

COUNCIL OF THE EUROPEAN UNION

Brussels, 11 October 2010

14707/10

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LIMITE

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NOTE

from:	Presidency
to:	JHA Counsellors
No. Cion prop.:	14491/07 MIGR 105 SOC 414
Subject:	Proposal for a Directive of the European Parliament and of the Council on a single application procedure for a single permit for third-country nationals to reside and work in the territory of a Member State and on a common set of rights for third-country workers legally residing in a Member State

With a view to their meeting on 13 October, Counsellors will find attached hereafter a table reflecting the current state of negotiations between the three institutions on the above proposal.

14707/10 AP/es DGH1B

Initial Commission Proposal	EP amendments	Council text	Comments and possible compromises
Proposal for a COUNCIL DIRECTIVE on a single application procedure for a single permit for third-country nationals to reside and work in the territory of a Member State and on a common set of rights for third-country workers legally residing in a Member State		Proposal for a DIRECTIVE of the European Parliament and of the Council on a single application procedure for a single permit for third-country nationals to reside and work in the territory of a Member State and on a common set of rights for third-country workers legally	Compromises
THE COUNCIL OF THE EUROPEAN UNION,		residing in a Member State THE EUROPEAN PARLIAMENT AND THE COUNCIL OF THE EUROPEAN UNION,	
Having regard to the Treaty establishing the European Community, and in particular Article 63(3)(a) thereof,		Having regard to the Treaty on the Functioning of the European Union , and in particular Article 79(2)(a-b) thereof,	
Having regard to the proposal from the Commission, Having regard to the opinion of the European Parliament,		Having regard to the proposal from the Commission, deleted	
Having regard to the opinion of the European Economic and Social Committee,		Having regard to the opinion of the European Economic and Social Committee,	
Having regard to the opinion of the Committee of the Regions,		Having regard to the opinion of the Committee of the Regions, Acting in accordance with the ordinary legislative procedure,	
Whereas:		Whereas:	

an area of freedom, security and an area of freedom, security and and EP	ext accepted by Council
	D
justice, the Treaty provides for justice, the Treaty provides for	
measures to be adopted in the fields measures to be adopted in the fields of	
of asylum, immigration and asylum, immigration and protection of	
protection of the rights of third- the rights of third-country nationals.	
country nationals.	
(2) The European Council, at its	il text accepted by EP
special meeting in Tampere on 15 special meeting in Tampere on 15 meeting in Tampere on 15 and 16	
and 16 October 1999, acknowledged and 16 October 1999, acknowledged October 1999, acknowledged the need	
the need for harmonisation of the need for harmonisation of for harmonisation of national law	
national legislation governing the	
conditions for admission and conditions for admission and admission and residence of third-	
residence of third-country nationals. residence of third-country nationals. country nationals. In this context, it	
In this context, it stated in particular In this context, it stated in particular stated in particular that the European	
that the European Union should that the European Union should Union should ensure fair treatment of	
ensure fair treatment of third- ensure fair treatment of third-country third-country nationals residing	
country nationals residing lawfully nationals residing lawfully on the lawfully on the territory of the	
on the territory of the Member States territory of the Member States and Member States and that a more	
and that a more vigorous integration that a more vigorous integration vigorous integration policy should	
policy should aim to grant them policy should aim to grant them aim to grant them rights and	
rights and obligations comparable to rights and obligations comparable to obligations comparable to those of	
those of citizens of the European those of citizens of the European citizens of the European Union. The	
Union. The European Council Union. The European Council European Council accordingly asked	
accordingly asked the Council to accordingly asked the Council to the Council to rapidly adopt the legal	
rapidly adopt the legal instruments rapidly adopt the legal instruments instruments on the basis of	
on the basis of Commission on the basis of Commission Commission proposals. The need for	
proposals. The need for achieving proposals. The need for achieving the achieving the objectives defined at	
the objectives defined at Tampere Objectives defined at Tampere was Tampere was reaffirmed by the	
was reaffirmed by the Hague reaffirmed by the Stockholm Stockholm Programme of 10 and 11	
Program of 4 and 5 November 2004. Programme of 10 and 11 December 2009.	
December 2009.(LIBE amendment	
$ I\rangle$	

(3) In an increasingly global labour market, the EU should enhance its appeal to attract third-country workers. This should be facilitated by administrative simplification and by facilitating access to relevant information. Provisions for a single application procedure leading to one combined title encompassing both residence and work permit within one administrative act should contribute to simplifying and harmonizing the diverging rules currently applicable in Member States. Such procedural simplification has already been introduced by the majority of Member States and has made for a more efficient procedure both for the migrants and for their employers, and allowed easier controls of the lawfulness of their residence and employment.	(3) [] Provisions for a single application procedure leading to one combined title encompassing both residence and work permit within one administrative act should contribute to simplifying and harmonising the rules currently applicable in Member States. Such procedural simplification has already been introduced by several Member States and has made for a more efficient procedure both for the migrants and for their employers, and allowed easier controls of the lawfulness of their residence and employment. (<i>LIBE amendment</i> 2)	(3) [] Provisions for a single application procedure leading to one combined title encompassing both residence and work permit within one administrative act should contribute to simplifying and more harmonizing the rules currently applicable in Member States. Such procedural simplification has already been introduced in several Member States and has made for a more efficient procedure both for the migrants and for their employers, and allowed easier controls of the lawfulness of their residence and employment.	Council text accepted by EP
(4) In order to allow initial entry into their territory, Member States should be able to issue, in a timely manner, a single permit or, if they issue such permits exclusively on their territory, a visa.		(4) In order to allow initial entry into their territory, Member States should be able to issue, in a timely manner, a single permit or, if they issue such permits exclusively on their territory, a visa.	Cion text accepted by Council and EP
(5) A set of rules governing the procedure for examination of the application for a single permit should be laid down. Those		(5) A set of rules governing the procedure for examination of the application for a single permit should be laid down. Those procedures	Cion text accepted by Council and EP

procedures should be effective and manageable, taking account of the normal workload of the Member States' administrations, as well as transparent and fair, in order to offer appropriate legal certainty to those concerned. (6) The conditions and criteria on	(6) The conditions and criteria on the	should be effective and manageable, taking account of the normal workload of the Member States' administrations, as well as transparent and fair, in order to offer appropriate legal certainty to those concerned. (6) The conditions and criteria on the	
the basis of which an application for a single permit can be rejected is laid down in national law including the obligation to respect the principle of Community preference as expressed in particular in the relevant provisions of the Acts of Accession of 16 April 2003 and 25 April 2005.	basis of which an application for a single permit can be rejected should be objective and laid down in national law []. Any rejection decision should be duly reasoned .(<i>LIBE amendment 3</i>)	basis of which an application for a single permit can be rejected is laid down in national law including the obligation to respect the principle of Community preference as expressed in particular in the relevant provisions of the Acts of Accession of 16 April 2003 and 25 April 2005.	
(7) The single permit should take the harmonized format of the residence permit in accordance with Regulation (EC) No 1030/2002, laying down a uniform format for residence permits for third-country nationals ¹ , enabling the Member States to enter information, in particular as to whether or not the person is permitted to work. Member States should indicate – also for the purpose of better control of migration – not only in the single	(7) The single permit should take the <i>harmonised</i> format of the residence permit in accordance with Regulation (EC) No 1030/2002, laying down a uniform format for residence permits for third-country nationals, enabling the Member States to enter further information, in particular as to whether or not the person is permitted to work. Member States should indicate – also for the purpose of better control of migration – not only in the single permit but also in	(7) The single permit should take the harmonized format of the residence permit in accordance with Regulation (EC) No 1030/2002, laying down a uniform format for residence permits for third-country nationals, enabling the Member States to enter information, in particular as to whether or not the person is permitted to work. Member States should indicate – also for the purpose of better control of migration – not only in the single permit but also in all the	

OJ L 157, 15.6.2002, p. 1.

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permit but also in all the issued residence permits the information relating to the permission to work irrespective of the type of the permit or the residence title on the basis of which the third country national has been admitted to the territory of a Member State and has been given access to the labour market of that Member State.	all the issued residence permits the information relating to the permission to work irrespective of the type of the permit or the residence title on the basis of which the third country national has been admitted to the territory of a Member State []. (LIBE amendment 4)	issued residence permits, the information relating to the permission to work irrespective of the type of the permit or the residence title on the basis of which the third country national has been admitted to the territory of a Member State and has been given access to the labour market of that Member State.	
	(7a new) The provisions in this Directive on the single permit and on the residence permit issued for purposes other than work should not prevent Member States from issuing additional documents, in particular to give more precise information on the right to work. Such additional documents should, however, be optional for Member States and should not serve as a substitute for a work permit and thereby compromise the concept of the single permit. (LIBE amendment 5)	(7b) The provisions in this Directive on the single permit and on the residence permit issued for purposes other than work do not prevent Member States from issuing additional documents, in particular to give more precise information on the right to work.	Council text partially accepted by EP
	(7b new) The obligation on the Member States to determine whether the application is to be made by a third-country national or by his or her employer should be without prejudice to any arrangements requiring both to be involved in the procedure. The	(7c) The obligation of the Member States to determine whether the application is made by a third-country national or by his employer is without prejudice to any arrangements requiring both to be involved in the procedure.	Council text partially accepted by EP

3.6 1 Ct t 1 11 1 1 2		
Member States should decide		
whether the application for a single		
permit may be made in the		
Member State of destination or		
from a third country. In cases		
where the third-country national		
is not allowed to make an		
application from a third country,		
Member States should ensure that		
the application may be made by		
the employer in the Member State		
of destination. (LIBE amendment 6)		
(7c new) The provisions in this	(7d) The provisions in this Directive	Council text accepted by EP
Directive on residence permits for	on residence permits for purposes	1
purposes other than work should	other than work only concern the	
apply only to the format of such	format of such permits and are	
permits and should be without	without prejudice to national	
prejudice to national or to other	and/or Union rules on admission	
Union rules on admission	procedures and on procedures for	
procedures and on procedures for	issuing such permits.	
issuing such permits.	and the personal pers	
(LIBE amendment 7)		
(7d new) The provisions in this	(7e) The provisions in this Directive	Council text accepted by EP
Directive on the single application	on the single application procedure	Comien tem accepted by En
procedure and on the single permit	and on the single permit do not	
should not concern uniform and	concern uniform and long-stay	
long-stay visas. (LIBE amendment 8)	visas.	
(7e new) The deadline for adopting	(7f) The deadline for adopting a	Council text accepted by EP
a decision on the application	decision on the application should	Connen text decepted by El
should not include the time	not include the time required for	
required for the recognition of	the recognition of professional	
•	qualifications nor the time required	
professional qualifications or the		
time required for issuing a visa.	for issuing a visa. This Directive is	

	This Directive should be without prejudice to national procedures on the recognition of diplomas. (LIBE amendment 9) (7f new) The designation of the competent authority under this Directive should be without prejudice to the role and responsibilities of other authorities and, where applicable, the social partners, with regard to the examination of, and the decision on, the application. (LIBE amendment 10)	without prejudice to the national procedures on the recognition of diplomas. (7g) The designation of the competent authority under this Directive is without prejudice to the role and responsibilities of other authorities and, where applicable, the social partners, with regard to the examination of and the decision on the application.	Council text accepted by EP
	(7g new) This Directive should be without prejudice to the competence of the Member States to regulate the admission of third-country nationals for the purpose of employment, including the number of those nationals. (LIBE amendment 11)	(7h) The provisions of this Directive are without prejudice to the competence of the Member States to regulate the admission, including volumes of admission for third-country nationals for the purpose of employment. This Directive does not affect the competence of the Member States with respect to the admission of third-country nationals to their labour markets.	Council text partially accepted by EP
(8) Third-country nationals who are in possession of a valid travel document and a single permit issued by a Member State applying the Schengen acquis in full, should be allowed to enter into and move		(8) Third-country nationals who are in possession of a valid travel document and a single permit issued by a Member State applying the Schengen acquis in full, should be allowed to enter into and move freely within the	Cion text accepted by Council and EP

freely within the territory of the
Member States applying the
Schengen acquis in full, for a period
up to three months in accordance
with Regulation (EC) No 562/2006
of the European Parliament and of
the Council of 15 March 2006
establishing a Community Code on
the rules governing the movement of
persons across borders (Schengen
Borders Code) ² and Article 21 of the
The Schengen acquis - Convention
implementing the Schengen
Agreement of 14 June 1985 between
the Governments of the States of the
Benelux Economic Union, the
Federal Republic of Germany and
the French Republic on the gradual
abolition of checks at their common
borders (Schengen Implementing
Convention) ³ .
(9) In the absence of horizontal

territory of the Member States applying the Schengen acquis in full, for a period up to three months in accordance with Regulation (EC) No 562/2006 of the European Parliament and of the Council of 15 March 2006 establishing a Community Code on the rules governing the movement of persons across borders (Schengen Borders Code) and Article 21 of the Schengen acquis – Convention implementing the Schengen Agreement of 14 June 1985 between the Governments of the States of the Benelux Economic Union, the Federal Republic of Germany and the French Republic on the gradual abolition of checks at their common borders (Schengen Implementing Convention).

Compromise suggested by EP:

(9) In the absence of horizontal community legislation, the rights of third-country nationals vary, depending on the Member State in which they work and on their nationality. They do not have the same rights as nationals of the Member State, or other EU citizens. With a view to pursue a further

(9) In the absence of horizontal **Union** legislation, the rights of third-country nationals vary, depending on the Member State in which they work and on their nationality. They do not have the same rights as nationals of the Member State, or other **Union** citizens. With a view to *pursuing the* further development of

(9) [...] The rights of third-country nationals vary, depending on the Member State in which they work and on their nationality. [...] With a view to pursuing a further development of a coherent immigration policy [...] and complementing the existing immigration acquis, a set of rights should be laid down in particular in

(9) In the absence of horizontal **Union** legislation, the rights of third-country nationals vary, depending on the Member State in which they work and on their nationality. [...] With a view to pursuing a further

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OJ L 105, 13.4.2006, p. 1.

³ OJ L 239, 22.9.2000, p. 19.

development of a coherent immigration policy, to lower the rights gap between EU citizens and third-country nationals legally working and complementing the existing immigration acquis a set of rights should be laid down in particular in the form of specifying the policy fields where equal treatment with own nationals is provided for third-country workers legally admitted in a Member States but not yet long-term residents. Such provisions are intended to establish a level playing field within the EU, to recognize that such third-country nationals legally working in a Member States contribute to the European economy through their work and tax payments and to serve as a safeguard to reduce unfair competition between own nationals and third-country nationals resulting from possible exploitation of the latter.

a coherent immigration policy, narrowing the rights gap between **Union** citizens and third-country nationals legally working and complementing the existing immigration acquis a set of socioeconomic and labour-law rights should be laid down in particular in the form of specifying the policy fields where equal treatment with own nationals is provided for thirdcountry workers legally admitted in a Member State but not yet long-term residents. Such provisions are intended to introduce a minimum **level of fairness** within the **Union**, to recognise that such third-country nationals legally working in Member States contribute to the European economy through their work and tax payments and to serve as a safeguard to reduce unfair competition between own nationals and third-country nationals resulting from possible exploitation of the latter. Without prejudice to the interpretation of the concept of the employment relationship in other Union legislation, a third-country worker should be defined as any thirdcountry national who has been admitted to the territory of a Member State, is legally resident

the form of specifying the policy fields where equal treatment with own nationals is provided for third-country workers legally admitted in a Member State but not yet long-term residents. Such provisions are intended to establish a **minimum** level playing field within the European Union [...].

development of a coherent immigration policy, *narrowing* the rights gap between EU citizens and third-country nationals legally working and complementing the existing immigration acquis, a set of rights should be laid down in particular in the form of specifying the policy fields where equal treatment with own nationals is provided for third-country workers legally admitted in a Member State but not yet long-term residents. Such provisions are intended to establish a **minimum** level playing field within the European Union, to recognise that such third-country nationals legally working in Member States contribute to the European economy through their work and tax payments and to serve as a safeguard to reduce unfair competition between own nationals and third-country nationals resulting from possible exploitation of the latter.

EP wishes to maintain the

	and is allowed to work under		original text of the
	national law or in accordance with		Commission that explains the
	national practice in that Member		aim of this Directive: "to
	State. (LIBE amendment 12)		recognise that such
			exploitation of the latter".
(10) All third-country nationals who		(10) All third-country nationals who	Cion text accepted by Council
are lawfully residing and working in		are lawfully residing and working in	and EP
Member States should enjoy at least		Member States should enjoy at least	
the same common set of rights in the		the same common set of rights in the	
form of equal treatment with the		form of equal treatment with nationals	
own nationals of their respective		of the respective host Member State,	
host Member State, irrespective of		irrespective of the initial purpose of or	
the initial purpose of or basis for		basis for admission. The right to equal	
admission. The right to equal		treatment in the fields specified by	
treatment in the fields specified by		this Directive should be granted, not	
this Directive should be granted not		only to those third-country nationals	
only to those third-country nationals		who have been admitted to the	
who have been admitted to the		territory of a Member State to work	
territory of a Member State to work		but also to those who have been	
but also for those who have been		admitted for other purposes and have	
admitted for other purposes and		been given access to the labour	
have been given access to the labour		market of that Member State in	
market of that Member State in		accordance with other Union or	
accordance with other Community		national law including family	
or national legislation including		members of a third-country worker	
family members of a third-country		who are admitted to the Member State	
worker who are admitted to the		in accordance with Council Directive	
Member State in accordance with		2003/86/EC of 22 September 2003 on	
Council Directive 2003/86/EC of 22		the right to family reunification, third-	
September 2003 on the right to		country nationals who are admitted to	
family reunification ⁴ , third-country		the territory of a Member State in	

OJ L 251, 3.10.2003, p. 12.

nationals who are admitted to the		accordance with Council Directive	
territory of a Member State in		2004/114/EC of 13 December 2004	
accordance with Council Directive		on the conditions of admission of	
2004/114/EC of 13 December 2004		third country nationals for the	
on the conditions of admission of		purposes of studies, pupil exchange,	
third country nationals for the		unremunerated training or voluntary	
purposes of studies, pupil exchange,		service and researchers admitted in	
unremunerated training or voluntary		accordance with Council Directive	
service ⁵ and researchers admitted in		2005/71/EC of 12 October 2005 on a	
accordance with Council Directive		specific procedure for admitting third-	
2005/71/EC of 12 October 2005 on a		country nationals for the purposes of	
specific procedure for admitting		scientific research.	
third-country nationals for the			
purposes of scientific research ⁶ .			
(11) Third-country nationals who		(11) Third-country nationals who	Cion text accepted by Council
have acquired long-term resident		have acquired long-term resident	and EP
status in accordance with Council		status in accordance with Council	
Directive 2003/109/EC of 25		Directive 2003/109/EC of 25	
November 2003 on the status of		November 2003 on the status of third-	
third-country nationals who are		country nationals who are long-term	
long-term residents ⁷ are not covered		residents are not covered by this	
by this Directive given their more		Directive given their more privileged	
privileged status and their specific		status and their specific type of	
type of residence permit "long-term		residence permit "long-term resident –	
resident – EC".		EC".	
(12) Third-country nationals covered	(12) Posted third-country nationals	(12) Third-country nationals who are	Compromise suggested by EP:
by Directive 96/71/EC of the	are not covered by this Directive.	posted, irrespective whether the	<u> </u>
European Parliament and of the	This should not prevent third-	establishment that posts them is	(12) This directive does not
Council of 16 December 1996	country nationals who are legally	located in the Member State or in	cover posted workers, as long
	i		To the poster is or notify as long

⁵

OJ L 375, 23.12.2004, p.12. OJ L 289, 3.11.2005, p.15. OJ L 16, 23.1.2004, p. 44.

concerning the posting of workers in the framework of the provision of services⁸ as long as they are posted to a Member State and third-country nationals entering a Member State under commitments contained in an international agreement facilitating the entry and temporary stay of certain categories of trade and investment-related natural persons should not be covered by this Directive as they are not considered part of the labour market of that Member State.

resident and lawfully employed in a Member State and posted to another Member State from continuing to enjoy equal treatment with respect to nationals of the Member State of origin for the duration of their posting, in respect of those terms and conditions of employment which are not affected by the application of Directive 96/71/EC of the **European Parliament and of the** Council of 16 December 1996 concerning the posting of workers in the framework of the provision of services¹. (LIBE amendment 13) OJ L 18, 21.1.1997, p. 1.

the third country, should not be covered by this Directive as they are not considered part of the labour market of that Member State

as they are posted, if they enjoy during the posting at least the same level of protection as provided for in Directive 96/71/EC. However, this should not prevent third-country nationals who are legally residing and lawfully employed in a Member State and posted to another **Member State from** continuing to enjoy equal treatment with respect to nationals of the Member State of origin for the duration of their posting, in respect of those terms and conditions of employment which are not affected by the application of Directive 96/71/EC of the European Parliament and of the Council of 16 December 1996 concerning the posting of workers in the framework of the provision of services¹.

OJ L 18, 21.1.1997, p. 1.

(13) Third-country nationals who have been admitted to the territory of a Member State for a period not exceeding 6 months in any twelvemonth period to work on a seasonal basis should not be covered by the Directive given their temporary	(13) Third-country nationals who have been admitted to the territory of a Member State [] to work on a seasonal basis should not be covered by the Directive given their temporary status.	EP did not take up the Council amendment whose aim is not to give a definition of a seasonal worker in this directive. Should be acceptable to EP.
status. (14) The right to equal treatment in specified policy fields should be strictly linked to the third-country national's legal residence and the access given to the labour market in a Member State, which is enshrined in the single permit encompassing the authorization to both reside and work and in residence permits issued for other purposes containing the information on the permission to	(14) The right to equal treatment in specified policy fields should be strictly linked to the third-country national's legal residence and to the access given to the labour market in a Member State, which is enshrined in the single permit encompassing the authorization to both reside and work and in residence permits issued for other purposes containing the information on the permission to	Cion text accepted by Council and EP
work. (15) Professional qualifications acquired by a third-country national in another Member States should be recognised the same way as for Union citizens and qualifications acquired in a third country should be taken into account in conformity with the provisions of Directive 2005/36/EC of the European Parliament and of the Council of 7	work. (15) Professional qualifications acquired by a third-country national is another Member State should be recognised the same way as for Union citizens and qualifications acquired in a third country should be taken into account in conformity with the provisions of Directive 2005/36/EC of the European Parliament and of the Council of 7 September 2005 on the	

September 2005 on the recognition of professional qualifications ⁹ .		recognition of professional qualifications. The right to equal treatment accorded to third-country workers as regards recognition of diplomas, certificates and other professional qualifications in accordance with the relevant national procedures is without prejudice to the competence of Member States to admit these third-country workers to their labour market.	
(16) Third-country nationals who work in the territory of a Member	(16) Third-country nationals who work in the territory of a Member	(16) Third-country workers should enjoy equal treatment as regards	Compromise suggested by Council:
State should enjoy equal treatment	State should enjoy equal treatment as	social security. Branches of social	(16) Third-country workers
as regards social security. Branches	regards social security. Branches of	security are defined in Council	should enjoy equal treatment
of social security are defined in the	social security are defined in	Regulation (EEC) No 1408/71 of 14	as regards social security.
Council Regulation (EEC) No	Regulation (EC) No 883/2004 of	June 1971 on the application of social	Branches of social security are
1408/71 of 14 June 1971 on the	the European Parliament and of	security schemes to employed	defined in Regulation (EC)
application of social security	the Council of 29 April 2004 on the	persons, to self-employed persons and	No 883/2004 of the European
schemes to employed persons, to	coordination of social security	to members of their families moving	Parliament and of the
self-employed persons and to	systems . The provisions on equal	within the Community. Council	Council of 29 April 2004 on
members of their families moving	treatment concerning social security	Regulation (EC) No 859/2003 of 14	the coordination of social
within the Community ¹⁰ . Council	in this Directive also apply to	May 2003 extending the provisions of	security systems. The
Regulation (EC) No 859/2003 of 14	persons coming to a Member State	Regulation (EEC) No 1408/71 and	provisions on equal treatment
May 2003 extending the provisions	directly from a third country. (<i>LIBE</i>	Regulation (EEC) No 574/72 to	concerning social security in
of Regulation (EEC) No 1408/71	amendment 14)	nationals of third countries who are	this proposal also apply to
and Regulation (EEC) No 574/72 to		not already covered by those	workers coming to a Member
nationals of third countries who are		provisions solely on the ground of	State directly from a third
not already covered by those		their nationality extends the	country, provided that the

OJ L 255, 30.9.2005, p. 22. OJ L 149, 5.7.1971, p. 2. 10

provisions solely on the ground of their nationality 11 extends the provisions of Regulation (EEC) No 1408/71 to third country nationals who are legally residing in the European Union and who are in a cross-border situation. The provisions on equal treatment concerning social security in this Directive also apply to persons coming to a Member State directly from a third country. Nevertheless, this Directive should not confer more rights than those already provided in existing Community legislation in the field of social security for third-country nationals who have cross-border elements between Member States.

provisions of Regulation (EEC) No 1408/71 to third country nationals who are legally residing in the European Union and who are in a cross-border situation. The provisions on equal treatment as regards social security in this **proposal** also apply to persons coming to a Member State directly from a third country, provided that the person concerned is legally residing and he/she fulfils the conditions set out under national law for being eligible to the social security benefits concerned. Nevertheless, this Directive should not confer to third country workers more rights than those already provided in the existing Union legislation in the field of social security for third-country nationals who have cross-border elements between Member States. This Directive furthermore should not grant rights in relation to situations which lie outside the scope of Union legislation like for example family members residing in a third country.

person concerned is legally residing and fulfils the conditions set out under national law for being eligible to the social security benefits concerned.

Nevertheless, this Directive should not confer to third country workers more rights than those already provided in the existing Union legislation in the field of social security for third-country nationals who have cross-border elements between Member States. This Directive furthermore should not grant rights in relation to situations which lie outside the scope of Union legislation like for example family members residing in a third country.

(16a new) Member **States may restrict equal** treatment with nationals in respect to social security but should give equal treatment

11

OJ L 124, 20.5.2003, p. 1.

Reference to the following instrument to be updated upon adoption: Council Regulation extending the provisions of Regulation (EC) No 883/2004 and Regulation (EC) No ... to nationals of third countries who are not already covered by these provisions solely on the ground of their nationality.

to those third-country
nationals who are in
employment and in respect
of benefits resulting from the
fact of having been
employed, or from
contributions paid whilst in
employment. Any
restrictions to the equal
treatment in the field of
social security under this
Directive should be without
prejudice to the rights
conferred in application of
Council Regulation...¹²

Compromise suggested by EP:

(16) Third-country workers should enjoy equal treatment as regards social security. Branches of social security are defined in Regulation (EC) No 883/2004 of the European Parliament and of the Council of 29 April 2004 on the coordination of social security systems. The provisions on equal treatment concerning social security in this Directive also apply to workers coming to a Member State directly from a third

	country. Member States should give equal treatment to third-country nationals in employment or who are memployed with nationals in employment or who are memployed. Nevertheless, this Directive should not confer to third country workers more rights than those already provided in the existing Union egislation in the field of social security for third-country mationals who have cross- corder elements between Member States. This Directive furthermore should not grant rights in relation to situations which lie outside the scope of Union legislation like for example family members residing in a third country.
	Comments by EP: 1) Cannot accept the following sentence: "and fulfils the conditions set out under national law for being eligible to the social security benefits concerned" as this part was eliminated in Regulation 883/2004 by the Council.

(16a new) Union law does not limit	(16a) EU law does not limit the	2) The words "provided that the person is legally residing" are not necessary, as this is already covered by the definition of a third-country national in Art 2. 3) The sentence "Member States should give whilst in employment" is confusing. If the Council accepts that unemployed third-country workers should have equal rights as compared to unemployed national workers it should clearly indicate it. EP cannot accept the last
the power of the Member States to organise their social security schemes. In the absence of harmonisation at Union level, it is	power of the Member States to organise their social security schemes. In the absence of harmonisation at EU level, it is for	sentence of the Council text as it was removed by the Council in Regulation 883/2004.
for the legislation of each Member State to lay down the conditions under which social security	the legislation of each Member State to lay down the conditions under which social security benefits	
benefits are granted, as well as the amount of such benefits and the period for which they are granted. However, when exercising that	are granted, as well as the amount of such benefits and the period for which they are granted. However, when exercising that power,	
power, Member States should comply with Union law. (LIBE amendment 15)	Member States should comply with EU law. Third-country nationals covered by this Directive should fulfil the conditions laid down by	

		the legislation of the competent Member State with regard to affiliation to a social security scheme or for the entitlement to a benefit.	
	(16b new) Member States should ratify the International Convention on the Protection of the Rights of All Migrant Workers and Members of Their Families, adopted by the General Assembly of the United Nations on 18 December 1990. (LIBE amendment 16)		EP insists on its text.
	,	(16b) Receiving social security	EP cannot support Council
		benefits may depend on general	text
		conditions defined in national law,	
		including the readiness and formal	
	<u> </u>	entitlement to performing work.	TD:
		(16c) Equal treatment of third	EP is opposed to limiting the
		country workers does not cover	rights of workers.
		measures in the field of vocational	
		training which are financed under social assistance schemes.	
(17) Since the objectives of the		(17) Since the objectives of the	Cion text in principle accepted
proposed action, namely		proposed action, namely determining	by Council and EP
determining a single application		a single application procedure for	by Council and LI
procedure for issuing a single permit		issuing a single permit for third-	
for third-country nationals to work		country nationals to work in the	
in the territory of a Member State		territory of a Member State and	
and securing rights for third-country		securing rights for third-country	
workers legally residing in a		workers legally residing in a Member	
Member State - cannot be		State cannot be sufficiently achieved	

CC: 1 1 1 1 1 3 7 1		1 1 1 1 0 1	
sufficiently achieved by the Member		by the Member States and can	
States and can therefore, by reason		therefore, by reason of the scale and	
of the scale and effects of the action,		effects of the action, be better	
be better achieved by the		achieved by the Union , the Union	
Community, the Community may		may adopt measures, in accordance	
adopt measures, in accordance with		with the principle of subsidiarity as	
the principle of subsidiarity as set		set out in Article 5 of the Treaty on	
out in Article 5 of the Treaty. In		the Functioning of the European	
accordance with the principle of		Union. In accordance with the	
proportionality as set out in that		principle of proportionality as set out	
Article, this Directive does not go		in that Article, this Directive does not	
beyond what is necessary in order to		go beyond what is necessary in order	
achieve those objectives.		to achieve those objectives.	
(18) This Directive respects the	(18) This Directive respects the	(18) This Directive respects the	Council text accepted by EP
fundamental rights and observes the	fundamental rights and observes the	fundamental rights and observes the	
principles recognized by the Charter	principles recognised by Article 6 of	principles recognized by Article 6 of	
of Fundamental Rights of the	the Treaty on European Union and	the Treaty on European Union and	
European Union and the European	reflected in the Charter of	reflected by the Charter of	
Convention on Human Rights and	Fundamental Rights of the European	Fundamental Rights of the European	
Fundamental Freedoms and has to	Union. (LIBE amendment 17)	Union.	
be implemented accordingly.			
	(18a new) This Directive should be		
	applied without prejudice to more		
	favourable provisions contained in		
	Union legislation and international		
	instruments. (LIBE amendment 18)		
(19) Member States should give		deleted	Cion text accepted by EP
effect to the provisions of this			
Directive without discrimination on			
the basis of sex, race, colour, ethnic			
or social origin, genetic			
characteristics, language, religion or			

beliefs, political or other opinions, membership of a national minority, fortune, birth, disabilities, age or sexual orientation in particular in accordance with Council Directive 2000/43/EC of 29 June 2000 implementing the principle of equal treatment between persons irrespective of racial or ethnic origin Council Directive 2000/78/EC of 27 November 2000 establishing a general framework for equal treatment in employment and occupation decupation 14.	(19a new) In accordance with Point 34 of the Interinstitutional Agreement on better law-making ¹ , Member States are encouraged to draw up, for themselves and in the interest of the Union, their own tables, which will, as far as possible, illustrate the correlation between this Directive and their transposition measures, and to make those tables public. (LIBE amendment 19)	(19a) In accordance with paragraph 34 of the Interinstitutional agreement on better law making, Member States are encouraged to draw up, for themselves and in the interest of the Union, their own tables, which will, as far as possible, illustrate the correlation between the Directive and the transposition measures and make them public. (20) In accordance with Articles 1 and	Cion text in principle
and 2 of the Protocol on the position		2 of the Protocol on the position of the	supported by Council and EP
of the United Kingdom and Ireland,		United Kingdom and Ireland, annexed	supported by Council and Li
_			
annexed to the Treaty on European		to the Treaty on the Functioning of	

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OJ L 180, 19.7.2000, p. 22. OJ L 303,2.12.2000, p. 16 14

Union and to the Treaty establishing	the European Union and without	
the European Community and	prejudice to Article 4 of the said	
without prejudice to Article 4 of the	Protocol these Member States are not	
said Protocol these Member States	participating in the adoption of this	
are not participating in the adoption	Directive and are not bound by it or	
of this Directive and are not bound	subject to its application.	
by or subject to its application.]		
(21) In accordance with Article 1	(21) In accordance with Article 1 and	Cion text in principle
and 2 of the Protocol on the position	2 of the Protocol on the position of	supported by Council and EP
of Denmark, annexed to the Treaty	Denmark, annexed to the Treaty on	
on European Union and the Treaty	the Functioning of the European	
establishing the European	Union, Denmark is not participating	
Community, Denmark is not	in the adoption of this Directive and is	
participating in the adoption of this	not bound by it or subject to its	
Directive and is not bound by it or	application.	
subject to its application.		
HAS ADOPTED THIS IRECTIVE	HAS ADOPTED THIS DIRECTIVE	
Chapter I		
General provisions		
Article 1	Article 1	
Purpose	Purpose	
The purpose of this Directive is to	The purpose of this Directive is to	
determine:	determine:	
(a) a single application procedure for	(a) a single application procedure for	Council amendments not taken
issuing a single permit for third	issuing a single permit for third	over by EP
country nationals to reside and work	country nationals to reside for the	
in the territory of a Member State, in	purpose of work in the territory of a	
order to simplify their admission and	Member State, in order to simplify the	
to facilitate the control of their status	procedures for their admission and to	
and;	facilitate the control of their status	
	and;	

(b) a common set of rights to third country workers legally residing in a Member State.	(b) a common set of rights to third country workers legally residing in a Member State, irrespective of the purposes for which they were initially admitted to the territory of that Member State, based on equal treatment with nationals of that Member State. (LIBE amendment 20)	(b) a common set of rights to third country workers legally residing in a Member State, based on equal treatment with nationals of this Member State.	Council text partially accepted by EP
	(1a) This Directive is without prejudice to the Member States' powers concerning the admission of third-country nationals to their labour markets. (LIBE amendment 21)	This Directive does not affect the competence of the Member States with respect to the admission of third-country nationals to their labour markets.	Council text accepted by EP
Article 2 Definition		Article 2 Definition	
For the purposes of this Directive:		For the purposes of this Directive:	
(a) "third-country national" means any person who is not a citizen of the Union within the meaning of Article 17(1) of the Treaty;		(a) "third-country national" means any person who is not a citizen of the Union within the meaning of Article 20(1) of the Treaty on the Functioning of the European Union;	Cion text accepted by Council and EP
(b) "third-country worker" means any third-country national who has been admitted to the territory of a Member State and is allowed to work legally in that Member State;	(b) "third-country worker" means, without prejudice to the interpretation of the concept of employment relationship in other Union legislation, any third-country national who has been admitted to the territory of a Member State, who is legally resident and who is allowed to work under national law	(b) "third-country worker" means any third-country national who has been admitted to the territory of a Member State, is legally resident and is allowed to work in the context of a paid relationship under national law and/or in accordance with national practice in that Member State;	EP supports the deletion of "in the context of a paid relationship".

(c) "single permit" means any authorisation issued by the authorities of a Member State allowing a third-country national to stay and work legally in its territory;	or in accordance with national practice in that Member State; (LIBE amendment 22) (c) "single permit" means a residence permit issued by the authorities of a Member State allowing a third-country national to stay [] legally in its territory in order to work there; (LIBE amendment 23)	(c) "single permit" means a residence permit issued by the authorities of a Member State allowing a third-country national to reside legally in its territory for the purpose of work;	Council text accepted by EP
(d) "single application procedure" means any procedure leading, on the basis of one application for the authorisation of a third-country national's residence and work in the territory of a Member State, to a decision on the single permit for that third-country national.	(d) "single application procedure" means any procedure leading, on the basis of a single application made by a third-country national, or by his or her employer, for the authorisation of residence and work in the territory of a Member State, to a decision ruling on that application for the single permit. (LIBE amendment 24)	(d) "single application procedure" means any procedure leading, on the basis of one application for the authorisation of a third-country national's residence and work in the territory of a Member State, to a decision on the application for a single permit for that third-country national.	Council text partially accepted by EP
Article 3 Scope		Article 3 Scope	
1. This Directive shall apply:		1. This Directive shall apply:	
(a) to third-country nationals seeking to reside and work in the territory of a Member State, and	(a) to third-country nationals seeking to reside in the territory of a Member State in order to work there, (<i>LIBE amendment 25</i>)	(a) to third-country nationals who apply to reside for the purpose of work in the territory of a Member State,	Council text accepted by EP
(b) to third-country workers legally residing in a Member State.	(b) to third-country nationals who have been admitted for purposes other than work under national or Union rules, are allowed to work and are issued a residence permit	(b) to third-country nationals who have been admitted for purposes other than work under national or Union rules, are allowed to work and are issued a residence permit in	Council text accepted by EP

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	in accordance with Regulation (EC) No 1030/2002, and (LIBE amendment 26)	accordance with Regulation (EC) No 1030/2002; and	
2. This Directive shall not apply to third-country nationals:	ba) to third-country workers who have been admitted for the purpose of work under national or Union rules; (LIBE amendment 27)	 (c) to third-country nationals who have been admitted for the purpose of work under national or Union rules. 2. This Directive shall not apply to third-country nationals: 	Council text accepted by EP
(a) who are family members of Union citizens who have exercised, or are exercising their right to free movement within the Community;	(a) who are family members of Union citizens who have exercised, or are exercising, their right to free movement within the Union in conformity with Directive 2004/38/EC of the European Parliament and of the Council of 29 April 2004 on the right of citizens of the Union and their family members to move and reside freely within the territory of the Member States ¹ ; (LIBE amendment 28) 1 OJ L 229, 29.6.2004, p. 1.	(a) who are family members of Union citizens who have exercised, or are exercising their right to free movement within the Union, in conformity with Directive 2004/38/EC;	Council text accepted by EP
	(aa new) who, together with their family members, and whatever their nationality, enjoy rights of free movement equivalent to those of Union citizens under agreements either between the Union and its Member States or between the Union and third countries; (LIBE amendment 29)	(b) who, as well as their family members and whatever their nationality, enjoy rights of free movement equivalent to those of Union citizens under agreements between the Union and its Member States, on the one hand, and third-countries, on the other hand;	Council text accepted by EP

(b) covered by Directive 96/71/EC (b) covered by Directive 96/71/EC (c) who are posted, irrespective of Compromise suggested by as long as they are posted; for the duration of their posting whether their undertaking is Council: and shall not affect the Member established in a Member State or in States' responsibility for the access a non-Member State, as long as they (c) who are posted workers, and admission of third-country are posted; as long as they are posted, and nationals to their labour markets: who enjoy during the posting (LIBE amendment 30) at least the same level of protection as provided for in Directive 96/71/EC; Compromise suggested by EP: (c) covered by Directive 96/71/EC as long as they are posted; This is a key issue for EP. EP supports the original Commission text. EP could accept the exclusion of posted of workers from this Directive as long as they are posted on the condition that they are covered by Directive 96/71/EC. Otherwise, as stated in the first part of the Council proposal, the country of origin principle would apply and this is, and will be, unacceptable for EP.

(c) entering a Member State under commitments contained in an international agreement facilitating the entry and temporary stay of certain categories of trade and investment-related natural persons in particular to intra-corporate transferees, contractual service suppliers and graduate trainees under the European Community's GATS commitments;	(c) who have applied for admission or have been admitted to the territory of a Member State to work as intra-corporate transferees; (LIBE amendment 31)	(d) who enter a Member State under commitments contained in an international agreement facilitating the entry and temporary stay of certain categories of trade and investment-related natural persons [];	
(d) who have been admitted to the territory of a Member State for a period not exceeding six months in any 12 month period to work on a seasonal basis;	(d) who have applied for admission or have been admitted to the territory of a Member State as seasonal workers or au pairs; (LIBE amendment 32)	(e) who have applied for admission or have been admitted to the territory of a Member State as a seasonal worker or as an au pair;	Council text accepted by EP
(e) who have applied for recognition as refugees and whose application has not yet given rise to a final decision;	(db) who are beneficiaries of international protection under Council Directive 2004/83/EC of 29 April 2004 on minimum standards for the qualification and status of third-country nationals or stateless persons as refugees or as persons who otherwise need international protection and the content of the protection granted¹ or have applied for international protection under that Directive and whose application has not yet given rise to a final decision; (LIBE amendment 34)	(g) who are beneficiaries of international protection under Directive 2004/83/EC or have applied for international protection under that Directive and whose application has not yet given rise to a final decision;	Council text accepted by EP

	deleted (LIBE amendment 36) (da new) who are authorised to reside in a Member State on the basis of temporary protection, or who have applied for authorisation to reside there on that basis and are awaiting a decision on their status; (LIBE amendment 33)	(f) who are authorised to reside in a Member State on the basis of temporary protection or have applied for authorisation to reside on that basis and are awaiting a decision on their status;	Council text accepted by EP
(f) staying in a Member State as applicants for international protection or under temporary protection schemes;	deleted (LIBE amendment 37)	deleted	Council amendment accepted by EP
	(dc new) who are beneficiaries of protection in accordance with national law, international obligations or the practice of the Member State or have applied for protection in accordance with national law, international obligations or the practice of the Member State and whose application has not given rise to a final decision; (LIBE amendment 35)	(h) who are beneficiaries of protection in accordance with national law, international obligations or practice of the Member State or have applied for protection in accordance with national law, international obligations or practice of the Member State and whose application has not given rise to a final decision.	Council text accepted by EP
(g) who have acquired long-term resident status in accordance with Directive 2003/109/EC;		(i) who are EC long-term residents in accordance with Directive 2003/109/EC;	Cion text supported by EP
(h) whose expulsion has been suspended for reasons of fact or law.	(h) whose removal has been suspended for reasons of fact or law; (<i>LIBE amendment 38</i>)	(j) whose expulsion has been suspended for reasons of fact or law;	

(ha new) who have applied for admission or have been admitted to the territory of a Member State as self-employed workers; (LIBE amendment 39)	(k) who have applied for admission or have been admitted to the territory of a Member State as self- employed;	Council text accepted by EP
(hb new) who have applied for admission or have been admitted as seafarer for employment or work in any capacity on board of a ship registered in or sailing under the flag of a Member State. (LIBE amendment 40)	(l) who have applied for admission or have been admitted as seafarer for employment or work in any capacity on board of a ship registered in / sailing under the flag of a Member State.	Council text accepted by EP
(2a new) Member States may decide that Chapter II of this Directive does not apply to third-country nationals who have been either authorised to work on the territory of a Member State for a period not exceeding six months or admitted for the purpose of study. (LIBE amendment 41)	3. Member States may decide that Articles 4 to 11 shall not apply to third-country nationals who have been authorised to work on the territory of a Member State for a period not exceeding six months and to third-country nationals who have been admitted for the purpose of study.	Compromise suggested by Council: 3. Member States may decide that Articles 4 to 11 and Article 12 paragraph 1 (e) with regard to family benefits shall not apply to third-country nationals who have been authorised to work on the territory of a Member State for a period not exceeding six months and to third-country nationals who have been admitted for the purpose of study. 3bis. Member States may decide that Article 12 paragraph 1 (e) with regard to family benefits shall not apply to third-country

			nationals who are allowed to work on the basis of a visa. EP opposes Council compromise proposals for 3 and 3bis.
	(2b new) Chapter II of this Directive shall not apply to third- country nationals who are authorised to work on the basis of a visa. (LIBE amendment 42)	4. The provisions of Articles 4 to 11 do not apply to third country nationals who are allowed to work on the basis of a visa.	Council text accepted by EP
Chapter II Single application procedure and single permit			
Article 4 Single application procedure		Article 4 Single application procedure	
1. An application to reside and work in the territory of a Member State shall be submitted in a single application procedure.	1. An application for a single permit shall be submitted in a single application procedure. Member States shall determine whether applications for a single permit are to be made by the third-country national or by his or her employer. If the application is to be submitted by the third-country national, Member States shall allow the application to be introduced from a third country or, if provided for by national law, on the territory of the Member State in which he or she is already	1. An application for a single permit shall be submitted in a single application procedure. Member States shall determine whether applications for a single permit are to be made by the third-country national or by his/her employer. Member States may decide to allow an application from either the third-country national or by his/her employer	Council text partially accepted by EP

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	legally present. (LIBE amendment 43)	3. Member States may decide that the application is examined either when the third-country national concerned is residing outside the territory of the Member State in which he/she wishes to be admitted or, if foreseen by national law, when he/she is already legally residing in that Member State.	Covered by LIBE amendment 43
2. Member States shall examine the application and adopt a decision to grant, to modify or to renew the single permit if the applicant fulfils the requirements specified in national law. The decision granting, modifying or renewing the single permit shall constitute one combined title encompassing both residence and work permit within one administrative act	2. Member States shall examine the application and adopt a decision to grant, to modify or to renew the single permit if the applicant fulfils the requirements specified by national or Union law. The decision granting, modifying or renewing the single permit shall constitute a single administrative act combining a residence permit and a work permit. (LIBE amendment 44)	2. Member States shall examine the application and adopt a decision to grant, to modify or to renew the single permit if the applicant fulfils the requirements specified in Union or national law. The decision granting, modifying or renewing the single permit shall constitute one combined title encompassing both residence and work permit within one administrative act.	Cion text accepted by Council and EP
	(2a new) The single application procedure shall be without prejudice to the visa procedure which may be required for initial entry. (LIBE amendment 45)	4. The single application procedure is without prejudice to the visa procedure which may be required for initial entry.	Council text accepted by EP
	(2b new) Member States shall issue a single permit, when the conditions provided for are met, to those third-country nationals who	5. Member States shall issue a single permit, when the conditions provided for are met, to those third-country nationals who apply for	Council text accepted by EP

	apply for admission, and to those third-country nationals already admitted and who apply to renew or modify their residence permit after the entry into force of the national implementing provisions. (LIBE amendment 46)	admission, and to those third- country nationals already admitted and who apply to renew or modify their residence permit after the entry into force of the implementing national provisions.	
Article 5		Article 5	
Competent authority		Competent authority	
1. Member States shall designate the authority competent to receive the application and to issue the single permit.		1. Member States shall designate the authority competent to receive the application and to issue the single permit.	Cion text accepted by Council and EP
2. The designated authority shall process the application and adopt a decision on the application as soon as possible and in any event no later than three months from the date on which the application was lodged.		2. The competent authority shall adopt a decision on the complete application as soon as possible and no later than four months from the date on which the application was lodged.	Council text not supported by EP
The time limit referred to in the first subparagraph may be extended in exceptional circumstances, linked to the complexity of the examination of the application.		The time limit referred to in the first subparagraph may be extended for reasons linked to the complexity of the examination of the application	Council text not supported by EP
		Any consequence of no decision being taken by the end of the period provided for in this provision shall be determined by national law of the relevant Member State.	Council text not supported by EP

3. The designated authority shall notify shall notify the decision to the applicant in writing in accordance with the notification procedures laid down in the relevant legislation.	3. The relevant authority shall notify the decision to the applicant in writing in accordance with the notification procedures laid down in the relevant provisions of national law. (<i>LIBE amendment 47</i>)	3. The competent authority shall notify the decision to the applicant in writing in accordance with the notification procedures laid down in the relevant national law .	Council text accepted by EP
4. If the information supporting the application is inadequate, the designated authority shall notify the applicant of the additional information that is required. The period referred to in paragraph 2 shall be suspended until the authorities have received the additional information required.	4. If the information or documents supporting the application are incomplete according to the criteria specified in national law, the competent authority shall notify the applicant in writing of the additional information or documents required. The period referred to in paragraph 2 shall be suspended until the authorities have received the additional information required. (LIBE amendment 48)	4. If the information or documents supplied in support of the application is inadequate, the competent authority shall notify the applicant of the additional information or documents that are required and may set a reasonable deadline to provide them. The period referred to in paragraph 2 shall be suspended until the authorities have received the additional information or documents required. If additional information or documents or documents have not been provided within the deadline, the application may be rejected.	Council text not supported by EP
	(4a new) Where the time limit for adopting the decision referred to in paragraph 2 is suspended or extended, the applicant shall be duly informed by the relevant authority. (LIBE amendment 49)		

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Article 6		Article 6	
Single permit		Single permit	
1. Member States shall issue the single permit using the uniform format as laid down in Regulation (EC) No 1030/2002 and shall indicate the information relating to the permission to work in accordance with its Annex, a, 7.5-9.	1. Member States shall issue the single permit using the uniform format as laid down in Regulation (EC) No 1030/2002 and shall indicate information relating to the permission to work in accordance with its Annex, a, 7.5-9.	1. Member States shall issue the single permit using the uniform format as laid down in Regulation (EC) No 1030/2002 and shall indicate the information relating to the permission to work in accordance with its Annex, a, 7.5-9.	Council text partially accepted by EP
	Member States may issue an additional document to the single permit holding all relevant information specific to the right to work. That additional document shall be optional and purely informative in nature. It shall have no effect on the validity of the single permit. The additional document may be updated when the single permit holder's labour market situation changes. (LIBE amendment 50)	Member States may issue an additional document to the single permit holding all relevant information on the specific right and conditions to work and may revise it when the labour market position of the holder of the single permit changes.	
2. Member States shall not issue any additional permits, in particular work permits of any kind as proof of the access given to the labour market.		2. When issuing the single permit Member States shall not issue any additional permits [] as proof of the access given to the labour market.	Council text not supported by EP

Article 7		Article 7	
Residence permit issued for		Residence permits issued for purposes	
purposes other than work		other than work	
1. When issuing residence permits in	1a and 1b (new) Member States	1. When issuing residence permits in	Council text accepted by EP
accordance with Regulation (EC) No	may issue an additional document	accordance with Regulation (EC) No	ormion com more promise
1030/2002 Member States shall	to the residence permit holding all	1030/2002 Member States shall	
indicate the information relating to	relevant information on the	indicate the information relating to the	
the permission to work irrespective	specific right and conditions to	permission to work irrespective of the	
of the type of the permit.	work.	type of the permit.	
		Mr. 1. C. 4	
	Such an additional document shall complement the residence permit	Member States may issue an additional document to the	
	and may be updated or withdrawn	residence permit holding all	
	when the labour market position of	relevant information on the specific	
	the holder of the residence permit	right and conditions to work and	
	changes.	may revise it when the labour	
	(LIBE amendment 51)	market position of the holder of the	
		residence permit changes.	
2. Member States shall not issue any	2. When issuing residence permits	2. When issuing residence permits	Council text accepted by EP
additional permits, in particular	in accordance with Regulation	in accordance with Regulation (EC)	ormica com acceptancy ==
work permits of any kind as proof of	(EC) No 1030/2002, Member States	No 1030/2002, Member States shall	
the access given to the labour	shall not issue any additional permits	not issue any additional permits as	
market.	as proof of authorisation to access	proof of the access given to the labour	
	the labour market. (LIBE amendment	market.	
	52)		
Article 8		Article 8	
Remedies		Procedural guarantees	
1. Reasons shall be given in the	1. Reasons shall be given in the	1. Reasons shall be given in the	Council text partially accepted
written notification for a decision	written notification for a decision	written notification for a decision	by EP
rejecting the application, not	rejecting the application for a single	rejecting an application for a single	
granting, not modifying or not	permit , [] not modifying or not	permit, not granting, not modifying	

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renewing, suspending or withdrawing the single permit on the basis of criteria specified in national or community law.	renewing the single permit , [] or withdrawing the single permit on the basis of criteria provided for by national or Union law. (<i>LIBE amendment 53</i>)	or not renewing or withdrawing the single permit on the basis of criteria specified in national or Union law.	
2. Any decision rejecting the application, not granting, modifying or renewing, suspending or withdrawing a single permit shall be open to challenge before the courts of the Member State concerned. The written notification shall specify the possible redress procedures available and the time-limit for taking action.	2. Any decision rejecting the application, not granting, modifying or renewing, suspending or withdrawing a single permit shall be open to a legal challenge in the Member State concerned in accordance with national law. The written notification shall specify the court or administrative authority where the person concerned may lodge an appeal and the time-limit for the appeal. (LIBE amendment 54)	Any decision rejecting the application, not granting, not modifying or not renewing [] or withdrawing a single permit shall be open to a legal challenge in the Member State concerned, in accordance with national law. The written notification shall specify the possible redress procedures available and the timelimit for taking action.	Council text partially accepted by EP
	2a. An application may be considered inadmissible for reasons connected with the number of third-country nationals admitted to the territory of a Member State in order to work there. In such a situation, the application need not be processed. (LIBE amendment 55)	2. An application may be considered as inadmissible on the grounds of volumes of admission of third-country nationals coming for employment and therefore has not to be processed.	Council text in principle accepted by EP

	Article 9	
Member States shall provide , upon	Member States shall provide upon	Council text accepted by EP
request, adequate information to	request adequate information to the	
the third-country national and the	third-country national and the future	
future employer on the documents	employer on the documents required	
required to make a complete	to complete the application.	
application. (LIBE amendment 56)		
	Article 10	
	Fees	
Member States may request applicants to pay fees []. Where	Member States may request applicants to pay fees []. Where appropriate.	Council text partially accepted by EP
accordance with this Directive. In		
such cases, the level of fees <i>shall</i> be		
,	•	
principle of the service actually provided. (<i>LIBE amendment 57</i>)	provided.	
	Article 11	
	permit	
Where a single permit has been	Where a single permit has been	Council text accepted by EP
issued in accordance with national	issued under national law and	
law and during its period of	during its period of validity. it shall	
	entitle its holder as a minimum to:	
as a minimum to: (LIBE amendment		
	request, adequate information to the third-country national and the future employer on the documents required to make a complete application. (LIBE amendment 56) Member States may request applicants to pay fees []. Where appropriate, those fees shall be collected for handling applications in accordance with this Directive. In such cases, the level of fees shall be proportionate and be based on the principle of the service actually provided. (LIBE amendment 57) Where a single permit has been issued in accordance with national law and during its period of validity, it shall authorise its holder	Member States shall provide, upon request, adequate information to the third-country national and the future employer on the documents required to make a complete application. (LIBE amendment 56) Member States may request application. (LIBE amendment 56) Member States may request application. Member States shall provide upon request adequate information to the third-country national and the future employer on the documents required to complete the application. Article 10 Fees Member States may request applications in accordance with this Directive. In such cases, the level of fees shall be proportionate and be based on the principle of the service actually provided. (LIBE amendment 57) Where a single permit has been issued in accordance with national law and during its period of validity, it shall authorise its holder as a minimum to: (LIBE amendment

(a) enter, re-enter and stay in the territory of the Member State issuing the single permit;	(a) enter [] and stay in the territory of the Member State issuing the single permit, provided that he or she meets all admission requirements in accordance with national law; (LIBE amendment 59)	(a) enter [] and stay in the territory of the Member State issuing the single permit provided that he/she meets all admission requirements in accordance with national law;	Council text accepted by EP
(b) passage through other Member States in order to exercise the rights under point (a);		deleted	Cion text accepted by EP
(c) have free access to the entire territory of the Member State issuing the single permit within the limits provided for by national legislation for reasons of security;	(c) have free access to the entire territory of the Member State issuing the single permit within the limits provided for by national legislation []; (LIBE amendment 60)	(b) have free access to the entire territory of the Member State issuing the single permit within the limits provided for by national law [];	Council text accepted by EP
(d) exercise of the activities authorised under the single permit;	(d) exercise of the specific professional activity authorised under the single permit in accordance with national law ; (LIBE amendment 61)	(c) exercise the concrete employment activity authorised under the single permit in accordance with national law;	Council text accepted by EP
(e) be informed about his/her own rights linked to the permit conferred by this Directive or by national legislation.	(e) be informed about his/her own rights linked to the permit conferred by this Directive and/or by national legislation. (<i>LIBE amendment 62</i>) Article 11a (new)	(d) be informed about his/her own rights linked to the permit conferred by this Directive and/ or by national law.	Council text accepted by EP
	Notification of decisions The notification and information referred to in Articles 5, 8 and 9 shall be provided in such a way that the applicant is able to comprehend their content and implications. (LIBE amendment 63)		

14707/10 ANNEX

AP/es

Chapter III Right to equal treatment Article 12		Article 12	
Timete 12		Right to equal treatment	
1. Third-country workers shall enjoy equal treatment with nationals at least with regard to:		1. Third-country workers as referred to in paragraph 1(b) and (c) of Article 3 shall enjoy equal treatment with nationals of the Member State where they reside with regard to:	EP can accept the Council text although finds it redundant
(a) working conditions, including pay and dismissal as well as health and safety at the workplace;	(a) working conditions, including pay and dismissal as well as health and safety at the workplace, working time, leave and disciplinary procedures, taking into account general collective agreements in force; (LIBE amendment 64)	(a) working conditions, including pay and dismissal as well as health and safety at the workplace;	Compromise proposal by Council: Recital 15new: "Working conditions in this directive are to be understood to cover at least pay and dismissal, health and safety at the workplace, working time and leave." Comments by EP: Council compromise proposal acceptable but only if "taking into account general collective agreements in force" is added to the paragraph.
(b) freedom of association and affiliation and membership of an organization representing workers or employers or of any organization whose members are engaged in a specific occupation, including the benefits conferred by such		(b) freedom of association and affiliation and membership of an organization representing workers or employers or of any organization whose members are engaged in a specific occupation, including the benefits conferred by such	Cion text accepted by Council and EP
organizations, without prejudice to		organizations, without prejudice to the	

the national provisions on public policy and public security;		national provisions on public policy and public security;	
(c) education and vocational training;		(c) education and vocational training;	Cion text accepted by Council and EP
(d) recognition of diplomas, certificates and other professional qualifications in accordance with the relevant national procedures; (e) branches of social security, as defined in Council Regulation (EEC) No 1408/71 of 14 June 1971 on the application of social security schemes to employed persons, to self-employed persons and to	(e) branches of social security, as defined in Regulation (EC) No 883/2004 of the European Parliament and of the Council; (LIBE amendment 65)	(d) recognition of diplomas, certificates and other professional qualifications in accordance with the relevant national procedures; (e) provisions in national laws regarding branches of social security, as defined in Council Regulation (EEC) No 1408/71 of 14 June 1971 on the application of social security schemes to employed persons, to self-	Cion text accepted by Council and EP Council can accept EP text
members of their families moving within the Community. Regulation (EEC) No 859/2003, extending the provisions of Regulation (EEC) No 1408/71 and its implementing Regulation (EEC) No 574/72 to nationals of third countries who are not already covered by these provisions solely on the ground of their nationality shall apply accordingly;		employed persons and to members of their families moving within the Community. The special provisions in the Annex to Council Regulation (EC) No 859/2003 of 14 May 2003 extending the provisions of Regulation (EEC) No 1408/71 and Regulation (EEC) No 574/72 to nationals of third-countries who are not already covered by these provisions solely on the basis of nationality shall apply accordingly	
(f) payment of acquired pensions when moving to a third country;		deleted	Cion text accepted by EP
(g) tax benefits;	(g) tax benefits, in so far as the worker is deemed to be resident for tax purposes in the Member State concerned; (LIBE amendment	deleted	Compromise proposed by Council: could accept EP text in amendment 66 if the following subparagraph is

	66)		added in paragraph 2 of Article 12: "(x) under paragraph 1 (f) in respect to tax benefits to cases where the registered or usual place of residence of the family members of the third country worker for whom he/she claims benefits, lies within the territory of the Member State concerned."
(h) access to goods and services and the supply of goods and services made available to the public including procedures for obtaining housing and the assistance afforded by employment offices	(h) access to goods and services and the supply of goods and services made available to the public including procedures for obtaining housing and the assistance and advice services afforded by employment offices as provided by national law. (LIBE amendment 67)	(f) access to goods and services and the supply of goods and services made available to the public including procedures for obtaining housing [] as provided by national law. This paragraph is without prejudice to the freedom of contract in accordance with Union and national law;	Compromise proposed by Council: (f) access to goods and services and the supply of goods and services made available to the public including procedures for obtaining housing and the assistance and advice services afforded by employment offices as provided by national law. This paragraph is without prejudice to the freedom of contract in accordance with Union and national law; Council compromise acceptable to EP.

		(g) counselling services afforded by	Compromise proposed by
		employment offices	Council: delete if compromise
		employment offices	for para 1(f) accepted
			101 para 1(1) accepted
			Council compromise
			*
2.14 1 54 4 1		2.14 1 0 1	acceptable to EP.
2. Member States may restrict equal		2. Member States may restrict equal	
treatment with nationals:		treatment with nationals:	
(a) by requiring proof of appropriate		(a) by requiring proof of appropriate	EP cannot accept the Council
language proficiency for access to		language proficiency for access to	text and supports Cion's
education and training. Access to		education and training. Access to	original proposal.
university may be subject to the		university and post-secondary	
fulfilment of specific educational		education or to vocational training	
prerequisites;		may be subject to the fulfilment of	
		specific [] prerequisites, including	
		the payment of tuition fees,	
		according to national law;	
(b) by restricting the rights conferred		(b) under paragraph 1(c) in respect	EP insists that study grants
under paragraphs 1(c) in respect to		to study and maintenance grants and	should be granted to those
study grants;		loans or other grants and loans	third-country workers who are
grants,		regarding secondary and higher	in employment or to those who
		education and vocational training;	have been employed.
		cutcuton and vocational training,	nave been employed.
		(c) under paragraph 1 (c) in respect	Council proposal acceptable to
		to those third-country workers who	EP
		have been admitted to their	
		territory in conformity with	
		Council Directive 2004/114/EC.	
(c) by restricting the rights conferred	(c) by imposing restrictions on the	(d) under paragraph 1(f) in respect	Compromise proposed by EP:
under paragraphs 1(h) in respect to	full application of the rights	[] to housing [];	"(c) by imposing restrictions
public housing to cases where the	conferred under <i>paragraph</i> 1(h) in	[] **	on the full application of the
third-country national has been	respect to public housing to cases		rights conferred under
staying or who has the right to stay	where the third-country national has		paragraphs 1(h) in respect to
staying of who has the right to stay	where the tillu-country hational has		paragraphs 1(11) in respect to

in its territory for at least three years;	been staying or who has the right to stay in its territory for less than three years; (<i>LIBE amendment 68</i>)		public housing to cases where the third-country national has been staying or who has the right to stay in its territory for less than four years;"
(d) by restricting the rights conferred under paragraphs 1(a), (b) and (g) to those third-country workers who are in employment;		deleted	Council proposal acceptable to EP
		(e) by limiting the rights conferred under paragraphs 1(c) and (f) to those third-country workers who are in employment;	EP is against the Council's text as depriving unemployed third-country nationals of the right to education and vocational training and also to counselling services afforded by employment offices as well as access to goods and services is unacceptable.
(e) by restricting the rights conferred under paragraphs 1(e) to third-country workers who are in employment except for unemployment benefits.	(e) by making use of residence criteria (for the residence-based benefits, but not employment-related benefits) if the residence permit is issued for the purposes other than work but the residence permit allows working; (LIBE amendment 69)	(f) by limiting the rights conferred under paragraph 1(e), with the exception of unemployment benefits for those whose entitlement is based on previous employment in the respective Member State , to third- country nationals who are in employment;	Compromise proposed by Council: "(f) as regards the rights conferred under paragraph 1 (e) for third-country workers, but shall not restrict such rights for third- country workers in employment nor the rights of third-country workers to benefits granted as a consequence of their activity as employed persons;"

		Compromise proposed by EP: "(f) as regards the rights conferred under paragraph 1 (e) for third-country workers, but shall not restrict such rights for third-country workers who are in employment or who have been employed;"
		Council compromise proposal is not acceptable to EP. It asked the Presidency to draw up a list of the benefits that a
		third-country national will not be given when unemployed as compared to the national of EU in the same situation.
	(g) by limiting the rights conferred under paragraph 1 (g) to the third- country nationals who are allowed to work without any restriction.	<u>Compromise proposed by</u> <u>Council</u> : delete if para 1 (g) deleted.
		EP cannot accept limitations on the right to counselling services afforded by employment offices.
2b (new) Member States shall take the necessary measures to ensure that any violation of the rights enshrined in this Directive is		EP insists on its amendment
subject to effective, proportionate and deterrent penalties. (<i>LIBE</i>		

amendment 71)		
2c (new) Member States shall take		EP insists on its amendment
the necessary measures to ensure		
that any violation of the rights		
enshrined in this Directive is		
subject to legal challenge. (LIBE		
amendment 72)		
	3. The right to equal treatment as	In principle acceptable to EP
	laid down in paragraph 1 is without	but will be moved to Article 1
	prejudice to the right of the	
	Member State to withdraw or to	
	refuse to renew the residence	
	permit issued under this Directive,	
	the residence permit issued for	
	purposes other than work, or any	
	other authorisation to work in a	
2 TDI: 1 4 1	Member State.	ED 1
2a new. Third-country workers	4. Without prejudice to bilateral	EP amendment acceptable to
moving to a third-country, or the	agreements, third-country workers	Council
survivors of such a worker residing	moving to a third-country, or the	
in third-countries as they derive their rights from the worker, shall	survivors of such a worker residing in third-countries as they derive	
receive, in relation to old-age,	their rights from the worker, shall	
invalidity and death, statutory	receive, in case of old-age, invalidity	
pensions based on the worker's	and death, statutory pensions based	
previous employment and acquired	on the worker's previous	
in accordance with the legislation	employment and acquired in	
set out in Article 3 of Regulation	accordance with the legislation	
(EC) No 883/2004, under the same	defined in Article 3 of Council	
conditions and at the same rates as	Regulation (EC) No 883/2004,	
the nationals of the Member States	under the same conditions and at	

	concerned when they move to a third-country. Member States may make the application of this provision conditional to the existence of bilateral agreements in which the reciprocal export of pensions is acknowledged and a technical cooperation established. (LIBE amendment 70)	the same rates as the nationals of the Member States concerned when they move to a third-country.	
Article 13 More favourable provisions		Article 13 More favourable provisions	
1. This Directive shall apply without prejudice to more favourable provisions of:		1. This Directive shall apply without prejudice to more favourable provisions of:	
(a) Community legislation, including bilateral and multilateral agreements between the Community, or the Community and its Member States, on the one hand and one or more third countries on the other.		(a) Union legislation, including bilateral and multilateral agreements between the Union , or the Union and its Member States, on the one hand and one or more third countries on the other.	Council text acceptable to EP
(b) bilateral or multilateral agreements between one or more Member States and one or more third countries;		(b) bilateral or multilateral agreements between one or more Member States and one or more third countries;	Cion text accepted by Council and EP
	1a (new) This Directive shall apply without prejudice to the rights and principles contained in the European Social Charter of 18 October 1961 and the European Convention on the legal status of migrant workers of 24 November 1977. (LIBE amendment 73)		Council's proposal to move the text in a recital could be acceptable to EP

2. This Directive shall be without prejudice to the right of Member States to adopt or maintain provisions that are more favourable to the persons to whom it applies.		2. This Directive shall be without prejudice to the right of Member States to adopt or maintain provisions that are more favourable to the persons to whom it applies.	Cion text accepted by Council and EP
Chapter IV			
Final provisions		4 . 1 . 1	
Article 14		Article 14	
		Information to the general public	G II II II
Each Member State shall ensure that	Each Member State shall make	Each Member State shall make	Council text accepted by EP
a regularly updated set of	available to the general public a	available to the general public a	
information, concerning the	regularly updated set of information	regularly updated set of information,	
conditions of third-country nationals'	concerning the conditions of third-	concerning the conditions of third-	
entry into and stay in its territory for	country nationals' entry into and stay	country nationals' entry into and stay	
the purpose of work, is made	in its territory in order to work	in its territory for the purpose of work.	
available to the general public.	there. (LIBE amendment 74)	A . 1 15	
Article 15		Article 15	
Reporting	1. D. 1. 11. 1.0. (1. 6)	Reporting	
1. Periodically, and for the first time	1. Periodically, and for the first time	1. Periodically, and for the first time	Cion text in principle accepted
no later than three years after the	no later than three years after the date	no later than three years after the date	by Council and EP
date specified in Article 16, the	specified in Article 16, the	specified in Article 16, the	
Commission shall report to the	Commission shall present a report to	Commission shall report to the	
European Parliament and the Council on the application of this	the European Parliament and the Council on the application of this	European Parliament and the Council on the application of this Directive in	
Directive in the Member States and	Directive in the Member States and	the Member States and shall propose	
shall propose any amendments	shall propose any amendments it	any amendments deemed necessary.	
deemed necessary.	deems necessary. (LIBE amendment	any amendments deemed necessary.	
deemed necessary.	75)		
2. Annually, and for the first time no	2. Annually, and for the first time no	2. Annually, and for the first time no	Council text accepted by EP
later than 1 April of [one year after	later than 1 July [one year after the	later than 1 July of [one year after the	
the date of transposition of this	date of transposition of this	date of transposition of this	
Directive], Member States shall	Directive], Member States shall	Directive], Member States shall	

communicate to the Commission and the other Member States through the network established by Decision 2006/688/EC statistics on the volumes of third-country nationals who have been granted, renewed or withdrawn a single permit during the previous calendar year, indicating their nationality and their occupation. Statistics on admitted family members shall be communicated likewise.	communicate to the Commission statistics on the volumes of third-country nationals who have been granted a single permit during the previous calendar year, in accordance with Regulation (EC) No 862/2007 of the European Parliament and of the Council on Community statistics on migration and international protection ¹ . (LIBE amendment 76) 10J L 199, 31.7.2007, p. 1.	communicate to the Commission [] statistics on the volumes of third-country nationals who have been granted [] a single permit during the previous calendar year, in accordance with Regulation (EC) No 862/2007 of the European Parliament and of the Council on Community statistics on migration and international protection.	
Article 16	OJ L 199, 31.7.2007, p. 1.	Article 16	
Transposition		Transposition	
1. Member States shall bring into force the laws, regulations and administrative provisions necessary to comply with this Directive by at the latest. They shall forthwith communicate to the Commission the text of those provisions and a correlation table between those provisions and this Directive.	1. Member States shall bring into force the laws, regulations and administrative provisions necessary to comply with this Directive by*. They shall forthwith communicate to the Commission the text of those provisions []. (LIBE amendment 77) * OJ please insert date: two years after entry into force of this Directive.	1. Member States shall bring into force the laws, regulations and administrative provisions necessary to comply with this Directive by {two years after the entry into force} at the latest. They shall forthwith communicate to the Commission the text of those provisions [].	Council text accepted by EP
When Member States adopt these measures, they shall contain a reference to this Directive or shall be accompanied by such a reference on the occasion of their official publication. The methods of making such reference shall be laid down by		When Member States adopt these measures, they shall contain a reference to this Directive or shall be accompanied by such a reference on the occasion of their official publication. The methods of making such reference shall be laid down by	Cion text accepted by Council and EP

Member States.		Member States.	
2. Member States shall communicate	2. Member States shall communicate	2. Member States shall communicate	Cion text accepted by Council
to the Commission the text of the	to the Commission the text of the	to the Commission the text of the	and EP
main provisions of national law	main provisions of national law	main provisions of national law which	
which they adopt in the field	which they adopt in the field	they adopt in the field covered by this	
covered by this Directive.	governed by this Directive. (LIBE	Directive.	
	amendment 78)		
Article 17		Article 17	
Entry into force		Entry into force	
This Directive shall enter into force		This Directive shall enter into force	Cion text accepted by Council
on the twentieth day following that		on the twentieth day following that of	and EP
of its publication in the Official		its publication in the Official Journal	
Journal of the European Union.		of the European Union.	
Article 18		Article 18	
Addressees		Addressees	
This Directive is addressed to the		This Directive is addressed to the	
Member States.		Member States	
Done at Brussels,		Done at Brussels,	
For the Council		For the Council	
The President		The President	