

Brussels, 18 June 2025

DOCUMENT PARTIALLY ACCESSIBLE TO THE PUBLIC (01.08.2025)

WK 8302/2025 INIT

LIMITE

JAI MIGR ASIM RELEX CIVCOM

This is a paper intended for a specific community of recipients. Handling and further distribution are under the sole responsibility of community members.

WORKING DOCUMENT

From:	General Secretariat of the Council
To:	Working Party on External Aspects of Asylum and Migration (EMWP)
Subject:	Working Party on External Aspects of Asylum and Migration (EMWP) - presentation

Delegations will find enclosed the presentation given by the the representative of the Civilian Operations Headquarters (CivOps) during the meeting of the EMWP held on 18 June 2025, Item 4 on agenda CM 2927/25.







Working Party on External Aspects of Asylum and Migration

"Optimising cooperation along migratory routes and strengthening the EU's comprehensive approach to building security in partner countries:

contribution from CSDP missions"

CivOpsHQ

June 2025







CONTEXT:

- Follow-up discussions under previous Presidencies. To note regulatory revision FRONTEX, EUROPOL etc
 Member States decide on CSDP. For civilian CSDP missions, the relevant Council bodies PSC supported by CIVCOM agree on launching and establishing a mission including relevant mandate, planning documents, related strategies and capabilities.
- Civilian CSDP missions can contribute practically to EU/MS actions on different internal/external security aspects of migration policy (see New Pact on Migration and Asylum, EU internal security strategy, Strategic Compass, Civilian Compact).
- Benefits of sharing expertise between CSDP and JHA Council bodies, with Member States JHA line ministries and inside EU institutions and agencies.
- Practical goals: leverage Member States secondments and human resources for EU external security action including CSDP.







Civilian CSDP Missions

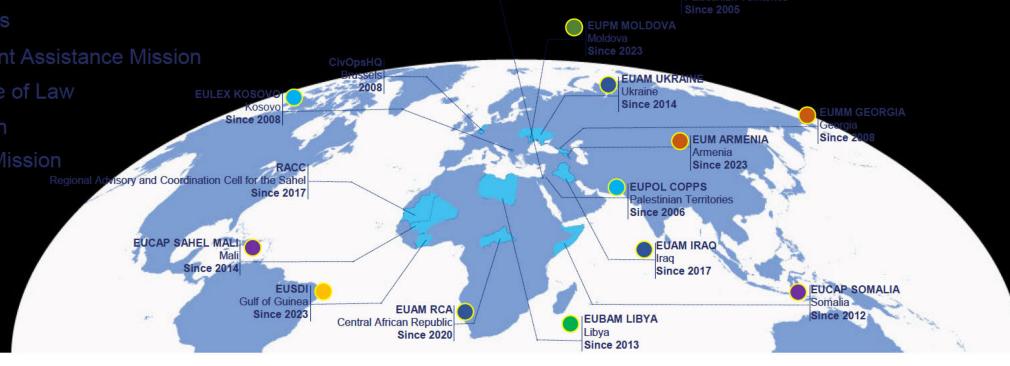


12 civilian missions and 1 civilian/military mission are currently deployed in *Europe*, the *Middle East* and *Africa*.

Areas of operation:



- Monitoring Missions
- Border Management Assistance Mission
- EU Police and Rule of Law
- Partnership Mission
- Capacity Building Mission
- EU Security and Defence Initiative



EUROPEAN EXTERNAL ACTION SERVICE Civilian Operations Headquarters



State of play of CSDP missions of particular relevance to migration:

- UKRAINE
- MALI
- LIBYA
- IRAQ



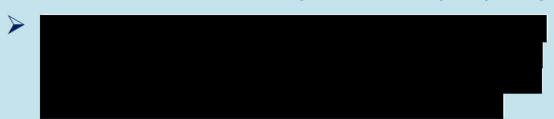
European Advisory Mission to Ukraine – Mandate - June 2024 to May 2027 (3 years)

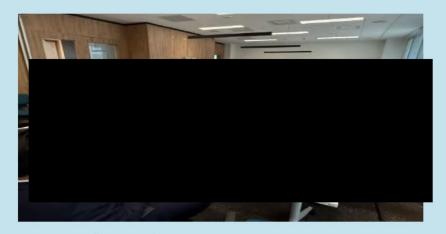
- ➤ EUAM Ukraine's mandate reference to trafficking in human beings and relevant aspects of police and criminal justice cooperation (implementation of international law -UNTOC and its Protocols and IBM)
- Structured exchange of information with the State Migration Service (SMS) and IOM on migration policy implementation
- Discussions with all Ukrainian IBM actors including SMS representatives in the Temporary Working Group on the ISBM Strategy 2026-2030
- > Support in migration related fields, e.g. the state targeted Social Program on Combating Trafficking in Human Beings
- ➤ Main partners: national State Migration Service, the State Border Guard Service, the National Police of Ukraine; international close collaboration with UN IOM
- Mandate renewal process, Sep. 2026 through May 2027 (strategic review and OPLAN revision)



European Advisory Mission to Iraq

Migration not mentioned in EUAM Iraq's mandate; work strands: IBM, RoL (counter THB), capacity build.





- > IBM Strategy (Silk Routes Project): Co-authored Iraq's Integrated Border Management strategy
- ➤ EU Migration Coordination (April 2025): participating in EU Member States' "Mapping of Migration Programming"
- > Study Visit to FRONTEX HQ (May 2025): covering EUROSUR, interagency information-exchange, and strategic analysis workshops.
- Main partners: national ONSA, Border Forces Command (BFC), Border Points Commission (BPC), Mol (Border & Immigration Affairs), local NGOs (reintegration, legal aid), private airport operators (Baghdad/Erbil); international Frontex, UN IOM, UNHCR/UNODC/INTERPOL (as needed)



European Border Assistance Mission Libya

- Migration not mentioned in EUBAM Libya's mandate; work strands: IBM, RoL (counter cross-border crime & terrorism)
- Study visit for LY border officials to the Central Ops Service of the Italian State Police in Rome
- Hosting meetings to connect Human Rights and Migration Advisers with counterparts at Médecins Sans Frontières - vulnerabilities of children affected by migration, trafficking, displacement with UNICEF



- International Humanitarian Law training (IBM focused), delivered in coop. with IOM, for members of the Libyan Border Guards and the "On-the-Job Training" on Search and Rescue operations
- Several equipment provisions for effective border monitoring
- Main partners: National Border Guard Agency, Criminal Investigation Directorate, Libyan Coast Guard and Port Security, the Libyan Border Guards of the MoD, Libyan Customs. International UN Support Mission in Libya, UNODC, the International Centre for Migration Policy Development, IOM and the EU-funded project "Support to Integrated Border and Migration Management in Libya"



European Capacity Building Mission Sahel-Mali

- Duration 1 February 2025 until 31 January 2027
- Specific training IBM, fight against document fraud, irregular migration and human trafficking



- Equipment to airport Border Police identity and travel document analysis/fraud prevention
- Boosting exchange of information of national LEAs to improve operations related to border control and in the fight against migrant smuggling and human trafficking.
- Main partners: national Police authorities with competences in border control and counter migrant smuggling/THB; close contacts to IOM and regular participation at Frontex provided AFIC
- Mandate renewal Strategic Review second semester 2026, Operational Assessment by CivOPsHQ in July 2026



Staffing situation (personnel seconded by MS) in CSDP missions

	deployed in mission (April 2025)/	authorised total number
> EUAM Ukraine	132	173
> EUAM Iraq	42	42
EUBAM Libya	26	55
EUCAP Sahel-Mali	27	86

Civilian CSDP missions and Migration – summary of opportunities



- Permanent presence with comprehensive LEAs expertise on the ground
- Practical contribution to Member States and EU internal/external security nexus
- Familiarity with the specific situation and all relevant actors on the ground and establishment of needed capabilities in Member States closer links CSDP mission and Member States LEA and criminal justice institutions
- Access to key personnel in the national host countries LEA structures
- Knowledge of needs and possibilities for intended assistance and support
- Network of international advisors, trainers and project managers in other CSDP missions
- Close links to MS also via seconded MS LEA and criminal justice experts to the missions
- EMWP and CivCom to cooperate closer on relevant migration aspects under CFSP and CSDP



Thanks for your attention!