention. Any application for international protection is presumed to be an application for asylum unless a third country national or a stateless person explicitly requests another kind of protection that can be applied for separately;

(a) "application for international protection" means an application for international protection as defined in point (h) of Article 2 of Directive [.../.../EU] [the Qualification Directive];

(b)(c) "applicant", "applicant for international protection" or "asylum seeker" shall mean a third country

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<tr>
<th>Definition</th>
<th>&quot;family members&quot; shall mean, in so far as the family already existed in the country of origin, the following members of the applicant's family who are present in the same Member State in relation to the application for international protection:</th>
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<tbody>
<tr>
<td>(c)</td>
<td>means, in so far as the family already existed in the country of origin, the following members of the applicant's family who are present in the same Member State in relation to the application for international protection:</td>
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<td>(d)</td>
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<td>(c)</td>
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<tr>
<td>(d)</td>
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<tr>
<td>Definition &quot;family members&quot;. To be further discussed.</td>
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</tr>
</tbody>
</table>

- **(i)** when the applicant is an adult:  
  - (i) the spouse of the asylum seeker or his or her unmarried partner in a stable relationship, where the legislation or practice of the Member State
Concerned treats unmarried couples in a way comparable to married couples under its law relating to third country nationals; relationship, where the legislation or practice of the Member State concerned treats unmarried couples in a way comparable to married couples under its law relating to third country nationals;

| (ii) | the minor children of the couple referred to in the first indent point (i) or of the applicant, on condition that they are unmarried and dependent and regardless of whether they were born in or out of wedlock or adopted as defined under the national law; | the minor children of couples referred to in the first indent or of the applicant, on condition that they are unmarried and regardless of whether they were born in or out of wedlock or adopted as defined under the national law; | the minor children of the couple referred to in the first indent point (i) or of the applicant for international protection, on condition that they are unmarried and dependent and regardless of whether they were born in or out of wedlock or adopted as defined under the national law; |

- the married minor - the married minor - [...]

9021/12 ANNEX DG D 1B VH/pf LIMITE EN
children of couples referred to in the first indent of point (i) or of the applicant, regardless of whether they were born in or out of wedlock or adopted as defined under the national law, provided they are not accompanied by their spouses and it is in their best interests to consider them as family members;

(ii) when the applicant is an unmarried minor:

- the father, mother, or another adult responsible for the applicant for international protection whether by law or by the national practice of the Member State concerned, when the latter is a minor and unmarried;
the minor siblings of the applicant, regardless of whether they were born in or out of wedlock or adopted as defined under the national law, provided they are unmarried or married but not accompanied by their spouses and it is in their best interests to be considered family members;

(vi) dependent adults with special needs;

(iii) when the applicant is a married minor, the persons referred to in point (ii) provided the applicant is not accompanied by his/her spouse and it is in the best interests of the applicant or his/her siblings to consider the persons referred to in point (ii) as family members.

(e) "refugee" shall mean a person who fulfils the requirements of Article 1(A) of the Geneva
<table>
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<tr>
<th>Convention:</th>
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<tr>
<td>(f) &quot;refugee status&quot; shall mean the status granted by a Member State to a person who is a refugee and is admitted as such to the territory of that Member State;</td>
<td>(f) &quot;refugee status&quot; shall mean the status granted by a Member State to a person who is a refugee and is admitted as such to the territory of that Member State;</td>
</tr>
<tr>
<td>(g) &quot;procedures&quot; and &quot;appeals&quot;, shall mean the procedures and appeals established by Member States in their national law;</td>
<td>(g) &quot;procedures&quot; and &quot;appeals&quot;, shall mean the procedures and appeals established by Member States in their national law;</td>
</tr>
<tr>
<td>(d) &quot;minor&quot; means a third-country national or stateless person below the age of 18 years;</td>
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<tr>
<td>(c) &quot;unaccompanied minors&quot; shall mean a minor who arrives in the territory of the Member States unaccompanied by an adult responsible for them, and for as long as they are such</td>
<td>(e) &quot;unaccompanied minors&quot; shall mean a minor who arrives in the territory of the Member States unaccompanied by an adult responsible for them, and for as long as they are such</td>
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Identical
| (a) | "reception conditions" means the full set of measures that Member States grant to asylum seekers in accordance with this Directive; | (f) | "reception conditions" means the full set of measures that Member States grant to asylum seekers in accordance with this Directive; |
| (b) | "material reception conditions" means the reception conditions that include housing, food and clothing provided in kind, or as financial allowances or in vouchers, or a combination of the three, and a daily expense allowance; | (g) | "material reception conditions" means the reception conditions that include housing, food and clothing provided in kind, or as financial allowances or in vouchers, or a combination of the three, and a daily expense allowance; |
| (c) | "detention" means confinement of an asylum seeker by a Member State; | (h) | "detention" means confinement of an asylum seeker by a Member State; |
| (d) | "he/she is not effectively taken into the care of such a person; it includes a minor who is left unaccompanied after he/she has entered the territory of Member States;" | (i) | "he/she is not effectively taken into the care of such a person; it includes a minor who is left unaccompanied after he/she has entered the territory of Member States;" |

**Identical**

"detention" means confinement of an asylum seeker by a Member State, and "he/she is not effectively taken into the care of such a person; it includes a minor who is left unaccompanied after he/she has entered the territory of Member States;"

EP suggestion for linguistic change not admissible.
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<tr>
<th>State within a particular place, where the applicant is deprived of his or her freedom of movement;</th>
<th>Member State within a particular place, where the applicant is deprived of his or her freedom of movement;</th>
<th>State within a particular place, where the applicant is deprived of his or her freedom of movement;</th>
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<tbody>
<tr>
<td><strong>(i)</strong> &quot;accommodation centre&quot; shall mean any place used for collective housing of asylum seekers;</td>
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<td><strong>(i)</strong> &quot;accommodation centre&quot; shall mean any place used for collective housing of asylum seekers;</td>
</tr>
<tr>
<td><strong>(j)</strong> &quot;representative&quot; means a person or an organisation appointed by the competent bodies to act as a legal guardian in order to assist and represent an unaccompanied minor in procedures provided for in this Directive with a view to ensuring the child's best interests and exercising legal capacity for the minor where necessary. Where an organisation acts as a representative, it shall appoint a person responsible for carrying out the duties of the legal guardian in respect of the minor, in accordance with this Directive;</td>
<td><strong>(j)</strong> &quot;representative&quot; means a person or an organisation appointed by the competent bodies to act as a legal guardian in order to assist and represent an unaccompanied minor in procedures provided for in this Directive with a view to ensuring the child's best interests and exercising legal capacity for the minor where necessary. Where an organisation is appointed as a representative, it shall designate a person responsible for carrying out the duties of this organisation in respect of the minor, in accordance with this Directive;</td>
<td>To be further discussed.</td>
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<td>(k)</td>
<td>&quot;applicant with special reception needs&quot; means a vulnerable applicant, in line with Article 21, who is in need of special guarantees in order to benefit from the rights and comply with the obligations provided for in this Directive.</td>
<td>(k)</td>
</tr>
</tbody>
</table>

appoint a person responsible for carrying out the duties of the legal guardian in respect of the minor, in accordance with this Directive.

*The organisation must ensure that the “representative” has sufficient resources to represent the minor and has the chance to develop a relationship based on mutual trust with the minor;*
<table>
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<th>Article 3</th>
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<td><strong>Scope</strong></td>
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<tr>
<td>1. This Directive shall apply to all third country nationals and stateless persons who make an application for international protection at the border, or in the territory, including at the border, in the territorial waters or in the transit zones, of a Member State, as long as they are allowed to remain on the territory as asylum seekers, as well as to family members, if they are covered by such application for international protection according to the national law.</td>
<td>1. This Directive shall apply to all third country nationals and stateless persons who make an application for international protection in the territory, including at the border, in the territorial waters or in the transit zones, of a Member State, as long as they are allowed to remain on the territory as asylum seekers, as well as to family members, if they are covered by such application for international protection according to the national law.</td>
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<td>EP suggestion for linguistic change not admissible.</td>
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<tr>
<td>2. This Directive shall not apply in cases of requests for diplomatic or territorial asylum submitted</td>
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<td>to representations of Member States.</td>
<td>territorial asylum submitted to representations of Member States.</td>
<td>submitted to representations of Member States.</td>
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<tr>
<td>3. This Directive shall not apply when the provisions of Council Directive 2001/55/EC of 20 July 2001 on minimum standards for giving temporary protection in the event of a mass influx of displaced persons and on measures promoting a balance of efforts between Member States in receiving such persons and bearing the consequences thereof(^{10}) are applied.</td>
<td>3. This Directive shall not apply when the provisions of Council Directive 2001/55/EC of 20 July 2001 on minimum standards for giving temporary protection in the event of a mass influx of displaced persons and on measures promoting a balance of efforts between Member States in receiving such persons and bearing the consequences thereof(^{11}) are applied.</td>
<td>3. This Directive shall not apply when the provisions of Council Directive 2001/55/EC of 20 July 2001 on minimum standards for giving temporary protection in the event of a mass influx of displaced persons and on measures promoting a balance of efforts between Member States in receiving such persons and bearing the consequences thereof(^{11}) are applied.</td>
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<td>4. Member States may decide to apply this Directive in connection with procedures for deciding on applications for kinds of protection other than that emanating from...</td>
<td>4. Member States may decide to apply this Directive in connection with procedures for deciding on...</td>
<td>4. Member States may decide to apply this Directive in connection with procedures for deciding on...</td>
<td>EP suggestion on &quot;those applicable&quot; not admissible.</td>
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<th>Article 4</th>
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<td><strong>More favourable provisions</strong></td>
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<td>Member States may introduce or retain more favourable provisions in the field of reception conditions for asylum seekers and other close relatives of the applicant who are present in the same Member State when they are dependent on him or for humanitarian reasons insofar as these provisions are compatible with this Directive.</td>
<td>Member States may introduce or retain more favourable provisions in the field of reception conditions for asylum seekers and other close relatives of asylum seekers who are present in the same Member State when they are dependent on the asylum seeker or for humanitarian reasons insofar as those provisions are compatible with this Directive.</td>
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</tr>
<tr>
<td>☞ Directive […/…/EU] [the Qualification Directive] ☞ the Geneva Convention for third-country nationals or stateless persons who are found not to be refugees.</td>
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<td>GENERAL PROVISIONS ON RECEPTION CONDITIONS</td>
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<td>Article 5</td>
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<tr>
<td>Information</td>
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<tr>
<td>1. Member States shall inform asylum seekers, within a reasonable time not exceeding fifteen days after they have lodged their application for international protection with the competent authority, of at least any established benefits and of the obligations with which they must comply relating to reception conditions.</td>
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Member States shall ensure that Identical Identical
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<th>applicants are provided with information on organisations or groups of persons that provide specific legal assistance and organisations that might be able to help or inform them concerning the available reception conditions, including health care.</th>
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<tr>
<td>2.</td>
<td>Member States shall ensure that the information referred to in paragraph 1 is in writing and, as far as possible, in a language that the applicants understand or may be reasonably supposed to understand. Where appropriate, this information may also be supplied orally.</td>
</tr>
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Council text uses terms of Qualification Directive. To be further discussed.
### Article 6

<table>
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<tr>
<th>Documentation</th>
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<tbody>
<tr>
<td>1. Member States shall ensure that, within three days after an application for international protection is lodged with the competent authority, the applicant is provided with a document issued in his or her own name certifying his or her status as an asylum seeker or testifying that he or she is allowed to stay in the territory of the Member State while his or her application is pending or being examined.</td>
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</table>

If the holder is not free to move within all or a part of the territory of the Member State, the document shall also certify this fact.

If the holder of the document referred to in the first subparagraph is not free to move within all or a part of the territory of the Member State, the document shall also certify this fact.

If the holder is not free to move within all or a part of the territory of the Member State, the document shall also certify this fact.

EP suggestions for linguistic change not admissible.

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<td>2.</td>
<td>Member States may exclude application of this Article when the asylum seeker is in detention and during the examination of an application for international protection made at the border or within the context of a procedure to decide on the right of the applicant legally to enter the territory of a Member State. In specific cases, during the examination of an application for international protection made at the border or within the context of a procedure to decide on the right of the applicant to enter the territory of a Member State. In specific cases, during the examination of an application for international protection, Member States may provide applicants with other evidence equivalent to the document referred to in paragraph 1.</td>
<td>2. Member States may exclude application of this Article when an asylum seeker is in detention and during the examination of an application for international protection made at the border or within the context of a procedure to decide on the right of the applicant legally to enter the territory of a Member State. In specific cases, during the examination of an application for international protection, Member States may provide applicants with other evidence equivalent to the document referred to in paragraph 1.</td>
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<tr>
<td>3.</td>
<td>The document referred to in paragraph 1 need not certify the territory of the Member State, the document shall also certify this fact.</td>
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<td>Paragraph</td>
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<td>Notes</td>
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<td>4.</td>
<td>Member States shall adopt the necessary measures to provide asylum seekers with the document referred to in paragraph 1, which must be valid for as long as they are authorised to remain in the territory of the Member State concerned or at the border thereof.</td>
<td>EP suggestion to maintain &quot;or at the border&quot;. To be further discussed.</td>
</tr>
<tr>
<td>5.</td>
<td>Member States may provide asylum seekers with a travel document when serious humanitarian reasons arise that require their presence in another State.</td>
<td>Identical</td>
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<tr>
<td>6.</td>
<td>Member States shall not impose any documentation or other administrative requirements on asylum seekers before granting the rights to which they are entitled under this Directive for</td>
<td>To be further discussed.</td>
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The identity of the asylum seeker need not be certified.
the sole reason that they are applicants for international protection.

granting the rights to which they are entitled under this Directive for the sole reason that they are applicants for international protection.

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<tr>
<th>Article 7</th>
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<tr>
<td><strong>Residence and freedom of movement</strong></td>
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</tr>
<tr>
<td>1. Asylum seekers may move freely within the territory of the host Member State or within an area assigned to them by that Member State. The assigned area shall not affect the unalienable sphere of private life and shall allow sufficient scope for guaranteeing access to all benefits under this Directive.</td>
<td>1. Asylum seekers may move freely within the territory of the host Member State or within an area assigned to them by that Member State. The assigned area shall not affect the unalienable sphere of private life and shall allow sufficient scope for ensuring access to all benefits under this Directive.</td>
<td>1. Asylum seekers may move freely within the territory of the host Member State or within an area assigned to them by that Member State. The assigned area shall not affect the unalienable sphere of private life and shall allow sufficient scope for guaranteeing access to all benefits under this Directive.</td>
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<td>2. Member States may decide on the residence of the asylum</td>
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EP suggestion for linguistic change not admissible.

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seeker for reasons of public interest, public order or, when necessary, for the swift processing and effective monitoring of his or her application.

Seeker 

residence of the asylum seeker for reasons of public interest, public order or, when necessary, for the swift processing and effective monitoring of his or her application for international protection.

Seeker 

seeker for reasons of public interest, public order or, when necessary, for the swift processing and effective monitoring of his or her application.

Seeker 

2. When it proves necessary, for example for legal reasons or reasons of public order, Member States may confine an applicant to a particular place in accordance with their national law.

3. When it proves necessary, for example for legal reasons or reasons of public order, Member States may confine an applicant to a particular place in accordance with their national law.

3.4. Member States may make provision of the material reception conditions subject to actual residence by the applicants in a specific place, to be determined by the Member States. Such a decision, which may be of a general nature, shall be taken individually and established by national legislation.

3. Member States may make provision of the material reception conditions subject to actual residence by the applicants in a specific place, to be determined by the Member States. Such a decision, which may be of a general nature, shall be taken individually and established by national legislation.

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<tr>
<td><strong>4.</strong></td>
<td><em>When it proves necessary, for example for legal reasons or reasons of public policy, Member States may confine an applicant to a specific place in accordance with their national law.</em></td>
<td></td>
<td>Clarification needed whether EP AM is needed given Article 8(3)(d).</td>
</tr>
<tr>
<td><strong>4.</strong></td>
<td>Member States shall provide for the possibility of granting applicants temporary permission to leave the place of residence mentioned in paragraphs 2 and 4 and/or the assigned area mentioned in paragraph 1. Decisions shall be taken individually, objectively and impartially and reasons shall be given if they are negative.</td>
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<td>EP suggestions for linguistic changes not admissible.</td>
</tr>
<tr>
<td><strong>4.</strong></td>
<td>Member States shall provide for the possibility of granting applicants temporary permission to leave the place of residence referred to in paragraphs 2 and 3 and/or the assigned area referred to in paragraph 1. Decisions shall be taken individually, objectively and impartially and reasons shall be given if they are negative.</td>
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<td><strong>4.</strong></td>
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</table>
The applicant shall not require permission to keep appointments with authorities and courts if his or her appearance is necessary.

5. Member States shall require applicants to inform the competent authorities of their current address and notify any change of address to such authorities as soon as possible.

### Article 8

#### Detention

1. Member States shall not hold a person in detention for the sole reason that he/she is an applicant for international protection in accordance with Directive […]/…/EU [the Asylum Procedures Directive].

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2. When it proves necessary and on the basis of an individual assessment of each case, Member States may detain an applicant, if other less coercive alternative measures cannot be applied effectively.

3. Without prejudice to Article 11 of this Directive and Article 5 of the ECHR and to detention in the framework of criminal proceedings, an applicant may only be detained:

| a | in order to determine or verify his/her identity or nationality; |
| a | in order to determine or verify his/her identity or nationality; |
| a | in order to determine or verify his/her identity or nationality; |
| b | in order to determine, within the context of a preliminary interview, the |
| b | in order to determine, within the |
| b | in order to determine, within the |

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"Grounds of detention" to be further discussed.
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<td>elements on which the application for international protection is based which could not be obtained in the absence of detention;</td>
<td>context of a preliminary interview, the elements on which the application for international protection is based which could not be obtained in the absence of detention;</td>
<td>for international protection is based which could not be obtained in the absence of detention, in particular when there is a risk of absconding</td>
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<td>(c) in the context of a procedure, to decide on the right to enter the territory;</td>
<td>(c) in the context of a procedure, to decide on the right to enter the territory;</td>
<td>(c) in the context of a procedure, to decide on the right to enter the territory;</td>
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<td>➜ (d) ➜ When the Member State can substantiate that the applicant without delay for no justifiable reason has not turned to the competent authorities to request for asylum, but - although there is effective access to apply for asylum - has only made the application after being apprehended on grounds of an illegal</td>
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<td>stay, or</td>
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<td>(c) when he/she is already detained or subject to a return procedure in order to prepare the return and/or carry on the removal process and there are reasonable grounds to believe that he/she makes the application for international protection merely in order to delay or frustrate the enforcement of the return decision;</td>
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| (d) when protection of national security or public order so requires. |
| (d) when protection of national security or public order so requires. |
| (e) when protection of national security or public order so requires. |

| (f) in accordance with Article 27 of Regulation (EC) No [.../...] [Dublin Regulation [...]] |
4. Member States shall ensure that rules concerning alternatives to detention, such as regular reporting to the authorities, the deposit of a financial guarantee, or an obligation to stay at an assigned place, are laid down in national law.

4. Member States shall ensure that rules concerning alternatives to detention, such as regular reporting to the authorities, the deposit of a financial guarantee, or an obligation to stay at an assigned place, are laid down in national law.

1. Detention shall be for as short a period as possible and shall only be maintained for as long as the

1. Detention shall be ordered for the shortest period

1. Detention shall be for as short a period as possible and shall only be maintained for as long

To be further discussed.
grounds set out in Article 8(3) are applicable.  

possible. In particular, the period of detention pursuant to Article 8(2) (a), (b) or (c) shall not exceed the time reasonably needed to complete the administrative procedures required in order to obtain information on the asylum seeker's nationality or identity or on the elements on which his application is based, or to complete the relevant procedure with a view to deciding on his/her right to enter the territory. The average period of detention and the reasons for detention shall be regularly reported to the Commission, EASO and the European Parliament.

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<tr>
<th>Administrative procedures relevant to the grounds set out</th>
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</table>
2. Detention shall be ordered by judicial or administrative authorities. Where detention is ordered by administrative authorities, it shall be confirmed by judicial authorities within 72 hours from the beginning of the detention. Where the judicial authority finds detention to be unlawful, or there is no decision within 72 hours, the asylum seeker concerned shall be released immediately.

2. Delays in the administrative procedures that cannot be attributed to the asylum seeker shall not justify a continuation of detention.

2. Detention shall be ordered by judicial or administrative authorities. In urgent cases it may be ordered by administrative authorities, in which case the detention order shall be confirmed by judicial authorities within 72 hours from the beginning of the detention. Where the judicial authority finds detention to be unlawful, or there is no decision within that 72 hour period, the asylum seeker concerned shall be released immediately.

To be further discussed.
To be further discussed.

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<tr>
<th>Detention shall be ordered in writing. The detention order shall state the reasons in fact and in law on which it is based, and the procedures laid down in national law for challenging it, in a language the asylum seeker understands or is reasonably supposed to understand. It shall immediately be provided to the detained asylum seeker.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Detention shall be ordered in writing. The detention order shall state the reasons in fact and in law on which it is based, shall specify the maximum period of detention and the procedures laid down in national law for challenging it, in a language the asylum seeker understands or is reasonably supposed to understand. It shall immediately be provided to the detained asylum seeker.</td>
</tr>
<tr>
<td>To be further discussed.</td>
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</table>
Detained asylum seekers shall immediately be informed of the reasons for detention and the procedures laid down in national law for challenging the detention order, in a language they understand, or are reasonably supposed to understand.

4. Detention shall be reviewed by a judicial authority at reasonable intervals of time, either ex officio or on request by the asylum seeker concerned, in particular whenever it is of a prolonged duration or relevant circumstances arise or new information becomes available which may affect the lawfulness of detention.

Technical group suggests to take Council text.
### 5. In cases of an appeal or review of the detention order, Member States shall ensure that asylum seekers have access to free legal assistance and representation, where they cannot afford the costs involved and in so far as it is necessary to ensure their effective access to justice.

Legal assistance and representation shall include, at least, the preparation of the required procedural documents and representation before the judicial authorities.

Legal assistance and representation may be restricted to legal advisers or counsellors specifically designated by national law to assist and represent asylum seekers.

This shall include, at least, the preparation of the required procedural documents and participation in the hearing before the judicial authorities on behalf of the applicant.

Free legal assistance and representation shall be provided by such persons as admitted or permitted under national law.

---

### 5. (...) Member States shall ensure that asylum seekers have access to free legal assistance and representation, where they cannot afford the costs involved and in so far as it is necessary to ensure their effective access to justice.

Legal assistance and representation shall include, at least, the preparation of the required procedural documents and representation before the judicial authorities.

Legal assistance and representation may be provided by specialised, suitably qualified and impartial legal advisers, counsellors or NGOs specifically designated by national law to assist and represent asylum seekers.

To be further discussed.
6. Member States may also provide that free legal assistance and representation are granted: 

(a) only to those who lack sufficient resources; and/or 

(b) only through the services provided by legal advisers or other counsellors specifically designated by national law to assist and represent applicants for international protection.

7. Member States may also: 

(a) impose monetary and time limits on the provision of free legal assistance and representation, provided
Procedures for access to legal assistance and representation in such cases shall be laid down in national law.

Procedures for access to legal assistance and representation in such cases shall be laid down in national law.

Member States may demand to be reimbursed wholly or partially for any expenses granted if and when the applicant's financial situation has improved considerably or if the decision to grant such benefits was taken on the basis of false information supplied by the applicant.

Procedures for access to legal assistance and representation in such cases shall be laid down in national law.

(b) provide that, as regards fees and other costs the treatment of applicants shall not be more favorable than the treatment generally accorded to their nationals in matters pertaining to legal assistance.
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<tr>
<th>Conditions of detention</th>
<th>Detention conditions</th>
<th>Conditions of detention</th>
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<tr>
<td>1. Detention shall only take place in specialised detention facilities.</td>
<td>Member States shall not detain asylum seekers in prison accommodation. Detention shall only take place in specialised detention facilities.</td>
<td>Detention shall take place as a rule in specialised detention facilities. Where a Member State cannot provide accommodation in a specialised detention facility and is obliged to resort to prison accommodation, the asylum seeker in detention shall be kept separately from ordinary prisoners.</td>
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<tr>
<td>Asylum seekers in detention shall be kept separately from other third country nationals who have not lodged an application for international protection unless it is necessary to ensure family unity and the applicant consents thereto.</td>
<td>Asylum seekers in detention shall be held separately from other third country nationals who have not lodged an application for international protection unless it is necessary to ensure family unity and the applicant consents</td>
<td>To be further discussed.</td>
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<tr>
<td><strong>2.</strong> Detained asylum seekers shall have access to open-air spaces.</td>
<td><strong>2.</strong> Detained asylum seekers shall have access to open-air spaces.</td>
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<tr>
<td><strong>3.</strong> Member States shall ensure that persons representing the United Nations High Commissioner for Refugees have the possibility to communicate with applicants and to have access to detention facilities. This also applies to an organisation which is working in the territory of the Member State concerned on behalf of the United Nations High Commissioner for Refugees pursuant to an agreement with that Member State.</td>
<td><strong>3.</strong> Member States shall ensure that persons representing the United Nations High Commissioner for Refugees have the possibility to communicate with applicants and to have access to detention facilities. This also applies to an organisation which is working in the territory of the Member State concerned on behalf of the United Nations High Commissioner for Refugees pursuant to an agreement with that Member State.</td>
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<td><strong>4.</strong> Member States shall ensure that family members, legal advisers</td>
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<tr>
<td><strong>4.</strong> Member States shall ensure that family members, legal</td>
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To be further discussed.

EP will clarify distinction between legal advisors, legal
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<th>or counsellors and persons representing relevant non-governmental organisations recognised by the Member State concerned, have the possibility to communicate with applicants and have access to detention facilities. Limits to access may be imposed only where, by virtue of national law, they are objectively necessary for the security, public order or administrative management of the detention facility, provided that access is not thereby severely limited or rendered impossible.</th>
<th>members, legal advisers or counsellors, legal representatives and persons representing relevant non-governmental organisations [...] have the possibility to communicate with and visit applicants in conditions that fully respect privacy.</th>
<th>counsellors and legal representatives. To be further discussed.</th>
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<tr>
<td><strong>3.</strong> <strong>Member States shall ensure that asylum seekers held in detention have access to appropriate medical treatment and psychological counselling where appropriate.</strong></td>
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<tr>
<td><strong>5.</strong> Member States shall ensure that asylum seekers in detention are systematically provided with information which explains the</td>
<td><strong>5.</strong> Member States shall ensure that asylum seekers in detention are systematically provided with information</td>
<td><strong>5.</strong> Member States shall ensure that asylum seekers in detention are systematically provided with information To be further discussed.</td>
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rules applied in the facility and sets out their rights and obligations in a language they understand or are reasonably supposed to understand.

provided with information which explains the rules applied in the facility and sets out their rights and obligations in a language which they understand or may reasonably be presumed to understand.

which explains the rules applied in the facility and sets out their rights and obligations in a language they understand or are reasonably supposed to understand. Member States may derogate from this obligation in duly justified cases and for a reasonable period which shall be as short as possible when the asylum seeker is detained at a border or in a transit zone. This derogation shall not apply in cases referred to in Article 43 of Directive [.../.../EU] [the Asylum Procedures Directive].

6. In duly justified cases and for a reasonable period which shall be as short as possible Member States may derogate:

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<tr>
<th>In duly justified cases and for a reasonable period which shall be as short as possible Member States may derogate:</th>
<th>[...]</th>
<th>To be further discussed.</th>
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<tr>
<td>(a) from the first subparagraph of paragraph 1 where accommodation in specialised detention facilities is temporarily not available and, as a consequence, Member States are obliged to resort</td>
<td>[...]</td>
<td>To be further discussed.</td>
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to prison accommodation, provided that asylum seekers in detention are kept separately from ordinary prisoners; unaccompanied minors shall not, however, be kept in prison accommodation;

(b) from paragraph 5 when the asylum seeker is detained at a border post or in a transit zone with the exception of cases referred to in Article 43 of Directive [...] [the Asylum Procedures Directive].

To be further discussed.

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<tr>
<th>Article 11</th>
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<tr>
<td>Detention of vulnerable persons and persons with special reception needs</td>
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<td>Detention of vulnerable persons and persons with special reception needs</td>
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<tr>
<td>1. In all cases, vulnerable persons shall not be detained unless it is established that their health, including their mental health, and well-being, will not significantly deteriorate as a following an individual</td>
<td>1. In all cases, vulnerable persons shall not be detained unless it is established that their health, including their mental health, and well-being, will not significantly deteriorate as a following an individual</td>
<td>1. The health, including the mental health, of applicants who are vulnerable persons shall be of primary concern to national authorities.</td>
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result of the detention.

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<tr>
<th><strong>Where vulnerable persons are detained, Member States shall ensure regular monitoring and adequate support taking into account their particular situation including their health.</strong></th>
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<tr>
<td><strong>Where vulnerable persons are detained, Member States shall ensure regular monitoring and adequate support taking into account their particular situation including their health.</strong></td>
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</table>

2. Minors shall not be detained unless it is established in an individual case that it is in the minor's best interests, as prescribed in Article 23(2).

2. Minors shall not be detained unless it is in their best interests, as prescribed in Article 23(2) and only after taking into consideration the findings of the individual examination of their health.

2. Minors shall only be detained as a measure of last resort and for the shortest period of time.

To be further discussed.
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<tr>
<th>Detention of minors shall be a measure of last resort, after having established that other less coercive alternative measures cannot be applied effectively. It shall be for as short a period as possible and all efforts shall be made to release the detained minors and place them in accommodation suitable for minors.</th>
<th>Detention of minors shall be a measure of last resort, after having established that other less coercive alternative measures cannot be applied effectively. It shall be for as short a period as possible and all efforts shall be made to release the detained minors and place them in accommodation suitable for minors.</th>
<th>To be further discussed.</th>
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<tr>
<td>The minor's best interests, as prescribed in Article 23(2), shall be a primary consideration.</td>
<td>The minor's best interests, as prescribed in Article 23(2), shall be a primary consideration.</td>
<td>To be further discussed.</td>
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<tr>
<td>Detention of unaccompanied minors shall be resorted to only</td>
<td>Unaccompanied minors shall not be kept in prison accommodation.</td>
<td>To be further discussed.</td>
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<td>Unaccompanied minors shall never be</td>
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<td>in particularly exceptional cases.</td>
<td>detached. Where minors are detained they shall have the possibility of engaging in leisure-activities, including play and recreational activities appropriate to their age, and open-air activities.</td>
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<tr>
<td>Where minors are detained, they shall have the possibility to engage in leisure-activities, including play and recreational activities appropriate to their age.</td>
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<td>EP AM and EP suggestion for linguistic change.</td>
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<td>Minors shall have access to open-air spaces.</td>
<td>Minors shall have access to open-air spaces.</td>
<td>To be further discussed.</td>
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<tr>
<td>Where unaccompanied minors are detained, Member States shall ensure that they are accommodated separately from adults.</td>
<td>[...]</td>
<td>To be further discussed.</td>
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<tr>
<td>3. Detained families shall be provided with separate</td>
<td>3. Detained families shall be provided with</td>
<td>EP suggestion for linguistic change.</td>
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<tr>
<td>accommodation guaranteeing adequate privacy.</td>
<td>separate accommodation ensuring adequate privacy.</td>
<td>accommodation guaranteeing adequate privacy.</td>
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<tr>
<td>4. Where female asylum seekers are detained, Member States shall ensure that they are accommodated separately from male asylum seekers, unless these are family members and all concerned individuals consent thereto.</td>
<td>4. Where female asylum seekers are detained, Member States shall ensure that they are accommodated separately from male asylum seekers, unless they are family members and all concerned individuals consent thereto.</td>
<td>4. Where female asylum seekers are detained, Member States shall ensure that they are accommodated separately from male asylum seekers, unless these are family members and all concerned individuals consent thereto.</td>
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<tr>
<td>Exceptions may also apply for the use of common spaces designed for recreational or social activities including the provision of meals.</td>
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<td>Exceptions may also apply for the use of common spaces designed for recreational or social activities including the provision of meals.</td>
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<td>5. In duly justified cases and for a</td>
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<td><strong>Families</strong></td>
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<tr>
<td>Member States shall take appropriate measures to maintain as far as possible family unity as present within their territory, if applicants are provided with housing by the Member State concerned. Such measures shall be implemented with the asylum seeker's agreement.</td>
<td>Member States shall take appropriate measures to maintain as far as possible the family unity of asylum seekers present in their territory, if they are provided with housing by the Member State concerned.</td>
<td>EP suggestions for linguistic changes not admissible.</td>
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### Article 13

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<thead>
<tr>
<th><strong>Medical screening</strong></th>
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<tr>
<td>Member States may require medical screening for applicants on public health grounds.</td>
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### Article 14

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<tr>
<th><strong>Schooling and education of minors</strong></th>
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<th><strong>Schooling and education of minors</strong></th>
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<tbody>
<tr>
<td>1. Member States shall grant to minor children of asylum seekers and to asylum seekers who are minors access to the education system under similar conditions as nationals of the host Member State for so long as an expulsion measure against them or their parents is not actually enforced. Such education may be provided in accommodation centres.</td>
<td>1. Member States shall grant to minor children of asylum seekers and to asylum seekers who are minors access to the education system under similar conditions as nationals of the host Member State for so long as an expulsion measure against them or their parents is not actually enforced. Such education may be provided in accommodation centres.</td>
<td>1. Member States shall grant to minor children of asylum seekers and to asylum seekers who are minors access to the education system under similar conditions as nationals of the host Member State for so long as an expulsion measure against them or their parents is not actually enforced. Such education may be provided in accommodation centres.</td>
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</table>

**EP AM not admissible**
or their parents is not actually enforced. Such education may be provided in accommodation centres. **Member States shall support full access to education systems and support the minor in learning the language of the Member State, hence contributing to its integration in the host society.**

<p>| The Member State concerned may stipulate that such access must be confined to the State education system. | The Member State concerned may stipulate that such access must be confined to the State education system. | The Member State concerned may stipulate that such access must be confined to the State education system. | Identical |
| Minors shall be younger than the age of legal majority in the Member State in which the application for asylum was lodged or is being examined. Member States shall not withdraw secondary education for the sole reason that the minor has reached the age of majority. | Member States shall not withdraw secondary education for the sole reason that the minor has reached the age of majority. | Member States shall not withdraw secondary education for the sole reason that the minor has reached the age of majority. | Identical |</p>
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<tr>
<td>2. Access to the education system shall not be postponed for more than three months from the date the application for international protection was lodged by or on behalf of the minor or the minor's parents. This period may be extended to one year where specific education is provided in order to facilitate access to the education system.</td>
<td>2. Access to the education system shall be ensured as soon as possible once the application for international protection has been lodged by or on behalf of the minor and, in any event, shall not be postponed for more than three months from the date on which the application for international protection was lodged [...].</td>
<td>2. Access to the education system shall not be postponed for more than three months from the date the application for international protection was lodged by or on behalf of the minor or the minor's parents. This period may be extended to one year where specific education is provided in order to facilitate access to the education system.</td>
<td>EP AM part on inserting &quot;shall be ensured as soon as possible once the application for international protection has been lodged&quot; not admissible. EP AM part on inserting &quot;and, in any event.&quot; To be further discussed.</td>
</tr>
<tr>
<td>Preparatory classes, including language classes, shall be provided to minors where it is necessary to facilitate their access and integration to the national education system.</td>
<td>Preparatory classes, including language classes, shall be provided to minors [... ] to facilitate their access and integration to the national education system.</td>
<td>Preparatory classes, including language classes, shall be provided to minors where it is necessary to facilitate their access [...] to the national education system as set out in paragraph 1.</td>
<td>To be further discussed.</td>
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<tr>
<td>3. Where access to the education system as set out in paragraph 1 is not possible due to the</td>
<td>3. Where access to the education system as set out in paragraph 1 is not possible due to the</td>
<td>3. Where access to the education system as set out in paragraph 1 is not possible due to the</td>
<td>EP AM part on &quot;educational&quot; not admissible.</td>
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<td>specific situation of the minor, the Member State shall offer other</td>
<td>is not possible due to the specific situation of the minor, the Member State shall offer other</td>
<td>specific situation of the minor, the Member State shall offer other</td>
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<td>arrangements in accordance with national law and practices</td>
<td>educational arrangements in accordance with national law and practice.</td>
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### Article 15

**Employment**

1. **Member States shall determine a period of time, starting from the date on which an application for asylum was lodged during which an applicant shall not have access to the labour market.**

1. **Member States shall determine a period of time, starting from the date on which an application for asylum was lodged during which an applicant shall not have access to the labour market.**

1. **Member States shall ensure that applicants have access to the labour market no later than six months following the date when the application for international protection was lodged.**

To be further discussed.

EP AM part on inserting "practice". To be further discussed.
| 2. | If a decision at first instance has not been taken within one year of the presentation of an application for asylum and this delay cannot be attributed to the applicant, Member States shall decide the conditions for granting access to the labour market for the applicant, in accordance with their national legislation, without unduly restricting asylum seekers' access to the labour market. Member States shall report to the Commission, EASO and the European Parliament about the realities of asylum seekers access to the labour market in a two-year period. | To be further discussed. |

Member States may extend that time limit for a period not exceeding a further six months, in the cases provided for in points (b) and (c) of Article 31(3) of Directive [.../.../EU] [the Asylum Procedures Directive].
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<td>3.</td>
<td>Access to the labour market shall not be withdrawn during appeals procedures, where an appeal against a negative decision in a regular procedure has suspensive effect, until such time as a negative decision on the appeal is notified.</td>
<td>To be further discussed.</td>
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<tr>
<td>4.</td>
<td>For reasons of labour market policies, Member States may give priority to EU citizens and nationals of States parties to the Agreement on the European Economic Area and also to legally resident third-country nationals.</td>
<td>EP suggestions on linguistic changes not admissible.</td>
</tr>
<tr>
<td>3.</td>
<td>Access to the labour market shall not be withdrawn during appeals procedures, where an appeal against a negative decision in a regular procedure has suspensive effect, until such time as a negative decision on the appeal is issued.</td>
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<tr>
<td>4.</td>
<td>For reasons of labour market policies, Member States may give priority to EU citizens and nationals of States parties to the Agreement on the European Economic Area and also to legally resident third-country nationals.</td>
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<td><strong>Article 16</strong></td>
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<td><strong>Vocational training</strong></td>
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<td><strong>Vocational training</strong></td>
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<tr>
<td>Member States may allow asylum seekers access to vocational training irrespective of whether they have access to the labour market.</td>
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<td>Member States may allow asylum seekers access to vocational training irrespective of whether they have access to the labour market.</td>
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<tr>
<td>Access to vocational training relating to an employment contract shall depend on the extent to which the applicant has access to the labour market in accordance with Article 15.</td>
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<td>Access to vocational training relating to an employment contract shall depend on the extent to which the applicant has access to the labour market in accordance with Article 15.</td>
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<th><strong>Article 17</strong></th>
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<tr>
<td><strong>General rules on material reception conditions and health care</strong></td>
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<td><strong>General rules on material reception conditions and health care</strong></td>
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<tr>
<td>1. Member States shall ensure that material reception conditions are available to applicants when they make their application for international protection.</td>
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<td>1. Member States shall ensure that material reception conditions are available to applicants when they make their application for international protection.</td>
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2. Member States shall ensure that material reception conditions provide an adequate standard of living for applicants, which guarantees their subsistence and protects their physical and mental health adequate for the health of applicants and capable of ensuring their subsistence.

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<th>EP suggestions on linguistic changes not admissible.</th>
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Member States shall ensure that that standard of living is met in the specific situation of vulnerable persons who have special needs, in accordance with Article 21, as well as in relation to the situation of persons who are in detention.

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Member States may make the provision of all or some of the material reception conditions and health care subject to the condition that applicants do not have sufficient means to have a standard of living adequate for

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<p>| If it transpires that an applicant had sufficient means to cover material reception conditions and health care at the time when these basic needs were being covered, Member States may ask the asylum seeker for a | If it transpires that an applicant had sufficient means to cover material reception conditions and health care at the time when <em>those</em> basic | If it transpires that an applicant had sufficient means to cover material reception conditions and health care at the time when these basic needs were being covered, Member States may ask the asylum seeker for | EP suggestions on linguistic changes not admissible. |</p>
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<th>refund.</th>
<th>needs were being <em>met</em>, Member States may ask the asylum seeker for a refund.</th>
<th>a refund.</th>
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<tr>
<td>5. <strong>Material reception conditions may be provided in kind, or in the form of financial allowances or vouchers or in a combination of these provisions.</strong></td>
<td>5. <strong>Material reception conditions may be provided in kind, or in the form of financial allowances or vouchers or in a combination of these provisions.</strong></td>
<td>5. Where Member States provide material reception conditions in the form of financial allowances or vouchers, the amount thereof shall be determined in accordance with the principles set out in this Article.</td>
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<tr>
<td>Where Member States provide material reception conditions in the form of financial allowances or vouchers, the amount thereof shall be determined in accordance with the principles set out in this Article.</td>
<td>Where Member States provide material reception conditions in the form of financial allowances or vouchers, the amount thereof shall be determined in accordance with the principles set out in this Article.</td>
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<td>5. <strong>Material reception conditions may be provided in kind or in the form of financial allowances or vouchers or in a combination of the three elements.</strong></td>
<td>To be further discussed.</td>
<td></td>
</tr>
<tr>
<td>5. Where Member States provide material reception conditions in the form of financial allowances or vouchers, the amount thereof shall be determined in accordance with the principles set out in this Article.</td>
<td>5. Where Member States provide material reception conditions in the form of financial allowances or vouchers, the amount thereof shall be determined in accordance with the principles set out in this Article.</td>
<td>To be further discussed.</td>
</tr>
</tbody>
</table>
and vouchers, the amount thereof shall be determined on the basis of the point(s) of reference established by the Member State concerned either by law or practice to ensure adequate standards of living for nationals, such as the minimum level of social welfare assistance. Member States may grant less favourable treatment to asylum applicants compared to nationals in this respect, where it is duly justified.

This shall at least cover adequate accommodation, food, and, where applicable, education, as well as health care in accordance with this Directive. This does not entail that the amount granted should be the same as for nationals. Member States may grant less favourable treatment to asylum seekers compared to nationals in this respect, in particular where material support is partially provided in kind or where the abovementioned level(s), applied for nationals, aim to ensure a standard of living higher than what is prescribed for asylum seekers under this Directive.

allowances and vouchers, the amount thereof shall be determined on the basis of the level(s) established by the Member State concerned either by law or practice to ensure adequate standards of living for nationals. Member States may grant less favourable treatment to asylum seekers compared to nationals in this respect, in particular where material support is partially provided in kind or where the abovementioned level(s), applied for nationals, aim to ensure a standard of living higher than what is prescribed for asylum seekers under this Directive.
<table>
<thead>
<tr>
<th>Article 18</th>
<th>Modalities for material reception conditions</th>
<th>Article 18</th>
<th>Modalities for material reception conditions</th>
<th>Article 18</th>
<th>Modalities for material reception conditions</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>1.</strong> Where housing is provided in kind, it should take one or a combination of the following forms:</td>
<td>Modalities for material reception conditions</td>
<td><strong>1.</strong> Where housing is provided in kind, it should take one or a combination of the following forms:</td>
<td>Modalities for material reception conditions</td>
<td><strong>1.</strong> Where housing is provided in kind, it should take one or a combination of the following forms:</td>
<td>Identical</td>
</tr>
<tr>
<td>(a) premises used for the purpose of housing applicants during the examination of an application for international protection lodged made at the border or in transit zones;</td>
<td>(a) premises used for the purpose of housing applicants during the examination of an application for international protection made at the border or in transit zones for a maximum period of four weeks;</td>
<td>(a) premises used for the purpose of housing applicants during the examination of an application for international protection lodged made at the border or in transit zones;</td>
<td>To be further discussed as regards admissibility.</td>
<td></td>
<td></td>
</tr>
<tr>
<td>(b) accommodation centres which guarantee an adequate standard of living;</td>
<td>(b) accommodation centres which guarantee an adequate standard of living;</td>
<td>(b) accommodation centres which guarantee an adequate standard of living;</td>
<td>Identical</td>
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<td>living:</td>
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<tr>
<td>(c) private houses, flats, hotels or other premises adapted for housing applicants.</td>
<td>(c) private houses, flats, hotels or other premises adapted for housing applicants.</td>
<td>(c) private houses, flats, hotels or other premises adapted for housing applicants.</td>
<td>Identical</td>
<td></td>
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</tr>
<tr>
<td>2. Without prejudice to any specific conditions of detention as stipulated in Articles 10 and 11, in relation to housing referred to in paragraph 1(a), (b) and (c), Member States shall ensure that:</td>
<td>2. Without prejudice to any specific conditions of detention as stipulated in Articles 10 and 11, in relation to housing referred to in paragraph 1(a), (b) and (c), Member States shall ensure that:</td>
<td>2. Without prejudice to any specific conditions of detention as stipulated in Articles 10 and 11, in relation to housing referred to in paragraph 1(a), (b) and (c), Member States shall ensure that:</td>
<td>Identical</td>
<td></td>
<td></td>
</tr>
<tr>
<td>(a) applicants are guaranteed protection of their family life;</td>
<td>(a) applicants are guaranteed protection of their family life;</td>
<td>(a) applicants are guaranteed protection of their family life;</td>
<td>Identical</td>
<td></td>
<td></td>
</tr>
<tr>
<td>(b) applicants have the possibility of communicating with relatives, legal advisers or counsellors, or persons representing and</td>
<td>(b) applicants have the possibility of communicating with relatives, legal advisers or counsellors, or persons representing and</td>
<td>(b) applicants have the possibility of communicating with relatives, legal advisers or counsellors, or persons representing and</td>
<td>Identical</td>
<td></td>
<td></td>
</tr>
<tr>
<td>(c)</td>
<td>Family members, legal advisers or counsellors of asylum seekers, persons representing the United Nations High Commissioner for Refugees, (UNHCR) and relevant non-governmental organisations designated by the latter and recognised by the Member State concerned, are granted</td>
<td>Family members, legal advisers or counsellors, persons representing the United Nations High Commissioner for Refugees, (UNHCR) and relevant non-governmental organisations recognised by the Member State concerned, are granted</td>
<td></td>
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<td></td>
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<tr>
<td>(c)</td>
<td>Identical</td>
<td>Identical</td>
<td></td>
<td></td>
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</tr>
<tr>
<td>Grant of access to accommodation centres and other housing facilities</td>
<td>Access in order to assist the said asylum seekers. Limits on such access may be imposed only on grounds relating to the security of these premises and of the asylum seekers.</td>
<td>Grant of access to accommodation centres and other housing facilities in order to assist the said asylum seekers. Limits on such access may be imposed only on grounds relating to the security of these premises and of the asylum seekers.</td>
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<tr>
<td><strong>3.</strong> Member States shall take into consideration gender and age specific concerns and the situation of vulnerable persons in relation to applicants within the premises and accommodation centres referred to in paragraph 1(a) and (b).</td>
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<td><strong>Identical</strong></td>
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</tr>
<tr>
<td><strong>4.</strong> Member States shall take appropriate measures to prevent and pay particular attention to the prevention of assault and gender based violence.</td>
<td><strong>4.</strong> Member States shall take appropriate measures to prevent assault and gender based violence.</td>
<td><strong>4.</strong> Member States shall take appropriate measures to prevent assault and gender based violence.</td>
<td><strong>Identical</strong></td>
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<td></td>
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</tbody>
</table>
including sexual assault, within the premises and accommodation centres referred to in paragraph 1(a) and (b).

### 3. Member States shall ensure, if appropriate, that minor children of applicants or applicants who are minors are lodged with their parents or with the adult family member responsible for them whether by law or by custom.

5.4. Member States shall ensure that transfers of applicants from one housing facility to another take place only when necessary. Member States shall provide for the possibility for applicants to inform their legal advisers or counsellors of the transfer and of their new address.

### 6. Persons working in

<table>
<thead>
<tr>
<th>5.</th>
<th>Member States shall ensure that transfers of applicants from one housing facility to another take place only when necessary. Member States shall provide for the possibility for applicants to inform their legal advisers or counsellors of the transfer and of their new address.</th>
</tr>
</thead>
<tbody>
<tr>
<td>4.</td>
<td>Member States shall ensure that transfers of applicants from one housing facility to another take place only when necessary. Member States shall provide for the possibility for applicants to inform their legal advisers or counsellors of the transfer and of their new address.</td>
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Identical

EP suggestions for linguistic
<table>
<thead>
<tr>
<th></th>
<th>accommodation centres shall be adequately trained and shall be bound by the confidentiality principle as defined in the national law in relation to any information they obtain in the course of their work.</th>
<th>accommodation centres shall be adequately trained and shall be bound by the confidentiality principle as defined in the national law in relation to any information which they obtain in the course of their work.</th>
<th>accommodation centres shall be adequately trained and shall be bound by the confidentiality principle as defined in the national law in relation to any information they obtain in the course of their work.</th>
<th>changes not admissible.</th>
</tr>
</thead>
<tbody>
<tr>
<td>7.6</td>
<td>Member States may involve applicants in managing the material resources and non-material aspects of life in the centre through an advisory board or council representing residents.</td>
<td>7. Member States may involve applicants in managing the material resources and non-material aspects of life in the centre through an advisory board or council representing residents.</td>
<td>7.6 Member States may involve applicants in managing the material resources and non-material aspects of life in the centre through an advisory board or council representing residents.</td>
<td>Identical</td>
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<tr>
<td>7.</td>
<td>Legal advisors or counsellors of asylum seekers and representatives of the United Nations High Commissioner for Refugees or non-governmental organisations designated by the latter and recognised by the Member State concerned shall be granted access to accommodation centres and other housing facilities in order</td>
<td>7. Legal advisors or counsellors of asylum seekers and representatives of the United Nations High Commissioner for Refugees or non-governmental organisations designated by the latter and recognised by the Member State concerned shall be granted access to accommodation centres and</td>
<td>7. Legal advisors or counsellors of asylum seekers and representatives of the United Nations High Commissioner for Refugees or non-governmental organisations designated by the latter and recognised by the Member State concerned shall be granted access to accommodation centres and</td>
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</table>
to assist the said asylum seekers. Limits on such access may be imposed only on grounds relating to the security of the centres and facilities and of the asylum seekers.

<table>
<thead>
<tr>
<th>8.</th>
<th>In duly justified cases, Member States may exceptionally set modalities for material reception conditions different from those provided for in this Article, for a reasonable period which shall be as short as possible, when:</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>(a)</strong></td>
<td>an initial assessment of the specific needs of the applicant is required, in accordance with Article 22,</td>
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Identical

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other housing facilities in order to assist the said asylum seekers. Limits on such access may be imposed only on grounds relating to the security of the centres and facilities and of the asylum seekers.

<table>
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<tr>
<th>8.</th>
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</thead>
<tbody>
<tr>
<td><strong>(a)</strong></td>
<td>an initial assessment of the specific needs of the applicant is required, in accordance with Article 22,</td>
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EP suggestions for linguistic changes not admissible.
<table>
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<tr>
<th>Available in a certain geographical area,</th>
<th>Available in a certain geographical area,</th>
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<tbody>
<tr>
<td>(b) housing capacities normally available are temporarily exhausted</td>
<td>(b) housing capacities normally available are temporarily exhausted</td>
</tr>
<tr>
<td>The asylum seeker is in detention or confined to border posts.</td>
<td>The asylum seeker is in detention or confined to border posts.</td>
</tr>
<tr>
<td>These different conditions shall cover in any case basic needs.</td>
<td>Such different conditions shall cover in any case basic needs.</td>
</tr>
<tr>
<td>These different conditions shall cover in any case basic needs.</td>
<td>EP suggestion for linguistic change not admissible.</td>
</tr>
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</table>

**Article 19**

<table>
<thead>
<tr>
<th>Health care</th>
<th>Health care</th>
<th>Health care</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>1.</strong> Member States shall ensure that applicants receive the necessary health care which shall include, at least, emergency care and essential treatment of illness or post traumatic disorders.</td>
<td><strong>1.</strong> Member States shall ensure that applicants receive the necessary health care which shall include, at least, emergency care and essential treatment of illness or mental.</td>
<td><strong>1.</strong> Member States shall ensure that applicants receive the necessary health care which shall include, at least, emergency care and essential treatment of illness or mental.</td>
</tr>
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<td></td>
<td></td>
<td>To be further discussed.</td>
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</table>

To be further discussed.
<table>
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<tr>
<th>disorders.</th>
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<tbody>
<tr>
<td>2. Member States shall provide necessary medical or other assistance to applicants who have special reception needs, including appropriate mental health care where needed.</td>
</tr>
<tr>
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</tr>
<tr>
<td>2. Member States shall provide necessary medical or other assistance to applicants who have special reception needs, including appropriate mental health care where required.</td>
</tr>
<tr>
<td>EP suggestion to put &quot;where required&quot;. To be further discussed.</td>
</tr>
</tbody>
</table>

**Article 20**

**Victims of torture**

*Member States shall ensure that victims of torture are quickly directed to a care centre appropriate to their situation.*

<p>| |</p>
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<tbody>
<tr>
<td>EP AM for new Article not admissible. To be further discussed in relation to Article 25.</td>
</tr>
</tbody>
</table>
### CHAPTER III

#### REDUCTION OR WITHDRAWAL OF MATERIAL RECEPTION CONDITIONS

<table>
<thead>
<tr>
<th><strong>Article 20</strong></th>
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</thead>
<tbody>
<tr>
<td><strong>Reduction or withdrawal of material reception conditions</strong></td>
<td><strong>Reduction or withdrawal of material reception conditions</strong></td>
<td><strong>Reduction or withdrawal of material reception conditions</strong></td>
</tr>
<tr>
<td>1. Member States may reduce or withdraw material reception conditions in the following cases:</td>
<td>1. Member States may reduce [...] but never eliminate all - material reception conditions</td>
<td>1. Member States may reduce or withdraw material reception conditions in the following cases:</td>
</tr>
<tr>
<td>(a) where an asylum seeker:</td>
<td>(a) where an asylum seeker:</td>
<td>(a) where an asylum seeker:</td>
</tr>
<tr>
<td>(a) = abandons the place of residence determined by the competent authority without informing it or, if requested, without</td>
<td>(a) = abandons the place of residence determined by the competent authority</td>
<td>(a) = abandons the place of residence determined by the competent authority without informing it or, if requested, without</td>
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**Identical**

EP AM related to parts of the recast where Commission made proposals.

To be further discussed.

Identical
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<tr>
<th>permission, or</th>
<th>without informing it or, if requested, without permission, or</th>
<th>permission, or</th>
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</thead>
<tbody>
<tr>
<td>(b) = does not comply with reporting duties or with requests to provide information or to appear for personal interviews concerning the asylum procedure during a reasonable period laid down in national law, or</td>
<td>(b) = does not comply with reporting duties or with requests to provide information or to appear for personal interviews concerning the asylum procedure during a reasonable period laid down in national law, or</td>
<td>(b) = does not comply with reporting duties or with requests to provide information or to appear for personal interviews concerning the asylum procedure during a reasonable period laid down in national law, or</td>
</tr>
<tr>
<td>(c) = has already lodged as defined in Article 2(q) of [.../.../EU] [the Asylum Procedures Directive] an application in the same Member State, or</td>
<td>(c) = has lodged a subsequent application as defined in Article 2(q) of [.../.../EU] [the Asylum Procedures Directive], or</td>
<td>(c) = has already lodged as defined in Article 2(q) of [.../.../EU] [the Asylum Procedures Directive] an application in the same Member State, or</td>
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<tr>
<td>☒ (d) has concealed financial resources and has therefore unduly benefited from material reception conditions. ☒</td>
<td></td>
<td>☒ (d) has concealed financial resources and has therefore unduly benefited from material reception conditions. ☒</td>
</tr>
<tr>
<td>☒ In relation to cases (a) and (b), ☒ when the applicant is traced or voluntarily reports to the competent authority, a duly motivated decision, based on the reasons for the disappearance, shall be taken on the reinstallation of the grant of some or all of the ☒ material ☒ reception conditions ☒ withdrawn or reduced ☒;</td>
<td></td>
<td>☒ In relation to cases (a) and (b), ☒ when the applicant is traced or voluntarily reports to the competent authority, a duly motivated decision, based on the reasons for the disappearance, shall be taken on the reinstallation of the grant of some or all of the ☒ material ☒ reception conditions ☒ withdrawn or reduced ☒;</td>
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<tr>
<td></td>
<td>☒ When the applicant is traced or voluntarily reports to the competent authority, a duly motivated decision, based on the reasons for the disappearance, shall be taken on the reintroduction of the grant of some or all of the ☒ material ☒ reception conditions ☒ withdrawn or reduced ☒;</td>
<td></td>
</tr>
<tr>
<td></td>
<td>2. Member States may reduce or withdraw material reception conditions where an applicant has concealed financial resources, and has therefore unduly benefited from material reception conditions.</td>
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</table>
If it transpires that an applicant had sufficient means to cover material reception conditions and health care at the time when these basic needs were being covered, Member States may ask the asylum seeker for a refund.

2. Member States may refuse conditions in cases where an asylum seeker has failed to demonstrate that the asylum claim was made as soon as reasonably practicable after arrival in that Member State.

3. Member States may determine the sanctions applicable to serious breaches of the rules of the accommodation centres as well as to seriously violent

| 2. | Member States may reduce sanctions applicable to serious breaching of the rules of the accommodation centres as well as to seriously violent breaches of the rules of the accommodation |
| 3. | Member States may determine sanctions applicable to serious breaches of the rules of the accommodation centres as well as to seriously violent breaches of the rules of the accommodation |

To be further discussed.

EP suggestion for linguistic change not admissible.
<table>
<thead>
<tr>
<th>Paragraph</th>
<th>Text</th>
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<tr>
<td>3.</td>
<td>Decisions for reduction, withdrawal or refusal of material reception conditions or sanctions referred to in paragraphs 1, 2 and 3 shall be taken individually, objectively and impartially and reasons shall be given. Decisions shall be based on the particular situation of the person concerned, especially with regard to persons covered by Article 21, taking into account the principle of proportionality. Member States shall under all circumstances ensure access to emergency health care in accordance with Article 19.</td>
</tr>
<tr>
<td>4.</td>
<td>Decisions for reduction, withdrawal or refusal of material reception conditions or sanctions referred to in paragraphs 1, 2 and 3 shall be taken individually, objectively and impartially and reasons shall be given. Decisions shall be based on the particular situation of the person concerned, especially with regard to persons covered by Article 21, taking into account the principle of proportionality. Member States shall under all circumstances ensure access to emergency health care in accordance with Article 19.</td>
</tr>
<tr>
<td>5.</td>
<td>Member States shall ensure that....</td>
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</table>
material reception conditions are not withdrawn or reduced before a negative decision is taken in accordance with paragraph 3.

<table>
<thead>
<tr>
<th>CHAPTER IV</th>
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<th>CHAPTER IV</th>
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<tr>
<td>PROVISIONS FOR VULNERABLE PERSONS</td>
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<td>dependent on outcome discussion on Article 20.</td>
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<tr>
<th>Article 21</th>
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<tbody>
<tr>
<td>General principle</td>
<td>General principle</td>
<td>General principle</td>
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<tr>
<td>Member States shall take into account the specific situation of vulnerable persons such as minors, unaccompanied minors, disabled people, elderly people, pregnant women, single parents with minor children, victims of trafficking, persons with special needs.</td>
<td>Member States shall take into account the specific situation of vulnerable persons such as minors, unaccompanied minors, disabled people, pregnant women, single parents with minor children, victims of trafficking, persons with special needs.</td>
<td>Member States shall take into account the specific situation of vulnerable persons such as minors, unaccompanied minors, disabled people, elderly people, pregnant women, single parents with minor children, victims of trafficking, persons with special needs.</td>
</tr>
</tbody>
</table>

To be further discussed.
serious physical illnesses, mental illnesses, or post-traumatic disorders, and persons who have been subjected to torture, rape or other serious forms of psychological, physical or sexual violence, in the national legislation implementing this Directive, the provisions of Chapter II relating to material reception conditions and health care.

people, pregnant women, single parents with minor children, victims of trafficking, victims of female genital mutilation, and persons with serious physical illnesses and mental disorders, and persons who have been subjected to torture, rape or other serious forms of psychological, physical or sexual violence, in the national legislation implementing this Directive.

vatcifying, persons with serious illnesses, persons with mental disorders, and persons who have been subjected to torture, rape or other serious forms of psychological, physical or sexual violence, in the national legislation implementing this Directive, the provisions of Chapter II relating to material reception conditions and health care.

| 2. Paragraph 1 shall apply only to persons found to have special needs after an individual evaluation of their situation. | 2. Paragraph 1 shall apply only to persons found to have special needs after an individual evaluation of their situation. |
### Article 22

#### Identification of the special reception needs of vulnerable persons

1. Member States shall establish mechanisms with a view to identifying whether the applicant is a vulnerable person and, if so, has special reception needs, also indicating the nature of such needs. Those mechanisms shall be initiated within a reasonable time after an application for international protection is made. Member States shall ensure that these special reception needs are also addressed, in accordance with the provisions of this Directive, if they become apparent at a later stage in the asylum procedure.

### Article 22

#### Identification of the special reception needs of vulnerable persons

1. Member States shall establish mechanisms in national legislation with a view to identifying whether the applicant is a vulnerable person and, if so, has special reception needs, also indicating the nature of such needs. Those mechanisms should also ensure the identification of applicants in need of special procedural guarantees, as provided for in Articles 2(d) and 24 of Directive […/…/EU] [the Procedure Directive]. They shall be initiated as soon as an application for

#### Assessment of the special reception needs of vulnerable persons

1. Where an applicant is a vulnerable person in line with Article 21, Member States shall carry out an individual assessment in order to identify whether the applicant has special reception needs. If the applicant has special reception needs, Member States shall also indicate the nature of such needs.
**International protection is lodged.**

Member States shall ensure that these special reception needs are also addressed, in accordance with the provisions of this Directive, if they become apparent at a later stage in the asylum procedure.

Member States shall ensure adequate support for persons

This assessment shall be initiated within a reasonable time after an application for international protection is made and may be integrated into existing national procedures. Member States shall ensure that these special reception needs are also addressed, in accordance with the provisions of this Directive, if they become apparent at a later stage in the asylum procedure.

Member States shall ensure adequate support provided to

To be further discussed.
support for persons with special reception needs throughout the duration of the asylum procedure and shall provide for appropriate monitoring of their situation.

2. The identification mechanisms provided for in paragraph 1 shall be without prejudice to the assessment of international protection needs pursuant to Directive […]/ […]/EU [the Qualification Directive].

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2. The … assessment … provided for in paragraph 1 shall be without prejudice to the assessment of international protection needs pursuant to Directive […]/ […]/EU [the Qualification Directive].

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To be further discussed.

Article 23

Minors

1. The best interests of the child shall be a primary consideration for Member States when implementing the provisions of this Directive that involve minors. Member States shall

1. The best interests of the child shall be a primary consideration for Member States when implementing the provisions of this Directive that involve minors.

1. The best interests of the child shall be a primary consideration for Member States when implementing the provisions of this Directive that involve minors.

EP suggestions for linguistic changes not admissible.
<p>| <strong>Directive applicable to</strong> minors. Member States shall ensure a standard of living adequate for the minor's physical, mental, spiritual, moral and social development. | <strong>⇒</strong> Member States shall ensure a standard of living adequate for the minor's physical, mental, spiritual, moral and social development. |
|---|
| <strong>2.</strong> In assessing the best interests of the child, Member States shall in particular take due account of the following factors: | <strong>2.</strong> In assessing the best interests of the child, Member States shall in particular take due account of the following factors: | <strong>Identical</strong> |
| (a) family reunification possibilities; | (a) family reunification possibilities; | <strong>Identical</strong> |
| (b) the minor’s well-being and social development, taking into particular consideration the minor’s ethnic, religious, cultural and linguistic background; | (b) the minor’s well-being and social development, taking into particular consideration the minor’s ethnic, religious, cultural and linguistic background; | To be further discussed. |</p>
<table>
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<tr>
<th>3.</th>
<th>Member States shall ensure that minors have access to leisure-activities, including play and recreational activities appropriate to their age within the premises and accommodation centres referred to in Article 18(1)(a) and (b) and to open-air activities.</th>
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</thead>
</table>
| 4. 2. | Member States shall ensure access to rehabilitation services for minors who have been

<table>
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<tr>
<th>3.</th>
<th>Member States shall ensure that minors have access to leisure-activities, including play and recreational activities appropriate to their age within the premises and accommodation centres referred to in Article 18(1)(a) and (b), to open-air activities and to education.</th>
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</table>
| 4. 2. | Member States shall ensure access to rehabilitation services for minors who have

| Identical | To be further discussed. | EP suggestions for linguistic changes not admissible.
victims of any form of abuse, neglect, exploitation, torture or cruel, inhuman and degrading treatment, or who have suffered from armed conflicts, and ensure that appropriate mental health care is developed and qualified counselling is provided when needed.

<table>
<thead>
<tr>
<th>5. Member States shall ensure, if appropriate, that minor children of applicants or applicants who are minors are lodged with their parents or with the adult family member responsible for them whether by law or by custom the national practice of the Member States concerned, provided this is in the best interests of the minors concerned.</th>
</tr>
</thead>
<tbody>
<tr>
<td>5. Member States shall ensure, that minor children of applicants or applicants who are minors, whether they are unmarried or married but not accompanied by their spouse, are lodged with their parents or with the adult family member responsible for them whether by law or the national practice of the Member States concerned, provided this is in the best interests of the minors concerned.</td>
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To be further discussed.
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<tr>
<th>Unaccompanied minors</th>
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<tr>
<td><strong>Article 24</strong></td>
<td><strong>Article 24</strong></td>
<td><strong>Article 24</strong></td>
</tr>
<tr>
<td>1. Member States shall as soon as possible take measures to ensure the necessary representation of unaccompanied minors by legal guardianship or, where necessary, representation by an organisation which is responsible for the care and well-being of minors, or by any other appropriate representation so that a representative represents and assists the unaccompanied minor to enable him/her to benefit from the rights and comply with the obligations provided for in this Directive. The representative shall have the necessary expertise in the field of childcare and shall perform his/her duties in accordance with the principle of the best interests of the child, as</td>
<td>1. Member States shall [...] take measures to ensure the necessary representation of unaccompanied minors by legal guardians to enable them to benefit from the rights and comply with the obligations provided for in this Directive. A guardian shall be appointed to advise and protect the child and to ensure that all decisions are taken in the child's best interests. The unaccompanied minor shall be informed immediately of the appointment of the guardian. A guardian should have</td>
<td>1. Member States shall as soon as possible take measures to ensure the necessary representation of unaccompanied minors by legal guardianship or, where necessary, representation by an organisation which is responsible for the care and well-being of minors, or by any other appropriate representation so that a representative represents and assists the unaccompanied minor to enable him/her to benefit from the rights and comply with the obligations provided for in this Directive. The representative shall have the necessary expertise in the field of childcare and shall perform his/her duties in accordance with the principle of the best interests of the child, as</td>
</tr>
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</table>
the necessary expertise in the field of childcare so as to ensure that the interests of the child are protected and that the child’s legal, social, health, psychological, material and educational needs are appropriately met. Agencies or individuals whose interests could potentially conflict with those of the child shall not be eligible to become guardians. Regular assessments shall be made by the appropriate authorities. In order to establish a level of trust with the unaccompanied minor and to ensure continuity during the procedure, Member States should try to ensure that the same guardian is interests of the child, as prescribed in Article 23(2).
Regular assessments shall be made by the appropriate authorities.

<table>
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<tr>
<th>2. Unaccompanied minors who make an application for international protection as asylum shall, from the moment they are admitted to the territory to the moment they are obliged to leave the host Member State in which the application for international protection as asylum was made or is being examined, be placed:</th>
</tr>
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<tr>
<td>(a) with adult relatives;</td>
</tr>
<tr>
<td>(b) with a foster-family;</td>
</tr>
</tbody>
</table>

<table>
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<tr>
<th>2. Unaccompanied minors who make an application for international protection as asylum shall, from the moment when they are admitted to the territory to the moment when they are obliged to leave the territory of the Member State in which the application for international protection as asylum was made or is being examined, be placed:</th>
</tr>
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<tbody>
<tr>
<td>(a) with adult relatives;</td>
</tr>
<tr>
<td>(b) with a foster-family;</td>
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Regular assessments shall be made by the appropriate authorities.

To be further discussed.

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EP suggestions for linguistic changes not admissible.
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<th>(c) in accommodation centres with special provisions for minors;</th>
<th>(c) in accommodation centres with special facilities for minors;</th>
<th>(c) in accommodation centres with special provisions for minors;</th>
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<td>(d) in other accommodation suitable for minors.</td>
<td>(d) in other accommodation suitable for minors.</td>
<td>(d) in other accommodation suitable for minors.</td>
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<td></td>
<td>Member States may place unaccompanied minors aged 16 or over in accommodation centres for adult asylum seekers, if it is in their best interests, as prescribed in Article 23(2).</td>
<td>Member States may place unaccompanied minors aged 16 or over in accommodation centres for adult asylum seekers, if it is in their best interests, as prescribed in Article 23(2).</td>
<td>Member States may place unaccompanied minors aged 16 or over in accommodation centres for adult asylum seekers, if it is in their best interests, as prescribed in Article 23(2).</td>
<td>Identical</td>
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<tr>
<td></td>
<td>As far as possible, siblings shall be kept together, taking into account the best interests of the minor concerned and, in particular, his or her age and degree of maturity. Changes of residence of unaccompanied minors shall be limited to a minimum.</td>
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<td>Identical</td>
</tr>
</tbody>
</table>
3. Member States shall establish mechanisms for tracing the family members of an unaccompanied minor. They shall start to trace, the members of the unaccompanied minor's family, where necessary with the assistance of international or of other relevant organisations, as soon as possible after an application for international protection is made whilst protecting his/her best interests. In cases where there may be a threat to the life or integrity of the minor or his or her close relatives, care must be taken to ensure that the collection, processing and circulation of information concerning those persons is undertaken on a confidential basis, so as to avoid jeopardizing their safety.

3. Member States shall establish mechanisms in national legislation for tracing the family members of an unaccompanied minor. They shall start to trace, the members of the unaccompanied minor's family, where necessary with the assistance of international or of other relevant organisations, as soon as possible after an application for international protection is made whilst protecting his/her best interests. In cases where there may be a threat to the life or integrity of the minor or his or her close relatives, particularly if they have remained in the country of origin, care must be taken to ensure that the collection, processing and circulation of information concerning those persons is undertaken on a confidential basis, so as to avoid jeopardizing their safety.

EP AM. To be further discussed.

EP suggestions for linguistic changes not admissible.
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<th>ensure that the collection, processing and exchange of information concerning those persons is undertaken on a confidential basis, so as to avoid jeopardizing their safety.</th>
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<tr>
<td>4. Those working with unaccompanied minors shall have had and shall continue to receive appropriate training concerning their needs, and shall be bound by the confidentiality principle as defined in the national law, in relation to any information they obtain in the course of their work.</td>
<td>4. <strong>Persons</strong> working with unaccompanied minors shall have received and shall continue to receive appropriate training concerning their needs, and shall be bound by the confidentiality principle as defined in the national law, in relation to any information which they obtain in the course of their work.</td>
</tr>
<tr>
<td></td>
<td>EP suggestions for inserting &quot;Persons&quot;, &quot;received&quot; and &quot;which&quot; not admissible.</td>
</tr>
<tr>
<td></td>
<td>It is noted that in Article 25(2) first subparagraph, EP made a similar, but admissible, suggestion to use &quot;received&quot; instead of &quot;had&quot;.</td>
</tr>
</tbody>
</table>
### Article 25

**Victims of torture and violence**

1. Member States shall ensure that, if necessary, persons who have been subjected to torture, rape or other serious acts of violence receive the necessary treatment of damages caused by the aforementioned acts, in particular access to rehabilitation services that should allow for obtaining medical and psychological treatment.

2. Those working with victims of torture, rape or other serious acts of violence shall have received appropriate training concerning their needs, and shall be bound by the confidentiality rules provided for in the relevant national law, in relation to any information they obtain in the process.

### Article 25

**Victims of torture and violence**

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### Article 25

**Victims of torture and violence**

To be further discussed.

- EP suggestions for linguistic changes.

To be further discussed.
course of their work. confidentiality rules provided for in the relevant national law, in relation to any information which they obtain in the course of their work.

### CHAPTER V

#### APPEALS

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<th>Article 26 24</th>
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<tr>
<td><strong>Appeals</strong></td>
<td><strong>Appeals</strong></td>
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<tr>
<td>1. Member States shall ensure that negative decisions relating to the granting, withdrawal or reduction of benefits under this Directive or decisions taken under Article 7 which individually affect asylum seekers may be the subject of an appeal within the procedures laid down in the national law. At least in the last instance the possibility of an appeal or a review, in fact and in law,</td>
<td>1. Member States shall ensure that decisions relating to the granting, withdrawal or reduction of benefits under this Directive or decisions taken under Article 7 which individually affect asylum seekers may be the subject of an appeal within the procedures laid down</td>
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</tr>
<tr>
<td><strong>EP suggestions for changes</strong> (&quot;grant&quot;, &quot;of&quot;, &quot;in&quot;, right to&quot;) not admissible.</td>
<td><strong>EP suggestions for changes</strong> (&quot;grant&quot;, &quot;of&quot;, &quot;in&quot;, right to&quot;) not admissible.</td>
<td><strong>EP suggestions for changes</strong> (&quot;grant&quot;, &quot;of&quot;, &quot;in&quot;, right to&quot;) not admissible.</td>
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<td>before a judicial body shall be granted.</td>
<td>in the national law. At least in the last instance the right to an appeal or a review, in fact and in law, before a judicial body shall be granted.</td>
<td>fact and in law, before a judicial authority shall be granted.</td>
</tr>
</tbody>
</table>

2. In relation to the cases referred to in paragraph 1, Member States shall ensure that asylum seekers have access to free legal assistance and representation, where they cannot afford the costs involved and in so far as it is necessary to ensure their effective access to justice. Legal assistance and representation shall include at least preparation of the required procedural documents and representation before the judicial authorities.

2. In relation to the cases referred to in paragraph 1 before a court or tribunal, Member States shall ensure that asylum seekers have access to free legal assistance and representation, where they cannot afford the costs involved [...].

2. **Member States shall ensure** that free legal assistance and representation is made available on request in cases of an appeal or a review before a judicial authority referred to in paragraph 1, in so far as such aid is necessary to ensure effective access to justice. This shall include, at least, the preparation of the required procedural documents and participation in the hearing before the judicial authorities on behalf of the applicant. To be further discussed.

Member States may provide that free legal assistance and representation not be granted if the applicant's appeal is

To be further discussed.
Legal assistance and representation may be restricted to legal advisers or counsellors specifically designated by national law to assist and represent asylum seekers.

Legal assistance and representation may be provided by specialised, suitably qualified and impartial legal advisers, counsellors or NGOs specifically designated by national law to assist and represent asylum seekers.

Free legal assistance and representation shall be provided by such persons as admitted or permitted under national law. [...]

considered by a court or tribunal to have no tangible prospect of success. In such a case, Member States shall ensure that legal assistance and representation is not arbitrarily restricted and that the applicant's effective access to justice is not hindered. Legal assistance and representation shall include at least preparation of the required procedural documents and representation before the judicial authorities.
represent asylum seekers.

3. Member States may also provide that free legal assistance and representation is made available:

(a) only to those who lack sufficient resources; and/or

(b) only through the services provided by legal advisers or other counsellors specifically designated by national law to assist and represent applicants for international protection.

Member States may provide that free legal assistance and representation not be made available if the appeal or review is considered by a competent authority to have no tangible prospect of success. In such a case,
Member States shall ensure that legal assistance and representation is not arbitrarily restricted and that the applicant's effective access to justice is not hindered.

4. Member States may also:

(a) impose monetary and/or time limits on the provision of free legal assistance and representation, provided that such limits do not arbitrarily restrict access to the provision of legal assistance and representation;

(b) provide that, as regards free legal assistance and representation, including fees and other costs, the treatment of
applicants shall not be more favorable than the treatment generally accorded to their nationals in matters pertaining to legal assistance, including judicial and administrative procedures.

Member States may demand to be reimbursed wholly or partially for any expenses granted if and when the applicant's financial situation has improved considerably or if the decision to grant such benefits was taken on the basis of false information supplied by the applicant.

5. Procedures for access to legal assistance and representation in such cases shall be laid down in national law.

Procedures for access to legal assistance and representation in such cases shall be laid down in national law.
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<tr>
<th>CHAPTER VI</th>
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<td>ACTIONS TO IMPROVE THE EFFICIENCY OF THE RECEPTION SYSTEM</td>
<td>ACTIONS TO IMPROVE THE EFFICIENCY OF THE RECEPTION SYSTEM</td>
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<td>Article 22</td>
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<tr>
<td>Cooperation</td>
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<tr>
<td>Member States shall regularly inform the Commission on the data concerning the number of persons, broken down by sex and age, covered by reception conditions and provide full information on the type, name and format of the documents provided for by Article 6.</td>
<td>Member States shall regularly inform the Commission on the data concerning the number of persons, broken down by sex and age, covered by reception conditions and provide full information on the type, name and format of the documents provided for by Article 6.</td>
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<td>Article 27</td>
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<td>Article 27</td>
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<tr>
<td>Competent authorities</td>
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<td>Each Member State shall notify the Commission of the authorities responsible for fulfilling the obligations</td>
<td>Each Member State shall notify the Commission of the authorities responsible for fulfilling the obligations</td>
<td>Each Member State shall notify the Commission of the authorities responsible for fulfilling the obligations</td>
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<td>Article 28</td>
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<td><strong>Guidance, monitoring and control system</strong></td>
<td><strong>Guidance, monitoring and control system</strong></td>
<td><strong>Guidance, monitoring and control system</strong></td>
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<tr>
<td>1. Member States shall, with due respect to their constitutional structure, put in place relevant mechanisms in order to ensure that appropriate guidance, monitoring and control of the level of reception conditions are established.</td>
<td>1. Member States shall, with due respect to their constitutional structure, put in place relevant mechanisms in order to ensure that appropriate guidance, monitoring and control of the level of reception conditions are established.</td>
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</tr>
<tr>
<td>2. Member States shall submit relevant information to the Commission in the form set out in Annex I, by [1 year after the transposition deadline] at the latest.</td>
<td>2. Member States shall submit relevant information to the Commission in the form set out in Annex I, by [1 year after the transposition deadline] at the latest.</td>
<td>To be further discussed.</td>
</tr>
<tr>
<td>1. Member States shall inform the Commission of any changes in the identity of such authorities.</td>
<td>Fulfilling the obligations arising under this Directive. Member States shall inform the Commission of any changes in the identity of such authorities.</td>
<td>...</td>
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### Article 29.24

<table>
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<tr>
<th>Staff and resources</th>
<th>Article 29.24</th>
<th>Article 29.24</th>
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</thead>
<tbody>
<tr>
<td><strong>1.</strong> Member States shall take appropriate measures to ensure that authorities and other organisations implementing this Directive have received the necessary basic training with respect to the needs of both male and female applicants.</td>
<td>1. Member States shall take appropriate measures to ensure that authorities and other organisations implementing this Directive have received the necessary basic training with respect to the needs of both male and female applicants.</td>
<td>Identical</td>
</tr>
<tr>
<td>2. Member States shall allocate the necessary resources in connection with the national provisions enacted to implement this Directive.</td>
<td>2. Member States shall allocate the necessary resources in connection with the national provisions enacted to implement this Directive.</td>
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**CHAPTER VII**

**FINAL PROVISIONS**

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<tr>
<th>Article 30</th>
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<tr>
<td>Reports</td>
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<tr>
<td>By [two years after the transposition deadline] at the latest ⇒ 6 August 2006, the Commission shall report to the European Parliament and the Council on the application of this Directive and shall propose any amendments that are necessary.</td>
<td>By [two years after the transposition deadline] at the latest ⇒ 6 August 2006, the Commission shall report to the European Parliament and the Council on the application of this Directive and shall propose any amendments that are necessary.</td>
<td>By [two years after the transposition deadline as set out in the first subparagraph of Article 31(1) of this Directive] at the latest ⇒ 6 August 2006, the Commission shall report to the European Parliament and the Council on the application of this Directive and shall propose any amendments that are necessary.</td>
</tr>
<tr>
<td>Member States shall send the Commission all the information that is appropriate for drawing up the report, including the statistical data provided for by Article 22 by ⇒ [...]/ [...]/ [...] ⇒ 6 February 2006.</td>
<td>Member States shall send the Commission all the information that is appropriate for drawing up the report, including the statistical data provided for by Article 28(2), by [...] / [...] / [...].</td>
<td>Member States shall send the Commission all the information that is appropriate for drawing up the report, including the statistical data provided for by Article 22 by ⇒ [...] / [...] / [...] 12 ⇒ 6 February 2006.</td>
</tr>
<tr>
<td>After presenting the ☑ first ☑ report, the Commission shall report to the European Parliament and the Council on</td>
<td>After presenting the first report, the Commission shall report to the European</td>
<td>After presenting the ☑ first ☑ report, the Commission shall report to the European Parliament and the Council</td>
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12 36 months from the date of publication in the *Official Journal of the European Union*. 

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9021/12 ANNEX DG D 1B VH/pf LIMITE EN 122
the application of this Directive at least every five years.

Parliament and the Council on the application of this Directive at least every five years.

on the application of this Directive at least every five years.

<table>
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<tr>
<th>Transposition</th>
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<tr>
<td>1. Member States shall bring into force the laws, regulations and administrative provisions necessary to comply with this Directive by 6 February 2005 Articles […][The articles which have been changed as to the substance by comparison with the earlier Directive] and Annex I by […] at the latest. They shall forthwith inform communicate to the Commission thereof the text of those provisions and this Directive.</td>
<td>1. Member States shall bring into force the laws, regulations and administrative provisions necessary to comply with Articles […] [The articles which have been changed as to the substance by comparison with the earlier Directive] and Annex I by […] at the latest. They shall forthwith communicate to the Commission the text of those provisions and a correlation table between those provisions and this Directive.</td>
<td>1. Member States shall bring into force the laws, regulations and administrative provisions necessary to comply with this Directive by 6 February 2005 Articles [2, 3, 5, 6, 7, 8, 9, 10, 11, 14, [15], 17, 18, 19, 20, 21, 22, 23, 24, 25, 26, 27, 28] [The articles which have been changed as to the substance by comparison with the earlier Directive] and Annex I by […] at the latest. They shall forthwith inform communicate to the Commission thereof the text of those provisions.</td>
</tr>
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13 24 months from the date of publication in the *Official Journal of the European Union.*
2. Member States shall adopt these measures, they shall contain a reference to this Directive or shall be accompanied by such a reference on the occasion of their official publication. Member States shall determine how such a reference is to be made. They shall also include a statement that references in existing laws, regulations and administrative provisions to the directive repealed by this Directive shall be construed as references to this Directive. Member States shall determine how such reference is to be made and how that statement is to be formulated.

When Member States adopt these measures, they shall contain a reference to this Directive or shall be accompanied by such a reference on the occasion of their official publication. Member States shall determine how such a reference is to be made. They shall also include a statement that references in existing laws, regulations and administrative provisions to the directive repealed by this Directive shall be construed as references to this Directive. Member States shall determine how such reference is to be made and how that statement is to be formulated.

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communicate to the Commission the text of the main provisions of national law which they adopt in the field relating to the enforcement of covered by this Directive.

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<th>Article 32</th>
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<td><strong>Repeal</strong></td>
<td><strong>Repeal</strong></td>
<td><strong>Repeal</strong></td>
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<tr>
<td>Directive 2003/9/EC is repealed for the Members States bound by this Directive with effect from [day after the date set out in the first subparagraph of Article 31(1) of this Directive], without prejudice to the obligations of the Member States relating to the time-limit for transposition into national law of the Directive set out in Annex II, Part B.</td>
<td>Directive 2003/9/EC is repealed for the Members States bound by this Directive with effect from [day after the date set out in the first subparagraph of Article 31(1) of this Directive], without prejudice to the obligations of the Member States relating to the time-limit for transposition into national law of the Directive set out in Annex II, Part B.</td>
<td>Directive 2003/9/EC is repealed for the Members States bound by this Directive with effect from [day after the date set out in the first subparagraph of Article 31(1) of this Directive], without prejudice to the obligations of the Member States relating to the time-limit for transposition into national law of the Directive set out in Annex II, Part B.</td>
</tr>
<tr>
<td>References to the repealed Directive shall be construed as references to this Directive and shall be read in accordance with the correlation table in Annex III.</td>
<td>References to the repealed Directive shall be construed as references to this Directive and shall be read in accordance with the correlation table in Annex III.</td>
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<td><strong>Entry into force</strong></td>
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<td><strong>Entry into force</strong></td>
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<tr>
<td>This Directive shall enter into force on the twenty day following that of its publication in the Official Journal of the European Union.</td>
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<td>This Directive shall enter into force on the twenty day following that of its publication in the Official Journal of the European Union.</td>
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<tr>
<td>Articles [...] [The articles which are unchanged by comparison with the earlier Directive] and Annex I shall apply from [day after the date set out in the first subparagraph of Article 31(1)].</td>
<td>Articles [...] [The articles which are unchanged by comparison with the earlier Directive] and Annex I shall apply from [day after the date set out in the first subparagraph of Article 31(1)].</td>
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<td><strong>Addressees</strong></td>
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<tr>
<td>This Directive is addressed to the Member States in accordance with the Treaties.</td>
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<td>This Directive is addressed to the Member States in accordance with the Treaties.</td>
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<tr>
<td><strong>For the European Parliament</strong></td>
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<td><strong>The President</strong> [...]</td>
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### ANNEX I

**Reporting form on the information to be submitted by Member States, as required under Article 28(2) of Directive […/…/EU].**

After the date referred to in Article 28(2) of this Directive this information shall be re-submitted to the Commission when there is a substantial change in the national law or practice that outdate the provided information.

1. On the basis of Articles 2(k) and 22 of Directive […/…/EU], please explain the different steps for the identification of persons with special reception needs, including the moment it is triggered and its consequences in relation to...

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1. **Indicate the total number of persons in your Member State currently covered by reception conditions as stipulated in Article 3(1) of Directive […/…/EC],**

### ANNEX I to ANNEX I

To be checked whether all elements of the EP AM are admissible given the annex to the amended Commission proposal.
addressing such needs, in particular for unaccompanied minors, victims of torture, rape or other serious forms of psychological, physical or sexual violence and victims of trafficking.

2. On the basis of Article 22 of Directive […/…/EU] please provide statistical data on the number of asylum seekers with special needs identified divided into the following groups of persons with special needs:

- unaccompanied minors
- disabled people
- elderly people
- pregnant women
- single parents with minor children
- persons who have been subjected to torture, rape or other serious forms of psychological, physical or sexual violence
- victims of trafficking
- persons with mental
| 3. With reference to Article 15 Directive [.../.../EU], please indicate to the extent that any particular conditions are attached to labour market access for asylum seekers, and describe in detail such restrictions. |
| 4. With reference to Article 2(g) of Directive [.../.../EU], please describe how material reception conditions are provided (i.e. which |
| 5. With reference to Article 17(5) of Directive [.../.../EU], describe in detail the nature of |
| 4. With reference to Article 2(g) of Directive [.../.../EU], please describe how material reception conditions are provided (i.e. which |
material reception conditions are provided in kind, in money, in vouchers or in a combination of these elements) and indicate the level of the daily expenses allowance provided to asylum seekers.

...material reception conditions, including their monetary value, and how they are provided (i.e. which material reception conditions are provided in kind, in money, in vouchers or in a combination of these elements) and indicate the level of the daily expenses allowance provided to asylum seekers.

Which material reception conditions are provided in kind, in money, in vouchers or in a combination of these elements) and indicate the level of the daily expenses allowance provided to asylum seekers.

5. Where applicable, with reference to Article 17(5) Directive [.../.../EU], please explain the point(s) of reference applied by national law or practice with a view to determining the level of financial assistance provided to asylum seekers. To the extent that there is a less favourable treatment of asylum seekers compared to nationals, explain the reasons in this respect.