



**COUNCIL OF
THE EUROPEAN UNION**

**Brussels, 4 December 2007
(OR. en)**

**14143/2/07
REV 2**

ENFOPOL 171

LEGISLATIVE ACTS AND OTHER INSTRUMENTS

Subject: COUNCIL RECOMMENDATION concerning a Handbook for police and security authorities concerning cooperation at major events with an international dimension

COUNCIL RECOMMENDATION

of

**concerning a Handbook for police
and security authorities concerning
cooperation at major events with an
international dimension**

THE COUNCIL OF THE EUROPEAN UNION,

Having regard to the Security handbook for the use of police authorities and services at international events such as meetings of the European Council and the Handbook for the cooperation between Member States to avoid terrorist acts at the Olympic Games and comparable sporting events,

Whereas:

- (1) The European Union's objective is, *inter alia*, to provide citizens with a high level of safety within an area of freedom, security and justice by developing common action among the Member States in the field of police cooperation.
- (2) Member States often host major events with an international dimension.
- (3) Law enforcement authorities in a Member State dealing with a major event with an international dimension need to ensure the security of the event both from a public order perspective and a counter-terrorism perspective. Depending on the nature of the event (political, sporting, social, cultural or other) one perspective may be more relevant than the other and may be dealt with by other authorities but both perspectives need to be considered.
- (4) It is important for the competent authorities to be able to use a practical instrument providing guidelines and inspiration based on experience and good practice learned from previous events.
- (5) The handbook should be reviewed and updated as appropriate, in accordance with future experience and further development of best practices,

HEREBY RECOMMENDS MEMBER STATES:

- 1) to step up cooperation, in particular practical cooperation and information sharing between competent authorities in order to ensure public security at major events with an international dimension held in the Member States of the European Union,
- 2) to that end, to ensure that the Handbook for police and security authorities concerning cooperation at major events with an international dimension, annexed hereto, is made available to the relevant competent authorities.

Done at Brussels,

For the Council

The President

ANNEX

HANDBOOK FOR POLICE AND SECURITY AUTHORITIES CONCERNING COOPERATION AT MAJOR EVENTS WITH AN INTERNATIONAL DIMENSION

I. INTRODUCTION

I.1 PURPOSE

I.2 BASIC PRINCIPLES

II. INFORMATION MANAGEMENT

II.1 CONTACT POINTS

II.1.1 PERMANENT CONTACT POINTS

II.1.2 EVENT-RELATED CONTACT POINTS

II.2 EXCHANGE OF INFORMATION

II.3 THREAT ASSESSMENT AND RISK ANALYSIS

III. EVENT MANAGEMENT

III.1 RESPONSIBILITIES OF INVOLVED AUTHORITIES AND SERVICES IN THE ORGANISING MEMBER STATE

III.2 MAINTAINING PUBLIC ORDER AND SECURITY

III.2.1 PUBLIC ORDER AND SECURITY

III.2.2 DEALING WITH CRIMINAL OFFENCES

III.2.3 TERRORIST THREATS

III.3 OPERATIONAL COOPERATION WITH OTHER MEMBER STATES

III 3.1 CROSS-BORDER COOPERATION

III.3.2 OPERATIONAL SUPPORT

III.3.3 LIAISON OFFICERS

III.3.4 OBSERVERS

III.3.5 FINANCIAL ARRANGEMENTS AND EQUIPMENT

III.3.6 COMMUNICATION PLAN

III.4 MEDIA STRATEGY

III.5 INSTRUCTION, TRAINING AND EXERCISE

IV. EVALUATION

IV.1 EVENT-RELATED EVALUATION

IV.2 STRATEGIC EVALUATION

- ANNEX A STANDARD FORM FOR THE REQUEST FOR LIAISON OFFICERS OR OFFICERS TO PROVIDE OTHER TYPES OF OPERATIONAL SUPPORT
- ANNEX B RISK ANALYSIS ON POTENTIAL DEMONSTRATORS AND OTHER GROUPINGS
- ANNEX C STANDARD FORM FOR EXCHANGING INFORMATION REGARDING INDIVIDUALS POSING A TERRORIST THREAT
- ANNEX D STANDARD FORM FOR EXCHANGING INFORMATION REGARDING GROUPS POSING A TERRORIST THREAT
- ANNEX E REFERENCE DOCUMENTS
- ANNEX F PERMANENT CONTACT POINTS CONCERNING PUBLIC ORDER

I. INTRODUCTION

I.1. PURPOSE

The purpose of this handbook is to serve as a practical instrument providing guidelines and inspiration for law enforcement authorities in Europe undertaking responsibility for security at major events with an international dimension (such as the Olympic Games or other major sporting events¹, major social events or high-level political meetings e.g. the G8-summit). Accordingly, the principles set out in this handbook should only be applied where appropriate and useful as well as in full compliance with national legislation. They also should not prejudice any arrangements set out in bilateral Agreements or Memorandums of Understanding.

This handbook is a living document to be amended and adjusted in accordance with future experience and the development of best practices (see IV.2 Strategic Evaluation).

The Security Handbook for the use of police authorities and services at international events such as meetings of the European Council and the Handbook for the cooperation between Member States to avoid terrorist acts at the Olympic Games and comparable sporting events have been integrated into the current version of this handbook. Law enforcement authorities dealing with a major event with an international dimension need to ensure the security of the event both from a public order perspective and from a counter-terrorism perspective. Depending on the nature of the event (political, sporting, social, cultural or other) one perspective may be more relevant than the other and may be dealt with by other authorities but both perspectives need to be considered.

¹ Recommendations for international police cooperation in connection with international football matches are set out in a separate handbook: see the Council Resolution concerning an updated handbook with recommendations for international police cooperation and measures to prevent and control violence and disturbances in connection with football matches with an international dimension, in which at least one Member State is involved (OJ C 322, 29.12.2006, p. 1).

I.2. BASIC PRINCIPLES

The enforcement of law and order should be guided by the principles of legality and proportionality and moderation, giving preference to the less intrusive approach. Whenever possible, a de-escalating police approach should be chosen based on dialogue, negotiated management of public space and partnership.

The law enforcement authorities of the Member States responsible for security at major events with an international dimension, in particular at political events, must seek to ensure that human rights, in particular the right freely to express opinions and to assemble in a peaceful manner in accordance with the European Convention for the Protection of Human Rights and Fundamental Freedoms, are fully respected. Interference from persons or groups whose objectives or actions involve violence or other acts of a criminal nature should be prevented to the furthest possible extent.

Although the host Member State is primarily responsible for providing security for the event, given its international character all other Member States and European Union (EU) competent bodies have a responsibility to assist and support the provision of such security.

II. INFORMATION MANAGEMENT

II.1. CONTACT POINTS

II.1.1. PERMANENT CONTACT POINTS

According to Council Joint Action 97/339/JHA of 26 May 1997 with regard to cooperation on law and order and security¹, at least one permanent contact point must be established by each Member State.

¹ OJ L 147, 5.6.1997, p. 1.

Contact details and other relevant information on the permanent contact point(s) should be provided to the General Secretariat of the Council (whose e-mail address can be found in Annex F) for distribution to the Member States. Any relevant changes regarding the permanent contact point(s) of a Member State should be reported in the same way.

Every permanent contact point should be able to meet the following standards:

- 24-hour availability (to the necessary extent before, during and after an event),
- staff with sufficient language skills in at least one other language of the EU institutions,
- permanently operational lines of communication and information structure including phone, fax and e-mail, where relevant secured via encryption, and access to the Internet,
- sufficient translation capacities for the exchange of information.

II.1.2. EVENT-RELATED CONTACT POINTS

For each major event with an international dimension, each Member State should designate one or more event-related contact points. Depending on national legislation or structures, this may be the same as the permanent contact point(s). Every event-related contact point should be able to meet the above-mentioned standards.

The organising Member State informs the permanent contact points of the other Member States (see Annex F) of the details of the event-related contact point(s). Each Member State then informs the organising Member State of its own contact point(s) for that event.

The tasks of the event-related contact point(s) could include facilitating:

- the collection and analysis of information nationally as well as from other Member States, third countries, relevant EU bodies and other sources of information,
- quality control relating to form and content,
- the establishment of reliable and efficient lines of communication to relevant key players – nationally and internationally – secured lines being preferred,
- the exchange of information through existing secure communication lines,
- the exchange of information in cooperation with other Member States, third countries, relevant EU bodies and other international institutions,
- the dissemination of processed information to their respective security services, police authorities and other services, such services of the organising state, as well as authorities and services in other Member States and relevant EU bodies, as appropriate,
- the provision of threat assessment and risk analysis on potential demonstrators and other groupings for the organising Member State,
- the observation and evaluation of the event and follow-up to it.

II.2. EXCHANGE OF INFORMATION

A Member State should without delay forward information which its national authority considers to be relevant for the security of an event in another Member State to its counterpart in that Member State. When forwarding information Member States should be conscious of their obligations in terms of its confidentiality.

The exchange of information should be carried out through existing communication channels and structures. The exchange of information, including personal data, should be conducted in strict compliance with the provisions of national and international law and treaties applicable in each case.¹ It should be facilitated by the contact points of the Member States involved.

After being processed, the collected information should be distributed to relevant authorities and services. Contacts between security services, police authorities and services in different Member States may be coordinated and organised by their respective contact points.

The contact point(s) in the organising Member State should facilitate the collection, analysis and exchange of relevant information on the event with other Member States, third countries and relevant EU bodies or other international institutions. The information could, *inter alia*, include:

- information and intelligence obtained prior to the event that can potentially affect the course of the event or the maintenance of law and order and security in general,

¹ Article 46 of Convention implementing the Schengen Agreement of 14 June 1985 between the Governments of the States of the Benelux Economic Union, the Federal Republic of Germany and the French Republic on the gradual abolition of checks at their common borders (Schengen Convention) (OJ L 239, 22.9.2000, p. 19) and Article 26 of Convention between the Kingdom of Belgium, the Federal Republic of Germany, the Kingdom of Spain, the French Republic, the Grand Duchy of Luxembourg, the Kingdom of the Netherlands and the Republic of Austria on the stepping up of cross-border cooperation, particularly in combating terrorism, cross-border crime and illegal migration (Prüm Treaty).

- persons involved in terrorist organisations, terrorist actions or other major criminal activities, which might be indirectly related to terrorism,
- the level of threat against officials (heads of states and governments, members of parliament, other VIPs etc.), athletes, visitors/spectators and venues. In addition to the host Member State, which has primary responsibility, all other Member States should independently contribute relevant information in respect of these persons,
- other information on targets and interests of EU Member States or of third countries in the organising country with a view to their better protection,
- information and intelligence related to potential demonstrators and other groupings,
- information obtained or requested during the event relating to persons suspected of having committed a criminal offence, including their names, dates of birth, places of residence, background, the circumstances of arrest and/or an exact description of the committed offence,
- information on applicable legislation and police policy on law-enforcement (in other Member States or third countries),
- incident and evaluation reports and contributions to these.

II.3. THREAT ASSESSMENT AND RISK ANALYSIS

An appropriate and timely assessment of the threats (related to terrorism, public order, organised crime and others) posed to the international event is of central importance in security terms. Alongside the specific assessment of the relevant threat, an analysis covering the collection, evaluation and dissemination of security-relevant information referring to a given specific situation should be made.

Apart from the intelligence available to the organising State itself, information and evaluations provided by other Member States will be the basis for the analysis. At the earliest possible stage prior to the international event, each contact point should provide to its counterpart in the organising State a permanent threat assessment, i.e. on individuals or groups expected to travel to the event and deemed to pose a potential threat to the maintenance of public law and order and/or security (such as known potential demonstrators and other groupings). The assessment should be forwarded to the organising Member State as well as other affected countries – i.e. transit or neighbouring countries.

This analysis can be structured in accordance with the framework analysis set out in Annexes B, C and D. If no such information is available, the organising State should be informed accordingly. The Member States should send it to the organising State as soon as possible by appropriate means using existing secure communication lines.

Europol can, in accordance with its mandate and the Convention on the establishment of a European Police Office (Europol Convention)¹, provide relevant information and analysis as well as draw up general threat assessments on the basis of contributions by Member States. This information should be available at the earliest possible stage. If no such information is available, the organising State may be informed accordingly.

The selection of suitable, necessary and appropriate security measures should be based on the threat assessment, covering the probability of potential harm, and on risk analysis. For this reason, the responsible organising State, supported where appropriate by other Member States and EU competent bodies, should draw up an updated threat assessment and risk analysis six months before the relevant event at the latest. As the event approaches, the information should be updated on a regular basis. A monthly analysis should be forwarded in each of the last three months before the event and, if necessary, on a weekly basis before the event. Such assessments and analyses should be shared among contributing States and bodies.

During the event, daily situation reports should be issued. The reports should be based on information provided by the organising State, other Member States and EU competent bodies. The assessment of the level of risk posed should be based on the most up-to-date information provided by visiting police or event contact points. The information should be as comprehensive as the available information allows.

¹ OJ C 316, 27.11.1995, p. 2.

III. EVENT MANAGEMENT

III.1. RESPONSIBILITIES OF INVOLVED AUTHORITIES AND SERVICES IN THE ORGANISING STATE

The competent authority of the organising Member State should draft an overall operational plan on the basis of which all further detailed plans are made. It should also establish a set of plans covering the policy level (strategic) as well as the overall operational level (operational) and the actual level of deployment on the ground (tactical). The planning procedure should commence at the earliest possible stage.

Prior to an event, the organising Member State should ensure that the roles of all involved authorities and services are clearly defined and that their respective responsibilities are communicated to all relevant parties.

The organising Member State could produce an overall matrix to reflect all involved processes and key players (e.g. organisation of the meeting, security provision, maintenance of law and order, judicial services, social and preventive services, health services, public transport and other infrastructure matters). This "blueprint" could be a useful tool to visualise the planning framework as well as ensure that all necessary processes are covered.

A coordinating project group for the event could be set up comprising representatives of all authorities and services involved. The group should meet regularly prior to, during and after the actual event in order to ensure that decisions are made in a coherent and coordinated way. A prime responsibility of the group should be to ensure efficient lines of communication between all authorities and services.

The responsible authorities and services should ensure the presence of material, technical and personnel resources that are required to perform the assigned duties with the necessary efficiency, quality and swiftness. A database on all available resources and corresponding contact points would be a very useful tool for the organising Member States.

The police authorities of the organising Member States should ensure that all necessary agreements and arrangements regarding policing efforts are made with the practical organiser of the event. The organiser has the primary responsibility for the event and according to the nature of the event a list of requirements to be met should be drawn up. The arrangements could, inter alia, include:

- locations of the event where no public disturbances should occur (meeting facilities, hotels),
- entrance control and possibly perimeter security and responsibility for each of these,
- security measures to be undertaken by the organiser, i.e. internal video surveillance,
- complete and constantly updated exchange of information on delegates and other participants in the event (name, function, length of stay, accommodation, transport etc.),
- arrangements with regard to VIPs and hotel security.

III.2. MAINTAINING PUBLIC ORDER AND SECURITY

III.2.1. PUBLIC ORDER AND SECURITY

Adhering to the basic principles set out under section I.2, the competent authorities of the organising Member State should establish a clear overall policy for the police approach at international events. This overall policy could include policies such as:

- police actions are characterised by guaranteeing the protection of peaceful demonstrations,
- the police should, through dialogue and a credible state of preparedness, maintain the initiative, thereby limiting or preventing riots or larger disturbances,
- the police should, at its discretion and when appropriate, demonstrate a low level of police visibility and a high level of tolerance regarding peaceful gathering and demonstrations,
- arrests should be made for purposes of criminal prosecution or temporary detention etc. in accordance with national legislation,
- police efforts should, in general, be concentrated on groupings that are planning to instigate disturbances or demonstrate the desire to do so,
- cooperation with other Member States, third countries, EU bodies and international institutions on relevant areas such as borders should be promoted.

The organising Member State of more than one event on its territory should ensure that the police policy on law enforcement is, to the furthest possible extent, harmonised for the different events. Where appropriate, the policy may also be coordinated with other Member States.

The competent authorities in the organising Member State should at an early stage initiate a dialogue with individuals and groups (including activist groups and demonstrators), local authorities, relevant infrastructural services, the local population and other key players in order to ensure that gatherings and legitimate demonstrations are carried out in a peaceful manner. The dialogue should be based on shared responsibility. It should commence at an early preparatory stage and be utilised as a tool before, during and after an event.

The establishment of a constructive and mutually respectful network will serve to prevent potential disturbances as well as serve as an instrument for mediation in a confrontational situation.

Dialogue structures or teams should be established at the national level and take into account the different cultures in the different Member States in the preparation and implementation of their task¹.

Channels of communication between the competent authorities and the various organisations, civil associations and representatives of demonstrators should be set up. The organisers of demonstrations and all relevant parties may be advised on:

- practical matters (i.e. accommodation and logistics),

¹ Elements listed on page 3 of the Conclusions of the sub-workgroup EUCPN JAI 82 of 27 November 2001.

- relevant applicable legislation regarding demonstration, freedom of speech, civil disobedience etc.,
- police policy on law enforcement in matters where discretion can be exercised, and instructions on the use of force by the police,
- contact points within the police and other relevant authorities.

Distribution of the above information in different languages is a measure to be considered (e.g. through folders, websites). The information may be supplied to foreign visitors through the respective contact points.

III.2.2. DEALING WITH CRIMINAL OFFENCES

The Member States' law enforcement agencies should – in accordance with the applicable legislation and the stated policies – aim at a systematic criminal investigation process towards offences committed in connection with violent demonstrations or other disturbances during the major event.

All defined and sustainable criminal offences should, in principle and in full accordance with national law, lead to criminal prosecution in the organising country or by competent legal authorities in another country. If an immediate law enforcement action in the organising Member State is not possible, the other Member States should make every effort to identify and prosecute their own nationals in accordance with national legislation, the present evidence and the circumstances of each case.

The organising Member State should make arrangements to ensure that sufficient resources are available for arrests and investigation of criminal offences, and that sufficient facilities are available for custody and pre-trial detention. It is advisable to plan for a worst-case scenario with larger numbers of perpetrators.

Accordingly, the law enforcement authorities should be geared to tackling a larger quantity of work and have the appropriate capacity to:

- make speedy decisions on the use of pre-trial detention,
- make speedy decisions on investigation measures requiring a decision by a court of law,
- try a larger number of criminal cases,
- respond to legal requests from other Member States.

III.2.3. TERRORIST THREATS

Due to the fact that the EU and some of its Member States are important players in international politics, the EU and its Member States are likely to be targets of politically or religiously motivated international terrorists. Apart from international terrorists attacking the EU or its Member States at major events, there is a possibility of attacks by terrorist groups or organisations located within the EU or its Member States.

The aims of such terrorist attacks could be the event itself, VIPs, politicians of the EU, national delegations of Member States or the public taking part in the event. The presence of the international media is an important point from the perpetrators' perspective, since this offers a platform for the presentation of the group's or organisation's ideology.

For the prevention of terrorist attacks, information and intelligence about terrorist groups and organisations is essential and should be available at all times. Therefore it is important for the organising Member State and its law enforcement agencies to share information and intelligence in general and as appropriate to the event. The law enforcement agencies should decide which terrorist groups, organisations and individuals could be relevant, and check their own data base according to the event. In addition, all other Member States should independently contribute relevant information with respect to those groups, organisations and individuals.

The selection of suitable, necessary and appropriate security measures should be based on threat assessment and risk analysis.

III.3. OPERATIONAL COOPERATION WITH OTHER MEMBER STATES

III.3.1. CROSS-BORDER COOPERATION

Cross-border cooperation will be necessary when the organising Member State and involved countries implement a flexible, joint border regime to intensify police efforts in the border regions adapted to the concrete situation or threat. If appropriate, joint or coordinated preventive patrols and controls should be carried out.

For Member States applying the relevant parts of the Schengen acquis, Articles 23 to 31 of the Schengen Border Code¹ on temporary reintroduction of border control at internal borders can be a useful instrument to prevent individuals or groups who are considered to pose a potential threat to the maintenance of public law and order and/or security from travelling to the location of the event.

The necessary arrangements for a quick and efficient implementation of the potential expulsion measures should therefore be prepared.

III.3.2. OPERATIONAL SUPPORT

The organising Member State may, in accordance with national legislation², request the deployment of police or intelligence officers for operational support from another Member State for a specific event. A detailed request for operational support, including an account of the reasons for the request, should be made at the earliest possible stage. To this end a standard form is set out in Annex A.

Depending on the type of requested support, the appointed officer(s) should have the necessary knowledge and experience relevant to the designated tasks.

Any operational support provided by foreign officers should be included in the operational plans of the competent authorities of the organising State. Accordingly, foreign officers should:

- be included to the furthest possible extent in the operational information structure,

¹ Regulation (EC) No 562/2006 of the European Parliament and the Council of 15 March 2006 establishing a Community Code on the rules governing the movement of persons across borders (Schengen Borders Code) (OJ L 105, 13.4.2006, p. 1).

² Including Article 26 of the Prüm Treaty.

- be briefed on the operational plans and relevant policies, including instructions on the use of force etc., in one of their working languages,
- be offered the opportunity to acquaint themselves with the venue and deployed police forces etc., prior to the event,
- attend all relevant briefing sessions (i.e. relevant to their task and where the briefing is in a language they understand); and
- where appropriate, be actively included in the police deployment on the ground.

The organising competent authorities are responsible for the physical security of the foreign officers. It is the responsibility of the foreign officers to ensure that their actions do not cause unnecessary conflict, danger or unjustified risks.

When deployed on the ground, foreign officers should at all times refer to and, as a rule, be under the supervision of members of the host country's competent authorities who are properly briefed on the operational plan and able to communicate in a language that the foreign officers understand. The communication lines between foreign officers, the host contact(s), the management of the police forces deployed and other key players should be efficient and fully functional during the event and, to the necessary extent, also before and after the event.

III.3.3. LIAISON OFFICERS¹

At the request of the organising Member State, each Member State or EU/other competent organisation may appoint liaison officers for an event, where relevant. A request for liaison officers should be made at the earliest possible stage and no later than six weeks prior to the event. To this end a standard form is set out in Annex A.

Interested Member States may request an invitation to send a liaison officer to the organising Member State.

Liaison officers may be exchanged in accordance with bilateral arrangements between the organising Member State and other Member States involved.

The liaison officer should be appointed no later than two weeks before an event, at which point the cooperation should commence. The organising State should, in close collaboration with the other Member States, decide upon the appointment and tasks of the liaison officers through their respective contact points.

The liaison officer, according to his/her skills, can be assigned to (any of) the host contact point(s) to take charge of communication with the home State, in which case the appropriate means of communication should be provided by the organising Member State.

¹ See point II(1)(c) of Conclusions adopted by the Council and the representatives of the Governments of the Member States on 13 July 2001 on security at meetings of the European Council and other comparable events.

Liaison officers should play an advisory and assisting role. The foreign liaison officers should be unarmed and have no official police authority in the host country¹. Depending on their specific task, liaison officers should have appropriate experience in the maintenance of law and order or the field of counter-terrorism and, in particular, should have:

- a thorough knowledge of their national organisation and authorities,
- experience in maintaining public law and order at high profile events,
- access to all useful information sources in their home State, including information on extremism and other relevant groupings from police as well as other relevant sources,
- the ability to organise intelligence efforts nationally prior to and during the event and analyse relevant information,
- good knowledge of the working language(s) chosen by the organising Member State.

Liaison officers should immediately upon their arrival report to their assigned contact point in order to clarify their designated tasks and mandate. The organising Member State will organise this accreditation process.

II.3.4. OBSERVERS

Member States may, with the consent of the organising Member State, send observers to gather experience in security and the maintenance of law and order at international events for future events in their home countries. If so requested, the observer may provide an input for the evaluation undertaken by the organising Member State.

¹ Article 2 of Joint Action 97/339/JHA.

Observers should, to the fullest possible extent, be permitted to attend planning sessions, briefings, coordination meetings, operational deployments and other activities in order to maximise the benefit of the visit. Observers should immediately upon their arrival report to the assigned contact point. The organising Member State will organise the accreditation process.

III.3.5. FINANCIAL ARRANGEMENTS AND EQUIPMENT

The organising Member State should usually cover the accommodation and subsistence costs of invited foreign officers travelling to its territory. Travelling costs are usually covered by the home country.

All costs related to observers sent to the organising Member State should be borne by the sending State. The organising Member State could, if possible, provide the necessary means of communication and other facilities for the observers.

The organising Member State may arrange for support from other Member States with regard to temporary provision of equipment or other resources when possible, through bilateral/multilateral Agreements.

III.3.6. COMMUNICATION PLAN

An adequate flow of information between police authorities and other services should be secured by means of a detailed communication plan. All involved parties within the organising Member State should develop a joint communication strategy to avoid overlaps or the dissemination of incomplete information.

In order to avoid gaps in knowledge (e.g. language) there should be integration of liaison officers or other personnel within the communication plan. Other forces (e.g. fire brigade, rescue services) should also be integrated into the communication plan.

III.4. MEDIA STRATEGY

In order to ensure an accurate and timely media coverage of international events, a pre-defined strategy for relations with the media should be in place before, during and after an event.

The media should be given the fullest possible degree of freedom to cover the event, thus safeguarding the right to free expression of opinions in accordance with the European Convention for the Protection of Human Rights and Fundamental Freedoms. The media strategy should be geared towards openness and transparency.

It is recommended that a single point of contact be appointed for the media to ensure a coordinated media coverage. Well in advance of the event, the organising Member State should establish an overall media strategy to include, inter alia:

- designation of a point of contact for the media which will direct the media to the relevant spokespersons,
- designation of the area of competence of each spokesperson; and
- the information to be given to the public on police measures and the steps which will be taken in the event of disturbances.

III.5. INSTRUCTION, TRAINING AND EXERCISE

The development of the European instruction, training and exercise (ITE) programme is based on international strategic agreements and jointly-developed procedures and working methods. By participating in ITE activities, officials, teams, organisations and countries can prepare for events such as those described in this handbook.¹

Major events as defined in this handbook involve international and cross-border aspects and require:

- exchange of information between the Member States regarding the event (information management),
- knowledge of police organisation in the organising Member State,
- acquisition of experience of major events and exchanges of information thus gained: seminars on lessons learned and case studies.

The above elements can then be used as input allowing this handbook to be continually updated and improved.

European Police College (CEPOL) has a role to play in the development, design and practice of ITE. Where possible, ITE activities should be integrated into existing CEPOL processes and products.

¹ The responsibility for ITE activities at major events rests with the Member State in which the event takes place. This means that Member States are themselves responsible for ensuring that ITE activities are managed effectively, and this handbook therefore contains no further assistance or instructions in this regard.

IV. EVALUATION

IV.1. EVENT-RELATED EVALUATION

The organising Member State should initiate an evaluation of security activities during the event and other relevant factors. All key personnel should be invited to contribute to the evaluation, which should be based on the prior planning of the event. In the evaluation process, the organising Member State may make use of evaluations from other Member States, but this should be agreed in advance.

The organising State should assemble an evaluation report as soon as possible once the event has ended. Where incidents of any kind have arisen, the evaluation report should also include an incident report.

Following the event, a debriefing should be held and a general evaluation report regarding relevant security aspects drawn up. The report should make special reference to public order disturbances (or absence thereof), terrorist threats and incidents, criminal offences, groups involved and lessons learned.

The report and/or lessons learned should form the basis for the ITE process (see III.5). CEPOL should ensure the implementation of international lessons learned in the ITE programme. The individual Member States are responsible for their implementation at national level. The report will be distributed by CEPOL to national police academies.

The report should be distributed through the event-related contact point(s) to the relevant EU bodies and other involved or otherwise interested countries or bodies in order to ensure that lessons learned or recommendations are made available for future organisers of a major event with an international dimension.

IV.2. STRATEGIC EVALUATION

In order to share experience and best practices an expert meeting should be held whenever needed, to be organized by the competent Council working party.

The participants should be senior police officers with experience in maintaining public law and order at major events with an international dimension. One of the topics of this expert meeting should be the further development and adjustment of this handbook in the light of experience from recent events.

ANNEX A

STANDARD FORM FOR THE REQUEST FOR LIAISON OFFICERS OR OFFICERS TO PROVIDE OTHER TYPES OF OPERATIONAL SUPPORT

1. Type of support requested (liaison officer, spotter, mediator or other)
2. Event(s)
3. Period
4. Place of station
5. Description of tasks (as detailed as possible)
6. Language skills (working languages of the event)
7. Other specific skills (knowledge of particular groups, mediation experience etc.)
8. Tasks to prepare ahead of arrival:
 - communication with the home State,
 - gathering of specific types of information,
 - other tasks.

9. Means of communication (mobile phone, Internet)
 10. Other types of required equipment
 11. Please provide a reply by:
-

ANNEX B

RISK ANALYSIS ON POTENTIAL DEMONSTRATORS AND OTHER GROUPINGS

1. Name of group known and likely to demonstrate or in other ways affect the event
2. Composition, number of members
3. Distinguishing marks (clothes, logos, flags, slogans or other external characteristics)
4. Nature of the group (violent – is there a risk of disturbances?)
5. Demonstration methods and/or activist methods
6. Internal organisation and functioning of the group:
 - leadership,
 - communication means,
 - other structural information.
7. Links to other groups (national or international)

8. Members previously involved in relevant incidents:
 - type of incident,
 - place (country),
 - individually or in a group,
 - convictions with reference to the above, in accordance with national law.

9. Behaviour:
 - towards police services and actions,
 - towards the local population,
 - use of weapons,
 - alcohol or drug consumption,
 - wearing masks,
 - pattern of behaviour at different types of events.

10. Links with and attitude towards the media (media strategy, spokesperson etc.)

11. Internet websites and bulletin boards etc.

12. Choice of travel route

13. Means of transport
 14. Choice of accommodation
 15. Length of stay
 16. Information supplied by liaison officers in third countries on possible demonstrators or activists from these countries
 17. Other relevant information
 18. Sources of the information and analysis of the accuracy and reliability of the information provided
-

ANNEX C

STANDARD FORM FOR EXCHANGING
INFORMATION REGARDING INDIVIDUALS
POSING A TERRORIST THREAT¹

Country issuing the information	
Event	
Date of the event	

Personal details of the subject	Name	
	Surname	
	Date of birth	
	Nationality	
	Passport number	
	Criminal record	
	Violent acts	
	Transport used	
	Name of the organisation/ support network	
	Physical features: * Height * Build * Colour of eyes * Scars	
	Observations	
	Other	

PHOTO

Fingerprint

¹ Reminder: the information in this form is confidential and should never be transferred to third parties without permission of the first sending country. A relevant handling code should be used.

ANNEX D

STANDARD FORM FOR EXCHANGING
 INFORMATION REGARDING GROUPS
 POSING A TERRORIST THREAT¹

Country issuing the information	
Event	
Date of the event	

Details of the group	Name of group	
	Origin and aim of group	
	Brief note on previous activities	
	<i>Modus operandi</i>	
	Observations	

¹ Reminder: the information in this form is confidential and should never be transferred to third parties without permission of the first sending country. A relevant handling code should be used.

ANNEX E

REFERENCE DOCUMENTS

- Convention on the establishment of a European Police Office (Europol Convention) (OJ C 316, 27.11.1995, p. 2),
- Council Joint Action 97/339/JHA of 26 May 1997 with regard to cooperation on law and order and security (OJ L 147, 5.6.1997, p. 1),
- Protocol integrating the Schengen *acquis* into the framework of the European Union (OJ C 340, 10.11.1997, p. 93),
- Treaty of Nice, Declaration on the venue for European Councils (OJ C 80, 10.3.2001, p. 85),
- Council Decision 2001/264/EC of 19 March 2001 adopting the Council's security regulations (OJ L 101, 11.4.2001, p. 1),
- Council Resolution of 4 December 2006 concerning an updated handbook with recommendations for international police cooperation and measures to prevent and control violence and disturbances in connection with football matches with an international dimension, in which at least one Member State is involved (OJ C 322, 29.12.2006, p. 1),
- Regulation (EC) No 562/2006 of the European Parliament and of the Council of 15 March 2006 establishing a Community Code on the rules governing the movement of persons across borders (Schengen Borders Code) (OJ L 105, 13.4.2006, p. 1),

- Treaty between the Kingdom of Belgium, the Kingdom of the Netherlands and the Grand Duchy of Luxembourg concerning cross-border police intervention of 8 June 2004,
- Convention between the Kingdom of Belgium, the Federal Republic of Germany, the Kingdom of Spain, the French Republic, the Grand Duchy of Luxembourg, the Kingdom of the Netherlands and the Republic of Austria on the stepping up of cross-border cooperation, particularly in combating terrorism, cross-border crime and illegal migration (Prüm Treaty) (Council document number 16382/06),
- Conflict management manual of guidance (Council document number 7047/01),
- Conclusions adopted by the Council and the representatives of the Governments of the Member States on 13 July 2001 on security at meetings of the European Council and other comparable events (Council document number 10916/01),
- Checklist regarding possible measures on the occasion of European Councils and other comparable events (Council document number 11572/01),
- Strategic information concerning European Councils and other comparable events – Risk analysis (Council document number 11694/01),
- Conclusions of the sub-workgroup EUCPN JAI 82 of 27 November 2001 (Council document number 14917/01),
- Handbook for the use of police authorities and services at international events such as meetings of the European Council (Council document number 12637/02),

- Security at meetings of the European Council and other comparable events – International cooperation at the Laeken European Council (Council document number 9029/02),
- Security handbook for European Councils and other similar events (Council document number 9069/02),
- Security at meetings of the European Council (Council document number 11836/02),
- Handbook for the cooperation between Member States to avoid terrorist acts at the Olympic Games and comparable sporting events (Council document number 5744/04),
- The European Union Counter-Terrorism Strategy (Council document number 14469/05);
- Europol Support to Member States –Major International Sporting Events (Europol file number 2570-50r1).

ANNEX F

PERMANENT CONTACT POINTS CONCERNING
PUBLIC ORDER (Article 3(b) of Joint Action 97/339/JHA)

Updates should be sent to pcwp@consilium.europa.eu

MS	SERVICE	ADDRESS	TELEPHONE	FAX	E-MAIL
BE	Federal Police PCN/DAO	Fritz Toussaint 47 1050 Brussels	32 2 642 6380	32 2 646 4940	dga-dao@skynet.be
	Ministry of the Interior, Crisis Centre	Hertogstraat 53 1000 Brussels	32 2 506 4711	32 2 506 4709	
BG	Directorate for International Operational Police Cooperation Ministry of the Interior		359 2 282 2834	359 2 980 4047	NCB@mvr.bg
CZ	Police Presidium of the Czech Republic International Police Co-operation Division	Strojnická 27 P.O. Box 62/MPS Prague 7	420 974 834 210	420 974 834 716	sirene@mvcr.cz
DK	Danish National Police	Polititorvet 14 1780 Copenhagen V	45 33 148 888	45 33 322 771	NEC@politi.dk
DE	Bundeskriminalamt	Thaerstr. 11 65193 Wiesbaden	49 611 55 13101	49 611 55 12141	mail@bka.bund.de
	Bundesministerium des Innern	Lagezentrum, Alt-Moabit 101 D, 10559 Berlin	49 30 1868 11077	49 30 1868 12926	poststelle@bmi.bund.de

MS	SERVICE	ADDRESS	TELEPHONE	FAX	E-MAIL
EE	Central Law Enforcement Police	Ädala 4E Tallinn, 10614	372 612 3900	372 612 3990	julgestuspolitsei@jp.pol.ee
EL	Ministry of Public Order International Police Cooperation Division	Kanellopoulou 4 10177 Athens	30 210 6977 5623	30 210 6924 006	registry@ipcd.gr
ES	Dirección general de la policía, Comisaría general de seguridad ciudadana, Centro nac. de coordinación	C/Francos Rodríguez 104 28039 Madrid	34 91 322 7190	34 91 322 7188	cgsc.cgeneral@policia.es
FR	Ministère de l'Intérieur Direction Générale de la Police Nationale Cabinet "Ordre Public"	11 rue des Saussaies 75008 Paris	33 1 4007 2284	33 1 4007 6499	
IE	Office of Liaison and Protection Section, An Garda Síochána	Dublin 8	353 1 666 2842	353 1 666 1733	gdalp@iol.ie
IT	Ministero dell'Interno Dipartimento della Pubblica Sicurezza Ufficio Ordine Pubblico	Piazza del Viminale 1 00184 Rome	39 06 4652 1309 39 06 4652 1315	39 06 4653 6117	cnims@interno.it
CY	Ministry of Justice and Public Order Police Headquarters - European Union and International Police Cooperation Directorate - Operations Office of the Cyprus Police Headquarters	Nicosia, 1478	357 2280 8998 (24h) 357 2280 8080 (24h) 357 2280 8078 357 9921 9455	357 2230 5115 357 2280 8605 (24h) 357 2280 8594	euipcd@police.gov.cy operations.office@police.gov.cy

MS	SERVICE	ADDRESS	TELEPHONE	FAX	E-MAIL
LV	Operative Control Bureau of Public Security Department Central Public Order Police Department State Police	Brivibas str 61 1010 Riga	371 707 5430 371 707 5310	371 727 6380	armands.virsis@vp.gov.lv vpdd@vp.gov.lv
LT	Lithuanian Criminal Police Bureau International Liaison Office	Liepyno 7 08105 Vilnius	370 5 271 9900	370 5 271 9924	office@ilnb.lt
LU	Direction Générale de la Police Grand-Ducale Direction des Opérations Centre d'Intervention National	2957 Luxembourg	352 4997 2346	352 4997 2398	cin@police.etat.lu
HU	International Law Enforcement Cooperation Centre National Police	Teve utca 4-6 1139 Budapest	36 1 443 5557	36 1 443 5815	intercom@orfk.police.hu
MT	Malta Police Force Police General Headquarters	Floriana	356 21 224 001 356 21 252 111	356 21 235 467 356 21 247 794	cmru.police@gov.mt
NL	Ministry of the Interior and Kingdom Relations, National Crisis Centre	PO Box 20011 2500 EA The Hague	31 70 426 5000 31 70 426 5151	31 70 361 4464	ncc@crisis.minbzk.nl (24h) (NL/EN)
AT	Federal Ministry of the Interior Directorate General for Public Safety Operations and Crisis Coordination Centre	Minoritenplatz 9 1014 Wien	43 1 5312 63200 43 1 5312 63770 (24h)	43 1 5312 63120 (24h) 43 1 5312 6108612 (e-fax, 24h)	ekc@bmi.gv.at (24h)

MS	SERVICE	ADDRESS	TELEPHONE	FAX	E-MAIL
PL	General Headquarters of Police Crises Management and Anti Terrorism Bureau <u>contact point concerning counter-terrorism</u> Division on Combating Terrorist Acts Central Bureau of Investigation National Police Headquarters	148/150 Pulawska str. 02-624 Warsaw	48 22 60 136 40 48 667 631 325 48 22 60 13 275	48 22 60 132 37 48 22 60 14 293	ncbwarsaw@policja.gov.pl counterterror@policja.gov.pl
PT	Ministério da Administração Interna Gabinete Coordenador de Segurança	Av. D Carlos I- 7º 1249-104 Lisboa	351 21 323 6409	351 21 323 6425	gsc@sg.mai.gov.pt
RO	International Police Cooperation Centre (IPCC) Operational Anti-Terrorist Coordination Centre (Romanian Information Service)	Calea 13 Septembrie 1-5 Bucharest Bulevardul Libertatii 14-16 Bucharest	40 213 160 732 40 214 023 598	40 213 123 600 40 213 451 066	ccpi@mai.gov.ro ipct@dcti.ro
SI	International Police Cooperation Sector in Criminal Police Directorate	Štefanova 2 1000 Ljubljana	386 1 472 4780	386 1 251 7516	interpol.ljubljana@policija.si
SK	Prezídium Policajného zboru Úrad medzinárodnej policajnej spolupráce	Pribinova 2 812 72 Bratislava	421 9610 56450	421 9610 56459	spocumps@minv.sk
FI	Helsinki Police Department Operational Command Centre	Pasilanraitio 13 00240 Helsinki	358 9 189 4002	358 9 189 2821	johtokeskus@helsinki.poliisi.fi
SE	National Criminal Police, International Police Cooperation Division (IPO)	POB 12256 10226 Stockholm	468 401 3700	468 651 4203	ipo.rkp@polisen.se
UK	Home Office Public Order Unit Serious Organised Crime Agency International Crime	2 Marsham Street London SW1P 4DF POB 8000 London SE 11 5EN	44 207 035 3509 44 207 035 1810 44 20 7328 8115	 44 20 7328 8112	Christian.Papaleontiou@homeoffice.gsi.gov.uk David.Bohannan@homeoffice.gsi.gov.uk london@soca.x.gsi.gov.uk