



**COUNCIL OF
THE EUROPEAN UNION**

Brussels, 2 July 2002

10525/02

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NOTE

from: Presidency
to : Permanent Representatives Committee

Subject : Road map for the follow-up to the conclusions of the European Council in Seville
- Asylum, Immigration and border control

1. The European Council in Seville on 21-22 June 2002 decided to speed up the implementation of all aspects of the programme adopted in Tampere for the creation of an area of freedom, security and justice in the European Union. It points here to the need to develop a European Union common policy on the separate, but closely related, issues of asylum and immigration. The conclusions list a number of measures to be taken (points 26-39) in this field.
2. In order to start concrete work, the Presidency has, after consultations with the Commission and the Council General Secretariat, drawn up a draft "road map" with deadlines for the immediate action to be taken and delegating the various tasks precisely.
3. This document will serve as a working instrument for the Council instances and will be updated regularly in the light of the progress of work by the various preparatory bodies with a view to submit for the European Council meeting in June 2003 a report on the practical implementation of the guidelines set out in the Seville European Council Conclusions.
4. Coreper will maintain overall responsibility for implementing the road map in accordance with Article 207 of the treaty.

**ROAD MAP OF MEASURES AND INITIATIVES TO BE IMPLEMENTED AS A FOLLOW-UP
TO THE EUROPEAN COUNCIL IN SEVILLE ON 21-22 JUNE 2002**

	MEASURE	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
VISA					
1. (30) ¹	Review of the list of third countries whose nationals require visas or are exempt from that requirement	End 2002	Commission Visa Working Party (VWP)		The Commission will send a questionnaire to Member States by 15 July 2002 to review the current lists in Regulation 539/01, Annexes I and II Response to questionnaire by 10 September 2002 In the light of the answers received the Commission will consider the need for amendments to the Regulation and by 10 October 2002 present the necessary follow-up for adoption by the JHA Council in November 2002

¹ Numbering in brackets refers to Seville European Council Conclusions

	MEASURE	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
VISA					
2. (30)	Common identification system for visa data	End 2002 (preliminary report) March 2003 (result of feasibility study)	Commission	<ul style="list-style-type: none"> - Elaboration of a draft for the technical specifications (April 2002) - Expert meeting on specifications (15 may 2002) - Council guidelines adopted (13 June 2002) 	<ul style="list-style-type: none"> - Adoption by the ARGO Committee of the financial framework for the study (1 July 2002). - Conclusion of the contract (probably) mid- September 20002 - 2 preliminary reports are envisaged during the feasibility study in order to "fine-tune" the technical possibilities with the wishes of the Member States. <p>The Commission will seek to submit a draft proposal for the legal framework for the database for presentation at the JHA Council in November 2002.</p> <p>Work on the draft proposal will start up immediately thereafter with a view to adoption as soon as the result of the feasibility study has been examined.</p> <p>Budgetary provisions to be inscribed in the 2004 budget.</p>

	MEASURE	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
MEASURES TO COMBAT ILLEGAL IMMIGRATION					
3. (30)	Readmission agreements being negotiated	The Seville summit called for a speeding up of adoption of readmission agreements being negotiated and of approval of new mandates	Commission	Negotiation mandates for readmission agreements with Hong Kong, Pakistan, Russia, Morocco, Macao, Sri Lanka and Ukraine adopted Initialling of readmission agreements with Hong Kong and Sri Lanka	Reports by mid September 2002 on status and proposed way forward of the readmission agreements which are currently under negotiation Operational council conclusions to be prepared for GAEC and JHA Councils in November 2002, cfr. point 14.

	MEASURE	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
MEASURES TO COMBAT ILLEGAL IMMIGRATION					
4. (30)	New mandates for negotiation of readmission agreements	The Seville summit called for a speeding up of adoption of readmission agreements being negotiated and of approval of new mandates	Commission Working Party on Migration and Expulsion/SCIFA		Presentation in September 2002 of new mandates for negotiation of readmission agreements with China, Turkey, Algeria and Albania. Reading in working party. Adoption by JHA Council in October 2002 at the latest.

	MEASURE	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
MEASURES TO COMBAT ILLEGAL IMMIGRATION					
5. (30)	Expulsion and repatriation policies, adoption by the end of the year, of the components of a repatriation programme based on the Commission Green Paper; those components should include the best possible facilities for early return to Afghanistan	End 2002	Commission Working Party on Migration and Expulsion/SCIFA	Commission Green Paper of 10 April 2002	Public hearing organised by the Commission in July Draft paper by the Commission on key elements by 1 September 2002. Preliminary discussion of draft paper at informal JHA Council in September 2002. Presentation of Commission communication as soon as possible thereafter. Drafting within the appropriate Council bodies of the relevant instrument for a return programme on the basis of the Commission communication. Adoption by JHA Council in November 2002. Objective: First actions to be undertaken as soon as possible thereafter

	MEASURE	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
MANAGEMENT OF EXTERNAL BORDERS					
6. (32)	Introduction of common unit of external border practitioners	End 2002	SCIFA/Heads of border control services (SCIFA+)	Commission Communication on an integrated management of the External borders as of 7 May 2002. Adoption by JHA Council of 13 June 2002 of the Plan for the management of the External borders. SCIFA meeting with the participation of the heads of border control services on 11 April 2002	Meeting 22 – 23 July on the implementation of the plan for the management of the external borders Discussion of tasks. Review of present mandate by Coreper in light of SCIFA discussion
7. (32)	Joint operations at borders	End 2002	SCIFA+ Frontiers Working Party	High impact operation under the Belgian Presidency "RIO 1 and 2" under the Spanish Presidency	Member states initiatives to be submitted to SCIFA+ and first discussion thereof on 22 – 23 July 2002. Objective: Launch of joint operations in the fall of 2002 on sea, land and air borders.
8. (32)	Initiation of pilot projects	End 2002	SCIFA+		Member states initiatives to be submitted to SCIFA+ and first discussion thereof on 22 – 23 July 2002

	MEASURE	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
MANAGEMENT OF EXTERNAL BORDERS					
9. (32)	Creation of network of liaison officers	End 2002	SCIFA+	Network of national immigration liaison officers established in the Western Balkans (Council conclusions, May 2001)	Member states ideas to be submitted to SCIFA+ and first discussion thereof on 22 – 23 July 2002. Heads of missions in the main emigration countries to submit report by the end of July on existing co-operation. Conclusions in JHA Council in November 2002
10. (32)	Common risk analysis model	June 2003	SCIFA+/Europol	Schengen catalogue on border controls, removal and readmission	First discussion in SCIFA+ July 2002

	MEASURE	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
MANAGEMENT OF EXTERNAL BORDERS					
11. (32)	Establishment of a common core curriculum for border guard training	June 2003	SCIFA+	Training financed by Odysseus and Oisín programmes	First discussion in SCIFA+ in July 2002 (financing possibilities by the ARGO programme)
12. (32)	Consolidation of European provisions concerning borders	June 2003	Commission	Several initiatives by Member States; amendments of the common manual adopted by Council; document on best practices	First discussion in the Council in January 2003.
13. (32)	Burden-sharing between Member States and the Union for the management of external borders	June 2003	Commission		Study to be carried out. Interim report by early November 2002 for debate at JHA Council in November 2002

	MEASURE	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
RELATIONS WITH THIRD COUNTRIES					
14. (34, 35)	Assessment of relations with third countries	No deadline - a permanent process	High Level Working Group/ CIREFI	Joint meeting of CIREFI experts and representatives from the Maghreb countries, candidate countries and Balkan countries	HLWG should in Co-operation with the Commission collect information from Member States and make an assessment of countries with which to intensify co-operation. The assessment should be discussed in HLWG in October and presented in GAEC and JHA Councils in November 2002, cfr. point 3. Joint meeting of CIREFI experts and representatives from Russia, Ukraine and candidate countries.

	MEASURE	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
LEGISLATIVE FRAMEWORK					
15. (37)	Dublin II Regulation	December 2002	Council	Several readings in working party and discussion in SCIFA /Coreper and JHA Council	Adoption by JHA Council in October or November 2002
16. (37)	Minimum standards for qualification and status as refugees	June 2003	Asylum Working Party	First reading in working party	Further examination in working party. Discussion of outstanding issues at JHA Councils in October/November. Possible political agreement
17. (37)	Family reunification	June 2003	Working Party on Migration and Expulsion		Second amended proposal to be examined by working party Discussion of outstanding issues at JHA Councils in October/November. Possible political agreement
18. (37)	Status of long-term residents	June 2003	Working Party on Migration and Expulsion/SCIFA	Several readings in working party	Further examination in working party. Examination in SCIFA in July on the basis of a note by the Danish Presidency on outstanding issues.

	MEASURE	DEADLINE	BODY RESPONSIBLE	PROGRESS ALREADY MADE	FORTHCOMING WORK
LEGISLATIVE FRAMEWORK					
19. (37)	Common standards for asylum procedures	End 2003	Asylum Working Party	Council conclusions, December 2001	Amended proposal to be examined by working party
20. (38)	Effectiveness of financial resources available at Community level for repatriation of immigrants and rejected asylum seekers, for management of external borders and for asylum and migration projects in third countries.	October 2002	Commission		Report