COUNCIL OF THE EUROPEAN UNION

Brussels, 28 June 2004

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NOTE

from :	Presidency
No. prev.doc. :	8772/04 ASILE 34
No. Cion prop. :	10279/02 ASILE 33 + REV 1 (de, en, fr) - COM(2002) 326 final/2
Subject :	Amended proposal for a Council Directive on minimum standards on procedures in Member States for granting and withdrawing refugee status
	- Minimum common list of safe countries of origin

Delegations will find attached the reply from the **French** delegation.

Name of Member State	FRANCE
Name of country for designation	BENIN

QUESTIONS	YES/NO	BASIS FOR RESPONSE	Details of supporting information sources other than those at Annex B. Please indicate if these are publicly available
1. Does the country have a democratic system in place?	YES	Frequently leading the way in Africa, in particular by organising the first "national conference" bringing together representatives of the various movements within the country, Benin has created all the	Diplomatic correspondence with restricted access

institutions necessary to make it
a democracy.
After 18 years of military and
marxist rule, in 1990 Benin
embarked on a transition to
democracy, which is now
complete. Political life is marked
by a growing number of parties.
The institutions are respected,
particularly by the executive.
There is no serious infringement
of individual and collective
freedoms. The press enjoys
freedom of expression.
In the March 1996 presidential
elections, Mathieu Kérékou
defeated Nicéphore Soglo, the
outgoing President and candidate for the Benin
Renaissance Party. The Benin
Renaissance Party was returned
to power in the March 1999
elections (with 27 MPs out of

83). At the end of the second	
round of the March 2001	
presidential elections, which	
was boycotted by the main	
opposition candidates, Mr	
Soglo and Mr Houngbedji, in	
protest at the conditions under	
which the first round had been	
conducted, despite the	
generally positive assessment	
of the observers, Mr Kérékou,	
who was standing for a second	
term of office, was declared the	
winner by the Constitutional	
Court with 83.64% of the	
votes.	
5 709 candidates contested	
1,199 local and municipal	
council seats at the first	
municipal elections in	
December 2002. The results of	
these elections showed stability	
in the electorate, at least in	
rural areas, where the	
presidential movement,	
generally within the Union for	
Benin of the Future (UBF), is	
the majority force.	
The March 2003 general	
elections resulted in a majority	
for the presidential movement	

			parties (65 of 83 seats), with Adrien Houngbedji's Democratic Renewal Party, previously in the opposition, switching sides.	
2.	Is there a situation of internal or international armed conflict in	NO	Benin is fulfilling its obligations	
	the country?		in regional integration matters and	
			contributes to conflict resolution	
			in the subregion. During its	
			presidency of the ECOWAS (mid	
			1992 to mid 1994), Benin played a	
			constructive role in the Liberia	
			crisis (the Cotonou Agreement in	
			July 1993) and in the Guinea	
			Bissau conflict (ECOMOG	
			contingents). Benin is present in	
			Côte d'Ivoire through MICECI	
			(the ECOWAS Mission in Côte	
			d'Ivoire) (270 men) and in Liberia	
			through the UNMIL (250 men).	
			Benin participates in the Africa	
			peace-keeping exercises within	
			the framework of RECAMP	

		[11.7	
			IV.	
			In June 2001 Benin and Niger	
			agreed to submit their dispute over	
			Lété Island on the Niger river to	
			the International Court of Justice.	
3.	Is there generally and consistently no persecution as defined in	YES	No political opponents or	
	Article 9 of the Qualification Directive in the country?		journalists are in jail.	
			There is no serious	
			infringement of individual and	
			collective freedoms. The press	
			enjoys freedom of expression.	
			Excesses can occur during the	
			breaking-up of demonstrations.	
			The most serious problems	
			arise from common law	
			violence, precarious living	
			conditions in prisons and	
			violence towards women.	
			violence towards women.	

4.	Is there generally and consistently no torture or inhuman or	YES	Genital mutilation, which affects	
	degrading treatment or punishment in the country?		only a small proportion of the	
			Muslim population (around 20%	
			of the Benin people are Muslim),	
			is suppressed under the African	
			Charter on the Rights and Welfare	
			of the Child, to which Benin	
			acceded in 1990, and a law of May	
			2003. The maximum penalties are	
			10 years' imprisonment and a fine	
			of six million CFA francs. In 1996	
			the government ran a large-scale	
			campaign against excision. Local	
			NGOs are also involved in the	
			campaigns to abolish this practice,	
			which is declining steadily.	
5.	Where there is a situation of internal or international armed		N/A	
	conflict in the country is there generally and consistently no			
	threat by reason of indiscriminate violence in the country?			

-		r		
6.	Is the extent to which protection is provided against persecution			
	or mistreatment by means of $(a) - (d)$ below sufficient to show			
	that there is generally and consistently no persecution or			
	mistreatment in the country?			
(a)	the relevant laws and regulations of the country and the	YES		
	manner in which they are applied		The courts function properly and apply	
			human rights legislation.	
			A unit for the development of ethics in	
			public life has been set up under the	
			President of the Republic to combat	
			corruption within the judiciary. The seminar	
			organised at the beginning of April in	
			Cotonou on increasing awareness of the	
			fight against corruption was the first of its	
			kind in West Africa. The judges' union	
			went on strike in 2003 for more resources.	

(b)	observance of the rights and freedoms laid down in the	OUI	Benin has acceded to the following
	European Convention for the Protection of Human Rights		international treaties concerning
	and Fundamental Freedoms and/or the International		respect for human rights:
	Covenant for Civil and Political Rights and/or the		- Convention relating to the Status of
	Convention against Torture, in particular the rights from		Refugees (1951);
	which derogation cannot be made under Article 15(2) of		- Protocol relating to the Status of
	the said European Convention		Refugees (1967);
			- International Convention on the
			Elimination of All Forms of Racial
			Discrimination (1965);
			- International Covenant on Civil and
			Political Rights (ICCPR, 1966);
			- First Optional Protocol to the ICCPR
			(1966);
			- International Covenant on Economic,
			Social and Cultural Rights (1966);
			- Convention on the Elimination of All
			Forms of Discrimination against
			Women (1979);

(c)	respect of the non-refoulement principle according to the	YES	
	Geneva Convention		- Convention against Torture and Other
			Cruel, Inhuman or Degrading Treatment
			or Punishment (1984);
			- Convention on the Rights of the Child
			(1990);
			- Optional Protocol to the Convention on
			the Elimination of All Forms of
			Discrimination against Women (2000,
			not yet ratified by Benin);
			- Optional Protocol to the Convention on
			the Rights of the Child on the
			involvement of children in armed
			conflict (not yet ratified by Benin);
			- Rome Statute of the International
			Criminal Court (to which Benin became
			a party in 2002).

(d)	provision for a system of effective remedies against	NO	
	violations of these rights and freedoms		Benin has acceded to the following regional
			treaties (within the framework of the
			African Union):
			- Convention governing the Specific
			Aspects of Refugee Problems in Africa
			(1974);
			- African Charter on Human and Peoples'
			Rights (1981):
			- African Charter on the Rights and
			Welfare of the Child (1990).

OVI	ERALL ASSESSMENT		
1.	Do you consider that the information sources listed at Annex B are sufficient	YES/NO	Insert basis for response
	for the purpose of conducting the in-depth assessment referred to by the JHA	NO	
	Council with regard to this country?		
2.	If you answered no to Q 1 please specify: in which areas you consider the	Benin has the unusual privilege	e of not appearing in Amnesty
	information sources to be insufficient; and any other sources of information	International's 2002 and 2003	B reports.
	available to you which would assist discussions and which you are in a		
	position to share with other Member States (Provide website address or other		
	details).		
3.	Is the country suitable for inclusion on the minimum common list?	YES/NO	Insert basis for response
		YES	•

Name of Member State	FRANCE
Name of country for designation	BOTSWANA

QUESTIONS	YES/NO	BASIS FOR RESPONSE	Details of supporting information sources other than those at Annex B. Please indicate if these are publicly available
1. Does the country have a democratic system in place?	Yes	Botswana is a country with a democratic tradition where the opposition is represented in Parliament and is not subject to any harassment.	

2. Is there a situation of internal or international armed conflict in the country?	No	Not applicable.	Ibid.
3. Is there generally and consistently no persecution as defined in Article 9 of the Qualification Directive in the country?	Yes	The authorities are suspected of wanting to displace the <u>Bushmen</u> in order to exploit the mining resources in their territories. However, the latest report by the European Union Heads of Mission does not establish any connection between the relocation of these people and mining. President Mogae is to have the Constitution revised in 2004 so that all tribes without exception are recognised.	Ibid.

4.	Is there generally and consistently no torture or inhuman or degrading treatment or punishment in the country?	Yes	The Botswanian police wants to be well-regarded by the public. It considers its users as "customers" and is constantly trying to improve the service it provides. Internal assessment procedures are in place and made public. The country still applies the death penalty. Its application, which does not offend local public opinion, is presented as a deterrent against crime. 38 people, including three women, have been executed for murder since 1966.	Ibid.
5.	Where there is a situation of internal or international armed conflict in the country is there generally and consistently no threat by reason of indiscriminate violence in the country?		Not applicable.	Ibid.

6.	Is the extent to which protection is provided against persecution or mistreatment by means of $(a) - (d)$ below sufficient to show that there is generally and consistently no persecution or mistreatment in the country?	
(a)	the relevant laws and regulations of the country and the manner in which they are applied	Human rights protection is adequate in terms of the existing laws: The courts in Botswana, although slow, reinforce the rule of law The rights of the defence are respect for human rights. Laws are applied to all Botswanians without discrimination.

(b)	observance of the rights and freedoms laid down in		Accession to the main	Ibid.
	the European Convention for the Protection of		international human rights	
	Human Rights and Fundamental Freedoms and/or		conventions.	
	the International Covenant for Civil and Political			
	Rights and/or the Convention against Torture, in		The human rights and freedoms	
	particular the rights from which derogation cannot		included in the European	
	be made under Article $15(2)$ of the said European		Convention are respected. The	
	Convention		death penalty is applied in	
			accordance with the law. The	
			press is independent and	
			pluralist. The multi-party	
			system works, and elections are	
			free and fair. Allegations of	
			discrimination against Basarwa	
			have never been backed up by	
		3.7	concrete proof. On the contrary,	
		Yes		
			the more vulnerable among that	
			section of the population are	
			supported by government aid	
			programmes.	

(c)	respect of the no-refoulement principle according to the Geneva Convention	Yes	Botswana shelters Namibian political refugees under the Geneva Convention (accession in 1968).	Ibid.
(d)	provision for a system of effective remedies against violations of these rights and freedoms	Yes	The judicial system is independent and impartial. Court action is effective and judgments are accepted by the State. Human rights violations, if and when committed, are liable to prosecution. Court action is being taken against displacements of the Bushmen. They are claiming, in particular, their rights of ownership of the land they have had to leave. A lawyer is officially appointed (" <i>pro deo</i> " system) where the death penalty is imposed. However, such lawyers receive a minimal salary and are sometimes incompetent. An association ("Ditshwanelo"), which, in addition to its role as monitor of the rule of law and the treatment of minorities, offers legal assistance for the most underprivileged sections of the population.	Ibid.

OV	ERALL ASSESSMENT		
1.	Do you consider that the information sources listed at Annex B are	YES/NO	Insert basis for response
	sufficient for the purpose of conducting the in-depth assessment referred to by the JHA Council with regard to this country?	Yes	The information is sufficient. Botswana is a transparent country which allows human rights assessments.
2.	If you answered no to Q 1 please specify: in which areas you consider		
	the information sources to be insufficient; and any other sources of		
	information available to you which would assist discussions and which		
	you are in a position to share with other Member States (Provide		
	website address or other details).		
3.	Is the country suitable for inclusion on the minimum common list?	YES/NO	Insert basis for response
		Yes	Botswana is one of the most stable and democratic countries in Africa. It is a middle-income country. It is exemplary on a number of counts, and in March 2004 hosted the fifth world assembly of Civicus (grouping of human rights defence associations)

Name of Member State	FRANCE
Name of country for designation	CAPE VERDE

QUESTIONS	YES/NO	BASIS FOR RESPONSE	Details of supporting information sources other than those at Annex B. Please indicate if these are publicly available
1. Does the country have a democratic system in place?	YES	The democratic nature of the regime is indisputable. Elections at three levels (presidential; parliamentary, leading to formation of the government; and local) are held	Diplomatic correspondence (restricted)

in accordance with the time limits fixed by law and under guarantees of honesty and transparency During the last presidential election in 2001, the two candidates were separated only by a difference of 12 votes, following a phase of electoral disputes settled by the Supreme Court of Justice. This situation was confirmed by the local elections in March 2004. In fact the opposition (which is virtually evenly matched with the governing party PAICV as regards the number of votes), now controls 11 of the 17 municipalities of the archipelago. Democracy is not only enshrined in legislation, but put into practice on a day-to-day basis by all those involved in political life. The press frequently adopts a very liberal tone. It therefore constitutes a guarantee that the regime functions in a democratic manner, and would not fail to condemn any advartations.		
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	condemn any aberrations.	

2.	Is there a situation of internal or international armed conflict in the country?	NO		
3.	Is there generally and consistently no persecution as defined in Article 9 of the Qualification Directive in the country?		No cases of persecution have been reported	
4.	Is there generally and consistently no torture or inhuman or degrading treatment or punishment in the country?	YES	No cases of torture or degrading treatment have been reported	
5.	Where there is a situation of internal or international armed conflict in the country is there generally and consistently no threat by reason of indiscriminate violence in the country?			

6.	Is the extent to which protection is provided against persecution or mistreatment by means of $(a) - (d)$ below sufficient to show that there is generally and consistently no persecution or mistreatment in the country?	Yes, Cape Verde is a country with sound institutions, which is very attached to respect for human rights and democratic procedures. The 1980 Constitution already ensured respect for human rights and fundamental freedoms. Following a revision in 1992, the Cape Verdean Constitution now provides even more guarantees in this area (a reference to the Universal Declaration of Human Rights, which it undertakes to respect; Article 11 proclaims respect for international law and principles relating to human rights; Article 12 recognises the primacy of international law over national law).
(a)	the relevant laws and regulations of the country and the manner in which they are applied	It may be noted that the courts are overworked, and that there are only a few judges, who sometimes have incomplete training. Guarantees in this area might therefore sometimes be considered as having room for improvement.

(b)	observance of the rights and freedoms laid down in the European Convention for the Protection of Human Rights and Fundamental Freedoms and/or the International Covenant for Civil and Political Rights and/or the Convention against Torture, in particular the rights from which derogation cannot be made under Article 15(2) of the said European Convention		The Constitution refers to the Universal Declaration of Human Rights, which it undertakes to respect. Article 11 proclaims respect for international law and principles relating to human rights. Article 12 recognises the primacy of international law over national law.	
(c)	respect of the non-refoulement principle according to the Geneva Convention		no data	
(d)	provision for a system of effective remedies against violations of these rights and freedoms	YES		

1.	Do you consider that the information sources listed at Annex B are	YES/NO	Insert basis for response
	sufficient for the purpose of conducting the in-depth assessment	YES	
	referred to by the JHA Council with regard to this country?		
2.	If you answered no to Q 1 please specify: in which areas you consider		
	the information sources to be insufficient; and any other sources of		
	information available to you which would assist discussions and which		
	you are in a position to share with other Member States (Provide		
	website address or other details).		
3.	Is the country suitable for inclusion on the minimum common list?	YES/NO	Insert basis for response
		YES	

To be completed by Member States in respect of each of the 10 countries under consideration and returned to the Council Secretariat by 8 June 2004

Name of Member State	France
Name of country for designation	Chile

QUESTIONS	YES/NO	BASIS FOR RESPONSE	Details of supporting information sources other than those at Annex B. Please indicate if these are publicly available
1. Does the country have a democratic system in place?	bas cha Aft tran elec	le today has a democratic government resulting from free elections ed on a multi-party system It is quite possible that there will a nge in government at the next presidential election (2005). er a military dictatorship lasting more than 16 years (1973-1989), isition was entrusted to President Aylwin (Christian Democrats), eted in December 1989 following a referendum in October 1988 ich forced General Pinochet's military regime to hold elections.	In general, annual reports from Amnesty International, 2003 HoM report on torture and maltreatment and

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President Frei (Christian Democrats), elected in December 1993, consolidated the democratic transition, but did not immediately succeed in abolishing the "authoritarian enclaves" left over from the dictatorship (impossibility of removing the heads of the armed forces, binominal electoral system, "appointed" senators), because of persistent opposition from the Senate. It was once again the "Concertación" candidate, the socialist Ricardo Lagos, who was elected President of the Republic on 16 January 2000, slightly ahead of the right-wing candidate, Joaquin Lavin (present Mayor of Santiago). President Lagos, who has completed almost two-thirds of his term of office, is very popular, particularly because of the improvement in the economic situation in Chile and the progress he has made in social matters. The opposition, which is divided and affected by recent scandals, does not yet seem to have taken advantage of the internal disputes within the government coalition. The local elections of October 2004 will be a test for the presidential elections of the following year. The battle for the 2005 general election is likely to be keenly fought.	diplomatic correspondence with restricted access
At constitutional level, the reform designed to abolish the last of the"authoritarian enclaves" is entering its final stage. Appointed senators should disappear in 2006, while the role of the army and the National Security Council should be redefined. The arrest of General Pinochet in London on 16 October 1998 initially revived tensions, then opened up dialogue on the crimes committed under the dictatorship. ("Round Table"). His resignation from his post of life senator (4/7/2002) put a final end to his career.	

2. Is there a situation of	no	Since the restoration of democracy, Chile has been making efforts to		
internal or international armed		normalise it	ar	
conflict in the country?		with Bolivia	a on the matter of access to the sea from Bolivian territory.	
 3. Is there generally and consino persecution as defined in Article the Qualification Directive country? 4. Is there generally and consino torture or inhuman or de treatment or punishment in the construction of the construction	cle 9 of in the istently grading	yes	At internal level, it is important to stress the growing importance of the claims of the Mapuche Indian community (land ownership problems/assertion of identity) which have been made possible by the return to democracy. Chilean legislation treats acts committed by Mapuche militants as acts of terrorism. The death penalty was abolished in 2001. The prison system is open to criticism,but a prison building programme has begun and violence by warders is on the decrease. However, there is no question of systematic or institutionalised violence. The fact that the number of appeals against police abuse more than doubled between 1990 and 2000 (from 83 to 186) rather reflects citizens' restored confidence in State institutions. Furthermore, cases of maltreatment are said to have decreased considerably in regions where reform of the penal system has come into effect.	

5. Where there is a situation of	N/A		
internal or international armed conflict in			
the country is there generally and			
consistently no threat by reason of			
indiscriminate violence in the country?			
6. Is the extent to which protection	is provided	against	
persecution or mistreatment by means	of (a) – (d)	below	
sufficient to show that there is generally	and consister	ntly no	
persecution or mistreatment in the country	?		

(a)	the relevant laws and regulations of the country and	yes	Chile underwent a long and difficult
	the manner in which they are applied		transition period in order to rid itself of the
			legacy of dictatorship. The efforts of the
			various "Concertación" governments to
			ensure respect for human rights have been
			considerable and conclusive. In accordance
			with the recommendations made in July
			1995 by the United Nations Committee
			against Torture, Chile has implemented a
			far-reaching reform of its judicial system,
			the success of which is recognised by non-
			governmental organisations. More recently
			a Public Prosecutor's Office was set up and
			legal prerogatives relating to investigation
			and the taking of evidence were transferred
			to it.
			Moreover, a new penal code has
			progressively entered into force and has
			been applicable throughout the country
			since January 2004.

(b)	observance of the rights and freedoms laid down in the European Convention for the Protection of Human Rights and Fundamental Freedoms and/or the International Covenant for Civil and Political Rights and/or the Convention against Torture, in particular the rights from which derogation cannot be made under Article 15(2) of the said European Convention	Yes	Chile is party to the main United Nations Conventions on Human Rights (Convention against Torture; women's rights, rights of the child, etc.), as well as to most inter-American agreements(Inter- American Convention on genocide and forced disappearance has not been ratified). In 1998 Chile signed the Statute of the International Criminal Court, but has not ratified it.	
(c)	respect of the non-refoulement principle according to the Geneva Convention	Yes		
(d)	provision for a system of effective remedies against violations of these rights and freedoms	Yes	There is a legal procedure covering disputed cases. There is compensation for victims of violence under the Pinochet regime.	

OVERALL ASSESSMENT		
1. Do you consider that the information sources listed at Annex B are	YES/NO	Insert basis for response
sufficient for the purpose of conducting the in-depth assessment referred to by the JHA Council with regard to this country?	yes	
2. If you answered no to Q 1 please specify: in which areas you consider the information sources to be insufficient; and any other sources of information available to you which would assist discussions and which you are in a position to share with other Member States (Provide website address or other details).		
3. Is the country suitable for inclusion on the minimum common list?	YES/NO	Insert basis for response
	yes	

Name of Member State	FRANCE
Name of country for designation	COSTA RICA

QUESTIONS	YES/NO	BASIS FOR RESPONSE	Details of supporting information sources other than those at Annex B. Please indicate if these are publicly available
1. Does the country have a democratic system in place?	YES	Costa Rica is a stable country, with a long-standing, solid, democratic tradition anchored in its institutions and constitutional practice.	Diplomatic correspondence (restricted)

		The country is internationally
		recognised as a democracy in
		terms of all the relevant criteria
		(free elections, freedom of the
		press and the right of
		association, amongst others)
2. Is there a situation of internal or international armed	NO	The army was abolished in
conflict in the country?		Costa Rica in 1949.
		Costa Rica played an essential
		role in the 1980s in restoring
		peace and democracy in Central
		America.

3.	Is there generally and consistently no persecution as	YES	No persecution of this type has
	defined in Article 9 of the Qualification Directive in the		been recorded in Costa Rica.
	country?		Human rights are respected,
			which is the result of a
			democratic concept of public
			life very much rooted in
			custom, and the high level of
			education of its citizens. It is
			inconceivable that a person
			would be persecuted for his
			political opinions, religious
			beliefs or ethnic origin.
			Domestically, the government
			has committed itself to a policy
			of restoring traditional values
			(family, childhood, solidarity,
			work), attacking child
			prostitution, drugs and domestic
			violence. It is also combating
			corruption and impunity.

4.	Is there generally and consistently no torture or inhuman or degrading treatment or punishment in the country?	YES	No cases of torture or degrading treatment have been reported.	
5.	Where there is a situation of internal or international	YES	There is no army in Costa Rica.	
	armed conflict in the country is there generally and			
	consistently no threat by reason of indiscriminate violence			
	in the country?			
6.	Is the extent to which protection is provided against			
	persecution or mistreatment by means of $(a) - (d)$ below			
	sufficient to show that there is generally and consistently			
	no persecution or mistreatment in the country?			
(a)	the relevant laws and regulations of the country and	YES		
	the manner in which they are applied			

(b)	observance of the rights and freedoms laid down in the European Convention for the Protection of Human Rights and Fundamental Freedoms and/or the International Covenant for Civil and Political Rights and/or the Convention against Torture, in particular the rights from which derogation cannot be made under Article 15(2) of the said European Convention	YES	In international bodies, Costa Rica defends the values specific to major democracies, whether they be disarmament, non- proliferation of weapons of mass destruction, respect for international mechanisms for the prevention and peaceful resolution of conflicts, the fight against international terrorism, the universality of international treaties defending human rights, etc. The eminent role it played in the adoption of the Optional Protocol to the Convention Against Torture, and in the setting up of the International Criminal Court deserves to be highlighted.	
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(c)	respect of the non-refoulement principle according to the Geneva Convention	YES	Costa Rica is a country of refuge for refugees (mainly from Columbia)
(d)	provision for a system of effective remedies against violations of these rights and freedoms	YES	
			"habeas corpus" type of appeal before the Constitutional Chamber of the Supreme Court of Justice

OVERALL ASSESSMENT		
1. Do you consider that the information sources listed at Annex B are	YES/NO	Insert basis for response
sufficient for the purpose of conducting the in-depth assessment referred to by		
the JHA Council with regard to this country?		
	YES	
2. If you answered no to Q 1 please specify: in which areas you consider		
the information sources to be insufficient; and any other sources of		
information available to you which would assist discussions and which you are		
in a position to share with other Member States (Provide website address or		
other details).		
3. Is the country suitable for inclusion on the minimum common list?	YES/NO	Insert basis for response
	YES	

Name of Member State	FRANCE
Name of country for designation	GHANA

QUESTIONS	YES/NO	BASIS FOR RESPONSE	Details of supporting information sources other than those at Annex B. Please indicate if these are publicly available
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1. Does the country have a democratic system in place?	YES	Political life in Ghana is not restricted and there was a changeover of political power in 2000 when J. Rawlings stepped down and J.A.Kufuor was democratically and peacefully elected.	Constitution, CIA world factbook, restricted-access diplomatic correspondance
		In their form and operation, the Constitution, institutions and judicial system are those of a democracy.	
2. Is there a situation of internal or international armed conflict in the country?	NO	The prevention of regional conflicts, integration of the sub- region, maintaining internal stability and the fight against corruption are President Kufuor's main objectives.	

3. Is there generally and consistently no persecution as defined in Article 9 of the Qualification Directive in the country?	YES	No reported cases of persecution; the country is not mentioned in Amnesty International's annual report. Freedom of worship is very much a reality: although inter-ethnic conflicts do flare up occasionally, particularly in the North (in 1994 and since March 2002 in Yendi), relations between the Sunni Muslims (20% to 30% of the population) and members of the various Christian denominations are generally good, even in the North where Muslims form the majority and the poorest and least educated sector of the population is to be found.	
4. Is there generally and consistently no torture or inhuman or degrading treatment or punishment in the country?	YES	A National Reconciliation Commission was set up at the beginning of 2003 in order to achieve closure on the acts of violence perpetrated by the earlier authoritarian regimes.	

	Where there is a situation of internal or international armed lict in the country is there generally and consistently no threat eason of indiscriminate violence in the country ?	YES	The authorities' commitment to good governance (seeking to ensure transparency in government activity through regular communication with the public, respect for freedom of expression), and the feeling that the main aim of government activity is to improve general well-being, mean that political life in Ghana is peaceful.	
6.	Is the extent to which protection is provided against persecution or mistreatment by means of $(a) - (d)$ below sufficient to show that there is generally and consistently no persecution or mistreatment in the country?	Respect for <u>human rights</u> is increasing and judicial institutions are functioning better. Their progress is monitored by the Ghanaian Commiss on Human Rights and Administrative Justice described by Human Rights Watch as one of the best institutions protecting human rights in Africa. It was set up by the 1992 Constitution and was a key factor in the democrati- transition of the country. It launches investigations into complaints of violation of fundamental rights and freedoms, cases of unequal access to recruitment procedures and allegations of corruption; and takes measures put right such abuses. This Commission also has the task of educating the public in human-rights matters. The institution is effective and recognised and regarded as legitimate by Ghanaians. Access to the courts and a fair t are guaranteed by this means.		
(a)	the relevant laws and regulations of the country and the manner in which they are applied	YES	Human rights are enshrined in the Constitution and the laws.Application of these texts by the courts shows that such rights are effectively safeguarded.	

(b)	observance of the rights and freedoms laid down in	YES		
	the European Convention for the Protection of			
	Human Rights and Fundamental Freedoms and/or			
	the International Covenant for Civil and Political			
	Rights and/or the Convention against Torture, in			
	particular the rights from which derogation cannot			
	be made under Article 15(2) of the said European			
	Convention			
(c)	respect of the non-refoulement principle according to			
	the Geneva Convention			
(d)	provision for a system of effective remedies against	YES	The Commission on Human Rights	
	violations of these rights and freedoms		functions as an appeal body.	

1.	Do you consider that the information sources listed at Annex B are	YES/NO	Insert basis for response
	sufficient for the purpose of conducting the in-depth assessment referred		
	to by the JHA Council with regard to this country?		
		YES	
•	If you answered no to Q 1 please specify: in which areas you consider		
	the information sources to be insufficient; and any other sources of		
	information available to you which would assist discussions and which		
	you are in a position to share with other Member States (Provide website		
	address or other details).		
•	Is the country suitable for inclusion on the minimum common list?	YES/NO	Insert basis for response
		YES	

Name of Member State	FRANCE
Name of country for designation	MALI

QUESTIONS	YES/NO	BASIS FOR RESPONSE	Details of supporting information sources other than those at Annex B. Please indicate if these are publicly available
1. Does the country have a democratic system in place?	YES	Mali's Constitution and institutional practice. Ten years after the transition under General Amadou Toumani Touré, Mali's democracy is a	1 1

			point of reference in a troubled	
			1	
			regional environment.	
			Since 1991 when the country	
			was opened up to democracy,	
			the institutions have functioned	
			properly. Freedom of	
			expression, enshrined in the	
			Constitution, is full and	
			complete.	
			There is full political and trade	
			union freedom. However,	
			religious parties are banned.	
2.	Is there a situation of internal or international armed	NO		
	conflict in the country?			
3.	Is there generally and consistently no persecution as	YES	The 1992 Constitution	Mali does not figure in
	defined in Article 9 of the Qualification Directive in the		guarantees "the rights and	Amnesty International's annual
	country?		duties of the human person".	report
			Mali has become a point of	
			reference in the subregion for	
			its respect of human rights,	
			trade union rights, freedom of	

			the press and religious freedom. There are no political prisoners.	
4.	Is there generally and consistently no torture or inhuman or degrading treatment or punishment in the country?	YES	Although the death penalty has not been abolished, it has not been applied since 1980.	
5.	Where there is a situation of internal or international armed conflict in the country is there generally and consistently no threat by reason of indiscriminate violence in the country?	N/A		

6.	Is the extent to which protection is provided against	Not applic	able to Mali.		
	sufficient to show that there is generally and consistently		The weakness is the fight against genital mutilation. Laws prohibiting and punishing such attacks on physical integrity exist. The weight of tradition is the only obstacle to their implementation. Such practices are generally		
		concealed			
(a)	the relevant laws and regulations of the country and	NO	NO in the case of genital		
	the manner in which they are applied	and	mutilation (see above, the		
		YES	relevant legislation is		
			protective)		
			YES in the case of the death		
			penalty, which, although		
			not abolished, is no		
			longer applied.		

(b)	observance of the rights and freedoms laid down in	NO	Mali's Constitution guarantees	
	the European Convention for the Protection of		respect for human rights and	
	Human Rights and Fundamental Freedoms and/or		incorporates the general	
	the International Covenant for Civil and Political		principles of the European	
	Rights and/or the Convention against Torture, in		Convention referred to.	
	particular the rights from which derogation cannot			
	be made under Article 15(2) of the said European			
	Convention			
(c)	respect of the non-refoulement principle according			
	to the Geneva Convention			
(d)	provision for a system of effective remedies against			
	violations of these rights and freedoms			

1.	Do you consider that the information sources listed at Annex B are	YES/NO	Insert basis for response
	sufficient for the purpose of conducting the in-depth assessment	NO	The list is incomplete
	referred to by the JHA Council with regard to this country?		
2.	If you answered no to Q 1 please specify: in which areas you consider	Amnesty International	
	the information sources to be insufficient; and any other sources of		
	information available to you which would assist discussions and which		
	you are in a position to share with other Member States (Provide		
	website address or other details).		
3.	Is the country suitable for inclusion on the minimum common list?	YES/NO	Insert basis for response
		YES	

Name of Member State	FRANCE
Name of country for designation	MAURITIUS

QUESTIONS	YES/NO	BASIS FOR RESPONSE	Details of supporting information sources other than those at Annex B. Please indicate if these are publicly available
1. Does the country have a democratic system in place?	YES	 Free and transparent elections Alternation of power (1982,1995 and 2000) Multiple political parties, freedom of expression and assembley Separation of powers, 	 Diplomatic correspondence with restricted access Freely available constitutional texts

			independent judiciaryFree and independent press
2.	Is there a situation of internal or international armed conflict in the country?	NO	
3.	Is there generally and consistently no persecution as defined in Article 9 of the Qualification Directive in the country?	YES	 Rights and freedoms are Diplomatic correspondence guaranteed under the Constitution and by the judiciary
4.	Is there generally and consistently no torture or inhuman or degrading treatment or punishment in the country?	YES	 Torture and degrading treatment are not practised However, allegations of brutality are made against the police from time to time Diplomatic correspondence Humanitarian organisations have regular access to prisons and can express their views, particularly in the press
5.	Where there is a situation of internal or international armed conflict in the country is there generally and consistently no threat by reason of indiscriminate violence in the country?	N/A	

6.	Is the extent to which protection is provided against persecution or mistreatment by means of $(a) - (d)$ below sufficient to show that there is generally and consistently no persecution or mistreatment in the country?	• YES		
(a)	The relevant laws and regulations of the country and the manner in which they are applied	YES	See list on page 53***	
(b)	Observance of the rights and freedoms laid down in the European Convention for the Protection of Human Rights and Fundamental Freedoms and/or the International Covenant for Civil and Political Rights and/or the Convention against Torture, in particular the rights from which derogation cannot be made under Article 15(2) of the said European Convention	YES		
(c)	Respect of the non-refoulement principle according to the Geneva Convention	-		

(d)	Provision for a system of effective remedies against	-	 Effective independence of the judiciary*
	violations of these rights and freedoms		• A Human Rights Commission was set up in April 2002 and
			launched investigations into allegations of police misconduct
			• In general, the free press, a heterogeneous and active parliament,
			and the independent judiciary form an effective counterbalance and
			provide protection for citizens
			• The Ministry of Women's Rights is very active in Mauritius. The
			law on discrimination against women received unanimous support
			from the Assembly in 2002.
			• However, particularly repressive police and judicial measures have
			been adopted as part of the fight against terrorism and drug
			trafficking**
			Source : Diplomatic correspondence

* : Examples: in November 2002 the Supreme Court placed the Government in a difficult position by ruling in favour of the representative of Indian teachers and against the Ministry of Education in relation to places reserved for Catholic pupils in denominational schools; in November 2003 the Director of Public Prosecutions decided, as authorised by the Constitution and to the surprise of the political world, to release Mr Ceal Meeah, leader of the Mauritian Hizbullah party, who had been charged with serious crimes.

** : In relation to the fight against drug trafficking, the severity of sentences has nothing in common with the French penal code. There is no concurrent sentencing or remision of sentences, and individuals can be held in provisional detention without trial for long periods.

As regards the fight against terrorism, the Prevention of Terrorism Act authorises the detention in solitary confinement for up to 36 hours of persons suspected of terrorist activity (such a provision already existed for persons suspected of drug trafficking) and curtails the right of asylum in relation to these persons. The former President of the Republic (a member of the Muslim community) resigned in February 2002 in protest against the adoption of this law.

*** : LIST (non-exhaustive) OF MAURITIAN LEGAL TEXTS AND HUMAN RIGHTS STRUCTURES

1/ General framework

- Protection of Human Rights Act (December 1998) : established in particular the Human Rights Commission and the witness protection scheme
- Ombudsman Act (Constitutional basis, Article IX of the Constitution)
- Electoral Commissionner's Office Act
- Civil Status Act

The death penalty has been abolished.

2/ Women's rights

- Sex Discrimination Bill
- Domestic Violence Act : protects women (and children) against all forms of violence, intimidation, harassment and abuse.

- National Gender Action Plan (1999-2006): structure established in 1998 following the International Conference on Women in 1995 in Beijing, with the objective of promoting equality between men and women and women's rights.

- The remit of the Ministry of Women's Rights, Child Development and Family Welfare includes measures to emancipate women in the social, educational, training, cultural and economic spheres.

- There are ten family and women's centres, as well as the National Women's Council, which was set up in 1985 and groups together some 900 women's associations. The National Council is represented at local level by five regional councils, which coordinate the actions and initiatives of these associations.

3/ Children's rights

- The National Children's Council is a semi-public body set up in 1990 by an Act of Parliament. Its objectives are to coordinate the activities of organisations working towards the welfare of children, to identify actions and projects and to establish contacts with similar organisations at international level.

4/ The following should be noted:

There are plans to set up a Family Court (to conduct investigations more effectively and to take account of the special nature of cases involving minors). Finally, there is a National Agency for the Treatment and Rehabilitation of Substance Abusers.

OVI	ERALL ASSESSMENT		
1.	Do you consider that the information sources listed at Annex B are sufficient	YES/NO	Insert basis for response
	for the purpose of conducting the in-depth assessment referred to by the JHA	YES	
	Council with regard to this country?		
2.	If you answered no to Q 1 please specify: in which areas you consider the	Two comments:	
	information sources to be insufficient; and any other sources of information	• There are recent UNHCHR documents, particularly on the work of	
	available to you which would assist discussions and which you are in a	the Committee on the Elimination of Racial Discrimination (which	
	position to share with other Member States (Provide website address or other	is an important issue in Mauriti	us).
	details).	• Some of the information mentioned on the Internet pages list	
		(relating to the riots in 1999 and	d the anti-terrorism laws in 2002) is
		not recent. The 2004 Amnesty 1	report does not mention Mauritius.
3.	Is the country suitable for inclusion on the minimum common list?	YES/NO	Insert basis for response
		YES	

Name of Member State	FRANCE
Name of country for designation	SENEGAL

QUESTIONS	YES/NO	BASIS FOR RESPONSE	Details of supporting information sources other than those at Annex B. Please indicate if these are publicly available
1. Does the country have a democratic system in place?	YES	The presidential election in February and March 2000 gave the country its first taste of a changeover of political power since independence when Mr	Diplomatic correspondence with restricted access

Abdoulaye Wade defeated	
President Abdou Diouf, in	
power since 1981. The	
changeover in March 2000	
strengthened a tradition of	
tolerance and respect for	
fundamental freedoms.	
President Wade enjoyed further	
success in the 2001	
parliamentary elections. By	
contrast the opposition	
managed to regain ground in	
the 2002 municipal, rural and	
regional elections.	
More often than not election	
time creates friction between	
the political parties. The spate	
of scandals that has hit politics	
in recent months is set against a	
backdrop of tension between	
government and opposition.	

This has not, however, posed a
threat to democracy and
fundamental freedoms.
- In October 2003 an opposition
figure, Talla Sylla, fell victim to
a hammer attack after voicing
harsh criticism of the regime.
The opposition had no
difficulty in organising a rally
to protest at the fact that the
attack had gone unpunished.
The authorities denied all
involvement and promised a
thorough investigation. The
courts were brought in and the
plaintiff's lawyers recently
declared themselves satisfied
with the way in which the
inquiry was moving.
- Some prominent opposition
figures, along with Senegal's

		bishops, have received death
		threats. The authorities have
		taken steps to protect those
		concerned (by assigning
		bodyguards to them) and have
		speeded up the inquiries.
		Politicians still enjoy full
		freedom of expression, as
		evidenced by the fact that Talla
		Sylla has been free to publicly
		accuse the President of Senegal
		himself of ordering the attack
		on him. The media are also
		largely free to express their
		views.
2. Is there a situation of internal or international armed	YES	In the Casamance region (see
conflict in the country?		below)

3.	Is there generally and consistently no persecution as defined in Article 9 of the Qualification Directive in the country?	YES	A model of harmonious coexistence between ethnic groups and faiths, Senegal is not cited in the latest annual report by the IFHR. Although political tension sometimes causes them concern, human rights NGOs are by and large satisfied with the development of the human rights situation in Senegal, including the Casamance region.	
4.	Is there generally and consistently no torture or inhuman or degrading treatment or punishment in the country?	YES	A study into torture conducted by the European heads of mission in Dakar in spring 2003 found that there had been no instances of torture in Senegal since 2000. Although no work on human rights has been commissioned or conducted, regular cooperation between France and the Senegalese police has shown that the latter	

abides by the procedures in
force, including police custody
periods, and is not guilty of ill-
treatment.
In its 2003 report, relating to 2003, Amnesty International refers only to the Casamance region, where the conduct of the Senegalese military has nonetheless improved considerably in recent years since the army regained control and underwent restructuring. During his time in opposition President Wade was imprisoned with detainees from the Casamance region, and this has undoubtedly impacted on the government's willingness to ensure better respect for human rights.

5.	Where there is a situation of internal or international	YES	There has been a definite lull in	
	armed conflict in the country is there generally and		the conflict in the Casamance	
	consistently no threat by reason of indiscriminate violence		region, which dates back more	
	in the country?		than 20 years, with the number	
			of deaths having fallen from 80	
			in 2002 to only 20 in 2003 and	
			with very few incidents having	
			been reported in recent months.	
			That said, the authorities are	
			keeping a very close eye on	
			anything that might trouble	
			their handling of the conflict,	
			with the press under	
			particularly close scrutiny. This	
			is illustrated by the expulsion of	
			the Radio France Internationale	
			(RFI) correspondent, and	
			journalists are occasionally	
			summoned to report to the	
			criminal investigations	

directorate Nonethaless the	
directorate. Nonetheless, the	
increase in the number of press	
articles on the conflict in 2003	
is evidence of a rather more	
relaxed attitude on the part of	
the regime.	
It is difficult to gauge clearly	
the level of persecution on	
political grounds in the	
Casamance region (Amnesty	
International has reported the	
arrest of alleged members of the	
Movement of Democratic	
Forces of Casamance, or	
MFDC) because of the presence	
in Ziguinchor of the separatist	
movement's civilian leaders,	
some of whom oppose the	
current process, and the aid	
given by the authorities to the	
maquisards to dissuade them	

	from looting. Recent developments in the process have resulted in a relaxation of military checks in the region and greater freedom of movement for the rebels.
 6. Is the extent to which protection is provided against persecution or mistreatment by means of (a) – (d) below sufficient to show that there is generally and consistently no persecution or mistreatment in the country? 	

(a)	the relevant laws and regulations of the country and the manner in which they are applied	YES	The Preamble to the Constitution, which was approved by referendum on 7 January 2001, highlights Senegal's commitment to upholding and strengthening the rule of law in which the State and the citizen are subject to the same legal rules under the supervision of an independent and impartial judiciary. It also sanctions public freedoms and respect for the human person. In this regard Article 7 of the Constitution stipulates that the human person is sacred and inviolable. The State has the obligation to respect and protect the human person. Every individual has the right to life, liberty, security, free development of his or her personality.	
			inviolable. The State has the	
			* ·	
			development of his or her personality,	
			physical integrity and especially the	
			right to protection against physical	
			mutilation. The Senegalese people	
			acknowledge inviolable and	
			inalienable human rights as the	
			foundation of every community, of	
			peace and of justice in the world.	

(b)	the European Convention for the Protection of Human Rights and Fundamental Freedoms and/or the International Covenant for Civil and Political Rights and/or the Convention against Torture, in particular the rights from which derogation cannot be made under Article 15(2) of the said European Convention		The Constitution proclaims the country's espousal of the Declaration of the Rights of Man and of the Citizen of 1789, the Universal Declaration of Human Rights of 1948, the Convention on the Elimination of All Forms of Discrimination against Women of 18 December 1989, the Convention on the Rights of the Child of 20 November 1989, and the African Charter on Human and Peoples' Rights of 27 June 1981. Senegal has also ratified the New York Convention of 10 December 1984 against torture. Furthermore, on 2 February 1999 it became the first State to ratify the Rome Statute establishing the International Criminal Court.	
(c)	respect of the non-refoulement principle according to the Geneva Convention	YES		

(d)	provision for a system of effective remedies against	YES	Senegal has established	
			institutions to guarantee proper	
	violations of these rights and freedoms		compliance with all texts, i.e.	
			the Constitution, international	
			conventions and laws.	
			- The Constitutional Council, responsible for issuing rulings on all electoral disputes and verifying that laws and international agreements are constitutional;	
			- The Council of State, whose rulings mainly concern actions for abuse of authority challenging administrative decisions;	
			- The Court of Appeal, responsible for verifying the legality of arrests and judgments handed down by lower courts. As of this year "Maisons de justice et du droit" (law centres), designed to provide citizens with better access to justice, will be set up to provide lower-tier support for the Court.	
			Furthermore, a courts inspectorate and a Court of Auditors have been operating	
8772/04 A	DD 18		since 1995 Gand 1999	69
<i>.,,_</i> ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		DG H I	respectively.	

1.	Do you consider that the information sources listed at Annex B are	YES/NO	Insert basis for response
	sufficient for the purpose of conducting the in-depth assessment	YES	
	referred to by the JHA Council with regard to this country?		
2.	If you answered no to Q 1 please specify: in which areas you consider		
	the information sources to be insufficient; and any other sources of		
	information available to you which would assist discussions and which		
	you are in a position to share with other Member States (Provide		
	website address or other details).		
3.	Is the country suitable for inclusion on the minimum common list?	YES/NO	Insert basis for response
		YES	

Name of Member State	FRANCE
Name of country for designation	URUGUAY

QUESTIONS	YES/NO	BASIS FOR RESPONSE	Details of supporting information sources other than those at Annex B. Please indicate if these are publicly available
1. Does the country have a democratic system in place?	YES	Uruguay is a stable democracy of long standing, based on a secular Republican model. Since the beginning of the 20th century it has experienced only one period of dictatorship,	Diplomatic correspondence with restricted access and annual reports from Amnesty International, 2003 HoM report

	between 1973 and 1 very specific region Since the return to d elections have taken transparent manner. political, civil, econ social freedoms are as the various intern reports acknowledg relatively little corru Uruguayan political designed to enable t participation of the number: existence o frequently used – pr referendum by popu initiative, attempt to consensus.	nal context.(2004 report in progress).democracy, n place in a . All nomic and guaranteed, national ge. There is uption. The l system is the greatest of a - very rocedure for ular(2004 report in progress).	nt
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2.	Is there a situation of internal or international armed conflict in the country? Is there generally and consistently no persecution as defined in Article 9 of the Qualification Directive in the country?	YES	Since the end of the military government in 1985, there has been no political, religious or racial persecution in Uruguay.	
4.	Is there generally and consistently no torture or inhuman or degrading treatment or punishment in the country?	YES	The death penalty was abolished in 1904. No cases of torture have been reported since the return to democracy in 1985. Criticisms levelled against Uruguay with regard to the human rights situation relate mainly to the period of military dictatorship (1973- 1985). Crimes committed at that time still continue to be a source of tension and, despite the existence of the "Peace Commission" set up in August 2000 to shed light on the fate of those who had disappeared, most of those responsible for breaches of human rights remain unpunished. In addition, attention has been	

			drawn to the poor prison conditions. These are due mainly to the country's budgetary problems, which have led to a lack of training for warders and overcrowding in prisons (220% of capacity).	
5.	Where there is a situation of internal or international armed conflict in the country is there generally and consistently no threat by reason of indiscriminate violence in the country?	N/A		

6.	persect sufficie	extent to which protection is provided against ution or mistreatment by means of $(a) - (d)$ below ent to show that there is generally and consistently secution or mistreatment in the country?		
(a)		he relevant laws and regulations of the country and he manner in which they are applied	YES	Respect for human rights is enshrined in the 1997
				Constitution. Although often criticised for its slowness, the
				Uruguayan justice system is truly independent. Criminal law
				in Uruguay is based on the Romano-Germanic system.
				The code of criminal procedure
				provides for all essential rights of defence.

(b)	observance of the rights and freedoms laid down in the European Convention for the Protection of Human Rights and Fundamental Freedoms and/or the International Covenant for Civil and Political Rights and/or the Convention against Torture, in particular the rights from which derogation cannot be made under Article 15(2) of the said European Convention	YES	Uruguay has ratified most international or regional human rights conventions, as well as the Statute of the International Criminal Court (June 2002).	
(c)	respect of the non-refoulement principle according to the Geneva Convention	YES		
(d)	provision for a system of effective remedies against violations of these rights and freedoms	YES	Several remedies are provided for. The Penal Code punishes abuses of authority by public officials and servants and against prison inmates.	

1.	Do you consider that the information sources listed at Annex B are	YES/NO	Insert basis for response
	sufficient for the purpose of conducting the in-depth assessment	YES	
	referred to by the JHA Council with regard to this country?		
2.	If you answered no to Q 1 please specify: in which areas you consider		
	the information sources to be insufficient; and any other sources of		
	information available to you which would assist discussions and which		
	you are in a position to share with other Member States (Provide		
	website address or other details).		
3.	Is the country suitable for inclusion on the minimum common list?	YES/NO	Insert basis for response
		YES	